

2025-2027  
STATE OF WISCONSIN  
CAPITAL BUDGET

# **AGENCY REQUESTS AND GOVERNOR'S RECOMMENDATIONS**



A Report to the State of Wisconsin Building Commission

Governor Tony Evers, Chair



2025-2027  
STATE OF WISCONSIN  
CAPITAL BUDGET  
**AGENCY REQUESTS  
AND  
GOVERNOR'S  
RECOMMENDATIONS**



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# CAPITAL BUDGET SUMMARY AND REFERENCE

## ACRONYMS - FUND SOURCES AND VARIOUS TERMS

### Fund Sources

BTF	Building Trust Funds
SEG REV	Segregated Revenue - Capital Improvement Fund Cash transferred from the General Fund
CON SEGB	Conservation Segregated Borrowing (DNR)
ENV SEGB	Environmental Segregated Borrowing (DNR)
EX-	Existing/Residual bonding (EX-GFSB or EX-PRSB) and EX-SEG REV
FED	Federal Funds
GFSB	General Fund Supported Borrowing
GIFTS/GRANTS	Gifts and Grants
GPR	General Purpose Revenue
PR-CASH	Program Revenue Cash
PRSB	Program Revenue Supported Borrowing
SEGRB	Segregated Revenue Supported Borrowing (DOT)
STWD	Stewardship Borrowing

### Various Terms

ADA	Americans with Disabilities Act
A/E	Architect/Engineer
Construction Cost	Excludes movable equipment and soft costs
FY	Fiscal Year
FTE	Full Time Equivalent (employees)
GSF	Gross Square Feet
HSU	Health Services Unit
HVAC	Heating, Ventilating, and Air Conditioning
Project Cost	Construction costs, equipment, special allocations, and soft costs
SBC	State Building Commission
SF	Square Feet
Soft Costs	Design, supervision, and contingency costs
Proposed Schedule	Estimated schedule used for budgeting purposes only

## ACRONYMS - AGENCIES AND INSTITUTIONS

### Agencies

DOA	Department of Administration
DATCP	Department of Agriculture, Trade, and Consumer Protection
DCF	Department of Children and Families
DOC	Department of Corrections
ETF	Department of Employee Trust Funds
DHS	Department of Health Services
DOJ	Department of Justice
DMA	Department of Military Affairs
DNR	Department of Natural Resources
DPI	Department of Public Instruction
DOR	Department of Revenue
DOT	Department of Transportation
DVA	Department of Veterans Affairs
DWD	Department of Workforce Development
DFD	Division of Facilities Development, DOA
ECB	Educational Communications Board
UWS	University of Wisconsin System
WHS	Wisconsin Historical Society

### Institutions

AASF	Army Aviation Support Facility
CWC	Central Wisconsin Center (Madison)
FLCI	Fox Lake Correctional Institution (Fox Lake)
GBCI	Green Bay Correctional Institution (Allouez)
JCI	Jackson Correctional Institution (Black River Falls)
JFHQ	Joint Force Headquarters (Madison)
KMCI	Kettle Moraine Correctional Institution (Plymouth)
MMHI	Mendota Mental Health Institute (Madison)
NWVMC	Northern Wisconsin Veterans Memorial Cemetery (Spooner)
PDCCI	Prairie du Chien Correctional Institution (Prairie du Chien)
RCI	Racine Correctional Institution (Racine)
SFP	State Fair Park (West Allis)
SRCCY	Secure Residential Care Center for Children and Youth
SRSTC	Sand Ridge Secure Treatment Center (Mauston)
SWVMC	Southern Wisconsin Veterans Memorial Cemetery (Union Grove)
WING	Wisconsin Army National Guard
WMHI	Winnebago Mental Health Institute (Oshkosh)
WRC	Wisconsin Resource Center (Oshkosh)
WSPF	Wisconsin Secure Program Facility (Boscobel)

# 2025-27 CAPITAL BUDGET - GOVERNOR'S RECOMMENDATIONS FUNDING COMPARISON SUMMARY

<b>2025-2027 CAPITAL BUDGET GOVERNOR'S RECOMMENDATIONS FUNDING COMPARISON SUMMARY</b>							
	2025-2027 Governor's Recommendations	2023-2025 Enumeration*	2021-2023 Enumeration*	2019-2021 Enumeration	2017-2019 Enumeration*	2015-2017 Enumeration	2013-2015 Enumeration
<b>Total Capital Budget</b>							
<b>Total (All Funds)</b>	<b>\$4,132,494,900</b>	<b>\$2,694,571,200</b>	<b>\$1,451,345,300</b>	<b>\$1,735,362,300</b>	<b>\$1,014,614,000</b>	<b>\$848,728,000</b>	<b>\$1,454,814,300</b>
New Bonding	\$3,846,542,500	\$386,018,900	\$1,166,434,300	\$1,453,219,800	\$656,013,200	\$101,208,000	\$1,150,392,900
Existing Bonding	\$21,368,100	\$161,445,200	\$43,624,800	\$16,695,400	\$141,644,400	\$396,450,000	\$10,200,000
Cash/Gifts/FED/SEG/BTF	\$264,584,300	\$2,147,107,100	\$241,286,200	\$265,447,100	\$216,956,400	\$351,070,000	\$294,221,400
<b>Administrative Affairs Agencies</b> <small>(Includes Non-State Grants)</small>							
<b>Total (All Funds)</b>	<b>\$1,307,682,000</b>	<b>\$470,982,300</b>	<b>\$384,268,800</b>	<b>\$277,697,000</b>	<b>\$329,626,400</b>	<b>\$264,375,500</b>	<b>\$421,915,100</b>
New Bonding	\$1,226,884,600	\$34,423,000	\$246,816,600	\$222,383,800	\$185,435,200	\$15,000,000	\$279,840,100
Existing Bonding	\$16,368,100	\$0	\$2,274,100	\$1,040,000	\$29,218,400	\$69,473,700	\$8,200,000
Cash/Gifts/FED/SEG/BTF	\$64,429,300	\$436,559,300	\$135,178,100	\$54,273,200	\$114,972,800	\$179,901,800	\$133,875,000
<b>University of Wisconsin System</b>							
<b>Total (All Funds)</b>	<b>\$1,599,238,000</b>	<b>\$1,627,305,000</b>	<b>\$628,652,000</b>	<b>\$1,025,626,000</b>	<b>\$323,697,000</b>	<b>\$451,934,000</b>	<b>\$703,764,000</b>
New Bonding	\$1,482,518,000	\$215,141,000	\$574,487,000	\$856,832,500	\$265,910,000	\$86,208,000	\$681,934,000
Existing Bonding	\$0	\$144,435,000	\$21,087,000	\$0	\$49,107,000	\$228,008,000	\$2,000,000
Cash/Gifts/FED/SEG/BTF	\$116,720,000	\$1,267,729,000	\$33,078,000	\$168,793,500	\$8,680,000	\$137,718,000	\$119,830,000
<b>All Agency Program</b>							
<b>Total (All Funds)</b>	<b>\$1,225,574,900</b>	<b>\$996,283,900</b>	<b>\$438,424,500</b>	<b>\$432,039,300</b>	<b>\$361,290,600</b>	<b>\$132,418,500</b>	<b>\$329,135,200</b>
New Bonding	\$1,137,139,900	\$136,454,900	\$345,130,700	\$374,003,500	\$204,668,000	\$0	\$288,618,800
Existing Bonding	\$5,000,000	\$17,010,200	\$20,263,700	\$15,655,400	\$63,319,000	\$86,988,300	\$0
Cash/Gifts/FED/SEG/BTF	\$83,435,000	\$442,818,800	\$73,030,100	\$42,380,400	\$93,303,600	\$33,450,200	\$40,516,400

Note: Previous biennial enumeration amounts on this chart have not been adjusted for inflation.  
Existing Bonding includes residual bonding, existing enumerations, and stewardship funds.  
\* Includes additional Acts: 2023 WI Act 102, 2021 WI Act 229, 2021 WI Act 252, 2017 WI Act 71, 2017 WI Act 185



## DEPARTMENT OF ADMINISTRATION

<u>2025-27 Major Project Requests</u>	<u>Amount Requested</u>	<u>Governor's Recommendation</u>
1. State Capitol - Fiber and Cable Upgrades	\$30,994,000 TOTAL \$29,794,000 GFSB \$1,200,000 EX-SEG REV	<b>\$30,994,000 TOTAL</b> <b>\$29,794,000 GFSB</b> <b>\$1,200,000 EX-SEG REV</b>
2. State Capitol - Elevator Modernization	\$9,394,000 GFSB	<b>\$9,394,000 GFSB</b>
3. State Laboratory of Hygiene - Building Addition	\$139,517,000 TOTAL \$139,517,000 PRSB \$0 BTF	<b>\$1,000,000 TOTAL</b> <b>\$0 PRSB</b> <b>\$1,000,000 BTF</b>
4. Tommy G. Thompson Center - Elevator Modernization	<u>\$6,106,000 PRSB</u>	<b><u>\$6,106,000 PRSB</u></b>
<b>Total Amounts</b>	<b>Requested:</b> \$186,011,000	<b>Recommended:</b> <b>\$47,494,000</b>
<b>SUMMARY OF FUNDS</b>	\$39,188,000 GFSB \$145,623,000 PRSB \$0 BTF <u>\$1,200,000 EX-SEG REV</u>	<b>\$39,188,000 GFSB</b> <b>\$6,106,000 PRSB</b> <b>\$1,000,000 BTF</b> <b><u>\$1,200,000 EX-SEG REV</u></b>
<b>Total Funds</b>	<b>Requested:</b> \$186,011,000	<b>Recommended:</b> <b>\$47,494,000</b>





# STATE CAPITOL - FIBER AND CABLE UPGRADES

DEPARTMENT OF ADMINISTRATION  
 STATE CAPITOL  
 MADISON - DANE COUNTY  
 AGENCY PRIORITY #1

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$30,994,000	<b>\$30,994,000</b>
GFSB	\$29,794,000	<b>\$29,794,000</b>
EX-SEG REV	\$1,200,000	<b>\$1,200,000</b>

**PROJECT REQUEST:**

The DOA requests enumeration of \$30,994,000 (\$29,794,000 GFSB and \$1,200,000 EX-SEG REV) to construct building-wide fiber and cable upgrades at the Wisconsin State Capitol in Madison.

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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**PREVIOUS ACTIONS:**

2023 Wisconsin Act 19 allocated \$1,200,000 SEG REV to develop preliminary plans and specifications for Fiber and Cable Upgrades at the State Capitol.

**PROJECT DESCRIPTION:**

This project constructs a Communications Structured Cabling System and a Neutral Host Wireless Carrier (DAS) Cell Phone System at the Wisconsin State Capitol. Existing cabling and hardware are to be replaced with new infrastructure, and equipment rooms will be retrofitted or newly constructed as needed.

The new Structured Cabling System replaces outdated cabling and includes Horizontal and Backbone using both copper and fiber optic connections. Horizontal cabling will meet TIA Category 6A performance standards, while Backbone fiber optic cabling is upgraded to single-mode fiber. Equipment Room designs, both new and existing, will incorporate considerations for architecture, security, power and lighting, grounding, equipment racks and cable support, and other critical features. The project also includes Extensive Wireless Lan (Wi-Fi) coverage throughout the building.

**PROJECT JUSTIFICATION:**

The existing fiber Backbone and Horizontal data cabling systems are outdated, having exceeded their expected lifespan, with components ranging from 27 to 37 years old. These systems do not meet current technology standards or code requirements and cannot support modern or future speed and bandwidth demands for video conferencing, data downloads, and other high-speed connections. As a result, reliability issues and service limitations hinder system expansion.

Additionally, the existing Neutral Host Wireless Carrier Distributed Antenna System (DAS) cell phone system is restricted to a single carrier with limited capacity and coverage. The hardwired data capacity is insufficient, and due to the Capitol Building’s historic construction, many areas experience inconsistent or no cellular coverage.

The proposed new system expands multi-carrier cellular service, ensuring consistent and reliable connectivity throughout the State Capitol. This modernization enhances communication reliability for staff, visitors, and emergency responders while addressing long-standing infrastructure deficiencies.

**PROPOSED SCHEDULE:**

A/E Selection:	Oct 2024
SBC Approval:	Sep 2025
Bid Date:	Jun 2026
Start Construction:	Aug 2026
Substantial Completion:	May 2028
Final Completion:	Aug 2028

**CAPITAL BUDGET REQUEST:**

Construction:	\$24,232,000
Design:	\$2,012,000
DFD Fee:	\$1,115,000
Contingency:	\$3,635,000
<b>TOTAL:</b>	<b>\$30,994,000</b>

**OPERATING BUDGET IMPACT:**

This project does not impact the DOA Division of Facilities & Transportation Services (DFTS) Program Revenue (531) operating budget as no debt service is assessed to DFTS. Projects for the State Capitol are funded through GFSB, with associated debt service covered by General Funds. While the DOA-DFTS PR Annual Operating budget (531) supports staffing, supplies, and services for the State Capitol’s maintenance and operations, no additional operational costs are anticipated as a result of the State Capitol Fiber and CAT Cable Re-wire Project.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# STATE CAPITOL - ELEVATOR MODERNIZATION

DEPARTMENT OF ADMINISTRATION  
 STATE CAPITOL  
 MADISON - DANE COUNTY  
 AGENCY PRIORITY #2

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$9,394,000	<b>\$9,394,000</b>
GFSB	\$9,394,000	<b>\$9,394,000</b>

**PROJECT REQUEST:**

The DOA requests enumeration of \$9,394,000 GFSB to modernize elevators at the Wisconsin State Capitol in Madison.

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project modernizes the existing geared traction elevator system consisting of seven passenger elevators and one freight elevator. The scope includes renovating and replacing seven six-stop traction passenger elevators in existing shafts. Additionally, the project renovates and replaces one five-stop traction freight elevator, expanding its shaft to allow service to an existing but currently unused fourth-floor stop.

Work includes replacing all machine room equipment and control systems. Elevator doors, equipment, and control stations are to be upgraded to improve functionality, while maintaining or replicating the visual appearance of the publicly visible elements. An elevator monitoring system will be installed, and fire fighter service operations upgraded. The scope includes heating and cooling improvements to the equipment rooms in order to satisfy the warranties of the new equipment. The freight elevator shaft will be expanded vertically approximately four feet to accommodate the extra tall car in this shaft. Elevators are renovated one shaft at a time to minimize disruption to building occupants, resulting in an extended construction timeline.

The State Capitol is designated as a National Historic Landmark so the project prioritizes the care and protection of all historic features and aesthetic considerations. The State Capitol & Executive Residence Board (SCERB) acts as the state preservation office for the site and coordinates as required with the Wisconsin Historical Society. The project will adhere to the requirements set forth by relevant Codes and Guidelines including the International Existing Building Code (IEBC) as adopted by Wisconsin Department of Safety & Professional Services (DSPS); International Building Code (IBC) as adopted by the Wisconsin DSPS; and the Department of Administration's Guidelines and Specifications.

**PROJECT JUSTIFICATION:**

The existing elevators and machinery at the State Capitol are approximately 30 years old and require full replacement due to their age and deteriorating condition. The upgrades ensure reliable elevator operation, compliance with accessibility standards, and enhanced life safety features.

Elevator operations have become increasingly tenuous, with frequent breakdowns and an average of 8 to 12 user entrapments per year over the past several years. The manufacturer of the existing elevator controllers is no longer in business, eliminating product support. Replacement parts are difficult to obtain, often requiring long lead times, custom fabrication, or assembly from multiple sources and equipment brands. Some past repairs have resulted in elevator shutdowns lasting several months due to these challenges.

Over the past 12 months, there have been 13 separate service calls to repair the State Capitol elevators. The system is increasingly unreliable, costly to maintain, and at times inconvenient or unsafe for users. The project ensures that the elevators function properly, meet accessibility standards, and provide upgraded life safety features.

**PROPOSED SCHEDULE:**

A/E Selection:	Aug 2025
SBC Approval:	May 2026
Bid Date:	Dec 2026
Start Construction:	May 2027
Substantial Completion:	Jun 2030
Final Completion:	Sep 2030

**CAPITAL BUDGET REQUEST:**

Construction:	\$7,337,000
Design:	\$617,000
DFD Fee:	\$339,000
Contingency:	\$1,101,000
<b>TOTAL:</b>	<b>\$9,394,000</b>

**OPERATING BUDGET IMPACT:**

This project does not impact the DOA Division of Facilities & Transportation Services (DFTS) Program Revenue operating budget as no debt service will be assessed to DFTS. Projects for the State Capitol are funded through GFSB, with associated debt service paid accordingly. While DOA-DFTS provides annual program revenue budget support for staffing, supplies, and services related to the State Capitol's maintenance and operations, no additional operational costs are anticipated as a result of this building-wide elevator modernization.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# STATE LABORATORY OF HYGIENE - BUILDING ADDITION

DEPARTMENT OF ADMINISTRATION  
 STATE LABORATORY OF HYGIENE  
 MADISON - DANE COUNTY  
 AGENCY PRIORITY #3

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$139,517,000	\$1,000,000
PRSB	\$139,517,000	\$0
BTF	\$0	\$1,000,000

**PROJECT REQUEST:**

The DOA requests enumeration of \$139,517,000 PRSB to construct a building addition at the Wisconsin State Laboratory of Hygiene (WSLH) in Madison.

<b>Governor’s Recommendation:</b>	<b>Approve the allocation of \$1,000,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This project constructs a 134,000 GSF addition to the Wisconsin State Laboratory of Hygiene, expanding laboratory capacity and improving efficiency. The addition includes 90,000 GSF of new laboratory space, 30,000 GSF of basement mechanical and support space, and 14,000 GSF of mechanical penthouse.

The first and second floors will house the Communicable Disease Division, providing laboratory services, training laboratory space, and division support and receiving. The third floor is designated for the Newborn Screening Laboratory Program.

The three-story addition has minimal connection to the original building, aside from a central circulation spine. Constructed at the north end of the 2012 addition, it remains a separate building except for a few utility infrastructure connections. Building code area limits require the addition be separated by a fire wall, and due to the air pressurization requirements in certain labs, the connection includes a two-story breezeway with an airlock. The connection point was planned for future expansion, ensuring minimal disruption.

**PROJECT JUSTIFICATION:**

The two-story State Laboratory of Hygiene, located at 2601 Agriculture Drive in Madison, sits on a 13.83-acre parcel. The original facility, built in 1997-1998, was expanded in 2012, resulting in the current a 242,344 GSF facility headquarters for the Department of Agriculture, Trade and Consumer Protection and the WSLH. Existing WSLH operations include Communicable Disease (CDD), Environmental and Occupational Laboratories; Forensic Toxicology; and WSLH

Proficiency Testing. The undeveloped north end of the site, currently a prairie, provides ample space for the addition and potential future expansion.

The 2012 addition, in excellent condition, has served WSLH well but cannot accommodate increasing demands. WSLH staffing has nearly doubled since 2012, creating overcrowding in laboratory spaces. The new addition relieves space constraints, expands general laboratory operations and pathogen testing capabilities, and introduces dedicated training space—currently unavailable—essential for training laboratorians in communicable and infectious disease testing and public health procedures.

The third floor provides a new home for the Newborn Screening Laboratory Program (NBS), which has outgrown its space at Henry Mall. As screening requirements expand, the 70-year-old Henry Mall facility is no longer suitable for laboratory operations. The new addition provides efficient laboratory space, offices, and support areas for NBS operations.

During construction, the WSLH Communicable Disease Division, as well as all other occupants, will continue to operate in the existing building. Once the addition is complete, CDD operations will mostly move to the new addition, with the exception of their continued use of the BSL-3 containment area on second floor. This will free up space on the second floor for the future expansion of Forensic Toxicology.

**PROPOSED SCHEDULE:**

A/E Selection:	Jun 2025
SBC Approval:	Apr 2026
Bid Date:	Jun 2026
Start Construction:	Aug 2026
Substantial Completion:	Feb 2028
Final Completion:	May 2028

**CAPITAL BUDGET REQUEST:**

Construction:	\$106,495,000
Design:	\$7,039,000
DFD Fee:	\$4,893,000
Contingency:	\$15,817,000
Equipment:	\$5,273,000
<b>TOTAL:</b>	<b>\$139,517,000</b>

**OPERATING BUDGET IMPACT:**

The WSLH intends to apply for a federal grant to fund the construction of the new laboratory space. The Department of Administration plans to supplement project funding for any costs not covered by the federal grant.

As a result, this project impacts the Department of Administration – Division of Facilities & Transportation Services (DFTS) Program Revenue operating budget for the amount of debt service assessed or allocated to DFTS. Additionally, WSLH is supported with the DFTS Program

Revenue operating budget, the new addition increases annual operating, maintenance, supplies, services, and other facility costs.

<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$1,000,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b>
	2. Deny the recommendation (defer the request).





# TOMMY G. THOMPSON CENTER - ELEVATOR MODERNIZATION

DEPARTMENT OF ADMINISTRATION  
 TOMMY G. THOMPSON CENTER  
 MADISON - DANE COUNTY  
 AGENCY PRIORITY #4

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$6,106,000	<b>\$6,106,000</b>
PRSB	\$6,106,000	<b>\$6,106,000</b>

**PROJECT REQUEST:**

The DOA requests enumeration of \$6,106,000 PRSB for an Elevator Modernization project at the Tommy G. Thompson Center in Madison.

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

The Tommy G. Thompson Center (TGTC) contains three passenger elevators, and one freight elevator located in a central bank. The three passenger elevators operate from the P-4 parking level up to 8th floor, while the freight elevator runs from the P-4 parking level to the penthouse above the 8th floor. An additional freight elevator, located elsewhere in the building, serves P-4 to the 1st floor.

This project renovates and replaces three 12-stop traction passenger elevators in one existing bank of three shafts, one 13-stop traction freight elevator in a single shaft, and one five-stop hydraulic freight elevator in a single shaft. Work includes replacing all machine room and elevator equipment room equipment and control systems. Elevator doors, equipment, and control stations will be replaced. An elevator monitoring system will be installed, and fire fighter service operations upgraded. Heating and cooling improvements will be made to the equipment rooms as needed to meet warranty requirements for the new systems. To minimize disruption, elevators are replaced two at a time to reduce the impact on building occupants.

**PROJECT JUSTIFICATION:**

The existing elevator equipment, installed during the building’s original construction in 1996, has become obsolete and is in poor condition, requiring frequent maintenance. The system has experienced numerous service calls needed due to drive failures along with repeated issues where elevators stop or start unpredictably between floors. In some cases, hard stops, abrupt starts, and car shaking have been reported during operation. Given the deteriorating condition, ongoing reliability concerns, and maintenance challenges, a full replacement is necessary to ensure safe, efficient, and dependable elevator service.

PROPOSED SCHEDULE:

A/E Selection:	Aug 2025
SBC Approval:	May 2026
Bid Date:	Dec 2026
Start Construction:	May 2027
Substantial Completion:	Oct 2028
Final Completion:	Dec 2028

CAPITAL BUDGET REQUEST:

Construction:	\$4,732,000
Design:	\$445,000
DFD Fee:	\$219,000
Contingency:	\$710,000
<b>TOTAL:</b>	<b>\$6,106,000</b>

OPERATING BUDGET IMPACT:

The TGTC is supported with the Department of Administration – Division of Facilities and Transportation Service’s (DFTS) Program Revenue. As a result, debt service for this project will be assessed to DFTS. However, the elevator modernization is not expected to result in significant increases to the building’s annual operating costs.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

## DEPARTMENT OF CORRECTIONS

<u>2025-27 Major Project Requests</u>	<u>Amount Requested</u>	<u>Governor's Recommendation</u>
1. Statewide - DOC Realignment	\$325,000,000 GFSB	<b>\$325,000,000 GFSB</b>
2. Type 1 Juvenile Facility - Dane County	\$130,749,000 TOTAL \$124,749,000 GFSB \$6,000,000 EX-SEG REV	<b>\$130,749,000 TOTAL \$124,749,000 GFSB \$6,000,000 EX-SEG REV</b>
3. Grow Academy - New 16 Bed Facility	\$31,119,000 GFSB	<b>\$31,119,000 GFSB</b>
4. Statewide - Type 1 Juvenile Facility - NE Wisconsin - Planning and Design	\$6,540,000 BTF	<b>\$6,540,000 BTF</b>
5. Wisconsin Secure Program Facility - New Health Service Unit and Restrictive Housing Unit Renovation	\$16,225,000 TOTAL \$8,433,000 GFSB \$7,792,000 EX-GFSB	<b>\$16,225,000 TOTAL \$8,433,000 GFSB \$7,792,000 EX-GFSB</b>
6. Prairie Du Chien Correctional Institution - Central Heating Plant Replacement	\$26,654,000 GFSB	<b>\$26,654,000 GFSB</b>
7. Green Bay Correctional Institution - New Health Services Unit	\$35,603,000 GFSB	<b>\$0</b>
8. Fox Lake Correctional Institution - Toilet/Shower Room Reconstruction	\$26,203,000 TOTAL \$26,203,000 GFSB \$0 BTF	<b>\$800,000 TOTAL \$0 GFSB \$800,000 BTF</b>

9.	Statewide - Minor Facilities Renewal Program - Heating Distribution Systems Replacements	\$29,790,000 GFSB	<b>\$29,790,000 GFSB</b>
10.	Jackson Correctional Institution - Reverse Osmosis Water Treatment System	\$13,817,000 TOTAL \$13,817,000 GFSB \$0 BTF	<b>\$300,000 TOTAL \$0 GFSB \$300,000 BTF</b>
11.	Kettle Moraine Correctional Institution - New Visitor Entrance and Public Safety Building	\$30,925,000 GFSB	<b>\$0</b>
12.	Statewide - Minor Facilities Renewal Program - Roofing Replacements	\$49,790,000 GFSB	<b>\$45,427,000 GFSB</b>
13.	Milwaukee Secure Detention Facility - Elevator Replacement	\$11,081,000 GFSB	<b>\$11,081,000 GFSB</b>
14.	Racine Correctional Institution - Infirmary Medical Unit Remodel	\$16,227,000 TOTAL \$16,227,000 GFSB \$0 BTF	<b>\$300,000 TOTAL \$0 GFSB \$300,000 BTF</b>
15.	Dodge Correctional Institution - East Dodge Window Replacement	\$17,150,000 GFSB	<b>\$0</b>
16.	Kettle Moraine Correctional Institution - Emergency Generator Replacement	\$9,056,000 GFSB	<b>\$9,056,000 GFSB</b>
17.	Statewide - Minor Facilities Renewal Program - Asphalt Pavement Improvements	\$27,652,000 GFSB	<b>\$0</b>
18.	Racine Correctional Institution - Observation Tower Refurbishment	\$9,895,000 GFSB	<b>\$0</b>

19.	Statewide – Residential Parenting Program Development	<u>\$1,000,000 BTF</u>	<u>\$1,000,000 BTF</u>
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<b>Total Amounts</b>	<b>Requested:</b>	<b>Recommended:</b>
	\$814,476,000	\$634,041,000
<b>SUMMARY OF FUNDS</b>		
	\$793,144,000 GFSB	\$611,309,000 GFSB
	\$7,540,000 BTF	\$8,940,000 BTF
	\$6,000,000 EX-SEG REV	\$6,000,000 EX-SEG REV
	<u>\$7,792,000 EX-GFSB</u>	<u>\$7,792,000 EX-GFSB</u>
<b>Total Funds</b>	<b>Requested:</b>	<b>Recommended:</b>
	\$814,476,000	\$634,041,000



# STATEWIDE - DOC REALIGNMENT

DEPARTMENT OF CORRECTIONS  
 STATEWIDE  
 AGENCY PRIORITY #1

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$325,000,000	<b>\$325,000,000</b>
GFSB	\$325,000,000	<b>\$325,000,000</b>

**PROJECT REQUEST:**

The DOC requests enumeration of \$325,000,000 GFSB for the DOC Realignment project.

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project includes a series of capital projects impacting six DOC facilities. These six projects and this overall initiative will enable the DOC to close one of Wisconsin’s oldest correctional institutions in the coming years, Green Bay Correctional Institution (GBCI), while making significant infrastructure upgrades and capital improvements to existing infrastructure at Waupun Correctional Institution (WCI), Lincoln Hills School (LHS)/Lincoln Correctional Institution (LCI), Stanley Correctional Institution (SCI), Sanger B. Powers Correctional Center (SPCC), and John C. Burke Correctional Center (JBCC).

Additionally, WCI will be converted from a maximum security to a medium security facility, will have upgraded housing units constructed with 600 beds, and will implement enhanced vocational programming. LHS will be converted from a juvenile facility to a 500-bed men’s medium security facility. SCI will be reassigned from a medium security to maximum security facility. Finally, at SPCC, a facility expansion and kitchen replacement will allow for increased facility capacity, and JBCC will be converted back to a female facility.

**PROJECT JUSTIFICATION:**

The culmination of these projects will result in a more modernized correctional system, improved capacity across the DOC enterprise, and reduced costs to taxpayers both in the short term and the long term while ensuring the safety of local communities and individuals in our care. Due to the aging and condition of many DOC facilities, a comprehensive realignment effort is necessary to provide infrastructure and space needs upgrades to various institutions while ensuring the safety of our workforce and individuals in our care. These improvements are necessary to reduce overall maintenance of aging facilities and better align Wisconsin with current correctional institution standards and best practices.

Coupled with key policy changes to better respond to Wisconsin’s modern correctional needs, these projects will ensure the DOC can largely maintain its existing capital infrastructure

footprint, realize the benefits from infrastructure investments sooner, and save on long-term costs to taxpayers.

PROPOSED SCHEDULE:

A/E Selection:	Oct 2025
SBC Approval:	Jan 2027
Bid Date:	Sep 2027
Start Construction:	Dec 2027
Substantial Completion:	Sep 2030
Final Completion:	Jan 2031

CAPITAL BUDGET REQUEST:

Construction:	\$240,149,000
Design:	\$16,900,000
DFD Fee:	\$11,050,000
Contingency:	\$36,100,000
Equipment:	\$20,801,000
<b>TOTAL:</b>	<b>\$325,000,000</b>

OPERATING BUDGET IMPACT:

The Governor recommends \$655,500 GPR and 7.00 FTE GPR positions in FY26 and \$45,299,900 GPR and 268.40 FTE GPR positions in FY27 in order to convert Lincoln Hills and Copper Lake Schools (LHS/CLS) into a medium-security adult male facility. The Governor also recommends (\$41,397,500) PR and (297.0) FTE PR positions in FY27 to close Lincoln Hills Boys School and Copper Lake Girls School.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).



# TYPE 1 JUVENILE FACILITY - DANE COUNTY

DEPARTMENT OF CORRECTIONS  
DANE COUNTY  
AGENCY PRIORITY #2

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$130,749,000	\$130,749,000
GFSB	\$124,749,000	\$124,749,000
EX-SEG REV	\$6,000,000	\$6,000,000

## PROJECT REQUEST:

The DOC requests enumeration of \$130,749,000 (\$124,749,000 GFSB and \$6,000,000 EX-SEG REV) to construct a new Type 1 Juvenile Facility in Dane County.

<b>Governor's Recommendation:</b> Approve the request.
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## PREVIOUS ACTIONS:

2023 Wisconsin Act 19 allocated \$6,000,000 SEG REV for project planning, development, design, site selection, and land and property acquisition for a new Type 1 Juvenile Correctional Facility.

## PROJECT DESCRIPTION:

This project constructs a new Type 1 Juvenile Facility in Dane County, utilizing DOC land located within Fitchburg and Oregon. This site is near the DOC's Grow Academy, Oregon Correctional Center, and Bureau of Correctional Enterprises Farm Campus. Design elements are based on concepts developed through the Division of Juvenile Corrections Prototype Study.

The facility will be approximately 105,600 GSF and will provide housing, food services, health services, education, counseling, vocational training, visitation, indoor and outdoor recreation, administrative offices, and other supporting spaces for a population of up to 32 male and 8 female juveniles. The facility is estimated to employ approximately 88 DOC employees including teachers, social workers, youth counselors, safety staff, administrative staff, maintenance staff, and other support staff as needed. The project will also include exterior improvements such as parking, loading, recreation space, and a security fence.

## PROJECT JUSTIFICATION:

Enacted in 2018, 2017 Wisconsin Act 185 required the Department of Corrections to establish one or more Type 1 Juvenile Corrections Facilities no later than January 1, 2021, subject to the approval by the Joint Finance Committee. 2019 Wisconsin Act 8 subsequently delayed the establishment date to July 1, 2021.

The facility in this request is a Type 1 Facility, developed as part of meeting the requirements of Act 185 and Act 8, which were created to close the Lincoln Hills and Copper Lake Schools as

juvenile facilities and establish new Type 1 and Secure Residential Care Center for Children and Youth (SRCCY) juvenile facilities in the state to place youth closer to home. Additionally, another proposed project would eventually convert the Lincoln Hills and Copper Lake Schools' buildings into an Adult Facility.

**PROPOSED SCHEDULE:**

A/E Selection:	Jul 2023
SBC Approval:	Dec 2025
Bid Date:	May 2026
Start Construction:	Jul 2026
Substantial Completion:	Jun 2028
Final Completion:	Dec 2028

**CAPITAL BUDGET REQUEST:**

Construction:	\$98,272,000
Design:	\$6,743,000
DFD Fee:	\$4,521,000
Contingency:	\$14,741,000
Equipment:	\$6,472,000
<b>TOTAL:</b>	<b>\$130,749,000</b>

**OPERATING BUDGET IMPACT:**

Estimated start-up costs are \$896,400. Estimated annual repair and maintenance costs are \$133,900. Estimated annual fuel and utilities costs are \$682,300.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# GROW ACADEMY - NEW 16 BED FACILITY

DEPARTMENT OF CORRECTIONS  
 GROW ACADEMY  
 OREGON - DANE COUNTY  
 AGENCY PRIORITY #3

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$31,119,000	<b>\$31,119,000</b>
GFSB	\$31,119,000	<b>\$31,119,000</b>

**PROJECT REQUEST:**

The DOC requests enumeration of \$31,119,000 GFSB to construct a New 16 Bed Facility at the Division of Juvenile Corrections Grow Academy in Oregon.

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project constructs a new approximately 16,500 GSF 16-bed facility at the Grow Academy in Oregon, Wisconsin. The project will consist of 16 sleeping rooms, four classrooms, staff offices, storage rooms, day room space, in-person visitation space, virtual visitation rooms, incentive rooms, a staff break room, expanded kitchen space with dry storage and walk in cooler space, laundry facilities, staff and youth toilet rooms, showers, a half court indoor gymnasium space, and other necessary support spaces. A modern HVAC system with air conditioning will also be installed.

The Division of Juvenile Corrections (DJC) and the broader Wisconsin juvenile justice system faces a shortage of short-term residential beds that can accommodate high need youth. This project seeks to expand the Grow Academy from a 6-bed to a 16-bed facility and increase the on-site programming and staffing. The project will replace an aging facility that does not have the space or infrastructure to accommodate an expansion.

**PROJECT JUSTIFICATION:**

The Grow Academy is a non-secure residential program that provides an approximately 120-day program targeting delinquent male youth ages 14 -18. The current facility, comprised of two primary buildings, has a capacity of six male youth and is located adjacent to the Oakhill Correctional Institution.

Currently, youth sleep in an open room just within the main entrance area with cubicle dividers for separation and limited privacy. This arrangement does not provide adequate space or privacy to meet PREA guidelines and is disruptive to other operations. This project will create 16 dedicated single occupancy rooms that will provide each youth their own space. There is no indoor recreation space at the Grow Academy. This project includes an indoor gymnasium that can be used for recreation and programming for the expanded population. Currently, a pole barn

structure is used for education and programming. This structure was created in 2002 as an equipment storage facility and has been modified over the years to function as a classroom. The space does not provide adequate heating, cooling, or ventilation and is utilized for other competing needs such as the wood shop, storage, and indoor agricultural programming. This project will create dedicated classroom space to create an environment more conducive to learning.

**PROPOSED SCHEDULE:**

A/E Selection:	Feb 2026
SBC Approval:	Feb 2027
Bid Date:	Feb 2028
Start Construction:	Jun 2028
Substantial Completion:	Aug 2030
Final Completion:	May 2031

**CAPITAL BUDGET REQUEST:**

Construction:	\$23,232,000
Design:	\$2,050,000
DFD Fee:	\$1,069,000
Contingency:	\$3,485,000
Equipment:	\$1,283,000
<b>TOTAL:</b>	<b>\$31,119,000</b>

**OPERATING BUDGET IMPACT:**

The Grow Academy operates under a program revenue model wherein the cost for placements are charged back to customers through the use of a daily rate. The Grow Academy anticipates an additional 21.0 permanent FTE will be needed to accommodate the increase from six to 16 youth. This project will increase the fixed costs of operation, primarily utilities and building supplies, and maintenance costs as well as increases in the variable expenses associated with an increase in youth including food, housing, treatment, and other youth specific needs. The division estimates an operating increase of \$3,256,500 annually as a result of this expansion. Estimated start-up cost is \$34,300. Estimated annual repair and maintenance costs are \$26,000. Estimated annual fuel and utilities cost are \$132,400.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# STATEWIDE - TYPE 1 JUVENILE FACILITY - NE WISCONSIN - PLANNING AND DESIGN

DEPARTMENT OF CORRECTIONS  
STATEWIDE  
AGENCY PRIORITY #4

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$6,540,000	<b>\$6,540,000</b>
BTF	\$6,540,000	<b>\$6,540,000</b>

**PROJECT REQUEST:**

The DOC requests allocation of \$6,540,000 BTF for the planning, site selection, and development of a new Type 1 Juvenile Facility in northeast Wisconsin.

<b>Governor's Recommendation:</b>	<b>Approve the request to allocate \$6,540,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This project constructs a new approximately 85,000 GSF Type 1 Juvenile facility and will provide housing, food services, health services, education, counseling, vocational training, visitation, indoor and outdoor recreation, administrative offices, and other support spaces for a population of 32 to 40 juveniles. The project includes exterior improvements to provide parking, loading, recreation space, maintenance and storage building, as well as a security fence. Design elements will be based on concepts developed as a result of the Division of Juvenile Corrections Prototype Study.

**PROJECT JUSTIFICATION:**

Enacted in 2018, 2017 Wisconsin Act 185 required the Department of Corrections to establish one or more Type 1 Juvenile Corrections Facilities no later than January 1, 2021, subject to the approval by the Joint Finance Committee. 2019 Wisconsin Act 8 subsequently delayed the establishment date to July 1, 2021.

The facility in this request is a Type 1 Facility, developed as part of meeting the requirements of Act 185 and Act 8, which were created to close the Lincoln Hills and Copper Lake Schools as juvenile facilities and establish new Type 1 and Secure Residential Care Center for Children and Youth (SRCCY) juvenile facilities in the state to place youth closer to home. Additionally, another proposed project would eventually convert the Lincoln Hills and Copper Lake Schools' buildings into an Adult Facility.

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$6,540,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b>
	2. Deny the recommendation (defer the request).

# WISCONSIN SECURE PROGRAM FACILITY - NEW HEALTH SERVICE UNIT AND RESTRICTIVE HOUSING UNIT RENOVATION

DEPARTMENT OF CORRECTIONS  
 WISCONSIN SECURE PROGRAM FACILITY  
 BOSCOBEL - GRANT COUNTY  
 AGENCY PRIORITY #5

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$16,225,000	<b>\$16,225,000</b>
GFSB	\$8,433,000	<b>\$8,433,000</b>
EX-GFSB	\$7,792,000	<b>\$7,792,000</b>

**PROJECT REQUEST:**

The DOC requests to amend the existing enumeration to construct a New Health Services Unit and Restrictive Housing Unit Renovation project at the Wisconsin Secure Program Facility (WSPF) by \$8,433,000 GFSB for a revised estimated total cost of \$16,225,000 (\$8,433,000 GFSB and \$7,792,000 EX-GFSB).

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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**PREVIOUS ACTIONS:**

2021 Wisconsin Act 58 enumerated \$7,792,000 GFSB to construct a new health services unit at the Wisconsin Secure Program Facility.

**PROJECT DESCRIPTION:**

This project constructs a new 14,000 GSF building to provide health, dental, ophthalmology, and lab services. The new building also includes space for ancillary services associated with a Health Services Unit (HSU) such as medication pass, telemedical, and lab services with the goal to provide care 24 hours a day. The existing HSU will be renovated to accommodate psychological and therapeutic services, as well as office and storage spaces.

**PROJECT JUSTIFICATION:**

The current Health Services Unit, constructed in 1999, was originally designed for emergency care of inmates only. The institution was constructed to house all inmates in restrictive housing with the nursing staff going to each unit to provide medical care to inmates. Since original construction, 411 of the 511 beds have transitioned to general population which resulted in the conversion of the HSU rooms to meet other needs. The HSU was remodeled to allow inmates to visit from the housing units to the Health Services Unit to be seen by the providers.

Currently, 391 inmates housed at WSPF have chronic health conditions, requiring an average of 350 appointments per week, including approximately 25 off-site appointments to hospitals in La Crosse and Madison. The new HSU will increase provider availability, improve public safety, and

reduce transportation costs

The existing HSU lacks adequate space to meet current healthcare needs. Providers, including area physical therapists, have discontinued services due to safety concerns. Staff nurses are treating patients in converted exam areas, which were not designed for medical care. The facility cannot be expanded due to its location between food service, the restrictive housing unit, and the primary institution corridor.

The Restrictive Housing Unit was not designed for inmate programming, leaving visitor booths and converted recreation areas as the only available meeting spaces, both intended for single-person use. Expanding programming space supports rehabilitation efforts and facilitates smoother transitions to general population, where inmates have greater access to educational and vocational opportunities. A design study identified an area on the east end of the existing building, within the existing perimeter, as suitable for expansion.

PROPOSED SCHEDULE:

A/E Selection:	Mar 2022
SBC Approval:	Jul 2025
Bid Date:	Jan 2026
Start Construction:	May 2026
Substantial Completion:	May 2028
Final Completion:	Dec 2028

CAPITAL BUDGET REQUEST:

Construction:	\$12,535,000
Design:	\$687,000
DFD Fee:	\$577,000
Contingency:	\$1,881,000
Equipment:	\$545,000
<b>TOTAL:</b>	<b>\$16,225,000</b>

OPERATING BUDGET IMPACT:

The projected operating budget is \$479,200, with 2.00 FTE. Estimated start-up costs total \$1,600, while annual repair and maintenance costs are projected at \$22,100. Annual fuel and utilities costs are estimated at \$112,400.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).



# PRAIRIE DU CHIEN CORRECTIONAL INSTITUTION - CENTRAL HEATING PLANT REPLACEMENT

DEPARTMENT OF CORRECTIONS  
 PRAIRIE DU CHIEN CORRECTIONAL INSTITUTION  
 PRAIRIE DU CHIEN - CRAWFORD COUNTY  
 AGENCY PRIORITY #6

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$26,654,000	<b>\$26,654,000</b>
GFSB	\$26,654,000	<b>\$26,654,000</b>

**PROJECT REQUEST:**

The DOC requests enumeration of \$26,654,000 GFSB to construct a new Central Heating Plant at Prairie du Chien Correctional Institution (PDCCI).

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project constructs a new Central Heating Plant with hot water boilers and water softening equipment. The scope includes demolishing the existing heating plant and removing all steam, condensate, and domestic hot water piping in the tunnel system, as well as heat exchangers, PRV stations, steam traps and condensate pumps. Domestic hot water would be generated inside each building using redundant, double wall, plate and frame heat exchangers.

Fuel source redundancy is achieved at the Central Plant with a new fuel oil tank and pumping system. A primary/secondary pumping system would be installed with hot water supply and return lines looped around campus, allowing any building to be shut down without disrupting service to others. A portion of piping will be routed through the existing tunnel system, while the rest is direct-buried using pre-insulated piping. The steam coils in the Kitchen, Administration Building and Gatehouse would need to be replaced with hot water coils. The steam radiators in the Administration Building, Housing Units, Gymnasium, and Kitchen would need to be replaced with hot water radiators or fan coils.

The new Central Heating Plant will house boilers, a chiller, a pumping system, a water softening system, electrical service, and an emergency generator. Three 6,000 MBH water tube boilers sized for N+1 redundancy with space for a future boiler will be installed. This will provide 10,080 MBH of heating output. Three 10 HP variable speed primary boiler pumps, sized at a 30-degree Delta T and 50' of head and three 25 HP variable speed hot water distribution pumps sized at 695 GPM and 165' of head configured with N+1 redundancy will also be installed. All new piping accessories including side stream filtration and air separation would be provided. Work also includes a new hot water supply and a return campus loop serving each building independently. Distribution piping will utilize existing tunnels where available and will be direct buried in other

locations. The layout is designed for the demolition of Marquette Hall and the Chapel as part of the project work. The central chiller will provide tempered air throughout the campus. The project also replaces existing ductwork with insulated ducts.

**PROJECT JUSTIFICATION:**

Due to the age of the boilers, boiler room equipment, and steam accessories, continued operation of the plant would require substantial repair, replacements, and maintenance. The Boilers are oversized for the current load which decreases system efficiency and the expected life of the boilers and burners. Based on the gas meter readings, at no point in the past five years has the load been great enough to fully load any single boiler. If steam is continued to be used as the heating medium, changes will need to be made to Restricted Housing and South Housing to provide adequate redundancy. In Restricted Housing, a direct buried steam line with access pits would need to be added to provide fuel redundancy. An additional heat exchanger would need to be added to South Housing to provide additional redundancy in case of equipment failure.

**PROPOSED SCHEDULE:**

A/E Selection:	Jul 2024
SBC Approval:	Aug 2025
Bid Date:	Nov 2027
Start Construction:	Jun 2028
Substantial Completion:	Nov 2031
Final Completion:	May 2032

**CAPITAL BUDGET REQUEST:**

Construction:	\$20,570,000
Design:	\$1,440,000
DFD Fee:	\$947,000
Contingency:	\$3,092,000
Equipment:	\$605,000
<b>TOTAL:</b>	<b>\$26,654,000</b>

**OPERATING BUDGET IMPACT:**

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# GREEN BAY CORRECTIONAL INSTITUTION - NEW HEALTH SERVICES UNIT

DEPARTMENT OF CORRECTIONS  
 GREEN BAY CORRECTIONAL INSTITUTION  
 GREEN BAY - BROWN COUNTY  
 AGENCY PRIORITY #7

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$35,603,000	\$0
GFSB	\$35,603,000	\$0

**PROJECT REQUEST:**

The DOC requests enumeration of \$35,603,000 GFSB to construct a new Health Services Unit at Green Bay Correctional Institution (GBCI).

<b>Governor's Recommendation:</b>	<b>Defer the request.</b>
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**PROJECT DESCRIPTION:**

This project provides for the planning, design, and construction of a new approximately 23,000 GSF modern Health Services Unit (HSU) at GBCI, designed to meet the medical, dental, psychological, and therapeutic needs of its diverse inmate population. The new facility features two waiting areas, examination rooms, offices for health and clinical services professionals, a group programming room, medical and clinical records storage, a climate controlled, secured medication and supply room, dental operatory, a multi-purpose therapy room, telemedicine workstations, a radiology room, lab spaces, officer stations, storage rooms, and other related support spaces.

**PROJECT JUSTIFICATION:**

The existing HSU is located within the Psychology Services Treatment Center building, a facility built in the 1960s to serve 749 inmates. Today, GBCI houses over 1,000 adult offenders, and the Treatment Center also functions as a housing unit, limiting the ability to expand and accommodate the increasing HSU workload. Additionally, the layout does not meet maximum-security HSU guidelines.

GBCI's inmate population is aging, leading to greater medical needs, including a high number of individuals requiring psychotropic medications. A significant portion of inmates also depend on wheelchairs or other assistive devices for mobility, further straining existing resources.

The new HSU operates as a clinical facility, staffed by professional and paraprofessional personnel to deliver primary health care and coordinate secondary and tertiary levels of care. The facility is designed to properly manage inmates diagnosed with mental illness, ensuring access to appropriate medical and psychological services.

PROPOSED SCHEDULE:

A/E Selection:	Jul 2024
SBC Approval:	Aug 2025
Bid Date:	Nov 2026
Start Construction:	Jun 2027
Substantial Completion:	Nov 2029
Final Completion:	May 2030

CAPITAL BUDGET REQUEST:

Construction:	\$26,178,000
Design:	\$2,108,000
DFD Fee:	\$1,205,000
Contingency:	\$3,927,000
Equipment:	\$2,185,000
<b>TOTAL:</b>	<b>\$35,603,000</b>

OPERATING BUDGET IMPACT:

Projected operating budget of \$3,554,200 and 26.95 FTE. Estimated start-up costs are \$192,700. Estimated annual repair and maintenance costs are \$36,200. Estimated annual fuel and utilities costs are \$184,600.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and enumerate the project.

# FOX LAKE CORRECTIONAL INSTITUTION - TOILET/SHOWER ROOM RECONSTRUCTION

DEPARTMENT OF CORRECTIONS  
 FOX LAKE CORRECTIONAL INSTITUTION  
 FOX LAKE - DODGE COUNTY  
 AGENCY PRIORITY #8

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$26,203,000	\$800,000
GFSB	\$26,203,000	\$0
BTF	\$0	\$800,000

**PROJECT REQUEST:**

The DOC requests enumeration of \$26,203,000 GFSB to reconstruct Toilet/Shower rooms within the Housing Units at Fox Lake Correctional Institution (FLCI).

<b>Governor’s Recommendation:</b>	<b>Approve the allocation of \$800,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This project includes major reconstruction of the toilet/shower rooms in Housing Units 1-6 to improve safety, hygiene, and efficiency. Work consists of installing new wall and floor tile, ceilings, fixtures, partitions, lighting, ventilation, and plumbing controls, as well as replacing cast iron components and installing new water supply piping.

**PROJECT JUSTIFICATION:**

Originally constructed in 1962, the toilet and shower rooms have deteriorated to the point of requiring complete restoration. Each of the six Housing Units contains four toilet/shower rooms, totaling 24 facilities.

The existing 2x4 ceiling tiles absorb moisture and have degraded beyond repair. Toilet partitions have exceeded their useful life, with some being held together by packing tape and wood. The stalls lack structural integrity, making it impossible to install grab bars or achieve ADA compliance. The showers leak into chase walls, causing water infiltration in adjacent hallways. Inadequate ventilation has led to mold growth, and saturated acoustical ceiling tiles contribute to poor air quality. When tiles are removed, electrical conduits and junction boxes are exposed in a wet environment, creating significant safety hazards. Additionally, sinks and toilets lack proper carriers for support and have failed during use, resulting in injuries to Persons in Our Care (PIOC). These conditions present ongoing safety risks, increased maintenance demands, and non-compliance with accessibility standards, making comprehensive renovation essential.

These upgrades enhance living conditions for PIOC, reduce energy and water consumption, and lower ongoing maintenance demands. The renovated spaces will meet ADA and PREA standards, ensuring compliance with accessibility and safety requirements.

PROPOSED SCHEDULE:

A/E Selection:	Jul 2024
SBC Approval:	Aug 2025
Bid Date:	Jul 2026
Start Construction:	Oct 2026
Substantial Completion:	Nov 2028
Final Completion:	May 2029

CAPITAL BUDGET REQUEST:

Construction:	\$20,526,000
Design:	\$1,653,000
DFD Fee:	\$945,000
Contingency:	\$3,079,000
<b>TOTAL:</b>	<b>\$26,203,000</b>

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$800,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b>
	2. Deny the recommendation (defer the request).

# STATEWIDE - MINOR FACILITIES RENEWAL PROGRAM - HEATING DISTRIBUTION SYSTEMS REPLACEMENTS

DEPARTMENT OF CORRECTIONS  
 STATEWIDE  
 AGENCY PRIORITY #9

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$29,790,000	<b>\$29,790,000</b>
GFSB	\$29,790,000	<b>\$29,790,000</b>

**PROJECT REQUEST:**

The DOC requests enumeration of \$29,790,000 GFSB to replace heating distribution systems at multiple institutions.

<b>Governor’s Recommendation:</b> Approve the request.
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**PROJECT DESCRIPTION:**

This project replaces the failing heating water distribution systems at multiple correctional institutions. The new direct bury hot water pipes will be a pre-insulated fully engineered system. The system will include direct bury pre-insulated isolation valves between the boiler plant and each of the buildings. This project consists of heat distribution piping replacements at the following institutions:

1. Jackson Correctional Institution – \$13,134,000 GFSB
2. Oshkosh Correctional Institution – \$6,804,000 GFSB
3. Racine Correctional Institution – \$9,852,000 GFSB

**PROJECT JUSTIFICATION:**

These facilities have made several repairs to existing fiberglass heating pipes. These dated and frequently repaired pipes then become inefficient and unable to effectively control the temperature of the housing units. As the pipes continue to degrade, the probability of a major failure becomes likely. These fiberglass heat distribution systems typically fail in the midst of heating seasons and during repairs it is necessary to turn off heat, leaving Persons in our Care (PIOC) and staff in a potentially dangerous environment. Complete replacement of the fiberglass heating distribution systems will provide the DOC the means to adequately condition the spaces for the safety and security of PIOC and staff.

PROPOSED SCHEDULE:

A/E Selection: Jan 2026  
SBC Approval: Aug 2028  
Bid Date: Dec 2029  
Start Construction: Jun 2030  
Substantial Completion: Aug 2033  
Final Completion: Dec 2033

CAPITAL BUDGET REQUEST:

Construction: \$23,336,000  
Design: \$1,879,000  
DFD Fee: \$1,074,000  
Contingency: \$3,501,000  

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TOTAL: **\$29,790,000**

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the program.</b>
	2. Deny the recommendation (defer the request).



# JACKSON CORRECTIONAL INSTITUTION - REVERSE OSMOSIS WATER TREATMENT SYSTEM

DEPARTMENT OF CORRECTIONS  
 JACKSON CORRECTIONAL INSTITUTION  
 BLACK RIVER FALLS - JACKSON COUNTY  
 AGENCY PRIORITY #10

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$13,817,000	\$300,000
GFSB	\$13,817,000	\$0
BTF	\$0	\$300,000

**PROJECT REQUEST:**

The DOC requests enumeration of \$13,817,000 GFSB to construct a Reverse Osmosis Water Treatment System at Jackson Correctional Institution (JCI).

<b>Governor's Recommendation:</b>	<b>Approve the allocation of \$300,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This project provides for the planning, design, and construction of a Reverse Osmosis System for Jackson Correctional Institution. The purpose of the project is to address PFAS concerns that exceed standards set by the DNR and improve overall water quality for staff and Persons in our Care.

**PROJECT JUSTIFICATION:**

The water supply in the Town of Brockway, which supplies water to JCI, tested over the allowable limit for PFAS in May 2023. The DNR released an advisory to substantially limit tap water intake. The town has been seeking land for test well drilling but a permanent solution to the water issue remains unavailable and an end date to the advisory is unknown. In an effort to temporarily mitigate the situation, JCI incorporated filters into all drinking fountains and ice machines throughout the institution. Filters have been placed on sinks in Restrictive Housing wet cells and Oxbow cells designated as Step 3 RH. JCI further reduced PFAS exposure by incorporating filters in the training kitchen and aquaponics lab. However, the size and scope of the issue in the JCI main kitchen and gardens will require more substantial measures and long term solution. The cost of replacing the multiple small filters and filter elements is a burden on the JCI maintenance staff and budget and a long-term solution is needed to address overall water quality concerns for staff and Persons in our Care.

PROPOSED SCHEDULE:

A/E Selection:	Jan 2026
SBC Approval:	Mar 2027
Bid Date:	Jan 2028
Start Construction:	Aug 2028
Substantial Completion:	Aug 2030
Final Completion:	Nov 2030

CAPITAL BUDGET REQUEST:

Construction:	\$10,769,000
Design:	\$754,000
DFD Fee:	\$496,000
Contingency:	\$1,616,000
Equipment:	\$182,000
<b>TOTAL:</b>	<b>\$13,817,000</b>

OPERATING BUDGET IMPACT:

Estimate annual repair and maintenance costs are \$3,200. Estimated annual fuel and utilities costs are \$16,100.

<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$300,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b>
	2. Deny the recommendation (defer the request).

# KETTLE MORaine CORRECTIONAL INSTITUTION - NEW VISITOR ENTRANCE AND PUBLIC SAFETY BUILDING

DEPARTMENT OF CORRECTIONS  
 KETTLE MORaine CORRECTIONAL INSTITUTION  
 PLYMOUTH - SHEBOYGAN COUNTY  
 AGENCY PRIORITY #11

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$30,925,000	\$0
GFSB	\$30,925,000	\$0

**PROJECT REQUEST:**

The DOC requests enumeration of \$30,925,000 GFSB to construct a new Visitor Entrance and Public Safety Building at Kettle Moraine Correctional Institution (KMCI).

<b>Governor’s Recommendation:</b>	<b>Defer the request.</b>
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**PROJECT DESCRIPTION:**

This project provides for the planning, design, and construction of an approximately 20,000 GSF Visitor Entrance Building to replace the existing Gatehouse. The new building will include a main welcome lobby, space for visitor storage, a visitor waiting area, restrooms, an armory, administrative office space, a conference room, and other related spaces. Upgrades to the existing Gatehouse will also be made to meet ADA and security requirements.

**PROJECT JUSTIFICATION:**

The existing Gatehouse is original to the construction of the institution as a boy’s school in the early 1960’s. It is the sole point of entry/exit for staff, contractors and visitors within the institution’s secure perimeter. The current Gatehouse is 1,100 GSF and contains two unisex restrooms, which are not ADA accessible. The Gatehouse also contains key control cabinets, lockers, a metal detector, an x-ray package scanning machine, and an officer station. Due to the inadequate amount of space, visitors must wait in a temporary shed located near the parking lot which does not have heat or cooling.

**PROPOSED SCHEDULE:**

A/E Selection:	Oct 2026
SBC Approval:	Dec 2028
Bid Date:	Aug 2029
Start Construction:	Oct 2029
Substantial Completion:	Oct 2031
Final Completion:	Jan 2032

CAPITAL BUDGET REQUEST:

Construction:	\$23,400,000
Design:	\$2,288,000
DFD Fee:	\$1,077,000
Contingency:	\$3,510,000
Equipment:	\$650,000
<b>TOTAL:</b>	<b>\$30,925,000</b>

OPERATING BUDGET IMPACT:

Estimated annual repair and maintenance costs are \$32,100. Estimated annual fuel and utilities costs are \$160,500.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and enumerate the project.

# STATEWIDE - MINOR FACILITIES RENEWAL PROGRAM - ROOFING REPLACEMENTS

DEPARTMENT OF CORRECTIONS  
 STATEWIDE  
 AGENCY PRIORITY #12

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$49,790,000	<b>\$45,427,000</b>
GFSB	\$49,790,000	<b>\$45,427,000</b>

**PROJECT REQUEST:**

The DOC requests enumeration of \$49,790,000 GFSB for roof replacements at several correctional institutions statewide.

**Governor’s Recommendation:** Approve the enumeration for \$45,427,000 GFSB.

**PROJECT DESCRIPTION:**

This project includes the replacement of aging roof infrastructure at the following correctional institutions, as identified by the DOC Roofing Study in 2020:

1. Dodge Correctional Institution – \$13,531,000 GFSB
2. Fox Lake Correctional Institution – \$14,293,000 GFSB
3. Oshkosh Correctional Institution – \$17,603,000 GFSB
4. Racine Youthful Offender Correctional Facility – \$4,363,000 GFSB

**PROJECT JUSTIFICATION:**

The life expectancy of the roofs at the specified institutions have been exceeded and are now leaking. Leaking roofs cause a number of issues including: water damage to sensitive electrical equipment in control centers which could result in security breaches; leaks into administration areas, nursing stations, and health services areas disrupting work and services; leaks over housing units causing Persons in our Care to have to be moved which lowers morale and could cause unnecessary security issues including problems when space is not available; water penetration into interior building spaces creating health/safety issues including potential injuries caused by slips and falls on wet floors and health issues related to mold growth; and general moisture penetration into building envelopes reducing building insulation values.

PROPOSED SCHEDULE:

A/E Selection: Oct 2026  
SBC Approval: Apr 2027  
Bid Date: Mar 2028  
Start Construction: Jun 2028  
Substantial Completion: Aug 2030  
Final Completion: May 2031

CAPITAL BUDGET REQUEST:

Construction: \$39,004,000  
Design: \$3,140,000  
DFD Fee: \$1,795,000  
Contingency: \$5,851,000  

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TOTAL: **\$49,790,000**

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the program for \$45,427,000 GFSB.</b>
	2. Deny the recommendation (defer the request).

# MILWAUKEE SECURE DETENTION FACILITY - ELEVATOR REPLACEMENT

DEPARTMENT OF CORRECTIONS  
MILWAUKEE SECURE DETENTION FACILITY  
MILWAUKEE - MILWAUKEE COUNTY  
AGENCY PRIORITY #13

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$11,081,000	\$11,081,000
GFSB	\$11,081,000	\$11,081,000

**PROJECT REQUEST:**

The DOC requests enumeration of \$11,081,000 GFSB to replace elevators at the Milwaukee Secure Detention Facility (MSDF).

<b>Governor's Recommendation:</b> Approve the request.
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**PROJECT DESCRIPTION:**

This project provides for the planning, design, and construction of five elevator replacements at the Milwaukee Secure Detention Facility. Elevators 1-4 are full travel, 9-level, traction elevators. Elevator 5 is a two-stop hydraulic elevator. Replacement of these elevators includes new operating controls, equipment room upgrades, drive units, doors, door operators, door controls, safeties, brakes, guides, cab interiors, car floors, associated hardware, and other upgrades as needed. This project will also provide emergency power to Elevator 5 along with the same modernization as Elevators 1-4. Work will be phased so that only one elevator is out of service at any given time.

**PROJECT JUSTIFICATION:**

The MSDF traction elevators have experienced several extended breakdowns occasionally causing entrapments for extended periods of time. Repairs to these elevators have proven to be challenging as components are obsolete and some unobtainable. These elevators are the sole means to convey vertical movement within MSDF. The option to use stairwells is restricted to emergency evacuation for safety and security reasons. These modernization enhancements will increase elevator performance, reduce entrapment occurrences, and allow for reliable conveyance throughout the building while also reducing maintenance workload and costs.

**PROPOSED SCHEDULE:**

A/E Selection:	May 2026
SBC Approval:	Aug 2027
Bid Date:	Feb 2028
Start Construction:	Dec 2028
Substantial Completion:	Dec 2029
Final Completion:	Mar 2030

CAPITAL BUDGET REQUEST:

Construction:	\$8,605,000
Design:	\$603,000
DFD Fee:	\$396,000
Contingency:	\$1,291,000
Equipment:	\$186,000
<b>TOTAL:</b>	<b>\$11,081,000</b>

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).



# RACINE CORRECTIONAL INSTITUTION - INFIRMARY MEDICAL UNIT REMODEL

DEPARTMENT OF CORRECTIONS  
 RACINE CORRECTIONAL INSTITUTION  
 STURTEVANT - RACINE COUNTY  
 AGENCY PRIORITY #14

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$16,227,000	\$300,000
GFSB	\$16,227,000	\$0
BTF	\$0	\$300,000

**PROJECT REQUEST:**

The DOC requests enumeration of \$16,227,000 GFSB to remodel the Green Unit at the Sturtevant Transitional Facility at the Racine Correctional Institution (RCI).

<b>Governor's Recommendation:</b>	<b>Approve the allocation of \$300,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This project converts the Green Unit at Sturtevant Transitional Facility (STF) into an Infirmary Medical Unit at Racine Correctional Institution (RCI) to provide for the increasing medical and therapeutic health care needs of medium-security Persons in Our Care. The Unit will be converted to create 68 bed spaces for medically fragile, reduced intellectual acuity, and end-of-life patients. The Unit will include ADA improvements, upgraded HVAC, wheelchair accessible tub rooms, exam rooms, a medication room, telemedicine stations, multi-purpose rooms, supply rooms, office spaces, and a designated visiting area for both in-person and virtual visitors. Provisions will also be made to merge the Unit into the RCI campus such as door controls, cameras, changes to the fence, and other necessary alterations to accommodate changes in security status.

**PROJECT JUSTIFICATION:**

The incarcerated population continues to age and become more medically complex and chronically ill. The only medium-custody Unit within DOC for long-term care, palliative care, or reduced acuity medical needs is located at Oshkosh Correctional Institution, with a bed capacity of 17. Persons in our Care (PIOC) classified as medium-custody comprise about 50% (11,217 PIOC) of the total incarcerated male population in the state. As the population continues to age, DOC will require additional medical resources. At this time the 17-bed long-term care unit located at OSCI is full, with no anticipated available bed space prior to the end of 2024. Similarly, the maximum-security Infirmary Unit at Dodge Correctional Institution continues to be over-

burdened by incoming patient referrals from all security levels. With the limited infirmary space and capabilities across DOC, other Institutions and Health Service Units are forced to attempt to provide appropriate medical care. There is a high demand for additional bed space to care for these individuals specifically at the medium-security facility.

PROPOSED SCHEDULE:

A/E Selection:	May 2026
SBC Approval:	Aug 2027
Bid Date:	Feb 2028
Start Construction:	Jul 2028
Substantial Completion:	Jul 2030
Final Completion:	Dec 2030

CAPITAL BUDGET REQUEST:

Construction:	\$10,427,000
Design:	\$730,000
DFD Fee:	\$480,000
Contingency:	\$1,565,000
Equipment:	\$3,025,000
<b>TOTAL:</b>	<b>\$16,227,000</b>

OPERATING BUDGET IMPACT:

Projected operating budget of \$4,929,254 and 36.50 FTE. Estimated start-up costs \$420,736. Estimated repair and maintenance or fuel and utilities costs as no new square footage is being constructed.

<b>SBC Options:</b>	<ol style="list-style-type: none"> <li><b>1. Approve the recommendation to allocate \$300,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b></li> </ol>
	<ol style="list-style-type: none"> <li>2. Deny the recommendation (defer the request).</li> </ol>

# DODGE CORRECTIONAL INSTITUTION - EAST DODGE WINDOW REPLACEMENT

DEPARTMENT OF CORRECTIONS  
 DODGE CORRECTIONAL INSTITUTION  
 WAUPUN - DODGE COUNTY  
 AGENCY PRIORITY #15

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$17,150,000	\$0
GFSB	\$17,150,000	\$0

**PROJECT REQUEST:**

The DOC requests enumeration of \$17,150,000 GFSB to replace all windows in five buildings on the east end of Dodge Correctional Institution (DCI).

<b>Governor's Recommendation:</b>	<b>Defer the request.</b>
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**PROJECT DESCRIPTION:**

This project replaces all windows in five buildings on the east end of Dodge Correctional Institution, including Buildings K, H, D, L, and B that are located primarily on the northern side of the main connecting corridor. Buildings F, J, E, G, and C that are located on the southern side of the main corridor will follow in a future project for the last phase of window replacements. Windows will be replaced with energy efficient awning type vented windows with bars, interior steel security screens, tempered glass, and will be designed to be compatible with the historic nature of the buildings.

**PROJECT JUSTIFICATION:**

East Dodge, with buildings constructed as Central State Hospital from 1914 through 1950, was occupied in 1982 by the DOC. Due to age and deterioration, replacement is necessary to improve the health, safety, and security of Persons in our Care and staff at DCI. The existing windows do not provide for protection from the elements and are a safety hazard consisting of broken and single pane glass as well as deteriorated and failing sash mechanisms, caulking, and window seals. Window replacement is critical for the security of the facility and for an acceptable living and working environment.

**PROPOSED SCHEDULE:**

A/E Selection:	Oct 2026
SBC Approval:	Apr 2028
Bid Date:	Dec 2028
Start Construction:	Jun 2029
Substantial Completion:	Aug 2031
Final Completion:	May 2032

CAPITAL BUDGET REQUEST:

Construction:	\$13,408,000
Design:	\$1,113,000
DFD Fee:	\$617,000
Contingency:	\$2,012,000
<b>TOTAL:</b>	<b>\$17,150,000</b>

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and enumerate the project.

# KETTLE MORAINÉ CORRECTIONAL INSTITUTION - EMERGENCY GENERATOR REPLACEMENT

DEPARTMENT OF CORRECTIONS  
 KETTLE MORAINÉ CORRECTIONAL INSTITUTION  
 PLYMOUTH - SHEBOYGAN COUNTY  
 AGENCY PRIORITY #16

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$9,056,000	\$9,056,000
GFSB	\$9,056,000	\$9,056,000

**PROJECT REQUEST:**

The DOC requests enumeration of \$9,056,000 GFSB to construct a new emergency generator at Kettle Moraine Correctional Institution (KMCI).

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project constructs a new 1.75-megawatt generator to provide emergency electrical power to the mission critical systems within the institution such as HVAC, health services, emergency lighting, the stun fence, security cameras, and the wastewater treatment plant.

**PROJECT JUSTIFICATION:**

Since the installation of the three generators, which currently serve KMCI, buildings and infrastructure have been added increasing the service requirements on the emergency generators. The aging emergency generator system is undersized for the load and has been problematic and unreliable in recent years. There is no monitoring system associated with the emergency generators.

**PROPOSED SCHEDULE:**

A/E Selection:	Oct 2026
SBC Approval:	Feb 2027
Bid Date:	Feb 2028
Start Construction:	Jun 2029
Substantial Completion:	Aug 2030
Final Completion:	May 2031

CAPITAL BUDGET REQUEST:

Construction:	\$7,026,000
Design:	\$492,000
DFD Fee:	\$324,000
Contingency:	\$1,055,000
Equipment:	\$159,000
<b>TOTAL:</b>	<b>\$9,056,000</b>

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# STATEWIDE - MINOR FACILITIES RENEWAL PROGRAM - ASPHALT PAVEMENT IMPROVEMENTS

DEPARTMENT OF CORRECTIONS  
STATEWIDE  
AGENCY PRIORITY #17

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$27,652,000	\$0
GFSB	\$27,652,000	\$0

**PROJECT REQUEST:**

The DOC requests enumeration of \$27,652,000 GFSB to replace worn asphalt pavement surfaces at several correctional institutions statewide.

<b>Governor’s Recommendation:</b>	<b>Defer the request.</b>
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**PROJECT DESCRIPTION:**

This project replaces approximately 2.1 million SF of asphalt pavement at the following correctional institutions:

1. Dodge Correctional Institution (610,000 SF) - \$6,972,000 GFSB
2. New Lisbon Correctional Institution (334,000 SF) - \$3,818,500 GFSB
3. Oshkosh Correctional Institution (661,000 SF) - \$7,556,000 GFSB
4. Kettle Moraine Correctional Institution (814,000 SF) - \$9,305,500 GFSB

Work includes surface milling and pulverization of existing asphaltic paved surfaces; excavation and replacement of failing base material; placement of new asphalt pavement on institution interior and exterior roads, parking lots, walkways, loading areas and building approaches; and surface drainage improvements along pavement edges as needed.

**PROJECT JUSTIFICATION:**

The typical life expectancy of asphalt pavement in Wisconsin is 20-30 years. After this time, it is common for paved surfaces to need extensive rehabilitation as the result of surface oxidation and cracking due to the flexible nature of asphaltic pavement and extreme weather cycles found in Wisconsin. Asphalt pavement at these institutions show extensive aging and are approaching the end of their useful life expectancies. Potholes, widespread longitudinal, transverse, and alligator cracking, worn, uneven, deteriorated surfaces, and poor surface drainage are common deficiencies. The poor pavement conditions at these institutions have the potential of causing excessive vehicle wear and damage; slip and fall injuries to residents, visitors, and staff; and poor response times in the event of an incident or emergency.

PROPOSED SCHEDULE:

A/E Selection: Oct 2026  
SBC Approval: Feb 2028  
Bid Date: Oct 2028  
Start Construction: Apr 2029  
Substantial Completion: Oct 2030  
Final Completion: May 2031

CAPITAL BUDGET REQUEST:

Construction: \$21,661,000  
Design: \$1,744,000  
DFD Fee: \$997,000  
Contingency: \$3,250,000  

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TOTAL: **\$27,652,000**

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and enumerate the program.



# RACINE CORRECTIONAL INSTITUTION - OBSERVATION TOWERS REFURBISHMENT

DEPARTMENT OF CORRECTIONS  
 RACINE CORRECTIONAL INSTITUTION  
 STURTEVANT - RACINE COUNTY  
 AGENCY PRIORITY #18

	2025-27 REQUEST	<b>2025-27 RECOMMENDATION</b>
TOTAL PROJECT BUDGET	\$9,895,000	<b>\$0</b>
GFSB	\$9,895,000	<b>\$0</b>

**PROJECT REQUEST:**

The DOC requests enumeration of \$9,895,000 GFSB to refurbish the Observation Towers at Racine Correctional Institution (RCI).

<b>Governor's Recommendation:</b>	<b>Defer the request.</b>
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**PROJECT DESCRIPTION:**

This project improves four observation towers at Racine Correctional Institution. Work includes replacement of roofs, windows, toilets, sinks, workspaces, cabinetry, gun safes, floor hatches, doors, HVAC, and flooring. The interior and exterior of the towers will be repainted and tuckpointed as needed.

**PROJECT JUSTIFICATION:**

The existing observation towers were constructed in the 1990's. The four towers have rusted catwalks and railings, and doors have swelled due to rust and are settling which has caused door opening and closing issues creating personnel safety concerns. Interior stairwell heating systems have failed. Occupied space requires refurbishment of bathroom accommodations, heating fixtures, security equipment, and general workspace.

**PROPOSED SCHEDULE:**

A/E Selection:	Oct 2026
SBC Approval:	Dec 2027
Bid Date:	Jun 2028
Start Construction:	Aug 2028
Substantial Completion:	Nov 2029
Final Completion:	May 2030

CAPITAL BUDGET REQUEST:

Construction:	\$7,546,000
Design:	\$627,000
DFD Fee:	\$348,000
Contingency:	\$1,132,000
Equipment:	\$242,000
<b>TOTAL:</b>	<b>\$9,895,000</b>

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and enumerate the project.

# STATEWIDE - RESIDENTIAL PARENTING PROGRAM DEVELOPMENT

DEPARTMENT OF CORRECTIONS  
STATEWIDE  
AGENCY PRIORITY #19

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$1,000,000	\$1,000,000
BTF	\$1,000,000	\$1,000,000

**PROJECT REQUEST:**

The DOC requests allocation of \$1,000,000 BTF to hire consultant support to assist with the existing infrastructure evaluation and proposed expansion of the existing mother-young child program under Wis. Stat. s. 301.049.

<b>Governor's Recommendation:</b>	<b>Approve the request to allocate \$1,000,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This project will be for the planning and development of a residential parenting program within the Wisconsin Women's Correctional System. The program aims to support maternal and infant health, promote family bonding, and prepare incarcerated mothers for reintegration into the community. Capital upgrades will be required to allow mothers and babies to live together in separate units and receive specialized programming.

**PROJECT JUSTIFICATION:**

In February 2025, a Dane County Circuit Court issued an order interpreting s. 301.049 to require the Department of Corrections offer incarcerated mothers the opportunity to participate in the Department's mother-young child care program. The program is currently offered only to women on probation, extended supervision, or parole.

**OPERATING BUDGET IMPACT:**

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$1,000,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b>
	2. Deny the recommendation (defer the request).



## DEPARTMENT OF HEALTH SERVICES

<u>2025-27 Major Project Requests</u>	<u>Amount Requested</u>	<u>Governor's Recommendation</u>
1. Central Wisconsin Center - Food Service Building Renovation	\$44,663,000 TOTAL \$39,663,000 GFSB \$5,000,000 EX-SEG REV	<b>\$44,663,000 TOTAL</b> <b>\$39,663,000 GFSB</b> <b>\$5,000,000 EX-SEG REV</b>
2. Mendota Mental Health Institute - Utility Improvements Phase II	\$55,454,000 GFSB	<b>\$55,454,000 GFSB</b>
3. Winnebago Mental Health Institute - Utility and Service Tunnel Improvements	\$61,200,000 TOTAL \$58,200,000 GFSB \$3,000,000 EX-SEG REV	<b>\$61,200,000 TOTAL</b> <b>\$58,200,000 GFSB</b> <b>\$3,000,000 EX-SEG REV</b>
4. Statewide - Minor Facilities Renewal Program - Repairs and Renovations	\$66,354,000 GFSB	<b>\$33,845,000 GFSB</b>
5. Sand Ridge Secure Treatment Center - Health Service Unit Expansion	\$26,102,000 TOTAL \$26,102,000 GFSB \$0 BTF	<b>\$800,000 TOTAL</b> <b>\$0 GFSB</b> <b>\$800,000 BTF</b>
6. Wisconsin Resource Center - North Building Wet Cell Renovation	<u>\$28,140,000 GFSB</u>	<u>\$0</u>
<b>Total Amounts</b>	<b>Requested:</b> \$281,913,000	<b>Recommended:</b> \$195,962,000
<b>SUMMARY OF FUNDS</b>	\$273,913,000 GFSB \$0 BTF <u>\$8,000,000 EX-SEG REV</u>	<b>\$187,162,000 GFSB</b> <b>\$800,000 BTF</b> <b><u>\$8,000,000 EX-SEG REV</u></b>
<b>Total Funds</b>	<b>Requested:</b> \$281,913,000	<b>Recommended:</b> \$195,962,000



# CENTRAL WISCONSIN CENTER - FOOD SERVICE BUILDING RENOVATION

DEPARTMENT OF HEALTH SERVICES  
CENTRAL WISCONSIN CENTER  
MADISON - DANE COUNTY  
AGENCY PRIORITY #1

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$44,663,000	<b>\$44,663,000</b>
GFSB	\$39,663,000	<b>\$39,663,000</b>
EX-SEG REV	\$5,000,000	<b>\$5,000,000</b>

**PROJECT REQUEST:**

The DHS requests enumeration of \$44,663,000 (\$39,663,000 GFSB and \$5,000,000 EX-SEG REV) to renovate the Food Service Building at Central Wisconsin Center (CWC).

<b>Governor's Recommendation:</b> <b>Approve the request.</b>
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**PREVIOUS ACTIONS:**

2023 Wisconsin Act 19 allocated \$5,000,000 SEG REV to develop preliminary plans and specifications for the renovation of a food service building at the Central Wisconsin Center.

**PROJECT DESCRIPTION:**

This project renovates the Food Service Building at the Central Wisconsin Center. The goal of this project is to eliminate all the maintenance backlog issues associated with this building and improve meal production efficiency. This project will advance this goal by renovating the existing building and constructing a new kitchen. A building addition will house the new kitchen while the existing kitchen remains in operation. This will allow meal preparation to continue while the building is renovated. All mechanical, electrical, and plumbing systems will be replaced, and a code compliant fire sprinkler system will be installed. Abandoned built-in coolers and freezers will be demolished to allow for better food and material storage. The building envelope will be repaired to preserve the structural integrity of the building. This project will follow Sustainability Guidelines and will incorporate sustainable design elements across multiple disciplines, ensuring energy efficiency, environmental responsibility, and occupant well-being.

**PROJECT JUSTIFICATION:**

This project is needed to maintain reliable food service operations at Central Wisconsin Center. The Food Service Building was constructed in 1960 and there have been no major remodeling projects since that time. The existing kitchen floor is failing. The air handling units that service the building, especially the kitchen, require replacement. There is no practical way to replace these and other systems while the existing kitchen is in operation. The CWC Food Service

Building provides meals to over 200 patients every day. This population will increase as other buildings at the facility are renovated to accept long-term civil geriatric psychiatric patients from Mendota Mental Health Institute. This project will allow the building to operate reliably and meet present and future meal demands.

PROPOSED SCHEDULE:

A/E Selection:	Oct 2023
SBC Approval:	Aug 2025
Bid Date:	Oct 2025
Start Construction:	Jan 2026
Substantial Completion:	Jan 2028
Final Completion:	Aug 2028

CAPITAL BUDGET REQUEST:

Construction:	\$33,631,000
Design:	\$2,849,000
DFD Fee:	\$1,548,000
Contingency:	\$5,045,000
Equipment:	\$1,590,000
<b>TOTAL:</b>	<b>\$44,663,000</b>

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).



# MENDOTA MENTAL HEALTH INSTITUTE - UTILITY IMPROVEMENTS PHASE II

DEPARTMENT OF HEALTH SERVICES  
MENDOTA MENTAL HEALTH INSTITUTE  
MADISON - DANE COUNTY  
AGENCY PRIORITY #2

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$55,454,000	<b>\$55,454,000</b>
GFSB	\$55,454,000	<b>\$55,454,000</b>

**PROJECT REQUEST:**

The DHS requests enumeration of \$55,454,000 GFSB to construct the Utility Improvements project at Mendota Mental Health Institute (MMHI).

<b>Governor’s Recommendation:</b> <b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project replaces and constructs new thermal utilities (steam and chilled water), electrical utilities and domestic water utilities at the Mendota Mental Health Institute. The goal of this project is to address the maintenance backlog and deficiencies of the existing utility distribution system. This project will advance this goal by constructing new utility corridors on the north and south sides of the MMHI campus to create a loop for utilities. Branch lines to patient care buildings will be replaced. The existing medium voltage electrical distribution will be replaced. Water mains will be replaced with more resilient materials. Utilities from the MMHI central heating plant to Central Wisconsin Center will also be replaced.

**PROJECT JUSTIFICATION:**

This project is needed to provide reliable utility services to the individual buildings that comprise this licensed psychiatric hospital. Steam, electric and chilled water demand have increased due to building additions and remodeling. The current electric service to the facility is nearing capacity and needs to be upsized to provide reliable service and sufficient capacity. The existing medium voltage electrical vaults have standing water in them. The electric, steam and chilled water distribution systems need to be looped to allow maintenance to sections of the system without interrupting service to other buildings downstream of the point of failure. Sections of the steam distribution system are 90 years old. Sections of the domestic water system are 115 years old. Much of the domestic water piping is cast iron which is brittle and susceptible to failure. Replacing and reconfiguring these utilities will minimize future failures, eliminate the existing maintenance backlog, and provide more reliable utility service to buildings at the facility.

PROPOSED SCHEDULE:

A/E Selection:	Nov 2023
SBC Approval:	Feb 2025
Bid Date:	Jul 2025
Start Construction:	Jun 2026
Substantial Completion:	Oct 2030
Final Completion:	Jun 2031

CAPITAL BUDGET REQUEST:

Construction:	\$43,042,000
Design:	\$3,977,000
DFD Fee:	\$1,981,000
Contingency:	\$6,454,000
<b>TOTAL:</b>	<b>\$55,454,000</b>

OPERATING BUDGET IMPACT:

A second source of normal electrical power will be brought to the campus. This will allow the facility to stay on normal power if one utility source is interrupted. This will cost approximately \$38,000 per year.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# WINNEBAGO MENTAL HEALTH INSTITUTE - UTILITY AND SERVICE TUNNEL IMPROVEMENTS

DEPARTMENT OF HEALTH SERVICES  
 WINNEBAGO MENTAL HEALTH INSTITUTE  
 OSHKOSH - WINNEBAGO COUNTY  
 AGENCY PRIORITY #3

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$61,200,000	\$61,200,000
GFSB	\$58,200,000	\$58,200,000
EX-SEG REV	\$3,000,000	\$3,000,000

**PROJECT REQUEST:**

The DHS requests enumeration of \$61,200,000 (\$58,200,000 GFSB and \$3,000,000 EX-SEG REV) to construct Utility and Service Tunnel Improvements project at Winnebago Mental Health Institute (WMHI).

<b>Governor’s Recommendation:</b> Approve the request.
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**PREVIOUS ACTIONS:**

2023 Wisconsin Act 19 allocated \$3,000,000 SEG REV to develop preliminary plans and specifications for utility and service tunnel improvements at the Winnebago Mental Health Institute.

**PROJECT DESCRIPTION:**

This project constructs new utilities at the Winnebago Mental Health Institute and a more secure means of delivering supplies to the Wisconsin Resource Center (WRC). The goal of this project is to address the maintenance backlog and deficiencies of the existing utility distribution and service tunnel systems. This project will advance this goal by construction new utility corridors around the WMHI campus to create a loop for utilities. A new service tunnel to the WRC will also be constructed. The medium voltage switchgear at the heating plant will be replaced and a central chilled water plant will be constructed. Project scope also includes relocating the primary electric, signal, sanitary and storm sewer from the center of the campus to a utility corridor. The abandoned Nurses Annex will be demolished to provide a pathway for the new service tunnel. Kempster Hall will be demolished after the new service tunnel is commissioned. Sections of the service tunnel providing access to patient care buildings will be repaired. Steam service to patient buildings will be upgraded to high pressure steam. Medium voltage distribution will be relocated from under existing buildings to new utility corridors. Watermains will be replaced with more resilient materials. Utilities to individual buildings will be served from the new distribution system.

PROJECT JUSTIFICATION:

This project is needed to provide reliable utility services to the individual buildings that comprise this licensed psychiatric hospital and secure treatment center. A new service tunnel is required to deliver material safely and securely to the Wisconsin Resource Center without having to travel through an abandoned building (Kempster Hall). The new tunnel needs to be rerouted before the building is demolished so that meals and supplies can continue to be securely delivered to the WRC.

Steam services to select buildings are undersized for current use which limits the ability to deliver steam during peak heating periods. The primary electric switchgear at the central plant is over 40 years old and sections of the primary electric distribution are under the foundation of the existing Service Building. The age and location of this equipment makes maintenance challenging due to the difficulty in obtaining spares for outdated models and the inaccessibility of feeders that are buried under building foundations. The patient buildings are cooled by individual building chillers without any installed back up capacity. The chiller at Sherman Hall is undersized and warrants replacement. The current chiller and cooling tower are located on the building roof. Structural limitations of the building will complicate the installation of a larger chiller and cooling tower on the roof. A central chiller plant will eliminate this structural concern and provide backup capacity for this building and others. Many segments of the domestic water system are cast iron which is brittle and prone to failure. Utility systems will be designed to support current and future facilities and to provide enhanced reliability.

The Department of Health Services completed a comprehensive masterplan in 2024 to identify the backlog of deferred maintenance and required programmatic renovations in the current patient treatment buildings. The necessary changes in patient buildings are being driven by their age and a change in patient acuity. Relocating and upgrading site utilities is the first step in implementing the masterplan so that staff can work, and patients can be treated safely and securely.

PROPOSED SCHEDULE:

A/E Selection:	Jan 2024
SBC Approval:	Aug 2025
Bid Date:	Oct 2026
Start Construction:	Dec 2026
Substantial Completion:	Oct 2029
Final Completion:	Jan 2030

CAPITAL BUDGET REQUEST:

Construction:	\$48,272,000
Design:	\$3,467,000
DFD Fee:	\$2,221,000
Contingency:	\$7,240,000
<b>TOTAL:</b>	<b>\$61,200,000</b>

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).



# STATEWIDE - MINOR FACILITIES RENEWAL PROGRAM - REPAIRS AND RENOVATIONS

DEPARTMENT OF HEALTH SERVICES  
 STATEWIDE  
 AGENCY PRIORITY #4

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$66,354,000	<b>\$33,845,000</b>
GFSB	\$66,354,000	<b>\$33,845,000</b>

**PROJECT REQUEST:**

The DHS requests enumeration of \$66,354,000 GFSB to construct the Minor Facilities Renewal Program - Repairs and Renovations at various locations.

<b>Governor’s Recommendation:</b> Approve the enumeration for \$33,845,000 GFSB.
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**PROJECT DESCRIPTION:**

This request addresses larger facility repair and renovation projects at DHS facilities. The goal of this request is to address deferred maintenance projects that are required to keep DHS facilities operating reliably. These projects advance this goal by repairing or replacing building fire alarms, heating ventilation and air conditioning (HVAC) systems, and building envelope systems at licensed health care facilities. Individual projects contained within the enumeration are listed below in order of priority.

1. Central Wisconsin Center (CWC) - Campus-Wide Fire Alarm System Replacement - \$6,504,000
2. Winnebago Mental Health Institute (WMHI) - Sherman Hall Window Replacement and Building Envelope Repairs - \$9,993,000
3. Wisconsin Resource Center (WRC) - Building “C” HVAC Improvements - \$9,342,000
4. Winnebago Mental Health Institute (WMHI) - Service Building HVAC Improvements - \$8,006,000
5. Southern Wisconsin Center (SWC) - Cottage 18 HVAC System Replacement - \$7,976,000
6. Wisconsin Resource Center (WRC) - Hughes Hall Envelope Repairs - \$7,420,000
7. Mendota Mental Health Institute (MMHI) - Administration Building HVAC Improvements - \$17,113,000

**CWC - CAMPUS-WIDE FIRE ALARM SYSTEM REPLACEMENT**

This project replaces the fire alarm system in six buildings at Central Wisconsin Center. The existing fire alarm control panels and field devices, including smoke and heat detectors, horns, strobes, pull stations, and system communications network will be replaced. The project will be phased to limit disruption of facility operations. The new fire alarm system will bring the campus fire alarm system up to current code.

#### WMHI - SHERMAN HALL WINDOW REPLACEMENT AND BUILDING ENVELOPE REPAIRS

This project repairs the building envelope of Sherman Hall at Winnebago Mental Health Institute. The project will reduce water and air infiltration at this licensed psychiatric hospital building by replacing 142 windows and four doors with a new curtain wall system. The new windows will be hardened and ligature resistant for this behavior healthcare building. The existing masonry and precast wall features will be repaired and replaced. The project will be phased to limit disruption of facility operations.

#### WRC - HUGHES HALL BUILDING "C" HVAC IMPROVEMENTS

This project air tempers Hughes Hall Building "C" at the Wisconsin Resource Center. This project improves air quality, reduces humidity as well as temperature during hot weather. The project installs four new air handling units and four return fans with cooling coils connected to the existing chill water system at the facility. Electrical, plumbing and fire protection systems will be upgraded. This project adds a 900 GSF mechanical room at ground level to house two new air handlers. This project is currently funded through preliminary design.

#### WMHI - SERVICE BUILDING HVAC IMPROVEMENTS

This project replaces the air handling units and the existing cooling system in the 85,485 GSF Service Building at Winnebago Mental Health Institute. Work includes adding air-tempering to the 6,100 GSF Recreation Building addition. New equipment will be controlled by a Direct Digital Control (DDC) control system. Duct work and electrical will be upgraded as needed to accommodate the new HVAC equipment. Associated plumbing and fire protection is included in the project. The project will be phased to limit disruption to the facility operations. This project is currently funded through preliminary design.

#### SWC - COTTAGE 18 HVAC SYSTEM REPLACEMENT

This project replaces the HVAC equipment in Cottage 18 at the Southern Wisconsin Center. The project includes new air handling units, duct work, variable air volume terminal units, DDC controls, and related electrical upgrades. Ceiling and lighting below HVAC ductwork will be replaced. The sprinkler system will be updated to meet current code requirements. Work will be phased to limit disruptions to the facility.

#### WRC - HUGHES HALL ENVELOPE REPAIRS

This project replaces windows and doors at Hughes Hall at the Wisconsin Resource Center. New windows will be security grade for this secure treatment center. The project includes exterior tuckpointing and replaces the building soffit. New ADA doors and ramps will improve accessibility to the courtyards. Exterior below grade waterproofing will be repaired. The project will be phased to limit disruption to the facility security and operations.

#### MMHI - ADMINISTRATION BUILDING HVAC IMPROVEMENTS

This project replaces the HVAC system in the Administration Building of Mendota Mental Health Institute. Existing air handling units, the plenum air supply and return system, and pneumatic controls will be replaced with new air handling units, a fully ducted supply and return air system, variable air volume terminal units, and DDC controls. The building hydronic heat exchanger and pumps will also be replaced. This work also includes ceiling and lighting replacement. The roof



top penthouse will be enlarged to accommodate new equipment. Building electrical equipment will be upgraded to accommodate increased electrical demand. Work will be phased to limit disruption of the building.

#### PROJECT JUSTIFICATION:

The DHS operates seven facilities statewide. Each facility has different programs, all requiring reliable systems. Department buildings are up to 70 years old. Time has degraded the original building envelope and repairs are required to maintain building integrity and minimize further damage. Many of these buildings have the original HVAC equipment which require frequent maintenance and repairs. Replacement parts are hard to find, and the systems utilize an outdated refrigerant. These systems have reached the end of their service life which is evident by increased breakdowns. These issues need to be addressed before systems degrade further or fail completely.

#### CWC - CAMPUS-WIDE FIRE ALARM SYSTEM REPLACEMENT

These six buildings at Central Wisconsin Center were built in the 1960s and the last fire alarm system major upgrade was completed in 1999. The existing system equipment is obsolete, unsupported by the manufacturer, and spare parts are very hard to find. A campus-wide system replacement is critical to maintain the safety of staff and residents at this licensed healthcare facility.

#### WMHI - SHERMAN HALL WINDOW REPLACEMENT AND BUILDING ENVELOPE REPAIRS

The windows in Sherman Hall are original to the 1966 structure and are no longer watertight. Some of these windows allow air, rain, and snow infiltration. Patient living areas, common areas, offices, and staff work areas have moisture and draft problems which places an additional load on the heating and cooling system. Existing exterior masonry elements have degraded to the point that sections have fallen off the building.

#### WRC – HUGHES HALL BUILDING “C” HVAC IMPROVEMENTS

Hughes Hall was built in 1954 and consists of three separate buildings which include eight different housing units. Most of the mechanical systems are original to the building. The existing HVAC system is hard to maintain due to age and ability to find replacement parts. The WRC receives inmates from the DOC who require services to treat mental illness. Over 60% of the inmates at WRC are on psychotropic medications to treat their mental illness. Because psychotropic medications can limit the patient's ability to maintain proper body temperature, these individuals can suffer serious medical consequences when located in areas where the temperature and humidity levels are not maintained.

#### WMHI – SERVICE BUILDING HVAC IMPROVEMENTS

The Service Building at Winnebago Mental Health Institute was built in 1955. The Recreation Building was added on in 1982. The Service Building contains the main kitchen for the campus, making 750 meals a day. The building also receives and stores supplies in addition to housing a library and pharmacy. The existing HVAC equipment is original to the building and breakdowns have occurred more frequently. Replacing the original HVAC systems in the service building will increase reliability, energy efficiency and comfort in the building.

SWC – COTTAGE 18 HVAC SYSTEM REPLACEMENT

The existing HVAC equipment is original to the Cottage 18 building built in 1972. This system requires increased maintenance, however replacement parts are more difficult to find. This licensed health care facility houses medically frail individuals. Replacing the equipment will improve reliability and indoor air quality. Due the age of the building and size of the remodel it will require electrical and fire suppression upgrades along with the HVAC systems.

WRC – HUGHES HALL ENVELOPE REPAIRS

Hughes Hall was built in 1954. The current windows have reached the end of their service life and are not energy efficient. The building envelope needs attention to mitigate water and air infiltration. There are cracks in the brick-and-mortar joints and the expansion joint materials have cracked due to their age. The WRC receives inmates from the DOC who require services to treat mental illness. As the population at the facility changes and ages, the need for ADA access to secure court yards has increased.

MMHI – ADMINISTRATION BUILDING HVAC IMPROVEMENTS

The HVAC equipment is original to the 1965 building and breakdowns have occurred more frequently with this aging equipment. Air quality, temperature, and humidity vary throughout the building due to the HVAC system design and age. The Administration Building has a plenum air supply which is very inefficient. Replacing the plenum supply and return system with a fully ducted system will improve air quality. Work will be phased to limit disruption of the building.

PROPOSED SCHEDULE:

A/E Selection:	May 2025
SBC Approval:	Aug 2026
Bid Date:	Sep 2026
Start Construction:	Dec 2026
Substantial Completion:	Dec 2027
Final Completion:	Jun 2028

CAPITAL BUDGET REQUEST:

Construction:	\$51,525,000
Design:	\$4,728,000
DFD Fee:	\$2,371,000
Contingency:	\$7,730,000
<b>TOTAL:</b>	<b>\$66,354,000</b>

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the program for \$33,845,000 GFSB.</b>
	2. Deny the recommendation (defer the request).

# SAND RIDGE SECURE TREATMENT CENTER - HEALTH SERVICE UNIT EXPANSION

DEPARTMENT OF HEALTH SERVICES  
SAND RIDGE SECURE TREATMENT CENTER  
MAUSTON - JUNEAU COUNTY  
AGENCY PRIORITY #5

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$26,102,000	\$800,000
GFSB	\$26,102,000	\$0
BTF	\$0	\$800,000

**PROJECT REQUEST:**

The DHS requests enumeration of \$26,102,000 GFSB to expand the Health Service Unit at the Sand Ridge Secure Treatment Center (SRSTC).

<b>Governor's Recommendation:</b>	<b>Approve the allocation of \$800,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This project constructs a new Health Service Unit (HSU) at the Sand Ridge Secure Treatment Center. The goal of this project is to create a space to provide adequate care to an increasing and aging population. This project advances this goal by constructing a new HSU next to Building R. The new HSU facility will include space for clinical health, psychiatric care, dental care, optometry, radiology, a lab, therapy, and program spaces. New mechanical, electrical and plumbing systems will be installed in the new building, including a code compliant fire sprinkler system. The project also includes interior remodeling of the existing HSU space to accommodate an expanded kitchen area, maintenance shop, loading area, building storage, and new meeting rooms. This project will follow Sustainability Guidelines and will incorporate sustainable design elements across multiple disciplines, ensuring energy efficiency, environmental responsibility, and occupant well-being.

**PROJECT JUSTIFICATION:**

The HSU expansion is needed to adequately provide medical care to an increasing and aging population. The SRSTC is a secure treatment center constructed in 2000 to house and treat Sexually Violent Persons. The HSU was originally constructed with two beds. The SRSTC was expanded in 2008 with no modifications to the existing HSU. The current population is about 350 persons. As the existing population continues to age, their medical needs continue to increase. The existing space is not sufficient to adequately meet current and future medical needs. It is anticipated that the future populations will require over three times the existing HSU

space to adequately accommodate the growing medical needs. The new HSU will offer easier access as it will be constructed in a location central to most of the facility's patient population.

PROPOSED SCHEDULE:

A/E Selection:	Oct 2025
SBC Approval:	Apr 2027
Bid Date:	Dec 2027
Start Construction:	Mar 2028
Substantial Completion:	Jan 2030
Final Completion:	Feb 2030

CAPITAL BUDGET REQUEST:

Construction:	\$19,784,000
Design:	\$1,647,000
DFD Fee:	\$911,000
Contingency:	\$2,968,000
Equipment:	\$792,000
<b>TOTAL:</b>	<b>\$26,102,000</b>

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<ol style="list-style-type: none"> <li><b>1. Approve the recommendation to allocate \$800,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b></li> </ol>
	<ol style="list-style-type: none"> <li>2. Deny the recommendation (defer the request).</li> </ol>

# WISCONSIN RESOURCE CENTER - NORTH BUILDING WET CELL RENOVATION

DEPARTMENT OF HEALTH SERVICES  
 WISCONSIN RESOURCE CENTER  
 OSHKOSH - WINNEBAGO COUNTY  
 AGENCY PRIORITY #6

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$28,140,000	\$0
GFSB	\$28,140,000	\$0

**PROJECT REQUEST:**

The DHS requests enumeration of \$28,140,000 GFSB to renovate the North Building Wet Cells at the Wisconsin Resource Center (WRC).

<b>Governor’s Recommendation:</b>	<b>Defer the request.</b>
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**PROJECT DESCRIPTION:**

This project remodels 120 cells at the North Building of the Wisconsin Resource Center into wet type holding cells. The goal of this project is to increase the number of inmates that can be safely treated at WRC. This project advances that goal by renovating four units at WRC by adding a combination toilet/sink to each of the 120 cells. The existing slab on grade floor will be removed and replaced to allow the installation of new waste piping which will connect to a new sanitary main north of the building. New hot and cold domestic water supply will be provided to each cell and the existing shower rooms will be remodeled. The heating, ventilating, and air conditioning (HVAC) system will be augmented to provide the increased ventilation required by code in a wet cell, and a new mechanical penthouse will be constructed on the roof to accommodate this new HVAC equipment. Electrical upgrades will be made to the building to accommodate the new HVAC systems. An existing toilet room will be remodeled into program space. The project will be phased to limit disruption to the facility. This project will follow Sustainability Guidelines and incorporate sustainable design elements across multiple disciplines, ensuring energy efficiency, environmental responsibility, and occupant well-being.

**PROJECT JUSTIFICATION:**

This project is needed so that the Wisconsin Resource Center can accept inmates with a higher level of acuity. The WRC receives inmates from the DOC who require services to treat mental illness. Many of these inmates are from a maximum-security environment. Remodeling the current rooms into wet cells will replicate the type of housing that each inmate is used to at a DOC facility, allowing for easier and more efficient transition and treatment. The wet cells will also allow WRC to treat the most volatile population in the least restrictive manner. Disruptive prisoners will be allowed to stay in their current unit until they calm down and return to treatment as quickly as possible.

PROPOSED SCHEDULE:

A/E Selection:	Dec 2025
SBC Approval:	Dec 2026
Bid Date:	Jul 2027
Start Construction:	Oct 2027
Substantial Completion:	Oct 2029
Final Completion:	Mar 2030

CAPITAL BUDGET REQUEST:

Construction:	\$21,551,000
Design:	\$1,932,000
DFD Fee:	\$992,000
Contingency:	\$3,233,000
Equipment:	\$432,000
<b>TOTAL:</b>	<b>\$28,140,000</b>

OPERATING BUDGET IMPACT:

Two of the four living units are currently unoccupied. Renovating the two unused units and putting them in service will require 87.5 FTE positions.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and enumerate the project.

## DEPARTMENT OF MILITARY AFFAIRS

<u>2025-27 Major Project Requests</u>	<u>Amount Requested</u>	<u>Governor's Recommendation</u>
1. Chippewa Falls - New Readiness Center	\$72,539,000 TOTAL \$72,539,000 GFSB \$0 BTF	\$1,700,000 TOTAL \$0 GFSB \$1,700,000 BTF
2. Madison - Readiness Center Remodel	\$4,369,000 TOTAL \$2,184,500 GFSB \$2,184,500 FED	\$4,369,000 TOTAL \$2,184,500 GFSB \$2,184,500 FED
3. West Bend AASF - Fire Suppression System Replacement	\$5,825,000 TOTAL \$2,912,500 GFSB \$2,912,500 FED	\$5,825,000 TOTAL \$2,912,500 GFSB \$2,912,500 FED
4. Whitewater - Field Maintenance Shop Expansion	\$5,776,000 TOTAL \$2,888,000 GFSB \$2,888,000 FED	\$5,776,000 TOTAL \$2,888,000 GFSB \$2,888,000 FED
5. Milwaukee - Readiness Center Remodel - Phase V	\$9,327,000 TOTAL \$4,663,500 GFSB \$4,663,500 FED	\$9,327,000 TOTAL \$4,663,500 GFSB \$4,663,500 FED
6. Madison - Joint Force Headquarters Remodel - Phase III	\$4,910,000 TOTAL \$1,227,500 GFSB \$3,682,500 FED	\$0
7. Mauston - New Vehicle Storage Building	\$10,750,000 GFSB	\$0
8. Camp Douglas - Camp Williams Generator Replacement	\$6,497,000 TOTAL \$1,624,200 GFSB \$4,872,800 FED	\$6,497,000 TOTAL \$1,624,200 GFSB \$4,872,800 FED
9. Racine - County Line Range Berm Stabilization	\$24,757,000 GFSB	ALL AGENCY
10. Racine - County Line Range Lead Remediation	\$9,301,000 GFSB	ALL AGENCY

11.	Wausau - New Readiness Center - Planning and Design	\$1,995,000 BTF	<b>\$1,995,000 BTF</b>
12.	Wisconsin Rapids - New Readiness Center - Planning and Design	\$1,149,000 BTF	<b>\$1,149,000 BTF</b>
13.	Fort McCoy - New Challenge Academy - Phase I	\$27,861,000 TOTAL \$27,161,000 GFSB <u>\$700,000 EX-SEG REV</u>	<b><u>\$0</u></b>

<b>Total Amounts</b>	<b>Requested:</b>	<b>Recommended:</b>
	\$185,056,000	<b>\$36,638,000</b>
<b>SUMMARY OF FUNDS</b>		
	\$160,008,200 GFSB	<b>\$14,272,700 GFSB</b>
	\$700,000 EX-SEG REV	<b>\$0 EX-SEG REV</b>
	\$3,144,000 BTF	<b>\$4,844,000 BTF</b>
	<u>\$21,203,800 FED</u>	<b><u>\$17,521,300 FED</u></b>
<b>Total Funds</b>	<b>Requested:</b>	<b>Recommended:</b>
	\$185,056,000	<b>\$36,638,000</b>



## CHIPPEWA FALLS - NEW READINESS CENTER

DEPARTMENT OF MILITARY AFFAIRS  
 CHIPPEWA FALLS READINESS CENTER  
 CHIPPEWA - CHIPPEWA COUNTY  
 AGENCY PRIORITY #1

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$72,539,000	\$1,700,000
GFSB	\$72,539,000	\$0
BTF	\$0	\$1,700,000

**PROJECT REQUEST:**

The DMA requests enumeration of \$72,539,000 GFSB to construct a new National Guard Readiness Center in Chippewa Falls.

<b>Governor's Recommendation:</b>	<b>Approve the allocation of \$1,700,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This project constructs approximately 155,000 GSF of new space, including all related plumbing, heating, ventilation, air conditioning, technology, and electrical systems, with new primary equipment and service entrances. This project is programmed to provide 100% of the authorized space for the 311 Soldiers assigned to 1-128th Infantry Battalion HHC, 724th Engineer Battalion HHC and A Co 724th EN (FSC); as well as the authorized space for Field Maintenance Shop 7. Reconfigured parking areas (Personal and Military Owned Vehicles) and internal access roads will be provided, along with site utilities within the project boundary to the public connection. The project will adhere to Anti-Terrorism/Force Protection (AT/FP), the ADA Standards for Accessible Design, and the Wisconsin Commercial Building Code.

**PROJECT JUSTIFICATION:**

The 1-128th Infantry Battalion HHC, 724th Engineer Battalion HHC, A Co 724th EN (FSC) and the Field Maintenance Shop 7 of the Wisconsin Army National Guard currently work from severely undersized, poorly configured, and inefficient spaces at the Eau Claire, Chippewa Falls and Hayward facilities. In addition to not meeting current space authorizations, the building infrastructure and utility services are outdated and unable to support any future expansion. Most unit level vehicle maintenance operations take place outside in a variety of weather conditions on an unpaved surface or at offsite locations. Consolidation of units into one larger facility will offer efficiencies in the use of space for personnel and ongoing maintenance and upkeep of the building and the site.

PROPOSED SCHEDULE:

A/E Selection:	Jul 2025
SBC Approval:	Dec 2026
Bid Date:	Aug 2027
Start Construction:	Jan 2028
Substantial Completion:	Mar 2030
Final Completion:	Jul 2030

CAPITAL BUDGET REQUEST:

Construction:	\$57,207,000
Design:	\$4,119,000
DFD Fee:	\$2,632,000
Contingency:	\$8,581,000
<b>TOTAL:</b>	<b>\$72,539,000</b>

OPERATING BUDGET IMPACT:

Estimated annual costs for electric, water, gas, sewer, storm water, trash/recyclable, snowplowing, mowing, fire alarm testing, pest control, janitorial services, backflow valve testing, vacuum services (oil/water separator).

<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$1,700,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b>
	2. Deny the recommendation (defer the request).

## MADISON - READINESS CENTER REMODEL

DEPARTMENT OF MILITARY AFFAIRS  
 MADISON READINESS CENTER  
 MADISON - DANE COUNTY  
 AGENCY PRIORITY #2

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$4,369,000	<b>\$4,369,000</b>
GFSB	\$2,184,500	<b>\$2,184,500</b>
FED	\$2,184,500	<b>\$2,184,500</b>

**PROJECT REQUEST:**

The DMA requests enumeration of \$4,369,000 (\$2,184,500 GFSB and \$2,184,500 FED) to remodel the Madison Readiness Center.

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project remodels the lower floors of the building and portions of the exterior. The lower floors are divided into area zones B, C, and D. The interior work will provide an open office concept on the west and north sides of area C where there are windows. All doors serving rooms which are not being demolished will be replaced. Some of the area C offices will be converted into classroom space. All staircases will receive new facing to match existing finishes in the facility. The male and female toilet facilities in area C will be remodeled and will have large size tiles for their walls and small tiles for the floors. The existing HVAC system will be used to supply the remodeled areas, but a VAV system will be added to the remodeled areas. The existing Direct Digital Control system will be extended into the remodeled area. The existing plumbing will be sufficient to supply the remodeled toilet areas. Drinking fountains will be provided as required. All lighting fixtures throughout areas C, B and A will be replaced with new LED fixtures. Low voltage wiring (data and voice) will be provided throughout the offices and classrooms per DMA's requirements. Audio Visual equipment will be provided in classrooms and other areas as needed. The exterior work will replace an existing railing located south of area D with a galvanized railing, repair exterior masonry, and tuckpoint and clean exterior bricks as required.

**PROJECT JUSTIFICATION:**

The mechanical portions of this facility are from the 1970's and are severely out of date, resulting in inefficiency and high maintenance costs. This facility has water issues due to groundwater seepage into the building. The facility's tenant mission has changed to support the Recruiting and Retention Battalion and therefore needs remodeling to meet the new tenant mission and professional standards of the National Guard. This facility is outdated and dilapidated in its finishes and needs remodeling.

PROPOSED SCHEDULE:

A/E Selection: Aug 2025  
SBC Approval: Apr 2026  
Bid Date: Aug 2026  
Start Construction: Dec 2026  
Substantial Completion: May 2027  
Final Completion: Jul 2027

CAPITAL BUDGET REQUEST:

Construction: \$3,360,000  
Design: \$350,000  
DFD Fee: \$155,000  
Contingency: \$504,000  

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TOTAL: **\$4,369,000**

OPERATING BUDGET IMPACT:

Estimated annual costs will decrease for updated systems and efficiency of the building.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# WEST BEND AASF - FIRE SUPPRESSION SYSTEM REPLACEMENT

DEPARTMENT OF MILITARY AFFAIRS  
WEST BEND ARMY AVIATION SUPPORT FACILITY  
WEST BEND - WASHINGTON COUNTY  
AGENCY PRIORITY #3

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$5,825,000	<b>\$5,825,000</b>
GFSB	\$2,912,500	<b>\$2,912,500</b>
FED	\$2,912,500	<b>\$2,912,500</b>

## PROJECT REQUEST:

The DMA requests enumeration of \$5,825,000 (\$2,912,500 GFSB and \$2,912,500 FED) to replace the fire suppression system at the West Bend Army Aviation Support Facility (AASF).

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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## PROJECT DESCRIPTION:

This project replaces the existing Aqueous Film Forming Foam (AFFF) fire suppression system with a water-based Ignitable Liquid Drainage Floor Assembly (ILDFA) system. The new ILDFA system includes a pre-action sprinkler system or a trenching system whereby all hangars are interconnected via hard pipe. The ILDFA system consists of a two-inch tall, manufactured metal floor system that is installed on top of the existing hangar floors. This floor system drains into existing floor trenches in the aircraft hangar. A ramp from the hangar floor up to the top of the manufactured floor system is included to allow aircraft to traverse the floor system. The project also includes construction of a fire suppression equipment room, installation of a new oil-water separator, a containment tank and a holding tank. The separator and the tanks will be installed outside of the building. Piping will be required between the building and the tanks to connect to the discharge piping in the building.

## PROJECT JUSTIFICATION:

The existing AFFF system does not meet current code requirements for an aircraft hangar this size and cannot be certified for operation. The current outdated fire suppression system puts airframes and maintenance staff in jeopardy from a fire. Since a new system must be installed to meet code requirements, UFC 3-600-01, Change 6 6 MAY 2021 prohibits the installation of another AFFF system.

PROPOSED SCHEDULE:

A/E Selection:	Jul 2025
SBC Approval:	Mar 2026
Bid Date:	Jul 2026
Start Construction:	Nov 2026
Substantial Completion:	Apr 2027
Final Completion:	Jun 2027

CAPITAL BUDGET REQUEST:

Construction:	\$4,480,000
Design:	\$466,000
DFD Fee:	\$207,000
Contingency:	\$672,000
<b>TOTAL:</b>	<b>\$5,825,000</b>

OPERATING BUDGET IMPACT:

Estimated annual costs for electric, water, storm water, fire alarm testing, pest control, backflow valve testing, vacuum services (oil/water separator).

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# WHITEWATER - FIELD MAINTENANCE SHOP EXPANSION

DEPARTMENT OF MILITARY AFFAIRS  
 WHITEWATER READINESS CENTER  
 WHITEWATER - WALWORTH COUNTY  
 AGENCY PRIORITY #4

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$5,776,000	<b>\$5,776,000</b>
GFSB	\$2,888,000	<b>\$2,888,000</b>
FED	\$2,888,000	<b>\$2,888,000</b>

**PROJECT REQUEST:**

The DMA requests enumeration of \$5,776,000 (\$2,888,000 GFSB and \$2,888,000 FED) to expand the Field Maintenance Shop at the Whitewater Readiness Center.

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project removes the existing outside wash rack and constructs an approximately 35' x 90' wash bay addition. This wash bay will be located adjacent to an exterior wall, and the remaining perimeter of the wash bay will be enclosed by a concrete block stub wall.

**PROJECT JUSTIFICATION:**

With the closing of Field Maintenance Shop (FMS) 3 in Milwaukee, additional personnel, including mechanics, have been assigned to FMS 8 in Whitewater. General purpose work bays originally designated Wash, Warm-up and Unheated Storage bays are currently being used as work bays for the mechanics. The current configuration exposes adjacent employees, facility, and materials to flying debris and over spray when equipment washing operations are in progress. Current configuration creates a slip, trip, and fall hazard with water on the floors due to insufficient drainage, as well as the effluent draining from room to room.

**PROPOSED SCHEDULE:**

A/E Selection:	Jul 2025
SBC Approval:	Mar 2026
Bid Date:	Jul 2026
Start Construction:	Nov 2026
Substantial Completion:	Apr 2027
Final Completion:	Jun 2027

CAPITAL BUDGET REQUEST:

Construction:	\$4,480,000
Design:	\$417,000
DFD Fee:	\$207,000
Contingency:	\$672,000
<b>TOTAL:</b>	<b>\$5,776,000</b>

OPERATING BUDGET IMPACT:

Estimated annual costs for electric, water, gas, sewer, storm water, trash/recyclable, snowplowing, mowing, fire alarm testing, pest control, janitorial services, backflow valve testing, vacuum services (oil/water separator).

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).



## MILWAUKEE - READINESS CENTER REMODEL - PHASE V

DEPARTMENT OF MILITARY AFFAIRS  
MILWAUKEE READINESS CENTER  
MILWAUKEE - MILWAUKEE COUNTY  
AGENCY PRIORITY #5

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$9,327,000	<b>\$9,327,000</b>
GFSB	\$4,663,500	<b>\$4,663,500</b>
FED	\$4,663,500	<b>\$4,663,500</b>

**PROJECT REQUEST:**

The DMA requests enumeration of \$9,327,000 (\$4,663,500 GFSB and \$4,663,500 FED) to remodel the Milwaukee Readiness Center.

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project renovates and expands key areas of the Milwaukee Army National Guard Readiness Center to enhance functionality and address infrastructure deficiencies. New office space, locker rooms, showers, and latrines are constructed along the south corridor, while the east drill hall corridor and existing vault area are converted into a new kitchen and food service area.

The project also replaces windows and doors around the drill hall perimeter to improve security and energy efficiency. Utility upgrades include installing a new sewer pipe to connect the building to the city sewer system on the east side. Additionally, new gutters are installed to improve drainage and prevent further deterioration of the external brick facade.

**PROJECT JUSTIFICATION:**

The Milwaukee Army National Guard Readiness Center, formerly known as an Armory, is located at 4108 N. Richards Street in Milwaukee. Constructed in 1927, the masonry building requires renovations to maintain its structural integrity and operational efficiency. Modifications are necessary to address aging infrastructure and deficiencies in HVAC, electrical distribution, plumbing, fire alarm systems, and building envelope integrity. To manage these needs, renovations have been phased, with this phase focused on improving the south and east drill hall corridors.

PROPOSED SCHEDULE:

A/E Selection:	Aug 2025
SBC Approval:	Apr 2026
Bid Date:	Aug 2026
Start Construction:	Dec 2026
Substantial Completion:	Dec 2027
Final Completion:	Mar 2028

CAPITAL BUDGET REQUEST:

Construction:	\$7,168,000
Design:	\$753,000
DFD Fee:	\$330,000
Contingency:	\$1,076,000
<b>TOTAL:</b>	<b>\$9,327,000</b>

OPERATING BUDGET IMPACT:

Estimated annual costs for electric, water, gas, sewer, storm water, trash/recyclable, snowplowing, mowing, fire alarm testing, pest control, janitorial services, backflow valve testing, vacuum services (oil/water separator).

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# MADISON - JOINT FORCE HEADQUARTERS REMODEL - PHASE III

DEPARTMENT OF MILITARY AFFAIRS  
 MADISON JOINT FORCES HEADQUARTERS  
 MADISON - DANE COUNTY  
 AGENCY PRIORITY #6

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$4,910,000	\$0
GFSB	\$1,227,500	\$0
FED	\$3,682,500	\$0

### PROJECT REQUEST:

The DMA requests enumeration of \$4,910,000 (\$1,227,500 GFSB and \$3,682,500 FED) to remodel the Madison Joint Forces Headquarters (JFHQ).

<b>Governor's Recommendation:</b>	<b>Defer the request.</b>
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### PROJECT DESCRIPTION:

This project completes Phase III of the Madison JFHQ remodel. Kick plates will be added to all wood doors in the facility. An entrance bay will be added to the garage door on the drill hall. The fire door frame will be replaced with a frame that has a removable center piece. An obsolete part in the kitchen storage area will be converted. In room 166, sound deadening materials will be added, and a wall will be built out. Throughout the building, ceiling tiles will be replaced and unused fixtures will be removed. All hallway lighting will be updated and converted to LED. All conventional drinking fountains will be replaced with bottle filler type fountains. General locker room and latrine updates will be performed. The door to the men's latrine in the Band Organization Clothing and Individual Equipment (OCIE) locker room will be removed, and OCIE locker space will be separated from latrines/showers and will be made into gender neutral space. The paint will be removed from the OCIE locker room floors and then be polished and sealed to match the existing Drill Hall floor. The bathroom stalls will be either replaced or updated to reduce the gaps in the doors of the stalls.

### PROJECT JUSTIFICATION:

The wooden doors in the facility need kick plates to preserve their appearance and prolong their useful life. A removable center piece in the fire door frames will allow the movement of large objects. Adding sound deadening and building out a wall in room 166 (the state IT office suite) will improve working conditions and add usable square footage to the room. The ceiling tiles in the JFHQ are outdated and their replacement will improve first impressions of Wisconsin's main National Guard facility. Updating hallway lighting will improve the energy efficiency of the building. Replacing old style drinking fountains with bottle filler type water fountains will help to reduce water waste. The locker room and latrines are outdated, and the updates will improve the appearance and functionality of these spaces. Separating the OCIE locker space from

latrines/showers and making it a gender-neutral space will make more efficient use of the space. Removing the paint and polishing and sealing the locker room floors will reduce maintenance and extend the life of the floors. Adjusting the bathroom stalls in the bathroom to decrease the gap in the doors will enhance bathroom privacy.

PROPOSED SCHEDULE:

A/E Selection:	Jul 2026
SBC Approval:	Mar 2027
Bid Date:	Jul 2027
Start Construction:	Nov 2027
Substantial Completion:	Aug 2028
Final Completion:	Oct 2028

CAPITAL BUDGET REQUEST:

Construction:	\$3,776,000
Design:	\$393,000
DFD Fee:	\$174,000
Contingency:	\$567,000
<b>TOTAL:</b>	<b>\$4,910,000</b>

OPERATING BUDGET IMPACT:

Estimated annual costs for electric, water, gas, sewer, storm water, trash/recyclable, snowplowing, mowing, fire alarm testing, pest control, janitorial services, backflow valve testing, vacuum services (oil/water separator).

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and enumerate the project.

## MAUSTON - NEW VEHICLE STORAGE BUILDING

DEPARTMENT OF MILITARY AFFAIRS  
 WISCONSIN EMERGENCY MANAGEMENT  
 MAUSTON - JUNEAU COUNTY  
 AGENCY PRIORITY #7

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$10,750,000	\$0
GFSB	\$10,750,000	\$0

**PROJECT REQUEST:**

The DMA requests enumeration of \$10,750,000 GFSB to construct a new Vehicle Storage Building for Wisconsin Emergency Management.

<b>Governor's Recommendation:</b>	<b>Defer the request.</b>
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**PROJECT DESCRIPTION:**

This project constructs a 17,450 GSF storage building and an outdoor secure storage area for Wisconsin Emergency Management trailers and equipment as well as for approximately five vehicles from DATCP and DOT. Work will consist of a new brick and block building including internal heated and cooled bays, a latrine, as well as a planning and training room, overhead entrance doors, appropriate ventilation systems, external covered storage and uncovered storage. The building will be complete with all general work, power, lighting, heating and air-conditioning and mechanical ventilation required. Site work will include site grubbing and grading, utilities to the new building, entrance aprons, storm water management infrastructure, dual ingress and egress driveways, fencing, site lighting and site landscaping.

**PROJECT JUSTIFICATION:**

The Department's Wisconsin Emergency Management Division needs storage space to house vehicles, trailers and equipment from the Regional All-Climate Training Center (REACT) located at Camp Douglas and the division headquarters in Madison. This facility will be used to store five vehicles and 25 trailers and other pieces of equipment for the division, as well as for several pieces of equipment for DOT and DATCP that are also intended for emergency responses. The Vehicle Storage Building will prevent deterioration of the vehicles, trailers, equipment and components within the trailers, due to exposure to sun, rain, snow, and wide temperature variations, and will reduce cost of maintenance, reduce vehicle loss and reduce equipment preparation activities. This project will support the department's state missions in addition to providing much needed storage space for other state entities.

PROPOSED SCHEDULE:

A/E Selection:	Jul 2027
SBC Approval:	Mar 2028
Bid Date:	Jul 2028
Start Construction:	Oct 2028
Substantial Completion:	Dec 2030
Final Completion:	Apr 2031

CAPITAL BUDGET REQUEST:

Construction:	\$8,470,000
Design:	\$619,000
DFD Fee:	\$390,000
Contingency:	\$1,271,000
<b>TOTAL:</b>	<b>\$10,750,000</b>

OPERATING BUDGET IMPACT:

Estimated annual costs for electric, water, gas, sewer, storm water, trash/recyclable, snowplowing, mowing, fire alarm testing, pest control, janitorial services, backflow valve testing, vacuum services (oil/water separator).

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and enumerate the project.

# CAMP DOUGLAS - CAMP WILLIAMS GENERATOR REPLACEMENT

DEPARTMENT OF MILITARY AFFAIRS  
 CAMP WILLIAMS  
 CAMP DOUGLAS - JUNEAU COUNTY  
 AGENCY PRIORITY #8

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$6,497,000	\$6,497,000
GFSB	\$1,624,200	\$1,624,200
FED	\$4,872,800	\$4,872,800

## PROJECT REQUEST:

The DMA requests enumeration of \$6,497,000 (\$1,624,200 GFSB and \$4,872,800 FED) to replace the existing diesel generator at Camp Williams.

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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## PROJECT DESCRIPTION:

This project replaces the existing diesel generator, transfer switch, switchgear, transformer and necessary controls. The new generator will run on natural gas, be sized appropriately, and possess notification functionality when operating via existing 12 strand fiber and media converter communications available nearby. In addition, the new equipment will be provided with a security fence. The new generator will be more efficient, easier to operate and maintain, and will be more environmentally friendly.

## PROJECT JUSTIFICATION:

The Camp Williams base-wide generator was installed in 2005 and is 1.75 MW, 4,000 HP, Kato light, diesel fuel source, and approaching the end of its useful life. Replacement components for the existing generator and associated distribution equipment are difficult to procure and repairs are costly, if available. The existing diesel generator also releases a concerning amount of emissions to the atmosphere while operating and testing.

## PROPOSED SCHEDULE:

A/E Selection:	Jul 2025
SBC Approval:	Mar 2026
Bid Date:	Jul 2026
Start Construction:	Nov 2026
Substantial Completion:	Dec 2028
Final Completion:	Apr 2029

CAPITAL BUDGET REQUEST:

Construction:	\$5,040,000
Design:	\$469,000
DFD Fee:	\$232,000
Contingency:	\$756,000
<b>TOTAL:</b>	<b>\$6,497,000</b>

OPERATING BUDGET IMPACT:

Estimated annual costs for electric, gas and maintenance.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).



## RACINE - COUNTY LINE RANGE BERM STABILIZATION

DEPARTMENT OF MILITARY AFFAIRS  
 RACINE COUNTY LINE RANGE  
 RACINE - RACINE COUNTY  
 AGENCY PRIORITY #9

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$24,757,000	<b>All Agency</b>
GFSB	\$24,757,000	<b>All Agency</b>

**PROJECT REQUEST:**

The DMA requests enumeration of \$24,757,000 GFSB to construct the Racine County Line Range Berm Stabilization project.

<b>Governor’s Recommendation:</b>	<b>This request will be addressed as part of the All Agency program.</b>
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**PROJECT DESCRIPTION:**

This project will be completed in two phases. The first phase constructs a temporary access road along the existing revetment. The existing southern 580 feet of revetment, which has undersized armor stone and where acute erosion failure has occurred, will be upgraded with larger armor stone, minor regrading, and a seepage drain to control groundwater. The erosion gullies on the eastern bluff face will be repaired and filled. Riprap terraces will be constructed on top of the existing slope. A groundwater dewatering device will be installed. The final part of the first phase of the project will remove the southern portion of access road.

The second phase adds a second layer of 3-to-5-ton armor stone behind the layer which already exists on the northern part of the revetment. The height of the second layer of armor stone will be raised. The existing riprap splash apron will be relocated behind the second layer of armor stone. Lastly, the northern part of the access road will be removed. In addition to the work in the first two phases of the project, the slope will be reinforced with cellular geomembrane covered with topsoil. The topsoil mix will be seeded to encourage vegetation growth.

Berm reconstruction and site restoration would involve reuse of the screened and Blastox-treated soils, installation of a geosynthetic material (e.g. Geocells) for physical stabilization of the containment berms, construction of a direct-contact barrier on the Lead-impacted areas and then regrading and reseeding the areas of disturbance.

**PROJECT JUSTIFICATION:**

This Racine County Line Ranger (RCLR) property is located along the shoreline of Lake Michigan parallel to the water’s edge. In the early 1960’s, approximately 1.4 million tons of fly ash was jointly agreed to be deposited on the RCLR parcel from the adjacent WE Energies coal-fired

power plant for the construction of large firing range safety berms. The berms were constructed of compacted fly ash on the north, east, and south sides of the property and were covered with two feet of soil for vegetation and reach a height of 60 feet above site grade. Fly ash is structurally unstable due to the fine nature of its particles and is prone to liquification when exposed to water making the berms prone to erosion and slides which exposes the fly ash.

The lakefront berm on the east side of the property has been prone to destabilization over many years with previous site restoration activities conducted to stabilize and reduce the amount of fly ash potentially impacting Lake Michigan. Currently, the lakefront berm is experiencing significant erosion due to surficial and lake wave actions creating up to 18-inch gullies on the berm. Toe erosion requires more immediate repair as wave action exceeds existing rock revetment along the southern section of the lakefront berm. Fly ash from coal burning activities contains harmful heavy metals to include arsenic, barium, cadmium, and chromium.

**PROPOSED SCHEDULE:**

A/E Selection:	Jul 2026
SBC Approval:	Dec 2027
Bid Date:	Aug 2028
Start Construction:	Jan 2029
Substantial Completion:	Mar 2031
Final Completion:	Jul 2031

**CAPITAL BUDGET REQUEST:**

Construction:	\$18,600,000
Design:	\$2,511,000
DFD Fee:	\$856,000
Contingency:	\$2,790,000
<b>TOTAL:</b>	<b>\$24,757,000</b>

**OPERATING BUDGET IMPACT:**

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to be addressed as part of the All Agency program.</b>
	2. Deny the recommendation (approve the request).

## RACINE - COUNTY LINE RANGE LEAD REMEDIATION

DEPARTMENT OF MILITARY AFFAIRS  
 RACINE COUNTY LINE RANGE  
 RACINE - RACINE COUNTY  
 AGENCY PRIORITY #10

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$9,301,000	<b>All Agency</b>
GFSB	\$9,301,000	<b>All Agency</b>

**PROJECT REQUEST:**

The DMA requests enumeration of \$9,301,000 GFSB to remediate lead from the Racine County Line Range.

<b>Governor’s Recommendation:</b>	<b>This request will be addressed as part of the All Agency program.</b>
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**PROJECT DESCRIPTION:**

The recommended approach for remedial action is a combination of dry soil screening followed by chemical treatment with a Lead-stabilizing reagent. Dry soil screening utilizes a screening plant, which physically separates Lead concentrates (i.e. bullets, spent shot, and fragments) from soils. Screening plants remove 80–90% of the Lead concentrates and generate screened soils conducive to chemical treatments, such as the application of a Lead stabilizing product. The recommended Lead-stabilizing product is Blastox 215. Blastox 215 is a calcium silicate-based dry reagent that is mixed directly into screened soil. The reagent immobilizes Lead through chemical fixation, which takes effect immediately upon thorough mixing. Analysis of soils hazardous for Lead that have been treated with Blastox shows that the reagent successfully reduces the TCLP-Lead concentrations to below the 5.0 mg/L regulatory threshold. Furthermore, the United States Environmental Protection Agency (USEPA) acknowledges that Blastox passes the Multiple Extraction Procedure (MEP) test, which simulates the leaching that a waste will undergo from repetitive precipitation of acid rain on an improperly designed sanitary landfill. Per the MEP test, Blastox has a demonstrated long-term Lead-stabilizing effect of 100 years in a landfill.

**PROJECT JUSTIFICATION:**

The Racine County Line Range was first used by the Wisconsin Army National Guard in the 1940’s as a small arms firing range. The Army National Guard is seeking to remove the lead projectiles from soil and range berms. A Site Investigation was conducted in the Summer of 2024, identifying lead concentration locations in site soils.

PROPOSED SCHEDULE:

A/E Selection: Aug 2025  
SBC Approval: Apr 2026  
Bid Date: Aug 2026  
Start Construction: Dec 2026  
Substantial Completion: May 2027  
Final Completion: Jul 2027

CAPITAL BUDGET REQUEST:

Construction: \$6,720,000  
Design: \$565,000  
DFD Fee: \$336,000  
Contingency: \$1,680,000  

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TOTAL: **\$9,301,000**

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to be addressed as part of the All Agency program.</b>
	2. Deny the recommendation (approve the request).

# WAUSAU - NEW READINESS CENTER - PLANNING AND DESIGN

DEPARTMENT OF MILITARY AFFAIRS  
 WAUSAU READINESS CENTER  
 WAUSAU - MARATHON COUNTY  
 AGENCY PRIORITY #11

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$1,995,000	\$1,995,000
BTF	\$1,995,000	\$1,995,000

## PROJECT REQUEST:

The DMA requests allocation of \$1,995,000 BTF for design services to construct a New Wausau Readiness Center.

<b>Governor’s Recommendation:</b>	<b>Approve the request to allocate \$1,995,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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## PROJECT DESCRIPTION:

This project includes planning of a 121,335 GSF facility on an existing 49 acres of state-owned land where a current Field Maintenance Shop (FMS) resides, approximately four miles north of the existing facility. The new facility contains a 73,000 GSF Readiness Center and two unheated enclosed vehicle storage buildings totaling 48,000 GSF. The 49 acres of state-owned land has an existing FMS facility that was constructed in 2015. All plumbing, heating, ventilation, air conditioning, and electrical systems will be installed and require new primary equipment and service entrances. Construction of parking areas for personally owned vehicles as well as military vehicles, access roads, sidewalks, and utilities will be provided. The project will include Anti-Terrorism Force Protection measures, compliance with Americans with Disabilities Act considerations, and meeting identified building code requirements.

## PROJECT JUSTIFICATION:

The new facility is intended to consolidate operations and replace three outdated sites, thereby enhancing training capacity and operational efficiency. By establishing a modern Readiness Center at 2631 N 14th Ave, Wausau, the project enables closure of the existing downtown Wausau Readiness Center located at 833 S. 17th Ave, as well as the former Field Maintenance Shop co-located at that site. In addition, the Antigo Readiness Center at 720 Amron Avenue will also be closed.

The current facilities, some of which date back to 1960, provide only 20% of the space authorized under National Guard Pamphlet (NG Pam) 415-12 and do not meet modern Anti-Terrorism Force Protection standards. Inadequate military vehicle parking compounds further

diminish their functionality. Consolidating these operations into one state-of-the-art facility will not only address these limitations but also ensure compliance with updated building codes, ADA requirements, and enhanced security measures. The State has initiated the environmental assessment for this project.

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$1,995,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b>
	2. Deny the recommendation (defer the request).

# WISCONSIN RAPIDS - NEW READINESS CENTER - PLANNING AND DESIGN

DEPARTMENT OF MILITARY AFFAIRS  
 WISCONSIN RAPIDS READINESS CENTER  
 WISCONSIN RAPIDS - WOOD COUNTY  
 AGENCY PRIORITY #12

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$1,149,000	\$1,149,000
BTF	\$1,149,000	\$1,149,000

**PROJECT REQUEST:**

The DMA requests allocation of \$1,149,000 BTF for design services to construct a new Wisconsin Rapids New Readiness Center.

<b>Governor’s Recommendation:</b>	<b>Approve the request to allocate \$1,149,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This project includes planning of a 51,357 GSF National Guard Readiness Center to be designed/built on a previously purchased 24.72-acre parcel, meeting industry standards for Municipal, State and Federal Building Codes per Public Law 90-480. The building shall also meet UFC 4-010-01 DoD Minimum Anti-terrorism Standards for Buildings-December 12, 2018, NGB DG 415-1 Readiness Centers Design Guidelines and DG 415-5 General Facilities Information Design Guidelines, Department for the Army and the Airforce-November 29, 2018 Memorandum for WIARNG: Anti-terrorism Facility Construction Planning – New Construction Wisconsin Rapids, NG PAM 415-12 Chapter 1, April 30, 2007 NG PAM 415-12 Chapter 2, November 15, 2006 AR 190-11 and additional Special Design Requirements for Motor Pool Fencing. In addition to the Readiness Center, the site will include a 20,639 GSF not sprinklered, unheated vehicle storage building with a concrete approach, concrete drive and secure exterior maintenance equipment parking.

**PROJECT JUSTIFICATION:**

This project will ultimately replace facilities at two outdated existing locations. The first location includes the Wisconsin Rapids Army National Guard Readiness Center, Military Vehicle Storage Building and compound facilities currently located at 1710 2nd Avenue South in Wisconsin Rapids, Wisconsin (DMA Area 2). The masonry buildings were constructed in 1952 on four acres of state-owned land. Subsequent to its original construction, an addition to the east and north on the Readiness Center was constructed. The overall facility currently provides only 38% of the space authorized per National Guard Pamphlet (NG Pam) 415-12. The existing facility consists

of approximately 24,219 GSF total readiness center space, which is inadequate to meet the training needs of the units housed in this facility.

The second facility being replaced is the Berlin Army National Guard Readiness Center and facilities located at 147 Memorial Drive in Berlin, Wisconsin (DMA Area 5). The Berlin Readiness Center was constructed in 1957 and consists of 11,400 GSF. Current setbacks for both facilities do not meet updated Anti-terrorism Force Protection requirements. The current military vehicle parking compounds and facilities for Wisconsin Rapids are inadequate. The State has not initiated the environmental assessment on this project. The current FMS-14 shop will remain where it currently resides at 1841 Gaynor Avenue in Wisconsin Rapids.

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$1,149,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b>
	2. Deny the recommendation (defer the request).



## FORT MCCOY - NEW CHALLENGE ACADEMY - PHASE I

DEPARTMENT OF MILITARY AFFAIRS  
 WISCONSIN ARMY NATIONAL GUARD CHALLENGE ACADEMY  
 FORT MCCOY - MONROE COUNTY  
 AGENCY PRIORITY #13

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$27,861,000	\$0
GFSB	\$27,161,000	\$0
EX-SEG REV	\$700,000	\$0

**PROJECT REQUEST:**

The DMA requests enumeration of \$27,861,000 (\$27,161,000 GFSB and \$700,000 EX-SEG REV) to construct Phase I of a new Challenge Academy facility at Fort McCoy.

<b>Governor's Recommendation:</b>	<b>Defer the request.</b>
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**PREVIOUS ACTIONS:**

2023 Wisconsin Act 19 allocated \$700,000 SEG REV to develop preliminary plans and specifications for the construction of the Wisconsin National Guard Challenge Academy located at Fort McCoy.

**PROJECT DESCRIPTION:**

This project constructs a new 140,000 GSF institutional facility for the Wisconsin Army National Guard Challenge Academy located at Fort McCoy, Wisconsin. Due to the cost of constructing a new Challenge Academy, this will be requested in a phased approach. Phase 1 includes the Billeting and Dining Facility, which consists of the billeting, laundry, kitchen and dining area, cadre space, toilet/shower facilities, and storage needed for the Challenge Academy, for a total 62,800 GSF. Phase 2 will be requested in the 2027-29 biennium and will include 77,298 GSF to house the administrative, gymnasium and instructional areas.

The new Challenge Academy, when both phases are completed, will be a modern facility that provides educational classrooms, administrative areas, vocational/technical shops, storage, toilet/shower facilities, kitchen and dining area, an auditorium, billeting and locker room space. The building will be constructed from concrete masonry units with exterior brick veneer. The roof will be a low slope single-ply membrane roof. The floors will be concrete slab on grade. Insulated metal cladding or precast concrete will be explored if the previously mentioned building techniques are too costly. Renewable energy sources will be considered for the building. Due to the variable nature of the occupancy of this building, HVAC control systems will allow for a reduction in energy consumption when the facility is not in use. Gas-fired hot water heaters, domestic water supply, water softening equipment, and sanitary and storm sewers will be used. The building will be fully covered by a sprinkler system. The building will use an 800

ampere, 208Y/120 Volt, 3 Phase, 4 wire electrical service. Lighting will be provided by LED fixtures typically controlled by manual switches and occupancy sensors. Exterior LED lighting will be automatically controlled by daylight conditions. Paging will be installed throughout the facility. Communication drops will be provided throughout the facility in addition to wireless access points. Closed area camera systems will be provided. Cadet billeting will be an open bay with latrine. The latrine will consist of a toilet and shower area per bay. Each open bay will hold up to 80 cadets. Each bay will also have attached rooms consisting of a laundry area, a quarantine area and a storage area. Billeting will include bunk beds with built-in drawers. The kitchen will provide a full range of appliances, cabinets and counter space to prepare, store and cook meals. The range will include a range hood vented to the exterior.

**PROJECT JUSTIFICATION:**

The Challenge Academy currently occupies 20 World War II-vintage buildings. These buildings are spread out, making program administration and Cadet accountability difficult. Many of these buildings only meet minimal fire, safety, mechanical, electrical, lighting, or energy standards. None of the buildings have fire suppression systems. All of the buildings have outdated equipment and are not energy efficient. The buildings are also at or exceeding capacity so not all eligible students can use the program. Also, the program can't be extended to other groups of individuals due to the lack of space. According to Fort McCoy's Master Plan, buildings in the area of the Challenge Academy (including the Academy itself) are scheduled for demolition in order to support future building construction. The Challenge Academy will eventually be asked to relocate.

**PROPOSED SCHEDULE:**

A/E Selection:	Jul 2024
SBC Approval:	Jul 2025
Bid Date:	Mar 2026
Start Construction:	Aug 2026
Substantial Completion:	Oct 2028
Final Completion:	Jan 2029

**CAPITAL BUDGET REQUEST:**

Construction:	\$13,080,000
Design:	\$4,055,000
DFD Fee:	\$916,000
Contingency:	\$9,810,000
<b>TOTAL:</b>	<b>\$27,861,000</b>

**OPERATING BUDGET IMPACT:**

Estimated annual costs for electric, water, gas, sewer, storm water, trash/recyclable, snowplowing, mowing, fire alarm testing, pest control, janitorial services, backflow valve testing, vacuum services (oil/water separator).

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and enumerate the project.



## DEPARTMENT OF NATURAL RESOURCES

<u>2025-27 Major Project Requests</u>	<u>Amount Requested</u>	<u>Governor's Recommendation</u>
1. Northern Highland American Legion State Forest - Vault Toilet Building Replacements	\$4,254,000 GFSB	<b>\$4,254,000 GFSB</b>
2. Statewide - Bridge Repair and Replacement Program	\$30,459,000 GFSB	<b>\$30,459,000 GFSB</b>
3. Statewide - Minor Facilities Renewal Program - Toilet/Shower Building Replacements	\$18,498,000 GFSB	<b>\$18,498,000 GFSB</b>
4. Northern Highland American Legion State Forest - Boat Access Improvements	\$8,438,000 GFSB	<b>\$8,438,000 GFSB</b>
5. Devil's Lake State Park - Conservation Warden Office Renovation	\$3,151,000 CON SEGB	<b>\$3,151,000 CON SEGB</b>
6. Governor Tommy G. Thompson State Fish Hatchery - Pond Liner Replacement Phase II	\$10,311,000 GFSB	<b>\$10,311,000 GFSB</b>
7. Mead Wildlife Area - River Dike System Upgrade	\$6,021,000 GFSB	<b>\$6,021,000 GFSB</b>
8. Navarino Wildlife Area - Field Operations Facilities Consolidation	\$3,862,000 GFSB	<b>\$0</b>
9. Spring Green Ranger Station - Fire Response Ranger Station Replacement	\$6,176,000 CON SEGB	<b>\$6,176,000 CON SEGB</b>

10.	Statewide - Forest Fire Command Center Replacement	\$4,725,000 CON SEGB	<b>\$4,725,000 CON SEGB</b>
11.	Statewide - Minor Facilities Renewal Program - Road and Parking Lot Improvements	\$45,201,000 GFSB	<b>\$45,201,000 GFSB</b>
12.	Badger State Trail - Trail Repairs	\$6,502,000 GFSB	<b>\$6,502,000 GFSB</b>
13.	Statewide - Public Entrance and Visitor Station Replacements	\$9,754,000 GFSB	<b>\$5,451,000 GFSB</b>
14.	Wausaukee Ranger Station - Peshtigo and Wausaukee Ranger Stations Consolidation	\$6,134,000 CON SEGB	<b>\$6,134,000 CON SEGB</b>
15.	Devil's Lake State Park - Interpretive Center Replacement	\$25,000,000 TOTAL \$20,000,000 GFSB \$0 BTF \$5,000,000 GIFTS/GRANTS	<b>\$650,000 TOTAL \$0 GFSB \$650,000 BTF \$0 GIFTS/GRANTS</b>
16.	Willow River State Park - Interpretive Center Replacement	\$7,635,000 TOTAL \$6,435,000 GFSB \$0 BTF \$1,200,000 GIFTS/GRANTS	<b>\$250,000 TOTAL \$0 GFSB \$250,000 BTF \$0 GIFTS/GRANTS</b>
17.	Pattison State Park - Forestry Garage Office Addition	\$813,000 CON SEGB	<b>ALL AGENCY</b>
18.	Kohler Andrae State Park - Nature Center Renovation	\$1,484,000 GFSB	<b>ALL AGENCY</b>
19.	Richard Bong State Recreation Area - Conservation Warden Office and Storage Expansion	\$2,357,000 CON SEGB	<b>\$2,357,000 CON SEGB</b>

20.	Statewide - New Toilet/Shower Building Program	\$11,178,000 GFSB	ALL AGENCY
21.	Wilson State Nursery - Tree Seedling Cooler Building Replacement	\$2,183,000 CON SEGB	ALL AGENCY
22.	Hook Lake/Grass Lake Wildlife and Natural Area - New Field Operations Facility	\$1,844,000 GFSB	\$0
23.	Lakeshore State Park - New Shop/Service Garage	\$2,839,000 GFSB	\$0
24.	Black River Falls Service Center - Conservation Warden Storage Facilities Consolidation	\$1,375,000 CON SEGB	ALL AGENCY
25.	Statewide - New ADA Accessible Cabins	\$898,000 GFSB	\$0
26.	Spooner Service Center - Fisheries Boat Storage Facilities Consolidation	\$615,000 GFSB	ALL AGENCY
27.	Potawatomi State Park - Accessible Look-out Platform	\$5,557,000 TOTAL \$5,057,000 GFSB <u>\$500,000 EX-SEG REV</u>	\$5,557,000 TOTAL \$5,057,000 GFSB <u>\$500,000 EX-SEG REV</u>

<b>Total Amounts</b>	<b>Requested:</b> \$227,264,000	<b>Recommended:</b> \$164,135,000
<b>SUMMARY OF FUNDS</b>	\$193,650,000 GFSB \$0 BTF \$6,200,000 GIFTS/GRANTS \$26,914,000 CON SEGB <u>\$500,000 EX-SEG REV</u>	\$140,192,000 GFSB \$900,000 BTF \$0 GIFTS/GRANTS \$22,543,000 CON SEGB <u>\$500,000 EX-SEG REV</u>
<b>Total Funds</b>	<b>Requested:</b> \$227,264,000	<b>Recommended:</b> \$164,135,000





# NORTHERN HIGHLAND AMERICAN LEGION STATE FOREST - VAULT TOILET BUILDING REPLACEMENTS

DEPARTMENT OF NATURAL RESOURCES  
NORTHERN HIGHLAND AMERICAN LEGION STATE FOREST  
BOULDER JUNCTION - STATEWIDE  
AGENCY PRIORITY #1

	2025-27 REQUEST	<b>2025-27 RECOMMENDATION</b>
TOTAL PROJECT BUDGET	\$4,254,000	<b>\$4,254,000</b>
GFSB	\$4,254,000	<b>\$4,254,000</b>

**PROJECT REQUEST:**

The DNR requests enumeration of \$4,254,000 GFSB to replace vault toilet buildings at Northern Highland American Legion State Forest.

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project replaces vault toilets at Northern Highland American Legion (NAHL) State Forest. The goal of this project is to replace existing vault toilet buildings to maintain safety, public access, improve recreational opportunities, and to continue to protect the state’s investments in facilities at DNR. This project will achieve this goal by implementing vault toilet building replacements identified and prioritized.

**PROJECT JUSTIFICATION:**

The replacement of these vault toilet buildings will continue to provide a service the campground visitors expect in a modern campground. The existing campground vault toilet facilities are in poor condition and require frequent repairs to stay operational. The current facilities are nearing the end or are already beyond their useful life. Many have block failures and cracks in the joints. This could result in waste seeping into the soil or groundwater causing contaminated water supplies and a health hazard to campers. The new vault toilets will utilize pre-cast solid concrete for a sound structure which has a life span of around 50 years. The replacement of these vault toilet buildings and utilities will help the parks program continue with the much-needed replacement of aging infrastructure within the system.

The NHAL State Forest was established in 1925 to protect the headwaters of the Wisconsin, Flambeau and Manitowish Rivers. It is the largest DNR-owned property in the state at over 236,000 acres in Oneida, Vilas and Iron counties. It supports the highest concentration of lakes in Wisconsin, with over 900 lakes on the property. It is a vast and cherished part of Wisconsin's ecological, economic, and social past, present and future. With over 900 lakes within the State Forest, water activities are one of the main draws to the area and drive a lot of economic activity

and tourism in the area. The NHAL State Forest offers over 950 campsites in 18 family campgrounds, two group campgrounds, and boat in/canoe campsites; there are over 70 miles of designated hiking/biking/cross country ski trails; over 400 miles of snowmobile trails, and many more recreational opportunities. Attendance is over 2 million visitors a year, and over \$1 million in recreational revenue. With the level of economic impact that visitors have on the region, maintaining DNR's facilities will maintain NHAL State Forest's attraction as a tourist destination.

PROPOSED SCHEDULE:

A/E Selection:	Apr 2026
SBC Approval:	Dec 2026
Bid Date:	Mar 2027
Start Construction:	Jul 2027
Substantial Completion:	May 2030
Final Completion:	Jul 2030

CAPITAL BUDGET REQUEST:

Construction:	\$3,325,000
Design:	\$276,000
DFD Fee:	\$153,000
Contingency:	\$500,000
<b>TOTAL:</b>	<b>\$4,254,000</b>

OPERATING BUDGET IMPACT:

The Vault Toilet Building Replacement Program will reduce operating expenses by replacing aging facilities, reducing frequent emergency maintenance expenses, and emergency repairs.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# STATEWIDE - BRIDGE REPAIR AND REPLACEMENT PROGRAM

DEPARTMENT OF NATURAL RESOURCES  
 STATEWIDE  
 AGENCY PRIORITY #2

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$30,459,000	<b>\$30,459,000</b>
GFSB	\$30,459,000	<b>\$30,459,000</b>

**PROJECT REQUEST:**

The DNR requests enumeration of \$30,459,000 GFSB to repair and replace bridge infrastructure at DNR properties statewide.

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project repairs and replaces critical bridge infrastructure on three state trail systems. The goal of this project is to repair or replace bridge infrastructure to maintain safety and to continue to keep the trails open for public recreational use. This project will achieve this goal by implementing bridge improvements as identified in the associated bridge inspection reports with minimum scheduled trail closures. Project packages using the Bridge Infrastructure Repair and Replacement Program funding will address critical bridge repairs and/or reconstruction. The DNR owns over 900 bridges and 150 are inspected each year. After receiving bridge inspection reports, the DNR prioritizes repairs for identified issues that will sustainably maintain our bridge infrastructure and trail safety. Bridges with condition rating values between 1-4 for decking, superstructure, or substructure are considered critical. The following properties currently have the most critical needs for repair and replacement. The DNR has identified the following properties with priorities that exceed the enumeration threshold for Utility Repair projects:

1. Bearskin State Trail - Bridge Repairs and Replacements - \$15,514,000
2. Chippewa River State Trail - Bridge Repairs and Replacements - \$8,362,000
3. Point Beach State Forest - Bridge Repairs and Replacements - \$6,583,000

**PROJECT JUSTIFICATION:**

Bridge deficiencies inhibit the use of DNR properties by causing property closures, trail reroutes and potentially delay emergency response if structures are closed. Investing in critical bridge infrastructure is a priority for all DNR programs and properties and will help ensure safety of the public and staff, as well as help protect the state's investment in the associated trail infrastructure. Within the DNR's expansive 900-bridge inventory, some bridges are considered historic, and others are nearing the end of their expected lifecycle. This program will make significant improvements to protect the state's investment in DNR properties and will help

maintain existing services to property visitors and recreational opportunities.

The DNR has identified and prioritized the improvements most in need of funding in this biennium. DNR Capital Development Leadership works with programs and properties to review and assess bridge infrastructure needs including reviewing inspection reports and responding to bridge infrastructure emergencies at DNR properties. The DNR contracts with an engineer consultant to conduct annual bridge inspections. The inspection reports are evaluated and used to prioritize bridge construction work and maintenance. This request represents high-priority statewide bridge infrastructure maintenance, repair, and replacement needs to maintain and improve public safety and access.

This program funding will provide important improvements for critical infrastructure statewide, and DNR will continue to identify projects that will maintain safety and access in future biennia. The identification of specific projects each biennium will follow a process of evaluation, recommendation, and approval by the State Building Commission.

**PROPOSED SCHEDULE:**

A/E Selection:	Apr 2026
SBC Approval:	Nov 2026
Bid Date:	Jun 2027
Start Construction:	Nov 2027
Substantial Completion:	May 2030
Final Completion:	Aug 2030

**CAPITAL BUDGET REQUEST:**

Construction:	\$23,982,000
Design:	\$1,775,000
DFD Fee:	\$1,104,000
Contingency:	\$3,598,000
<b>TOTAL:</b>	<b>\$30,459,000</b>

**OPERATING BUDGET IMPACT:**

The Bridge Infrastructure Repair and Replacement program will reduce operating expenses by adequately repairing or replacing aging infrastructure, reducing frequent emergency maintenance expenses, and emergency repairs.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the program.</b>
	2. Deny the recommendation (defer the request).

# STATEWIDE - MINOR FACILITIES RENEWAL PROGRAM - TOILET/SHOWER BUILDING REPLACEMENTS

DEPARTMENT OF NATURAL RESOURCES  
STATEWIDE  
AGENCY PRIORITY #3

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$18,498,000	<b>\$18,498,000</b>
GFSB	\$18,498,000	<b>\$18,498,000</b>

**PROJECT REQUEST:**

The DNR requests enumeration of \$18,498,000 GFSB to replace Toilet/Shower buildings at DNR properties statewide.

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project replaces toilet/shower buildings on two DNR properties. The goal of this project is to replace existing toilet/shower buildings to maintain safety, public access, improve recreational opportunities, and to continue to protect the state’s investments in facilities at DNR. This project will achieve this goal by implementing toilet/shower building replacements identified and prioritized statewide. The following properties currently have the most critical needs for replacement and exceed the enumeration threshold for new construction:

1. Devil's Lake State Park - Toilet/Shower Building Replacements - \$5,164,000
2. Governor Dodge State Park - Toilet/Shower Building Replacements - \$13,334,000

**PROJECT JUSTIFICATION:**

The replacement of these toilet/shower buildings will continue to provide a service the campground visitors expect in a modern campground. The existing campground toilet/shower facilities are in poor condition and require frequent repairs to stay operational. The tiles are mildewed and stained which is labor intensive to keep clean, and the fixtures and plumbing are old and often fail. The new toilet/shower buildings and water systems will reduce maintenance costs and be more efficient with utilities. The replacement of these toilet/shower buildings and utilities will help the parks program continue with the much-needed replacement of aging infrastructure within the system.

Devil’s Lake State Park is both the largest and most visited state park in Wisconsin with around 2.4 million visitors each year. Most visitors are drawn to the clear waters of the lake and the two primary beaches for swimming, snorkeling and diving, fishing, and picnicking. The park also offers a wide variety of recreation experiences including hiking, bicycling, camping, and climbing. Additionally, Devil’s Lake State Park is situated on a massive quartzite monadnock

rising nearly 500' above the surrounding landscape. This creates a unique landscape that attracts visitors and hikers from across the Midwest. As such, modern facilities are required to provide a rewarding experience to continue attracting current and future visitors to the park. Located between I-90/94 and US Highway 12 about 40 miles from Madison, the park is readily accessible to many state and out-of-state visitors. Rock formations, such as Balanced Rock and Devil's Doorway, are found along popular hiking trails near the bluff. Numerous effigy mounds are located throughout the park.

Governor Dodge State Park is a 5,350-acre recreational park located in Iowa County. The park was established in 1948 and development began in 1954. The park is managed to meet both day-use and camping needs and its annual attendance exceeds 870,000 visitors and camper days are over 113,000 per year. Approximately 1 million people live within a one-hour drive of the park and 8 million live within three hours. The park generates over \$500,000 in annual visitor revenue. Current park facilities consist of 269 family campsites, a large group camp that can accommodate up to 500 campers, a 20-unit horse camp, and six remote backpack campsites. There are also eight picnic areas, two lakes with boat landings, two beaches, and over 50 miles of multi-use trails. Recreational activities consist of camping, swimming, boating, fishing, picnicking, hiking, biking, cross-country skiing, horseback riding, snowmobiling, hunting, and nature study. Improving these facilities within the campgrounds will allow the park to continue as a popular destination near Madison and continue to provide and increase revenue for the parks program.

**PROPOSED SCHEDULE:**

A/E Selection:	Apr 2026
SBC Approval:	Nov 2026
Bid Date:	Jun 2027
Start Construction:	Nov 2027
Substantial Completion:	May 2030
Final Completion:	Jul 2030

**CAPITAL BUDGET REQUEST:**

Construction:	\$13,812,000
Design:	\$1,147,000
DFD Fee:	\$636,000
Contingency:	\$2,073,000
Equipment:	\$830,000
<b>TOTAL:</b>	<b>\$18,498,000</b>

**OPERATING BUDGET IMPACT:**

The Toilet/Shower Building Replacement Program will reduce operating expenses by replacing aging facilities, reducing frequent emergency maintenance expenses, and emergency repairs.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the program.</b>
	2. Deny the recommendation (defer the request).

# NORTHERN HIGHLAND AMERICAN LEGION STATE FOREST - BOAT ACCESS IMPROVEMENTS

DEPARTMENT OF NATURAL RESOURCES  
 NORTHERN HIGHLAND AMERICAN LEGION STATE FOREST  
 BOULDER JUNCTION - STATEWIDE  
 AGENCY PRIORITY #4

	2025-27 REQUEST	<b>2025-27 RECOMMENDATION</b>
TOTAL PROJECT BUDGET	\$8,438,000	<b>\$8,438,000</b>
GFSB	\$8,438,000	<b>\$8,438,000</b>

**PROJECT REQUEST:**

The DNR requests enumeration of \$8,438,000 GFSB to repair or replace public boat launches at Northern Highland American Legion State Forest.

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project repairs or replaces boat access sites and piers at Northern Highland American Legion (NHAL) State Forest. The goal of this project is to repair or replace launches and piers to maintain safety, public access, improve recreational opportunities, and to continue to protect the state’s investments in infrastructure at NHAL. This project will achieve this goal by implementing projects to repair or replace launches and piers identified and prioritized. This project will renovate boat launches at NHAL, including new launch ramps and docks, and repair/replace parking areas and entrance roads. These are the highest priority NHAL repairs and replacements. The DNR prioritizes repairs for identified issues that will best sustainably maintain DNR property infrastructure along the state’s waters.

**PROJECT JUSTIFICATION:**

The NHAL State Forest maintains approximately 150 designated boat launches of various types. These launches serve many user groups and are critical public access points on many water bodies. Many of the NHAL boat launches were constructed in the 1950-60's and few have seen significant repairs or renovations since then. They can no longer withstand the increased use from larger vehicles, boats, and trailers. Many of the current ramps are failing in large part due to “power loading” which causes large holes and deterioration of the underwater portion of a ramp. The maintenance and upkeep by DNR cannot keep pace with the deteriorating condition of many of the launches. Full renovations of launches in the worst condition will decrease maintenance costs, as DNR staff are frequently adjusting docks and concrete planks that are being displaced by larger and more modern watercraft and trailers. Poured in place concrete ramps replacing the existing concrete plank ramps and longer docks will meet the needs of the users well into the future and address the “power loading” issues. Many of the landing roads

and parking areas have deteriorated to the point that areas that were at one time paved are now gravel.

The NHAL State Forest, at over 236,000 acres within its boundaries, has approximately 2 million visitors annually. With over 900 lakes within the state forest, water activities are one of the main draws to the area and drive a lot of economic activity and tourism in the area. These boat launches are important for local tourism, residents, businesses, and many other water recreation enthusiasts. Launch and pier renovations provide critical access and resource protection to the DNR properties and natural resources. Not only do launches and piers provide public access to the state’s waters this infrastructure also expands opportunities for people with disabilities such as providing fishing piers and improved boating access sites and loading piers. This infrastructure exists in volatile environments, exposed to the elements of public waters, and many of the DNR’s launches and piers are past the end of their expected use and are now need of renovation or replacement.

**PROPOSED SCHEDULE:**

A/E Selection:	Jan 2026
SBC Approval:	Jun 2026
Bid Date:	Oct 2026
Start Construction:	Jul 2027
Substantial Completion:	Jun 2028
Final Completion:	Aug 2028

**CAPITAL BUDGET REQUEST:**

Construction:	\$6,641,000
Design:	\$493,000
DFD Fee:	\$306,000
Contingency:	\$998,000
<b>TOTAL:</b>	<b>\$8,438,000</b>

**OPERATING BUDGET IMPACT:**

The NHAL Boat Access Improvement project will reduce operating expenses by adequately repairing or replacing aging infrastructure, reducing frequent emergency maintenance expenses, and emergency repairs.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).



# DEVIL'S LAKE STATE PARK - CONSERVATION WARDEN OFFICE RENOVATION

DEPARTMENT OF NATURAL RESOURCES  
DEVIL'S LAKE STATE PARK  
BARABOO - SAUK COUNTY  
AGENCY PRIORITY #5

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$3,151,000	<b>\$3,151,000</b>
CON SEGB	\$3,151,000	<b>\$3,151,000</b>

**PROJECT REQUEST:**

The DNR requests enumeration of \$3,151,000 CON SEGB to renovate the Conservation Warden Office at Devil's Lake State Park.

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project renovates the Conservation Warden Office at Devil's Lake State Park. The goal of the project is to enhance staff efficiencies, provide adequate space for staff, reduce costs, expand equipment storage, and provide secure spaces for evidence storage. This project will achieve this goal by renovating the existing building (Building 1021) that is currently used by Conservation Wardens in the Division of Public Safety and Resource Protection and State Parks staff for office space, equipment and vehicle storage, and maintenance activities. A renovated building will allow for increased room, efficiencies, and an amenable work environment for both parks staff and Conservation Wardens by expanding office space, providing proper evidence storage room, energy efficient HVAC system, renovated building electrical and entry points, and electronic security access. The updated facility will provide office space for five Park Rangers, office space and adequate storage for six Conservation Wardens, two single offices with adequate storage for Conservation Warden Supervisors, restroom facilities, breakroom/kitchen, secure evidence storage room, repair exterior windows and doors, provide modern internet utilities such as Wi-Fi, upgraded and safer electrical components, enhanced lighting, new HVAC to address heating and cooling issues, and eliminate pests and poor workplace aesthetics.

**PROJECT JUSTIFICATION:**

The current building is 84 years old and requires frequent repairs and renovations to preserve the building as well as functionally serve its current occupants. With increasing park and outdoor recreation throughout the state, it is vital to provide adequate space for staffing needs, evidence storage, and DNR equipment storage. The Master Plan for Devil's Lake State Park seeks to proactively address division capital development needs, especially regarding recreational fleet vehicles for enforcement, rescue operations, equipment, and storage needs.

Currently, the building does not meet these requirements due to the significant age of the building causing inefficient and irregular heating and cooling, decaying walls and exterior doors and windows, slow and outdated internet utilities, limited space for staff and equipment, and continuous pest issues.

Devil's Lake State Park is both the largest and most visited state park in Wisconsin with around 2.4 million visitors each year. Most visitors are drawn to the clear waters of the lake and the two primary beaches for swimming, snorkeling, and diving, fishing, and picnicking. The park also offers a wide variety of recreation experiences including hiking, bicycling, camping, and climbing. Additionally, Devil's Lake State Park is situated on a massive quartzite monadnock rising nearly 500' above the surrounding landscape. This creates a unique landscape that attracts visitors and hikers from across the Midwest. As such, adequate and updated staff facilities are essential to both maintaining the park and ensuring laws and resource protection are at the forefront. Located between I-90/94 and US Highway 12 about 40 miles from Madison, the park is readily accessible to many state and out-of-state visitors. Rock formations, such as Balanced Rock and Devil's Doorway, are found along popular hiking trails near the bluff. Numerous effigy mounds are located throughout the park.

**PROPOSED SCHEDULE:**

A/E Selection:	Jan 2026
SBC Approval:	Oct 2026
Bid Date:	Mar 2027
Start Construction:	Sep 2027
Substantial Completion:	May 2028
Final Completion:	Jun 2028

**CAPITAL BUDGET REQUEST:**

Construction:	\$2,276,000
Design:	\$249,000
DFD Fee:	\$105,000
Contingency:	\$342,000
Equipment:	\$179,000
<b>TOTAL:</b>	<b>\$3,151,000</b>

**OPERATING BUDGET IMPACT:**

A newer facility will increase energy efficiency and lower operating expenses. No additional staffing resources are projected by the DNR to provide services to the facility.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# GOVERNOR TOMMY G. THOMPSON STATE FISH HATCHERY - POND LINER REPLACEMENT PHASE II

DEPARTMENT OF NATURAL RESOURCES  
GOVERNOR TOMMY G. THOMPSON STATE FISH HATCHERY  
SPOONER - WASHBURN COUNTY  
AGENCY PRIORITY #6

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$10,311,000	<b>\$10,311,000</b>
GFSB	\$10,311,000	<b>\$10,311,000</b>

**PROJECT REQUEST:**

The DNR requests enumeration of \$10,311,000 GFSB to construct Phase II of the Pond Liner Replacement at Governor Tommy G. Thompson State Fish Hatchery.

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project replaces the pond liners on 28 out of 46 remaining ponds, along with the effluent pond, that were not replaced in Phase I. The goal of the project is to maintain fish hatchery operations on all rearing and effluent ponds to meet fish stocking quotas set by the Bureau of Fisheries Management. This project includes using heavy equipment to roll out the liners, place them, tape/seal the seams, and trench and bury the edges. The existing liners will remain in place and the new liners will be installed over the top. Work cannot be performed in the winter months as low temperatures impact liner seaming and frozen subgrade concerns. Work also must be completed on a strict schedule as to not interrupt stocking operations to meet production goals.

**PROJECT JUSTIFICATION:**

Pond liner replacement is necessary to continue walleye and muskellunge production to stock Wisconsin’s public waters. The ponds are especially important to grow larger walleye for higher stocking survival. Governor Tommy G. Thompson Fish Hatchery is not only the state's largest cool water facility, but it is also the world’s largest musky (muskellunge) hatchery. In many years, the hatchery produces more than half the muskellunge and walleye stocked throughout the state. With 46 rearing ponds, the facility may produce 200,000 - 2.5 million small walleye, 100,000 - 350,000 larger walleye, 35,000 - 60,000 large musky, and an average of 21 million white sucker fry to feed the young walleye and musky in a typical year. In 2023 alone, this hatchery was able to stock walleye into over 50 lakes across 14 different counties. In addition, the hatchery stocked muskellunge into over 40 lakes across 10 different counties.

The hatchery is in the northwestern part of the state along the Yellow River in Washburn County,

situated on an 88-acre site. The hatchery was originally constructed in 1914 with renovations completed in 1932 and 1966. In 1994-1995 a total renovation of the building and ponds was completed, along with construction improvements to the locks and dam structure on the Yellow River Flowage that provides the water to the hatchery.

PROPOSED SCHEDULE:

A/E Selection:	Jan 2026
SBC Approval:	Dec 2026
Bid Date:	Mar 2027
Start Construction:	Jun 2027
Substantial Completion:	Nov 2028
Final Completion:	Dec 2028

CAPITAL BUDGET REQUEST:

Construction:	\$8,053,000
Design:	\$678,000
DFD Fee:	\$371,000
Contingency:	\$1,209,000
<b>TOTAL:</b>	<b>\$10,311,000</b>

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# MEAD WILDLIFE AREA - RIVER DIKE SYSTEM UPGRADE

DEPARTMENT OF NATURAL RESOURCES  
 MEAD WILDLIFE AREA  
 MILLADORE - MARATHON COUNTY  
 AGENCY PRIORITY #7

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$6,021,000	<b>\$6,021,000</b>
GFSB	\$6,021,000	<b>\$6,021,000</b>

**PROJECT REQUEST:**

The DNR requests enumeration of \$6,021,000 GFSB to upgrade the River Dike System at Mead Wildlife Area.

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project upgrades and restores the dike infrastructure at Mead Wildlife Area. The goal of the project is to preserve and protect almost 3,500 acres of high priority wetlands under the Wisconsin Waterfowl Habitat joint venture which are directly impacted by the integrity of the dike system. Due to the primary material of the dike being organic matter from dredge spoils, the condition of the dike has been deteriorating due to age.

**PROJECT JUSTIFICATION:**

The Mead Wildlife Area River Dike serves as one of the core pieces of infrastructure in Central Wisconsin. The property is integral to providing wetland habitat for waterfowl and wetland species, benefitting water quality within the Eau Pleine watershed as well as the public users who travel from around the country to recreate at the property. In particular, the wetlands filter out sediment, phosphorous, and nitrates from the surrounding agriculture dominated landscape to help provide clean water to the local community. Currently, major slough-offs and cave-ins are occurring across the length of the dike system along the river side of the dikes. Steep banks and major holes are found along the entire dike system, with some areas of the dike being undrivable with trucks.

Originally built in the 1960's with dredge spoils, the condition of the dike has been deteriorating due to age. In addition to annual degradation from aging, increased in-stream flow and seasonal water level fluctuations on the Little Eau Pleine River have accelerated degradation of the dikes requiring substantial investment to maintain their integrity. Currently, an engineering assessment is being completed to provide feasible options for the repair and management of the dike system into the future that balances the cost/benefit of the investment. This project will implement the highest priority options identified in the engineering analysis.

The George W. Mead Wildlife Area was first transferred to the state through a 20,000-acre donation by Consolidated Paper Corp. of Wisconsin Rapids in 1959. Since then, through various land acquisitions the property has grown to over 33,000 acres. The property serves as a keystone property for the Wildlife Management program, providing numerous outdoor recreational opportunities for the public including hunting, fishing, trapping, wildlife viewing, wildlife photography, birding, hiking, berry picking, and educational opportunities associated with the Stanton W. Mead Education and Visitor Center. It is estimated the property hosts over 5,000 visitors each year. Centrally located in the state, the Mead Wildlife Area serves as a destination location for waterfowl hunters and bird enthusiasts providing exceptional opportunities for hunters and wildlife watchers from across the state, attracting an average of 500 vehicles on opening weekend of the waterfowl season and thousands of bird watchers annually in the spring and fall.

**PROPOSED SCHEDULE:**

A/E Selection:	Jan 2026
SBC Approval:	Oct 2026
Bid Date:	Mar 2027
Start Construction:	Jul 2027
Substantial Completion:	Nov 2028
Final Completion:	Dec 2028

**CAPITAL BUDGET REQUEST:**

Construction:	\$4,698,000
Design:	\$401,000
DFD Fee:	\$217,000
Contingency:	\$705,000
<b>TOTAL:</b>	<b>\$6,021,000</b>

**OPERATING BUDGET IMPACT:**

Once completed, it is anticipated that the annual operating expenses for the river dike maintenance will decrease. Currently, it is estimated the program spends approximately \$10,000 to \$15,000 per year on maintenance and repair of major damages to the dike system.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# NAVARINO WILDLIFE AREA - FIELD OPERATIONS FACILITIES CONSOLIDATION

DEPARTMENT OF NATURAL RESOURCES  
 NAVARINO WILDLIFE AREA  
 SHIOCTON - SHAWANO COUNTY  
 AGENCY PRIORITY #8

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$3,862,000	\$0
GFSB	\$3,862,000	\$0

**PROJECT REQUEST:**

The DNR requests enumeration of \$3,862,000 GFSB to consolidate the Field Operations Facilities at Navarino Wildlife Area.

<b>Governor's Recommendation:</b>	<b>Defer the request.</b>
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**PROJECT DESCRIPTION:**

This project constructs a Consolidated Field Operations Facility for the Wildlife Management (WM) work unit at Navarino Wildlife Area. The goal of the project is to reduce wildlife operational costs, consolidating work unit staff for better cohesion and staff collaboration, and free up office space at other DNR locations. This project will achieve this goal by constructing a new building to replace numerous others across the region that will house WM staff and equipment in a centralized location enhancing efficiencies. The new building will include heated office space for up to five WM FTEs, one WM supervisor office, two WM LTEs, up to two summer interns, a conference room/kitchenette, and bathroom/shower. The new building will include a heated garage with at least one bay for vehicles, and at least two drive thru bays, along with workshop and storage space. The building will also require sufficient internet speeds for conducting meetings and presentations along with other job responsibilities.

**PROJECT JUSTIFICATION:**

The Lower Wolf River Bottomlands Work Unit (LWRB) currently has staff spread across three different offices out of Shawano, Navarino, and Appleton which are all approximately 40 miles apart or an hour drive. A consolidated centralized field office will reduce wildlife operational costs by reducing staff travel times and equipment transportation cost. Additionally, stationing all staff in the same building will improve communication and will increase work efficiencies to meet core work objectives. This will also free up space at DNR's leased Shawano location and Navarino's buildings for other DNR staff. These locations often have a waitlist of staff attempting to gain approval for office space. The LWRB Master Plan explicitly states, "Continue to provide an office/heated work area and storage areas for use by Department staff. Existing buildings will be maintained, replaced, or enhanced and expanded as necessary to meet

Department Public Land Management needs or to carry out its mission.” At this point in time, having a centralized facility will best fit the mandate outlined in the Master Plan to be both efficient for staff time and budgetarily responsible.

The Navarino Nature Center is adjacent to the DNR field office campus. The Nature Center is an environmental education facility administered as a 501(c)3 non-profit organization. Routinely, public citizens request DNR information from nature center staff, who can answer some but not all DNR related questions. Having DNR staff available in closer proximity would greatly improve customer service to the public to respond to these inquires.

The LWRB is located within Shawano, Outagamie, Waupaca, and Winnebago counties in east-central Wisconsin. It is a landscape-scale project approved by the Natural Resources Board in 2002, encompassing 214,000 acres along and adjacent to the lower Wolf River and its tributaries. The LWRB was established in recognition of the area’s significant ecological and recreational resources, and the need to connect existing state-owned lands in order to preserve and enhance recreational values and protect larger blocks of habitat for wildlife and ecosystem functions. The plan area contains 14 existing state properties totaling approximately 31,000 acres, including Wildlife Areas, a Fishery Area, and State Natural Areas. There also are over 3,400 acres of LWRB Habitat Areas in scattered parcels, part of the 45,000-acre acquisition goal established in the LWRB Feasibility Study (WDNR 2002a).

**PROPOSED SCHEDULE:**

A/E Selection:	Jan 2026
SBC Approval:	Oct 2026
Bid Date:	Mar 2027
Start Construction:	Jul 2027
Substantial Completion:	Nov 2028
Final Completion:	Dec 2028

**CAPITAL BUDGET REQUEST:**

Construction:	\$2,842,000
Design:	\$243,000
DFD Fee:	\$131,000
Contingency:	\$427,000
Equipment:	\$219,000
<b>TOTAL:</b>	<b>\$3,862,000</b>

**OPERATING BUDGET IMPACT:**

A new facility will increase energy efficiency and lower operating expenses. Wildlife Management will save operating costs on both staff travel and time along with fuel costs on transporting equipment.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and enumerate the project.



# SPRING GREEN RANGER STATION - FIRE RESPONSE RANGER STATION REPLACEMENT

DEPARTMENT OF NATURAL RESOURCES  
 SPRING GREEN RANGER STATION  
 SPRING GREEN - SAUK COUNTY  
 AGENCY PRIORITY #9

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$6,176,000	<b>\$6,176,000</b>
CON SEGB	\$6,176,000	<b>\$6,176,000</b>

**PROJECT REQUEST:**

The DNR requests enumeration of \$6,176,000 CON SEGB to construct a replacement Fire Response Ranger Station at Spring Green Ranger Station.

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project replaces the current Spring Green Fire Response Ranger Station with a new building. The goal of the project is to provide an updated and modern facility with additional space to fit all Forestry staff and equipment to handle the workload required for the area. This project will achieve this goal by replacing the current building at Tower Hill Office/Spring Green Ranger Station with a new building in the Village of Spring Green. The new building will contain office space for at least four staff, a heated garage with at least two drive-thru bays to fit at least one Type 6 engine, one Off Road Vehicle (ORV) on a trailer, and one Type 4 engine with attached trailer with a tractor/plow unit. The heated area will contain workspace for equipment maintenance, small projects, and fire cache.

**PROJECT JUSTIFICATION:**

The new Fire Response Ranger Station will allow all vehicles and equipment to be housed within one facility, providing enough space for fire units to be always fire ready. It will also reduce the current lack of office space and outdoor storage. The building is used by multiple programs; currently, DNR fire suppression radios disrupt their work and there is a need for additional forestry workspaces in the current building with no space available. The heated storage area is inadequate for current and planned equipment. There is only four inches of clearance for the current heavy unit in the storage bay, which cannot accommodate a new trailer and tractor/plow unit that is appropriately sized for this fire response station. A new tractor/plow unit has been turned down multiple times due to the building space limitations and the current unit is now the oldest in forestry's Southwest District. Currently, the unheated storage bays are not drive-thru, are single unit size, and are not heated to protect the pump or water systems during freezing

temperatures, which impacts fire readiness and response times. The current Tower Hill Office and storage buildings will continue to be used by DNR Parks and Wildlife programs.

**PROPOSED SCHEDULE:**

A/E Selection:	Aug 2025
SBC Approval:	Jun 2026
Bid Date:	Oct 2026
Start Construction:	Jul 2027
Substantial Completion:	Nov 2028
Final Completion:	Dec 2028

**CAPITAL BUDGET REQUEST:**

Construction:	\$4,515,000
Design:	\$425,000
DFD Fee:	\$208,000
Contingency:	\$678,000
Equipment:	\$350,000
<b>TOTAL:</b>	<b>\$6,176,000</b>

**OPERATING BUDGET IMPACT:**

A new facility will lower operating and maintenance expenses and reduce the need for equipment repair and maintenance due to outside storage. In addition, having additional storage space will provide transportation and staff time savings for both the Forestry and Parks programs by consolidating equipment into a more centralized location.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# STATEWIDE - FOREST FIRE COMMAND CENTER REPLACEMENT

DEPARTMENT OF NATURAL RESOURCES  
STATEWIDE  
AGENCY PRIORITY #10

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$4,725,000	<b>\$4,725,000</b>
CON SEGB	\$4,725,000	<b>\$4,725,000</b>

## PROJECT REQUEST:

The DNR requests enumeration of \$4,725,000 CON SEGB to construct a Forest Fire Command Center replacement facility at a centralized location in the state.

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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## PROJECT DESCRIPTION:

This project replaces the current DNR Forest Fire Command Center in Madison at a strategic location in the state. The goal of the project is to build a new building or addition at a strategic location due to relocating staff from GEF2 to the Hill Farms State Office Building in Madison as part of Vision 2030 for State Government Facilities and Workforce. This project will achieve this goal by replacing the existing command center in GEF2 with either a new addition or building at a current DNR campus that meets the required criteria. Specifically, the new location must be legally allowed to have an acceptable height on the radio communications tower that transmits direction and information to firefighting units statewide. In addition, the replacement center must accommodate office space for at least 12 staff, conference rooms, restrooms, kitchen/breakroom facility, and staff parking. There must also be modern internet and video capabilities for showing real time weather and radar displays.

## PROJECT JUSTIFICATION:

Based on planning discussions to date, the Hill Farms State Office Building is unlikely to be able meet the command center requirements (either for space or infrastructure needs). There are three potential locations that the Division of Forestry has identified at DNR Ranger Stations (Plover, Woodruff, and Rhinelander). The Forestry Incident Command Center provides coordination and command over DNR forest fires and other hazard incidents; therefore, it is utilized departmentwide, as well as with partner agencies. It has a large IT component as it requires connectivity to maintain and communicate significant information and coordination of resources statewide. Through the use of custom and commercial applications, staff and equipment resources to all wildland fire responses are tracked in order to ensure that resources are sufficiently allocated to the highest priority incidents. The facility/center also serves as the communications hub for all outside resources. Potential users of the Incident Command Center include Public Safety and Resource Protection in the DNR Forestry Division, DNR IT, Wisconsin Emergency Management (WEM), Wisconsin Air Coordination Group, local governments, tribal

governments, and the US Forest Service. WEM would primarily use the facility for large events/incidents, while other DNR Divisions such as Fish, Wildlife and Parks would be users if fires occur on non-Forestry DNR properties.

PROPOSED SCHEDULE:

A/E Selection:	Jan 2026
SBC Approval:	Oct 2026
Bid Date:	Mar 2027
Start Construction:	Jul 2027
Substantial Completion:	May 2028
Final Completion:	Jun 2028

CAPITAL BUDGET REQUEST:

Construction:	\$3,661,000
Design:	\$345,000
DFD Fee:	\$169,000
Contingency:	\$550,000
<b>TOTAL:</b>	<b>\$4,725,000</b>

OPERATING BUDGET IMPACT:

The project would increase heating and cooling costs with some minor property maintenance since this will be an addition or new building separate from a shared office space with other agency programs. However, this will be offset by reduced leasing costs for DNR at the GEF2/Hill Farms State Office Building.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# STATEWIDE - MINOR FACILITIES RENEWAL PROGRAM - ROAD AND PARKING LOT IMPROVEMENTS

DEPARTMENT OF NATURAL RESOURCES  
 STATEWIDE  
 AGENCY PRIORITY #11

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$45,201,000	<b>\$45,201,000</b>
GFSB	\$45,201,000	<b>\$45,201,000</b>

**PROJECT REQUEST:**

The DNR requests enumeration of \$45,201,000 GFSB to repair or replace roads and parking lots at DNR properties statewide.

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project repairs or replaces roads and parking lots statewide at DNR properties. The goal of this project is to repair or replace roads and parking lots to maintain safety, public access, improve recreational opportunities, and to continue to protect the state’s investments in infrastructure at DNR. This project will achieve this goal by implementing projects to repair or replace roads and parking lots identified and prioritized statewide. Projects using the Road and Parking Lot Improvement Program funding will address the highest priority repairs, and replacements statewide. The following properties currently have the most critical needs for repair and replacement and exceed the enumeration threshold for Utility Repair projects:

1. Kettle Moraine State Forest - Road and Parking Lot Improvements - \$11,012,000
2. Peninsula State Park - Road and Parking Lot Improvements - \$9,111,000
3. Potawatomi State Park - Road and Parking Lot Improvements - \$18,493,000
4. Wyalusing State Park - Road and Parking Lot Improvements - \$6,585,000

**PROJECT JUSTIFICATION:**

In total, the Department owns nearly 4,800 miles of roads, both paved and graveled, and approximately 2,700 parking lots. DNR Capital Development Leadership continues to work with programs and properties to review and assess road and parking lot needs statewide in conjunction with DNR Engineering and Construction Management. Where possible, similar work throughout a single property will be combined into a single request to provide more efficient project management and project execution. Investing in critical infrastructure is a priority for all DNR programs and properties. It will help ensure safety of the public and staff and will also help protect the state’s investment in this infrastructure. This program will make significant improvements to protect the state’s investment in DNR properties and will help maintain existing services to property visitors and recreational opportunities.

PROPOSED SCHEDULE:

A/E Selection:	Oct 2026
SBC Approval:	May 2027
Bid Date:	Dec 2027
Start Construction:	May 2028
Substantial Completion:	Nov 2030
Final Completion:	Jan 2031

CAPITAL BUDGET REQUEST:

Construction:	\$35,589,000
Design:	\$2,635,000
DFD Fee:	\$1,638,000
Contingency:	\$5,339,000
<b>TOTAL:</b>	<b>\$45,201,000</b>

OPERATING BUDGET IMPACT:

The Road and Parking Lot Improvement Program will reduce operating expenses by adequately repairing or replacing aging infrastructure, reducing frequent emergency maintenance expenses, and emergency repairs.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the program.</b>
	2. Deny the recommendation (defer the request).

## BADGER STATE TRAIL - TRAIL REPAIRS

DEPARTMENT OF NATURAL RESOURCES  
 BADGER STATE TRAIL  
 MADISON – DANE COUNTY  
 AGENCY PRIORITY #12

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$6,502,000	<b>\$6,502,000</b>
GFSB	\$6,502,000	<b>\$6,502,000</b>

**PROJECT REQUEST:**

The DNR requests enumeration of \$6,502,000 GFSB to repair, resurface, and maintain recreational trail infrastructure at Badger State Trail.

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project repairs, resurfaces, and maintains recreational trail infrastructure at Badger State Trail. The goal of this project is to repair trail infrastructure to maintain safety, public access, improve and maintain accessibility for disabled visitors, maintain emergency access, and to continue to protect the state’s investments in DNR property infrastructure. This project will achieve this goal by making trail improvements at Badger State Trail. This project includes replacement of the decking and railings on trail bridges; crack filling and seal coating of the paved portion of the trail from Fitchburg to Purcell Road; resurface two locations from Purcell Road to Belleville and from Melvin Road to Clarno Road; and trail surface repairs from Purcell Road to Clamo Road.

**PROJECT JUSTIFICATION:**

The Badger State Trail travels 40 miles between Madison and the Wisconsin-Illinois border while traversing farmlands, woods, rolling hills, scenic meadows, remnant prairies, ravines, glacial topography, and several small communities. The trail connects to other state trails (Capital City, Military Ridge, and Sugar River State Trails) and the Madison bikeway system. In Madison, the Badger State Trail corridor continues into the city along the Southwest Path. At the Illinois border, the Badger State Trail connects to the Jane Addams Trail which continues to Freeport, Illinois. The Ice Age Trail follows the Badger State Trail for about 3.5 miles between Purcell Road and County Highway A in Dane County.

Trail development has been a significant draw for tourism and movement from urban areas into the rural areas of the state. Properties and communities with investments in trail development see significant returns in visitor spending and private sector business development. Trail access not only serves as a tourism destination but also works to connect rural towns through alternative routes of transportation. Investing in critical trail infrastructure is a priority for DNR

and will help ensure safety of the public and staff and will also help protect the state’s investment in these assets. Trail deficiencies inhibit the use of DNR properties by causing property closures, trail reroutes, and potentially delaying emergency response if segments are closed. The DNR prioritizes repairs for identified issues that will best sustainably maintain our trail infrastructure and trail safety. The primary focus is to comprehensively maintain or replace safe trail public access on DNR properties.

**PROPOSED SCHEDULE:**

A/E Selection:	Apr 2026
SBC Approval:	Oct 2026
Bid Date:	Mar 2027
Start Construction:	Jun 2027
Substantial Completion:	May 2028
Final Completion:	Jul 2028

**CAPITAL BUDGET REQUEST:**

Construction:	\$5,082,000
Design:	\$423,000
DFD Fee:	\$234,000
Contingency:	\$763,000
<b>TOTAL:</b>	<b>\$6,502,000</b>

**OPERATING BUDGET IMPACT:**

This project reduces operating expenses by adequately repairing or replacing aging infrastructure, reducing frequent emergency maintenance expenses, and emergency repairs.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).



# STATEWIDE - PUBLIC ENTRANCE AND VISITOR STATION REPLACEMENTS

DEPARTMENT OF NATURAL RESOURCES  
STATEWIDE  
AGENCY PRIORITY #13

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$9,754,000	\$5,451,000
GFSB	\$9,754,000	\$5,451,000

**PROJECT REQUEST:**

The DNR requests enumeration of \$9,754,000 GFSB to replace the Public Entrance and Visitor Stations at three DNR properties.

<b>Governor’s Recommendation:</b>	<b>Approve the enumeration for \$5,451,000 GFSB.</b>
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**PROJECT DESCRIPTION:**

This project replaces Public Entrance and Visitor Stations (PEVS) on three DNR properties. The goal of this project is to replace existing PEVS to provide public access, ADA accessibility, office space, and security. This project will achieve this goal by constructing replacement PEVS that will host public restrooms, meeting rooms, and will also provide secure office space for park staff and Conservation Wardens. The following properties currently have the most critical needs for replacement and exceed the enumeration threshold for New Construction or New Space:

1. Brunet Island State Park - Replace Public Entrance and Visitors Station - \$1,686,000
2. Buckhorn State Park - Replace Public Entrance and Visitors Station - \$2,617,000
3. Peninsula State Park - Replace Public Entrance and Visitors Station - \$5,451,000

**PROJECT JUSTIFICATION:**

PEVS are the headquarters for park operations and the first point of contact visitors will have with park staff at state parks. Administrative activities, including revenue collection, storage, and processing activities are conducted in the facility. Visitor services such as camper registration, sticker sales and the dissemination of information are also provided in the facility.

Brunet Island State Park is situated on the outskirts of the City of Cornell in northern Chippewa County. Established in 1940, the park consists of 1,224 acres; has 69 family campsites; approximately seven miles of hiking trails; picnic areas; a beach; and fishing, boating, and canoeing opportunities. During the winter months, visitors use the park for cross-country skiing, snowshoeing, and ice fishing. Brunet Island receives approximately 200,000 visitors and 20,000 campers annually, with revenues of about \$80,000.

Buckhorn State Park is a 4,371-acre property located in east-central Juneau County along the

western shore of Castle Rock Flowage. The park offers many opportunities for both water and trail-based recreation activities as well as hunting, trapping, and fishing. The DNR purchased the land in 1974 and construction of facilities began in 1979 with the park opening in 1980. Buckhorn State Park sees over 200,000 visitors annually. Daily camper days are over 42,000. There are 46 backpack campsites, 68 family campsites, three group campsites, and an accessible cabin. The park features three boat launches, two beaches, three picnic shelters, two fishing piers, and over nine miles of trails.

Peninsula State Park, located near Fish Creek in Door County, was established in 1910. It is one of the busiest state parks in the system, with more than 205,000 camper days, over a million visitors each year, and annual revenues of approximately \$2 million. Considered Wisconsin's most complete park, it boasts 468 campsites, three group camps, a fully accessible observation tower, a summer theater, an 18-hole golf course, beaches, bike trails, a lighthouse, and eight miles of shoreline. Winter opportunities include cross-country skiing, snowshoeing, sledding, and snowmobiling. The park also offers hunting, as well as 84 fishing and boat access locations to Lake Michigan. The park is open year-round, with the peak season running from May through October. The park is a popular tourism destination in the Door County region.

**PROPOSED SCHEDULE:**

A/E Selection:	Apr 2026
SBC Approval:	Nov 2026
Bid Date:	Jun 2027
Start Construction:	Nov 2027
Substantial Completion:	May 2030
Final Completion:	Aug 2030

**CAPITAL BUDGET REQUEST:**

Construction:	\$7,282,000
Design:	\$606,000
DFD Fee:	\$335,000
Contingency:	\$1,093,000
Equipment:	\$438,000
<b>TOTAL:</b>	<b>\$9,754,000</b>

**OPERATING BUDGET IMPACT:**

Newer facilities will increase energy efficiency and lower operating expenses. No additional staffing resources are projected by the DNR to provide services to the facilities.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project for \$5,451,000 GFSB.</b>
	2. Deny the recommendation (defer the request).

# WAUSAUKEE RANGER STATION - PESHTIGO AND WAUSAUKEE RANGER STATIONS CONSOLIDATION

DEPARTMENT OF NATURAL RESOURCES  
 PESHTIGO/WAUSAUKEE RANGER STATIONS  
 CRIVITZ - MARINETTE COUNTY  
 AGENCY PRIORITY #14

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$6,134,000	<b>\$6,134,000</b>
CON SEGB	\$6,134,000	<b>\$6,134,000</b>

**PROJECT REQUEST:**

The DNR requests enumeration of \$6,134,000 CON SEGB to construct the Consolidated Peshtigo and Wausaukee Ranger Stations at the Crivitz Ranger Station.

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project replaces the Peshtigo and Wausaukee Ranger Stations with a new field office in Crivitz in Marinette County. The goal of the project is to consolidate the existing forestry staff from the Peshtigo and Wausaukee Ranger Stations at a new facility in Crivitz. This will better serve the needs of the Division of Forestry, the Department, and customers. This project will achieve this goal by constructing a new forestry ranger station and warm storage facility in Crivitz. The new facility would have enough office space to house a minimum of nine DNR staff and storage for required equipment and operations. The facility requires a minimum of five large heated bays to house the fire control equipment assigned to those positions. There will also be an extended length mechanic shop with at least three heated bays and required lifts/equipment. Due to being in a central location, a larger meeting/conference room with a capacity of at least 50 will be required for Department/Division/Area meeting needs.

**PROJECT JUSTIFICATION:**

This project is needed to have adequate heated facilities to maintain forest fire suppression equipment and house forestry staff. The new facility will be in a central location that is closer to the highest forest fire danger landscape, just outside of Crivitz in the Town of Stephenson. The current Wausaukee Ranger Station buildings range in age from 52 - 82 years old, dating back to the CCC era of 1932-1935, and up to 1972. All buildings are facing significant repair. The Peshtigo Field Office is a leased facility, not DNR owned.

PROPOSED SCHEDULE:

A/E Selection:	Aug 2025
SBC Approval:	Jun 2026
Bid Date:	Oct 2026
Start Construction:	Jul 2027
Substantial Completion:	Nov 2028
Final Completion:	Dec 2028

CAPITAL BUDGET REQUEST:

Construction:	\$4,515,000
Design:	\$385,000
DFD Fee:	\$208,000
Contingency:	\$678,000
Equipment:	\$348,000
<b>TOTAL:</b>	<b>\$6,134,000</b>

OPERATING BUDGET IMPACT:

A newer facility will lower operating maintenance expenses. The central location will reduce fire response times. No additional staffing resources are projected by the DNR to provide services to the facility.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# DEVIL'S LAKE STATE PARK - INTERPRETIVE CENTER REPLACEMENT

DEPARTMENT OF NATURAL RESOURCES  
DEVIL'S LAKE STATE PARK  
BARABOO - SAUK COUNTY  
AGENCY PRIORITY #15

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$25,000,000	\$650,000
GFSB	\$20,000,000	\$0
BTF	\$0	\$650,000
GIFTS/GRANTS	\$5,000,000	\$0

**PROJECT REQUEST:**

The DNR requests enumeration of \$25,000,000 (\$20,000,000 GFSB and \$5,000,000 GIFTS) to replace the Interpretive Center at Devil's Lake State Park.

<b>Governor's Recommendation:</b>	<b>Approve the allocation of \$650,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This project replaces the current Interpretive Center at Devil's Lake State Park. The goal of the project is to provide increased accessibility and a better overall experience for park visitors of all ages, abilities, and interests. This project will achieve this goal by replacing the existing building (Building 1036) that is currently lacking proper ADA access to the second floor, interior meeting space, electronic displays, and classroom space limiting participation for visiting groups at one of the busiest state parks.

The replacement Interpretive Center would be a year-round, multi-use center that will include dynamic elements to enrich visitors' experiences, enhance park operations, and serve the community. The center will provide information on recreation, culture, and history. Elements of the new center would include the following: interactive multimedia exhibits; proximity to the lake; burial mounds and natural resources; outdoor learning and gathering spaces; and scenic views of the lake, bluffs, and other natural features of the park. Design elements would link the campgrounds and day-use areas, provide access for pedestrians and cyclists, and use quality, high performing building materials including alternative and energy efficient methods and materials. In addition, there would be staff office space for running and operating the building along with concession space for the sale of food and beverages.

## PROJECT JUSTIFICATION:

The current building was built in 1928 and originally functioned as a golf course club house. The two-story structure has been remodeled to provide an accessible ramp and restrooms but fails to provide access to the second story. There is currently no room for holding large events such as meetings and events along with no equipment for visual displays. The project would also be constructed with modern materials to exemplify the state's mission of increased building energy efficiency. The property Master Plan has included a year-round center since 1982 so upgrading and expanding the park's outdoor recreation information, cultural and historical education, gathering and learning areas, and scenic rest and refreshment areas are imperative to the parks goals and objectives to provide a better universal experience for all visitors.

Devil's Lake State Park is both the largest and most visited state park in Wisconsin with around 2.4 million visitors each year. Most visitors are drawn to the clear waters of the lake and the two primary beaches for swimming, snorkeling, diving, fishing, and picnicking. The park also offers a wide variety of recreation experiences including hiking, bicycling, camping, and climbing. Additionally, Devil's Lake State Park is situated on a massive quartzite monadnock rising nearly 500' above the surrounding landscape. This creates a unique landscape that attracts visitors and hikers from across the Midwest. As such, modern and interactive facilities are required to provide a rewarding experience to continue attracting current and future visitors to the park. Located between I-90/94 and US Highway 12 about 40 miles from Madison, the park is readily accessible to many state and out-of-state visitors. Rock formations, such as Balanced Rock and Devil's Doorway, are found along popular hiking trails near the bluff. Numerous effigy mounds are located throughout the park.

## PROPOSED SCHEDULE:

A/E Selection:	Jan 2026
SBC Approval:	Aug 2027
Bid Date:	Mar 2028
Start Construction:	Sep 2028
Substantial Completion:	Mar 2030
Final Completion:	Jun 2030

## CAPITAL BUDGET REQUEST:

Construction:	\$18,424,000
Design:	\$1,548,000
DFD Fee:	\$848,000
Contingency:	\$2,764,000
Equipment:	\$1,416,000
<b>TOTAL:</b>	<b>\$25,000,000</b>

## OPERATING BUDGET IMPACT:

A newer facility will increase energy efficiency and lower operating expenses. No additional staffing resources are projected by the DNR to provide services to the facility. Additionally, the increased space for concessions will provide an increased source of revenue for the park.

<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$650,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b>
	2. Deny the recommendation (defer the request).





# WILLOW RIVER STATE PARK - INTERPRETIVE CENTER REPLACEMENT

DEPARTMENT OF NATURAL RESOURCES  
WILLOW RIVER STATE PARK  
HUDSON - ST. CROIX COUNTY  
AGENCY PRIORITY #16

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$7,635,000	\$250,000
GFSB	\$6,435,000	\$0
BTF	\$0	\$250,000
GIFTS/GRANTS	\$1,200,000	\$0

**PROJECT REQUEST:**

The DNR requests enumeration of \$7,635,000 (\$6,435,000 GFSB and \$1,200,000 GIFTS) to replace the Interpretive Center at Willow River State Park.

<b>Governor's Recommendation:</b>	<b>Approve the allocation of \$250,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This project replaces the current Interpretive Center at Willow River State Park. The goal of the project is to provide a year-round multi-use facility that will include dynamic elements to enrich visitors' experiences, enhance park operations, and serve the community. This project will achieve this goal by replacing the existing building (Building 4373) that is currently lacking in space due to increased demand, park visitation, and is an operational budget burden due to constant maintenance issues.

The center will provide information on recreation, culture, and history. The new facility will include a designated classroom, museum/display area, public restrooms, office space for staff, open gathering space, live animal display, gift shop, storage, and a lecture/event space with kitchenette that would be rentable. Outdoor features will include an outdoor patio space with firepit, outdoor classroom, interpretive plantings, and an avian viewing deck to connect park visitors with nature.

**PROJECT JUSTIFICATION:**

The current building is an old re-purposed house that was moved to the current site in 1987. The existing facility is too small to accommodate current demand for programming and the over 800,000 annual visitors. The current facility also needs numerous repairs including a new roof, siding, window, doors, restroom, and septic. There is currently not enough room for holding

large events and meetings, due to inadequate educational classrooms and equipment for visual displays or presentations. The new building design is planned to be universally accessible to bring equal opportunities to all visitors. Overall, the intent of the project is to bring a dynamic, in-depth experience where a vastly increased number of visitors can interact and learn about the park in a modern up-to-date facility. The Interpretive Center is a key component to enhance outdoor education, a primary objective in the property Master Plan. The center is primarily managed and funded by the Friends of Willow River and Kinnickinnic State Parks, who are partnering with DNR to raise funds for this project.

Willow River State Park was purchased in 1967 from Northern States Power. The park opened to the public in 1971. The park is approximately 3,000 acres in size and contains a 172-acre non-motorized lake, 150 family campsites, four group sites, a nature center, swimming beach, several picnic areas, over 15 miles of hiking trails, and over 20 miles of singletrack mountain bike trails. Main attractions include the newly reconstructed Little Falls Dam and the magnificent Willow Falls waterfall. Popular activities include hiking, camping, biking, swimming, fishing, hunting, rock-climbing, picnicking, wildlife viewing, canoeing/kayaking, and outdoor education. In winter the park is a popular destination for cross-country skiing, snowshoeing, ice-fishing, and fat-tire biking. Willow River is located on the western edge of Wisconsin just east of the Minneapolis/St. Paul metro area, making the park extremely popular. Annual park visitation is over approximately 800,000 visitors with annual revenue of over \$1 million.

**PROPOSED SCHEDULE:**

A/E Selection:	Jan 2026
SBC Approval:	Oct 2026
Bid Date:	Mar 2027
Start Construction:	Sep 2027
Substantial Completion:	May 2028
Final Completion:	Jun 2028

**CAPITAL BUDGET REQUEST:**

Construction:	\$4,881,000
Design:	\$416,000
DFD Fee:	\$225,000
Contingency:	\$733,000
Equipment:	\$1,380,000
<b>TOTAL:</b>	<b>\$7,635,000</b>

**OPERATING BUDGET IMPACT:**

A newer facility will increase energy efficiency and lower operating expenses. No additional staffing resources are projected by the DNR to provide services to the facility. Facility rentals will also help offset costs for staffing and maintenance.

<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$250,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b>
	2. Deny the recommendation (defer the request).



# PATTISON STATE PARK - FORESTRY GARAGE OFFICE ADDITION

DEPARTMENT OF NATURAL RESOURCES  
 PATTISON STATE PARK  
 SUPERIOR - DOUGLAS COUNTY  
 AGENCY PRIORITY #17

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$813,000	All Agency
CON SEGB	\$813,000	All Agency

**PROJECT REQUEST:**

The DNR requests enumeration of \$813,000 CON SEGB to construct the Forestry Garage Office Addition at the Pattison State Park Ranger Station.

<b>Governor’s Recommendation:</b>	<b>This request is more appropriately considered as part of the All Agency program.</b>
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**PROJECT DESCRIPTION:**

This project adds an office addition to the Ranger Station Forestry Garage at Pattison State Park. The goal of the project is to concentrate all forestry staff and operations into one building rather than being spread out across the property. This project will achieve this goal by renovating the existing Forestry Garage to include space for staff offices, laundry/locker room, bathroom with shower, mechanical room, office/storage space, and meeting/breakroom. The current building already has heat and electricity so water, sewer, and internet would need to be installed.

**PROJECT JUSTIFICATION:**

Currently, Forestry functions are spread between three buildings at Pattison State Park. Forestry has a heated garage where fire control and forestry equipment are stored. The Forestry washer and dryer are in a park maintenance building, and Forestry shares the main park office. Forestry also uses a water spigot from the maintenance building to fill fire control equipment. Adding an addition to the Forestry Garage that creates office, laundry, locker storage, and breakroom space that will concentrate all Forestry functions into one building. The empty space created in the two shared Parks buildings will allow them to have more office and storage space. The Pattison Ranger Station also does not currently have a breakroom or meeting space. A breakroom/meeting space combination in an addition to the Forestry Garage will make it easier to host trainings for local partners such as volunteer fire departments. A laundry/locker space that is not in a shared area will prevent contamination from carcinogens from Forestry's Nomex firefighting clothing and fire gear. Having water in the Forestry Garage will provide a secure and more efficient space to fill fire equipment.

PROPOSED SCHEDULE:

A/E Selection:	Apr 2026
SBC Approval:	Oct 2026
Bid Date:	Jan 2027
Start Construction:	Jul 2027
Substantial Completion:	Nov 2027
Final Completion:	Dec 2027

CAPITAL BUDGET REQUEST:

Construction:	\$621,000
Design:	\$69,000
DFD Fee:	\$29,000
Contingency:	\$94,000
<b>TOTAL:</b>	<b>\$813,000</b>

OPERATING BUDGET IMPACT:

The increase in Forestry operating costs for more square footage is offset by Forestry and Parks staff operating more efficiently on a daily basis in their separate, consolidated spaces.

<b>SBC Options:</b>	<b>1. Approve the recommendation to consider as part of the All Agency program.</b>
	2. Deny the recommendation (approve the request).

# KOHLER ANDRAE STATE PARK - NATURE CENTER RENOVATION

DEPARTMENT OF NATURAL RESOURCES  
 KOHLER ANDRAE STATE PARK  
 SHEBOYGAN - SHEBOYGAN COUNTY  
 AGENCY PRIORITY #18

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$1,484,000	All Agency
GFSB	\$1,484,000	All Agency

**PROJECT REQUEST:**

The DNR requests enumeration of \$1,484,000 GFSB to renovate the Nature Center at Kohler Andrae State Park.

<b>Governor’s Recommendation:</b>	<b>This request is more appropriately considered as part of the All Agency program.</b>
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**PROJECT DESCRIPTION:**

This project renovates the current Nature Center at Kohler Andrae State Park. The goal of the project is to better serve the public with space for a variety of purposes. This project will achieve this goal by making a significant addition to the current building. New space will include a large multi-purpose room with updated display options, new enlarged restrooms, and a storage room. These additions will address the current issues of a lack of restrooms for individuals with disabilities and families, along with providing a general room for programs, meetings, and event space.

**PROJECT JUSTIFICATION:**

Over the past decade, and increasing in the past few years, the number of visitors to the park has increased dramatically. During the period from May to October, the Nature Center is often crowded and congested with lines forming for the restrooms. It is a widely used building for visitors using the restrooms along with holding events and programs for outdoor recreation and education. The Nature Center currently consists of an exhibit area, an auditorium with sloped floor and theater seating, an observation deck, and a patio. However, the lack of a general-purpose open room greatly limits the utility of the building and the ability to offer a variety of events and programs. The women's restroom has only one toilet and the men's restroom contains one toilet and one urinal. Even though the rooms have been relabeled as unisex, long lines still form during the summer. Another issue is that when the building (staffed by volunteers) is closed, there are no restroom facilities available at one of the largest parking lots with beach and trail access. One design consideration for a new addition is restroom access from both inside and outside.

Kohler-Andrae State Park is located in southern Sheboygan County along the Lake Michigan

shoreline. The park is approximately 1,000 acres in size. The park is heavily used with 750,000 annual visits and has a family campground with 135 campsites. A major attraction in the state park is the 2.5-mile Lake Michigan shoreline. Visitors enjoy hiking, camping, picnicking, bicycling, horseback riding, boating and canoeing, swimming, fishing, and hunting.

PROPOSED SCHEDULE:

A/E Selection:	Dec 2026
SBC Approval:	Jun 2027
Bid Date:	Sep 2027
Start Construction:	Jan 2028
Substantial Completion:	Dec 2029
Final Completion:	Jan 2030

CAPITAL BUDGET REQUEST:

Construction:	\$1,071,000
Design:	\$120,000
DFD Fee:	\$50,000
Contingency:	\$161,000
Equipment:	\$82,000
<b>TOTAL:</b>	<b>\$1,484,000</b>

OPERATING BUDGET IMPACT:

The new addition will increase staff time for cleaning and maintenance along with additional supplies for the restroom, but increases in operating cost will be offset by increased revenue potential by drawing new and more visitors for activities to the park and potential event revenue.

<b>SBC Options:</b>	<b>1. Approve the recommendation to consider as part of the All Agency program.</b>
	2. Deny the recommendation (approve the request).



# RICHARD BONG STATE RECREATION AREA - CONSERVATION WARDEN OFFICE AND STORAGE EXPANSION

DEPARTMENT OF NATURAL RESOURCES  
RICHARD BONG STATE RECREATION AREA  
BLACK RIVER FALLS - KENOSHA COUNTY  
AGENCY PRIORITY #19

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$2,357,000	<b>\$2,357,000</b>
CON SEGB	\$2,357,000	<b>\$2,357,000</b>

**PROJECT REQUEST:**

The DNR requests enumeration of \$2,357,000 CON SEGB to expand the Conservation Warden Office and Storage facility at Richard Bong State Recreational Area.

<b>Governor's Recommendation:</b> Approve the request.
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**PROJECT DESCRIPTION:**

This project expands the Conservation Warden Office and heated storage facility at Richard Bong State Recreational Area (RBSRA). The goal of the project is to provide sufficient and secure office space for DNR wardens along with ensuring adequate heated storage for vital law enforcement equipment. This project will achieve this goal by expanding upon the existing cold storage building to create office space for at least eight staff workstations, an interview room, conference area, restroom, storage closets, and a digitally secured evidence enclosure. It will also convert the unheated space to heated for equipment storage and pest prevention; and repair the roof to fix leaking and water damage that threatens the roof's structural integrity.

**PROJECT JUSTIFICATION:**

The need for a new office space has been apparent since 2020 when the leased DNR Service Center in Sturtevant was closed. Three Public Safety and Resource Protection (PSRP) conservation wardens had shared office space and both cold and heated storage areas at the Sturtevant center. With limited options for offices, the three wardens moved to the Richard Bong State Recreational Area, joining three other wardens and a warden supervisor working out of three offices at a building shared with Parks, Wildlife, and Fisheries. PSRP still uses the heated storage at Sturtevant since the facilities at RBSRA are not able to meet all of its needs. To make room for the additional wardens at RBSRA, the DNR Parks Bureau agreed to turn their conference room into additional office space and Parks now uses their kitchenette as a conference room at the location. The current warden office space was meant to be a temporary solution and the proposed project would make room available for Park, Wildlife, and Fisheries staff who do not have adequate space as well.

The Richard Bong State Recreation Area is a multi-use 4,515-acre property in Southeast

Wisconsin, approximately 45 minutes south of Milwaukee and 45 miles north of Chicago. The property has been in state ownership since 1967. The property supports a variety of activities including model airplane flying, camping, swimming, picnicking, all-terrain vehicle riding, dog training/trialing, hiking, birdwatching, fishing, nature programs, pheasant hunting, and horseback riding.

The RBSRA receives over 500,000 visitors a year, including approximately 16,000 hunters. RBSRA is also on the list of the Watchable Wildlife Areas in Southeastern Wisconsin and an Important Bird Area focusing on grassland songbirds. The property is open to hunting including small game, deer, migratory birds, turkeys and pheasants, as well as trapping. As a recreation area the park supports a variety of activities and a high volume of users. As a result, the park created a managed hunt in 1982 to help handle hunter numbers specifically with pheasant hunting, waterfowl hunting, and trapping. The DNR Wildlife Management program holds pheasants shipped weekly from the DNR Poynette State Game Farm in six on site pens and stocks birds daily for approximately 58 days in October, November, and December. Enforcement of these activities is done by DNR conservation wardens. Having them on the property during these high use times helps for response times in situations.

**PROPOSED SCHEDULE:**

A/E Selection:	Apr 2026
SBC Approval:	Dec 2026
Bid Date:	Jun 2027
Start Construction:	Sep 2027
Substantial Completion:	Nov 2028
Final Completion:	Dec 2028

**CAPITAL BUDGET REQUEST:**

Construction:	\$1,715,000
Design:	\$171,000
DFD Fee:	\$79,000
Contingency:	\$258,000
Equipment:	\$134,000
<b>TOTAL:</b>	<b>\$2,357,000</b>

**OPERATING BUDGET IMPACT:**

The renovation of the PSRP storage building and the additional office space will provide cost savings and efficiencies by providing a centralized location for work in Racine and Kenosha Counties. Cost savings would be achieved for PSRP through to the reduction travel time between the Sturtevant and the RBSRA storage buildings and mileage costs but also in logistics. The project will improve emergency response times by reducing travel times need to retrieve equipment and vehicles while providing a secure location for sensitive conversations and materials as well as evidence.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# STATEWIDE - NEW TOILET/SHOWER BUILDING PROGRAM

DEPARTMENT OF NATURAL RESOURCES  
 STATEWIDE  
 AGENCY PRIORITY #20

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$11,178,000	<b>All Agency</b>
GFSB	\$11,178,000	<b>All Agency</b>

**PROJECT REQUEST:**

The DNR requests enumeration of \$11,178,000 GFSB to construct new toilet/shower buildings at DNR properties statewide.

<b>Governor’s Recommendation:</b>	<b>This request is more appropriately considered as part of the All Agency program.</b>
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**PROJECT DESCRIPTION:**

This project constructs new Toilet/Shower buildings at four DNR properties. The goal of this project is to improve recreational opportunities, provide additional toilet/shower facilities to campers at the parks, and to alleviate congestion/heavy use at existing toilet/shower buildings. This project will achieve this goal by constructing an additional facility with parking and utilities to alleviate congestion in the parks. The following properties currently have the most critical needs for new toilet/shower buildings:

1. Hartman Creek State Park - New Toilet/Shower Building - \$2,630,000
2. Kettle Moraine State Forest Southern Unit - New Toilet/Shower Building - \$5,260,000
3. Richard Bong State Recreation Area - New Flush Toilet Building - \$897,000
4. Rocky Arbor State Park - New Toilet/Shower Building - \$2,391,000

**PROJECT JUSTIFICATION:**

Lack of toilet/shower facilities at state parks is a factor in limiting use of the parks, reducing recreational opportunities and participation, and state park revenue for operations. Visitors also have longer wait times to use existing facilities which reduce enjoyment and can lead to lower attendance. New toilet/shower buildings will provide amenities the campground visitors expect in a modern campground.

Hartman Creek State Park was established in 1966 and is partially located on the Waupaca Chain O’ Lakes in Waupaca County. It is a popular destination among state parks with annual visitation of over 250,000. The Park is open year-round with the peak season running from Memorial Day through Labor Day. The park consists of 1,500 acres with 105 family campsites and five large group sites. Within park boundaries there are seven spring-fed lakes that provide a variety of recreational opportunities including a large beach with three different day use areas for swimming, picnicking, bird watching, and paddle sport opportunities. There is also an

extensive trail system with approximately 30 miles of trails which includes an award-winning single-track bike trail, equestrian trails, and a multitude of hiking trails accompanied by the Ice Age National Scenic Trail. Shoulder season and winter activities remain popular and provide extended recreational opportunities that include fat-tire biking, cross country skiing, snow shoeing, and ice fishing.

Kettle Moraine State Forest Southern Unit covers more than 22,000 acres of forested glacial hills, kettle lakes and prairies and is interlaced with more than 100 miles of mountain biking, horseback riding, and hiking and nature trails. Paddling, boating, swimming, fishing, hunting, and winter sport opportunities are all available. There are three family campgrounds, a horse riders camp, two group camps, and remote backpack shelters on the Ice Age Trail.

Richard Bong State Recreation Area is located in Kenosha County. Annual attendance is over 330,000 and annual revenue is over \$460,000. The property was originally tallgrass prairie, wetland, savanna, and oak woodland. European settlers began farming in 1842 and continued until the mid-1950s when the US Air Force began developing the area as a strategic air command base, but that project was abandoned in 1959. The State acquired 4,515 acres for wildlife conservation and recreation. Recreational offerings on the property are myriad. Options include swimming, picnicking, hiking, canoeing and kayaking, fishing, hunting, camping, ATV/Dirt Bike riding, bicycle riding, horseback riding, dog training and trialing, attending naturalist programs, model rocket launching, model airplane flying, skiing, sledding, and snowmobiling.

Rocky Arbor State Park is a busy state park located next to Wisconsin Dells. It is a relatively small state park at approximately 265 acres, and has 89 campsites, several trails, and a picnic area with a shelter. It is currently a seasonal park with the gate opening the Wednesday before Memorial Day and closing shortly after Labor Day. With the increase seen in camping at Mirror Lake State Park (a short distance away), the shoulder seasons of Rocky Arbor could be increased. This additional toilet/shower facility will help the park host additional camper days.

**PROPOSED SCHEDULE:**

A/E Selection:	Oct 2026
SBC Approval:	May 2027
Bid Date:	Dec 2027
Start Construction:	May 2028
Substantial Completion:	Nov 2030
Final Completion:	Feb 2031

**CAPITAL BUDGET REQUEST:**

Construction:	\$8,403,000
Design:	\$622,000
DFD Fee:	\$387,000
Contingency:	\$1,261,000
Equipment:	\$505,000
<b>TOTAL:</b>	<b>\$11,178,000</b>

OPERATING BUDGET IMPACT:

The New Toilet/Shower Building Program will increase operating costs by adding buildings, but will be offset by increased revenue potential by drawing new and more campers to the state parks.

<b>SBC Options:</b>	<b>1. Approve the recommendation to consider as part of the All Agency program.</b>
	2. Deny the recommendation (approve the request).



# WILSON STATE NURSERY - TREE SEEDLING COOLER BUILDING REPLACEMENT

DEPARTMENT OF NATURAL RESOURCES  
 WILSON STATE NURSERY  
 BOSCOBEL - GRANT COUNTY  
 AGENCY PRIORITY #21

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$2,183,000	<b>All Agency</b>
CON SEGB	\$2,183,000	<b>All Agency</b>

**PROJECT REQUEST:**

The DNR requests enumeration of \$2,183,000 CON SEGB to replace the Tree Seedling Cooler Building at Wilson State Nursery.

<b>Governor’s Recommendation:</b>	<b>This request is more appropriately considered as part of the All Agency program.</b>
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**PROJECT DESCRIPTION:**

This project replaces the existing nursery warm storage/shop and oil storage building with a new building at Wilson State Nursery. The goal of the project is to provide a larger more energy efficient building that will allow nursery staff to adequately store all equipment and improve seedling quality. This project will achieve this goal by constructing a new building at the site of the two current buildings that do not meet program needs. The new building will contain doors that are large enough for tractors to be brought in for storage and repairs. In addition, the building will be significantly larger to allow for enhanced seedling cooler storage. Lastly, there will be a three-sided pole building constructed to store larger nursery equipment to protect them from harsh outdoor elements.

**PROJECT JUSTIFICATION:**

The current building was built in the 1950’s when the nursery operated smaller equipment and is thus now too small for the newer nursery equipment and tractors, and energy inefficient. Additionally, due to the small stature of the building, maintenance work must be completed outside when the weather permits which directly impacts timing of opportune field work. Currently, there is not enough space to store all the seedlings in the spring. Expanding cooler space will help with seedling quality and allow for much less handling of stock to keep it sorted in the coolers. Much of the equipment currently sits outside in the elements and that requires much more maintenance and shortens the lifespan. These improvements to the Wilson Nursery will improve the working conditions for the nursery staff and provide a better-quality seedling which will affect the private and public customers who purchase the seedlings. In 2024 the nursery shipped 5.4 million seedlings to 3,100 customers.

The DNR acquired the nursery property in 1951 and began seedling production in 1952. The nursery is nearly 150 acres in size with most of that being acquired in 1951. An additional parcel of 26 acres was acquired in the early 2000's on the east side. The nursery has a capacity to distribute up to about 7-8 million seedlings annually and is currently generating about \$2.1 million in revenue annually. Current demand is between 5-6 million seedlings. In 2024 the nursery filled 3,100 seedling orders. Demand is expected to remain constant or increase over the next decade, especially for red pine and bottomland species. The nursery is currently growing approximately 40 different species of conifers, hardwoods, and wildlife shrubs for distribution in Wisconsin to landowners, both public and private, who are planting for reforestation and conservation purposes. The property also has a Ranger Station, and wildlife and Law Enforcement storage buildings.

**PROPOSED SCHEDULE:**

A/E Selection:	Apr 2026
SBC Approval:	Feb 2027
Bid Date:	Jun 2027
Start Construction:	Sep 2027
Substantial Completion:	Apr 2028
Final Completion:	May 2028

**CAPITAL BUDGET REQUEST:**

Construction:	\$1,587,000
Design:	\$158,000
DFD Fee:	\$74,000
Contingency:	\$239,000
Equipment:	\$125,000
<b>TOTAL:</b>	<b>\$2,183,000</b>

**OPERATING BUDGET IMPACT:**

The increased operating costs of the new building will be offset by increased energy efficiency compared to the existing buildings, and increased efficiency of operating out of one well-designed consolidated space.

<b>SBC Options:</b>	<b>1. Approve the recommendation to consider as part of the All Agency program.</b>
	2. Deny the recommendation (approve the request).



# HOOK LAKE/GRASS LAKE WILDLIFE AND NATURAL AREA - NEW FIELD OPERATIONS FACILITY

DEPARTMENT OF NATURAL RESOURCES  
 HOOK LAKE/GRASS LAKE WILDLIFE AND NATURAL AREA  
 OREGON - DANE COUNTY  
 AGENCY PRIORITY #22

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$1,844,000	\$0
GFSB	\$1,844,000	\$0

**PROJECT REQUEST:**

The DNR requests enumeration of \$1,844,000 GFSB to construct a new Field Operations Facility at Hook Lake/Grass Lake Wildlife and Natural Area.

<b>Governor’s Recommendation:</b>	<b>Defer the request.</b>
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**PROJECT DESCRIPTION:**

This project constructs a heated field operations facility for the wildlife and state natural programs at the Hook Lake/Grass Lake Wildlife and Natural Area. The goal of the project is to provide a heated area where program staff can perform essential maintenance on vital program equipment. This project will achieve this goal by constructing a new field building to store equipment, perform maintenance, and support program operations. This new facility will be owned by the Wildlife Management program and will be used primarily for field operations to manage the public lands in the Dane County work unit. The project includes at least four heated bays that will allow for cold weather maintenance of equipment and provide for operational readiness throughout the calendar year. Equipment would include a tractor, UTVs with water/pumps, trucks with water/pumps, etc.

**PROJECT JUSTIFICATION:**

This project is sorely needed due to an overall lack of heated shop and operational space at the DNR Fitchburg Service Center. Additionally, moving Wildlife program operations to Hook Lake will free up operational space at Fitchburg for other programs that are based out of that office. There is a high demand for heated storage/shop space at the DNR Fitchburg Service Center across all DNR programs. Wildlife currently has cold storage buildings at Fitchburg and at Hook Lake; however, the program does not have any heated shop space that allows for equipment maintenance and repair during cold weather periods. This project would consolidate all operations at Hook Lake and would provide for heated shop space that currently doesn’t exist. Moving operations away from the DNR Nevin Fish Hatchery at Fitchburg also reduces risk of chemical exposure to fish operations and would allow other programs use of existing Wildlife buildings. Having all equipment in one centralized location for the work unit would also benefit

the program with saving staff on travel time and transporting equipment between job locations.

The Hook Lake Bog State Natural Area (SNA) and the Hook Lake/Grass Lake Wildlife Area (WA) were established in 1991 and 1992. The Hook Lake/Grass Lake WA surrounds the Hook Lake Bog SNA project boundary. A 104-acre Extensive Wildlife Habitat parcel was acquired in 1986. These properties are located four miles south of the City of Madison and one mile east of the Village of Oregon. These properties provide hunting opportunities for turkey, deer, waterfowl, doves, pheasants, and small game. Pheasant hunting is promoted by the DNR stocking program. The wetlands usually provide good production of wood ducks and mallards. Dove hunting is provided on adjacent farm fields through private landowner-DNR agreements. Other popular activities include hiking, bird watching, and nature observation. This property provides an important opportunity to provide habitat for ring-necked pheasant and many species of greatest conservation need such as Henslow’s sparrow, Eastern meadowlark, bobolink, and other grassland birds that require large patches of grassland (greater than 80 acres) and scattered patches of oak openings. Prairie restorations have used local genotype plant seed and an 80-acre Indian grass field on the property north of Rutland-Dunn Road is a valuable seed collection site.

**PROPOSED SCHEDULE:**

A/E Selection:	Jul 2026
SBC Approval:	May 2027
Bid Date:	Sep 2027
Start Construction:	Mar 2028
Substantial Completion:	Nov 2028
Final Completion:	Dec 2028

**CAPITAL BUDGET REQUEST:**

Construction:	\$1,340,000
Design:	\$134,000
DFD Fee:	\$62,000
Contingency:	\$202,000
Equipment:	\$106,000
<b>TOTAL:</b>	<b>\$1,844,000</b>

**OPERATING BUDGET IMPACT:**

An updated facility will be more efficient which will result in operational savings on utility and energy costs. Additionally, it will allow more staff to be onsite and closer to the field station and field sites resulting in savings on transportation costs.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and enumerate the project.

# LAKESHORE STATE PARK - NEW SHOP/SERVICE GARAGE

DEPARTMENT OF NATURAL RESOURCES  
 LAKESHORE STATE PARK  
 MILWAUKEE - MILWAUKEE COUNTY  
 AGENCY PRIORITY #23

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$2,839,000	\$0
GFSB	\$2,839,000	\$0

## PROJECT REQUEST:

The DNR requests enumeration of \$2,839,000 GFSB to construct a new Shop/Service Garage at Lakeshore State Park.

<b>Governor's Recommendation:</b>	<b>Defer the request.</b>
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## PROJECT DESCRIPTION:

This project constructs a new storage and maintenance space for equipment that is needed at Lakeshore State Park. The goal of the project is to provide enough storage space for all of the equipment used to support park functions and events, along with providing a suitable work area for equipment maintenance. This project will achieve this goal by constructing a new building that will have at least three bays with overhead doors for vehicle and materials storage; an employee restroom with a shower; a workbench/maintenance area; and outside storage area for stone, soil, and mulch, surrounded by a security fence. Utilities needed are electrical, water, sewer, and telecom.

## PROJECT JUSTIFICATION:

The proposed storage building would provide a safe, orderly, and much needed place from which to operate and maintain Lakeshore State Park. Park employees are currently operating out of a single parking space in the nearby Discovery World's underground parking structure. This space is insufficient to support the numerous educational and maintenance needs. There is no inside room to perform equipment maintenance or building projects, which are now performed on temporary workstations erected in the park itself. The park's eight acres of short-grass prairies are intensively maintained, and the park has become a valuable addition to Milwaukee's lakefront.

Activity at Lakeshore has greatly increased since the park opened. Current attendance is estimated at more than 400,000 annually, which is an increase from an estimated 140,000 in 2013. Every year more run/walks and other special events are requested including USA Triathlon events in 2013, 2014, 2020, 2021 and 2022. Over 140 interpretive programs are provided annually to the public. These activities require equipment for maintenance, interpretive programming, and support of events.

PROPOSED SCHEDULE:

A/E Selection:	Jul 2026
SBC Approval:	May 2027
Bid Date:	Aug 2027
Start Construction:	Jan 2028
Substantial Completion:	Apr 2029
Final Completion:	May 2029

CAPITAL BUDGET REQUEST:

Construction:	\$2,067,000
Design:	\$206,000
DFD Fee:	\$96,000
Contingency:	\$311,000
Equipment:	\$159,000
<b>TOTAL:</b>	<b>\$2,839,000</b>

OPERATING BUDGET IMPACT:

The new building will increase operation costs for utilities. However, this will be offset by providing adequate storage and work areas that will save the program on staff time by having everything conveniently stored in one area.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and enumerate the project.

# BLACK RIVER FALLS SERVICE CENTER - CONSERVATION WARDEN STORAGE FACILITIES CONSOLIDATION

DEPARTMENT OF NATURAL RESOURCES  
BLACK RIVER FALLS SERVICE CENTER  
BLACK RIVER FALLS - JACKSON COUNTY  
AGENCY PRIORITY #24

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$1,375,000	<b>All Agency</b>
CON SEGB	\$1,375,000	<b>All Agency</b>

**PROJECT REQUEST:**

The DNR requests enumeration of \$1,375,000 CON SEGB to consolidate the Conservation Warden Storage Facilities at Black River Falls Service Center.

<b>Governor's Recommendation:</b>	<b>This request is more appropriately considered as part of the All Agency program.</b>
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**PROJECT DESCRIPTION:**

This project consolidates Public Resource and Resource Protection Conservation Warden's equipment and evidence into one unheated storage building at the Black River Falls Service Center. The goal of the project is to consolidate equipment and evidence storage into one location to save on staff time and have a secure storage area for evidence. This project will achieve this goal by constructing a new building that will have at least four designated bays with overhead doors for rapid response time, a work/storage area, and an elevated storage mezzanine. Equipment includes boats, snowmobiles, ATVs, trailers, and other equipment used by two conservation wardens along with equipment used by the Hunter Education Warden.

**PROJECT JUSTIFICATION:**

There are limited storage options at the Black River Falls DNR Field Office. The limited available space at the facility requires three wardens to store their equipment/evidence in different DNR buildings around the facility, in several rooms within the office building, and their boats off-site at the Jackson County Fairgrounds. Currently, expensive emergency equipment is stored in areas open to the elements (rain/snow) as well as to animals including mice which have destroyed gear.

**PROPOSED SCHEDULE:**

A/E Selection:	Jul 2026
SBC Approval:	May 2027
Bid Date:	Sep 2027
Start Construction:	Apr 2028
Substantial Completion:	Nov 2028
Final Completion:	Dec 2028

CAPITAL BUDGET REQUEST:

Construction:	\$1,016,000
Design:	\$114,000
DFD Fee:	\$47,000
Contingency:	\$153,000
Equipment:	\$45,000
<b>TOTAL:</b>	<b>\$1,375,000</b>

OPERATING BUDGET IMPACT:

The anticipated costs will be minor increases in utilities and building maintenance. However, this is mitigated by the cost savings from staff travel to other building and equipment transportation.

<b>SBC Options:</b>	<b>1. Approve the recommendation to consider as part of the All Agency program.</b>
	2. Deny the recommendation (approve the request).

## STATEWIDE - NEW ADA ACCESSIBLE CABINS

DEPARTMENT OF NATURAL RESOURCES  
 STATEWIDE  
 AGENCY PRIORITY #25

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$898,000	\$0
GFSB	\$898,000	\$0

**PROJECT REQUEST:**

The DNR requests enumeration of \$898,000 GFSB to construct ADA Accessible Cabins at multiple DNR properties.

<b>Governor's Recommendation:</b>	<b>Defer the request.</b>
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**PROJECT DESCRIPTION:**

This project constructs new ADA accessible buildings at Devil's Lake State Park, Governor Dodge State Park, Kettle Moraine State Forest, and Point Beach State Forest. The goal of the project is to provide more reservable cabins statewide to appeal to a wider range of potential visitors by offering sheltered structures with universally accessible amenities for camping at state parks. This project will achieve this goal by constructing new accessible cabins at several properties across the state. Cabin layouts will vary, but in general there will be a one-room log cabin structure with a bed, bunk bed, small kitchenette with refrigerator and counter, and a small accessible bathroom with shower.

**PROJECT JUSTIFICATION:**

Additional cabins and locations are needed to provide more camping opportunities for people with disabilities. The DNR currently has 10 accessible cabins which are in high demand, greatly exceeding the statewide capacity. The cabins provide additional accessible outdoor recreation opportunities within the campgrounds. The DNR is committed to providing outdoor recreation opportunities for people of all abilities around the state, which includes camping. These additional cabins will expand this important program at DNR.

**PROPOSED SCHEDULE:**

A/E Selection:	Jul 2026
SBC Approval:	Feb 2027
Bid Date:	Apr 2027
Start Construction:	Jul 2027
Substantial Completion:	Nov 2028
Final Completion:	Dec 2028

CAPITAL BUDGET REQUEST:

Construction:	\$646,000
Design:	\$73,000
DFD Fee:	\$30,000
Contingency:	\$98,000
Equipment:	\$51,000
<b>TOTAL:</b>	<b>\$898,000</b>

OPERATING BUDGET IMPACT:

Any additional operating expenses will be offset by increased camping fee revenues. There are no additional staffing resources needed.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and enumerate the project.



# SPOONER SERVICE CENTER - FISHERIES BOAT STORAGE FACILITIES CONSOLIDATION

DEPARTMENT OF NATURAL RESOURCES  
SPOONER SERVICE CENTER  
SPOONER - WASHBURN COUNTY  
AGENCY PRIORITY #26

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$615,000	<b>All Agency</b>
GFSB	\$615,000	<b>All Agency</b>

**PROJECT REQUEST:**

The DNR requests enumeration of \$615,000 GFSB to construct a new Fisheries Boat Storage Facility at the Northern Region Headquarters in Spooner.

<b>Governor's Recommendation:</b>	<b>This request is more appropriately considered as part of the All Agency program.</b>
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**PROJECT DESCRIPTION:**

This project constructs a new, unheated fisheries boat and equipment storage building at the Northern Region headquarters in Spooner. The goal of the project is to consolidate fisheries equipment that is stored off site at a leased facility. This project will achieve this goal by constructing a new pole building with a concrete floor that will protect equipment from the outdoor elements. There will need to be multiple garage doors on both sides of the building with some allowing for drive through access for sufficient storage space and ease of use. The building will need to be big enough to hold at least 20 boat, motor, and trailer rigs; two canoes; two snowmobiles; and any equipment needed for operations.

**PROJECT JUSTIFICATION:**

The current leased building is off-site storage, which is less secure than if a building was on site. The equipment stored in this building is expensive, therefore, secure storage is a top priority. Off-site storage requires additional staff time to retrieve and perform maintenance on equipment. The current building has a gravel floor, which makes it difficult to move trailers around. The proposed facility will have a concrete floor, which would be safer and more convenient. The current building has limited doors, which makes it more difficult to retrieve specific boats, especially given the high number of boats that need storage.

PROPOSED SCHEDULE:

A/E Selection:	Jul 2026
SBC Approval:	Feb 2027
Bid Date:	May 2027
Start Construction:	Aug 2027
Substantial Completion:	Nov 2027
Final Completion:	Dec 2027

CAPITAL BUDGET REQUEST:

Construction:	\$434,000
Design:	\$59,000
DFD Fee:	\$20,000
Contingency:	\$66,000
Equipment:	\$36,000
<b>TOTAL:</b>	<b>\$615,000</b>

OPERATING BUDGET IMPACT:

This project would result in leasing cost savings for the DNR and in staff travel and time along with equipment transportation costs.

<b>SBC Options:</b>	<b>1. Approve the recommendation to consider as part of the All Agency program.</b>
	2. Deny the recommendation (approve the request).

# POTAWATOMI STATE PARK - ACCESSIBLE LOOK-OUT PLATFORM

DEPARTMENT OF NATURAL RESOURCES  
 POTAWATOMI STATE PARK  
 STURGEON BAY - DOOR COUNTY  
 AGENCY PRIORITY #27

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$5,557,000	\$5,557,000
GFSB	\$5,057,000	\$5,057,000
EX-SEG REV	\$500,000	\$500,000

## PROJECT REQUEST:

The DNR requests to amend the existing enumeration to construct a fully accessible look-out platform by \$5,057,000 GFSB for a revised estimated total cost of \$5,557,000 (\$5,057,000 GFSB and \$500,000 EX-SEG REV).

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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## PREVIOUS ACTIONS:

2023 Wisconsin Act 19 enumerated \$500,000 SEG REV to revitalize the observation tower at Potawatomi State Park.

## PROJECT DESCRIPTION:

This project creates a fully accessible look-out platform providing a viewing experience to park users of all abilities that is equivalent to the experience received by users on the existing historical tower.

## PROJECT JUSTIFICATION:

The existing Potawatomi Observation Tower was built in the Fall of 1931, on the peak of Government Bluff at Potawatomi State Park, one year after the park itself was established. This existing observation tower was restored to historical standards in 2024 and is not a universal design which therefore restricts its use. Park users with disabilities cannot experience the elevated views of the park. Additionally, access to the site areas is restrictive due to limited parking and accessible paths. Improved vehicle parking at the site will allow the site to be reached by all park users. Safe access to existing restrooms near the site and the adjoining Ice Age Trail are needed to create a truly inclusive outdoor recreational site.

Potawatomi State Park was established by the Wisconsin Legislature in 1928. The 1,200-acre park is located just outside the city of Sturgeon Bay, in Door County, Wisconsin on the waters of Sturgeon Bay and Sawyer Harbor. Potawatomi State Park sees over 240,000 visitors annually, with about 45,000 camper days recorded each year. The park features bluffs of the Niagara

Escarpment, the Eastern Terminus of the Ice Age Trail, 9.5 miles of hiking trails, eight miles of off-road bike trails, a popular boat launch facility, picnic and day use areas, and a park store and nature center. There are 123 family campsites, four group campsites, and an accessible cabin.

PROPOSED SCHEDULE:

A/E Selection:	Sep 2025
SBC Approval:	Aug 2026
Bid Date:	Jul 2027
Start Construction:	Oct 2027
Substantial Completion:	Oct 2028
Final Completion:	Dec 2028

CAPITAL BUDGET REQUEST:

Construction:	\$4,306,000
Design:	\$405,000
DFD Fee:	\$199,000
Contingency:	\$647,000
<b>TOTAL:</b>	<b>\$5,557,000</b>

OPERATING BUDGET IMPACT:

There will be very minor increases in operating expenses such as garbage and recycling collection at the site, but any increases in expenses will be offset by increased revenue potential from drawing new and more park visitors to experience the look-out platform. No additional staffing resources are projected by the DNR to provide services to the facility.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

## STATE FAIR PARK

<u>2025-27 Major Project Requests</u>	<u>Amount Requested</u>	<u>Governor's Recommendation</u>
1. State Fair Park - West Allis - Swine, Sheep, and Goat Barn Redevelopment	\$87,202,000 TOTAL \$87,202,000 GFSB \$0 BTF	<b>\$4,000,000 TOTAL</b> <b>\$0 GFSB</b> <b>\$4,000,000 BTF</b>
2. State Fair Park - West Allis - West Side Restrooms Reconstruction	\$4,906,000 GFSB	<b>\$4,906,000 GFSB</b>
3. State Fair Park - West Allis - North Parking Lots Infrastructure and Repaving	<u>\$13,083,000 GFSB</u>	<b><u>\$13,083,000 GFSB</u></b>
<b>Total Amounts</b>	<b>Requested:</b> \$105,191,000	<b>Recommended:</b> \$21,989,000
<b>SUMMARY OF FUNDS</b>	\$105,191,000 GFSB <u>\$0 BTF</u>	<b>\$17,989,000 GFSB</b> <b><u>\$4,000,000 BTF</u></b>
<b>Total Funds</b>	<b>Requested:</b> \$105,191,000	<b>Recommended:</b> \$21,989,000



# STATE FAIR PARK - WEST ALLIS - SWINE, SHEEP, AND GOAT BARN REDEVELOPMENT

STATE FAIR PARK  
 WEST ALLIS - MILWAUKEE COUNTY  
 AGENCY PRIORITY #1

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$87,202,000	\$4,000,000
GFSB	\$87,202,000	\$0
BTF	\$0	\$4,000,000

**PROJECT REQUEST:**

The SFP requests enumeration of \$87,202,000 GFSB to construct a new Swine, Sheep, and Goat Barn at State Fair Park.

<b>Governor's Recommendation:</b>	<b>Approve the allocation of \$4,000,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This project demolishes several buildings including the existing 47,000 GSF Swine Barn, 33,500 GSF Sheep/Goat Barn, 6,500 GSF Farm and Family Building, and 11,500 GSF Discovery Barn. In addition to replacing these structures, the newly constructed facility will house Poultry and Rabbits, which are currently exhibited in a large, temporary 11,000 SF tent. The goal of this project is to address the structural deficiencies of the buildings; replace the aging infrastructure including water service, sewers, and electrical distribution; increase the animal capacity of the barns; create safer conditions during animal changeovers; improve biosecurity; and ensure compliance with the DNR as it relates to Agricultural Village stormwater runoff. This project will achieve these goals by razing the existing structures and constructing a new structure that will be approximately 50,000 GSF larger than the existing structures combined square footage. It will also replace the aging infrastructure with new water, sewer, and electrical infrastructure, which is also configured to prevent stormwater contamination; and change the layout so that pedestrians are protected from vehicles during animal changeovers and improve biosecurity.

**PROJECT JUSTIFICATION:**

The barns and their related infrastructure were originally constructed in the late 1970's and early 1980's. The barns exhibit advanced deterioration, including advanced corrosion on the structural steel frames. While SFP staff were aware of the structural deficiencies of the Swine Barn and took steps to improve this in the short term, significant roofing and mechanical upgrades needed in the other barns were recognized as part of a Facilities Study conducted by an

independent third party in the current biennium. This study also identified structural corrosion in all of these structures versus only the Swine Barn, which is why this project request was not included in the prior 6-year plan.

The current configuration of this entire area requires animal changeover to occur with Fair patrons present on arterial streets, increasing the likelihood of an accident. The new layout will decrease the likelihood of injuries due to the mix of pedestrians and vehicles. The original construction of the buildings and infrastructure did not take into consideration the spread of disease that occurs when animals and their waste are moved or spread to other physical locations. The new development will emphasize biosecurity, focusing on the safety of the animals, fair patrons and staff. The current capacities of these barns are less than the demand by exhibitors. The new facility will increase the capacity to exhibit animals and other projects, which will allow for more exhibitors to participate in the Wisconsin State Fair and other events at State Fair Park. SFP staff works with the DNR through a permit to discharge under the Wisconsin Pollutant Discharge Elimination System. The project will allow for this area of the Agricultural Village to be designed in a manner which is compliant with the permit conditions.

**PROPOSED SCHEDULE:**

A/E Selection:	Jan 2025
SBC Approval:	Feb 2026
Bid Date:	May 2026
Start Construction:	Sep 2026
Substantial Completion:	Jun 2028
Final Completion:	Jul 2028

**CAPITAL BUDGET REQUEST:**

Construction:	\$64,809,000
Design:	\$9,689,000
DFD Fee:	\$2,982,000
Contingency:	\$9,722,000
<b>TOTAL:</b>	<b>\$87,202,000</b>

**OPERATING BUDGET IMPACT:**

SFP's Operations, including payroll, benefits, and fringe, are funded by Program Revenue. The annual Wisconsin State Fair event generates a majority of this revenue. The customer and exhibitor experience at the State Fair is critical to maintaining strong revenues in the future. This project would not have a direct impact on SFP's Operating Budget and Program Revenue negatively or positively if funded by GFSB; however, it would have a long-term impact on both the customer and exhibitor experience, which is imperative to ensure the Wisconsin State Fair continues to grow and thrive.



<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$4,000,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b>
	2. Deny the recommendation (defer the request).



# STATE FAIR PARK - WEST ALLIS - WEST SIDE RESTROOMS RECONSTRUCTION

STATE FAIR PARK  
WEST ALLIS - MILWAUKEE COUNTY  
AGENCY PRIORITY #2

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$4,906,000	<b>\$4,906,000</b>
GFSB	\$4,906,000	<b>\$4,906,000</b>

**PROJECT REQUEST:**

The SFP requests enumeration of \$4,906,000 GFSB to reconstruct the West Side Restrooms at State Fair Park.

<b>Governor’s Recommendation:</b> Approve the request.
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**PROJECT DESCRIPTION:**

This project demolishes the existing 2,400 GSF West Side Restrooms facility and constructs a new 4,000 GSF restroom building as well as site improvements. The new facility will increase the number of women’s toilet fixtures to be consistent with current code ratios, provide a family/gender neutral restroom, and meet accessibility codes. The new facility will be designed to provide an attractive, low-maintenance, resilient facility that incorporates best practices for cleaning and hygiene.

**PROJECT JUSTIFICATION:**

The existing West Side Restroom was constructed in 1986 and many components of the facility are original. As such, the 38-year-old structure, finishes, and equipment have exceeded their useful lives. The existing facility does not meet current codes, is not ADA compliant and no longer accommodates the usage demand by fairgoers, considering average State Fair attendance has increased by 25 percent since 1986. This not only results in significant queuing by patrons, but the aging facility requires repeated emergency repairs during the Wisconsin State Fair each year, which inconveniences patrons, results in more staff time and expenses, and puts excessive demand on other restroom facilities at State Fair Park.

**PROPOSED SCHEDULE:**

A/E Selection:	Jul 2025
SBC Approval:	Feb 2026
Bid Date:	May 2026
Start Construction:	Sep 2026
Substantial Completion:	Jun 2027
Final Completion:	Jul 2027

CAPITAL BUDGET REQUEST:

Construction:	\$3,646,000
Design:	\$545,000
DFD Fee:	\$168,000
Contingency:	\$547,000
<b>TOTAL:</b>	<b>\$4,906,000</b>

OPERATING BUDGET IMPACT:

SFP's Operations, including payroll, benefits and fringe, are funded by Program Revenue. The annual Wisconsin State Fair event generates a majority of this revenue. The customer experience at the State Fair is critical to maintaining strong revenues in the future. This project would not have a direct impact on SFP's Operating Budget and Program Revenue negatively or positively if funded by GFSB; however, it would have a long-term impact on customer experience, which is imperative to ensure the Wisconsin State Fair continues to grow and thrive.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# STATE FAIR PARK - WEST ALLIS - NORTH PARKING LOTS INFRASTRUCTURE AND REPAVING

STATE FAIR PARK  
WEST ALLIS - MILWAUKEE COUNTY  
AGENCY PRIORITY #3

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$13,083,000	<b>\$13,083,000</b>
GFSB	\$13,083,000	<b>\$13,083,000</b>

**PROJECT REQUEST:**

The SFP requests enumeration of \$13,083,000 GFSB to repair and replace the North Parking Lots subsurface infrastructure and pavement at State Fair Park.

<b>Governor’s Recommendation:</b> <b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project replaces the aging subsurface infrastructure and asphalt pavement in North Parking Lots 5 and 6, which comprise approximately 500,000 GSF south of Adler Street. The goal of this project is to replace the aging subsurface infrastructure to ensure there are reliable utilities; restore the asphalt pavement to a condition that is safe for State Fair Park patrons and staff; increase accessibility for patrons with disabilities; and ensure the area has a long service life. The project achieves this goal by replacing subsurface utilities including sewers, water lines and electrical distribution; performing a full-depth replacement of the asphalt pavement system, which will eliminate potholes, cracks and other hazards that decrease safety and accessibility; and selectively hardening the entrance to protect against vehicular threats through the construction of bollards, barriers and obstacles.

**PROJECT JUSTIFICATION:**

The infrastructure in this area is aging and unreliable, resulting in frequent interruption in service due to leaking water lines and sewer failures. The asphalt pavement at North Parking Lots 5 and 6 has exceeded its useful life and exhibits advanced deterioration, including fatigue cracks, block cracks, potholes and rutting. SFP had a Facilities Planning Study performed by an independent third party which assigned this asphalt pavement a Paser Score of 2 using the Wisconsin Pavement Surface Evaluation and Rating system, which rates pavement using a scale from 1 through 10, with 1 being the lowest and 10 being the highest. The project area encompasses an arterial entrance gate to State Fair Park. Hundreds of thousands of patrons use the gate each year, therefore safety and security at this entrance is imperative. Repaving, as well as selectively hardening the entrance through the construction of bollards, barriers and obstacles, will make the area safer and protect against vehicular threats.

PROPOSED SCHEDULE:

A/E Selection:	Jan 2025
SBC Approval:	Feb 2026
Bid Date:	May 2026
Start Construction:	Sep 2026
Substantial Completion:	Jun 2027
Final Completion:	Jul 2027

CAPITAL BUDGET REQUEST:

Construction:	\$9,722,000
Design:	\$1,454,000
DFD Fee:	\$448,000
Contingency:	\$1,459,000
<b>TOTAL:</b>	<b>\$13,083,000</b>

OPERATING BUDGET IMPACT:

SFP’s Operations, including payroll, benefits and fringe, are funded by Program Revenue. The annual Wisconsin State Fair event generates a majority of this revenue. The customer experience at the State Fair is critical to maintaining strong revenues in the future. This project would not have a direct impact on SFP’s Operating Budget and Program Revenue negatively or positively if funded by GFSB; however, it would have a long-term impact on customer experience, which is imperative to ensure the Wisconsin State Fair continues to grow and thrive.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

## DEPARTMENT OF VETERANS AFFAIRS

<u>2025-27 Major Project Requests</u>	<u>Amount Requested</u>	<u>Governor's Recommendation</u>
1. Wisconsin Veterans Home at King - Food Service and Laundry Facilities	\$101,393,000 TOTAL \$34,500,300 GFSB \$58,316,600 PRSB \$987,300 EX-GFSB \$7,588,800 EX-PRSB	<b>\$101,393,000 TOTAL</b> <b>\$34,500,300 GFSB</b> <b>\$58,316,600 PRSB</b> <b>\$987,300 EX-GFSB</b> <b>\$7,588,800 EX-PRSB</b>
2. Wisconsin Veterans Museum - Upgrade and Expansion	\$180,184,000 TOTAL \$140,184,000 GFSB \$0 BTF \$40,000,000 GIFTS/GRANTS	<b>\$6,200,000 TOTAL</b> <b>\$0 GFSB</b> <b>\$6,200,000 BTF</b> <b>\$0 GIFTS/GRANTS</b>
3. Statewide - New VHRP Facility - Chippewa Valley	\$14,320,000 GFSB	<b>\$14,320,000 GFSB</b>
4. Statewide - New VHRP Facility - Green Bay	\$10,026,000 GFSB	<b>\$10,026,000 GFSB</b>
5. Wisconsin Veterans Home at King - Plumbing Repairs and Lead Abatement	\$7,010,000 TOTAL \$2,453,500 GFSB \$4,556,500 PRSB	<b>\$7,010,000 TOTAL</b> <b>\$2,453,500 GFSB</b> <b>\$4,556,500 PRSB</b>
6. Wisconsin Veterans Home at King - Boiler and Deaerator Feed Replacement	\$24,042,000 TOTAL \$8,414,700 GFSB \$15,627,300 PRSB	<b>\$24,042,000 TOTAL</b> <b>\$8,414,700 GFSB</b> <b>\$15,627,300 PRSB</b>
7. Wisconsin Veterans Home at Chippewa Falls - Technology Improvements	\$4,565,000 TOTAL \$1,597,800 GFSB \$2,967,200 PRSB	<b>\$4,565,000 TOTAL</b> <b>\$1,597,800 GFSB</b> <b>\$2,967,200 PRSB</b>
8. Northern Wisconsin Veterans Memorial Cemetery - Phase V Expansion	\$3,414,000 TOTAL \$1,519,000 GFSB \$1,895,000 FED	<b>\$3,414,000 TOTAL</b> <b>\$1,519,000 GFSB</b> <b>\$1,895,000 FED</b>

9.	Southern Wisconsin Veterans Memorial Cemetery - New Unheated Storage Building	<u>\$2,146,000 GFSB</u>	<u>\$0</u>
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	<b>Requested:</b>	<b>Recommended:</b>
	\$347,100,000	\$170,970,000
<b>SUMMARY OF FUNDS</b>		
	\$215,161,300 GFSB	<b>\$72,831,300 GFSB</b>
	\$81,467,600 PRSB	<b>\$81,467,600 PRSB</b>
	\$0 BTF	<b>\$6,200,000 BTF</b>
	\$1,895,000 FED	<b>\$1,895,000 FED</b>
	\$40,000,000 GIFTS/GRANTS	<b>\$0 GIFTS/GRANTS</b>
	\$987,300 EX-GFSB	<b>\$987,300 EX-GFSB</b>
	<u>\$7,588,800 EX-PRSB</u>	<b><u>\$7,588,800 EX-PRSB</u></b>
<b>Total Funds</b>	<b>Requested:</b>	<b>Recommended:</b>
	\$347,100,000	\$170,970,000



# WISCONSIN VETERANS HOME AT KING - FOOD SERVICE AND LAUNDRY FACILITIES

DEPARTMENT OF VETERANS AFFAIRS  
 WISCONSIN VETERANS HOME AT KING  
 KING - WAUPACA COUNTY  
 AGENCY PRIORITY #1

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$101,393,000	<b>\$101,393,000</b>
GFSB	\$34,500,300	<b>\$34,500,300</b>
PRSB	\$58,316,600	<b>\$58,316,600</b>
EX-GFSB	\$987,300	<b>\$987,300</b>
EX-PRSB	\$7,588,800	<b>\$7,588,800</b>

**PROJECT REQUEST:**

The DVA requests to amend the existing enumeration to construct the King Central Services Kitchen Upgrade project by \$89,718,000 for a revised estimated total cost of \$101,393,000 (\$34,500,300 GFSB, \$58,316,600 PRSB, \$987,300 EX-GFSB, and \$7,588,800 EX-PRSB).

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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**PREVIOUS ACTIONS:**

2017 Wisconsin Act 59 enumerated \$7,001,000 (\$2,450,300 GFSB and \$4,550,700 PRSB) to upgrade the food service system at the Wisconsin Veterans Home at King. This project was amended in 2021 Wisconsin Act 58 for a total of \$11,675,000 (\$4,086,200 GFSB and \$7,588,800 PRSB) and was renamed to Central Services Kitchen Upgrade.

In May 2022, the SBC authorized a transfer of \$3,098,900 GFSB from this project to the Full Kitchen Remodel project at Union Grove resulting in a revised existing appropriation for the King Central Services Kitchen Upgrade of \$8,576,100 (\$987,300 GFSB and \$7,588,800 PRSB).

**PROJECT DESCRIPTION:**

This project constructs a new 23,675 GSF stand-alone kitchen, laundry and administrative services facility on the campus of the Wisconsin Veterans Home at King, adjacent to the Moses Hall skilled nursing facility. This project will also include the extension of the existing tunnel system, remodeling facilities to plate and serve member meals in Ainsworth Hall, and the demolition of Olson Hall and the existing Central Services Building.

**PROJECT JUSTIFICATION:**

The Wisconsin Veterans Home at King is a skilled nursing facility licensed to provide long-term care for up to 397 veterans and their spouses. The current kitchen facility and equipment are

beyond their useful life and need to be replaced with more sustainable equipment and a more streamlined and efficient workflow. The current Central Services Building has significant maintenance issues, including an immediate need for roof repairs and eventual replacement to address water intrusion along with other structural deficiencies; and is no longer cost effective to repair due to the age and condition of the building. Along with the building deterioration, the space is not energy efficient and has become too large of an area for the number of members on campus. Construction of a new facility designed to accommodate modern food service practices that improve meal quality and freshness for the members will benefit the campus community for many years ahead.

PRSB will be replaced with FED upon award of a grant from the United States Department of Veterans Affairs State Homes Construction Grant Program.

**PROPOSED SCHEDULE:**

A/E Selection:	Oct 2025
SBC Approval:	Dec 2026
Bid Date:	Mar 2027
Start Construction:	Aug 2027
Substantial Completion:	Mar 2030
Final Completion:	Jun 2030

**CAPITAL BUDGET REQUEST:**

Construction:	\$75,095,000
Design:	\$4,932,000
DFD Fee:	\$3,489,000
Contingency:	\$12,127,000
Equipment:	\$5,750,000
<b>TOTAL:</b>	<b>\$101,393,000</b>

**OPERATING BUDGET IMPACT:**

A more streamlined and energy efficient kitchen and laundry facility is expected to reduce staffing hours and decrease energy and maintenance costs.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# WISCONSIN VETERANS MUSEUM - UPGRADE AND EXPANSION

DEPARTMENT OF VETERANS AFFAIRS  
 WISCONSIN VETERANS MUSEUM  
 MADISON - DANE COUNTY  
 AGENCY PRIORITY #2

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$180,184,000	\$6,200,000
GFSB	\$140,184,000	\$0
BTF	\$0	\$6,200,000
GIFTS/GRANTS	\$40,000,000	\$0

## PROJECT REQUEST:

The DVA requests enumeration of \$180,184,000 (\$140,184,000 GFSB and \$40,000,000 GIFTS) to construct a new Wisconsin Veterans Museum building on the museum's current location.

<b>Governor's Recommendation:</b>	<b>Approve the allocation of \$6,200,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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## PREVIOUS ACTIONS:

In August 2024, the SBC authorized \$9,000,000 SEG REV for the acquisition of 30 W. Mifflin for the Wisconsin Veterans Museum upgrade and expansion.

2023 Wisconsin Act 19 enumerated \$9,000,000 SEG REV for the acquisition of 30 W. Mifflin for the Wisconsin Veterans Museum upgrade and expansion.

## PROJECT DESCRIPTION:

This project is the result of a study undertaken to validate future program requirements for the Wisconsin Veterans Museum. A new building on the museum's current location was selected and the State Building Commission approved the purchase of the existing location in August 2024. The Wisconsin Veterans Museum expansion and upgrade project will triple the size of exhibits along with additional space for visitor services and collections handling and management. The expanded building and visitor services area is expected to result in an increase in visitation from 104,000 people a year to 185,000, and the upgraded building should allow for increased opportunities for earned revenues from facility rentals and events.

## PROJECT JUSTIFICATION:

The mission of the Wisconsin Veterans Museum is to acknowledge, commemorate, and affirm the role of Wisconsin veterans in the United States of America's military past by means of instructive exhibits and other educational programs. When completed, this building will be able to provide sufficient space for exhibit and visitor services growth. Programs and exhibits have

been confined to 10,000 GSF of available exhibit space, and the available space has not been expanded since 1993. A new building will allow for the expansion of collections, allowing the Wisconsin Veterans Museum to diversify and expand on the stories of veterans' experiences shared through exhibits and educational programming. The new building provides an opportunity to explore other amenities to honor and celebrate veterans' service including spaces for ceremonies and events related to Wisconsin military members and veterans.

The Wisconsin Veterans Museum first opened in the Wisconsin State Capitol in 1901 as the G.A.R. Memorial Hall. By 1987, the state recognized a need for more space in the Capitol for legislative and executive functions and that the collections and displays of the Wisconsin Veterans Museum required additional space. At that time, the State chose to locate the Wisconsin Veterans Museum at 30 W. Mifflin Street in a renovated private building space, which opened to the public in 1993. Further expansions occurred in 1996, 1998, and 2000 to include a basement, first, second and third floors. The last expansion to occur was the building of a State Archives Preservation Facility, completed in 2017, to house the historic object and paper collections. No significant improvements or expansions for exhibit and educational space have been made at the 30 W. Mifflin Street location since the early 2000s.

**PROPOSED SCHEDULE:**

A/E Selection:	Aug 2025
SBC Approval:	Mar 2027
Bid Date:	Oct 2027
Start Construction:	Jul 2028
Substantial Completion:	Nov 2030
Final Completion:	Aug 2031

**CAPITAL BUDGET REQUEST:**

Construction:	\$124,230,000
Design:	\$15,198,000
DFD Fee:	\$6,206,000
Contingency:	\$30,920,000
Equipment:	\$3,630,000
<b>TOTAL:</b>	<b>\$180,184,000</b>

**OPERATING BUDGET IMPACT:**

Increased visitor counts and the additional opportunities for facility-related revenues are expected to result in an increase in the operating budget of the new facility. Improved energy efficiency will help limit the additional cost of operating a larger facility.

<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$6,200,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b>
	2. Deny the recommendation (defer the request).

# STATEWIDE - NEW VHRP FACILITY - CHIPPEWA VALLEY

DEPARTMENT OF VETERANS AFFAIRS  
 STATEWIDE  
 EAU CLAIRE - EAU CLAIRE COUNTY  
 AGENCY PRIORITY #3

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$14,320,000	<b>\$14,320,000</b>
GFSB	\$14,320,000	<b>\$14,320,000</b>

**PROJECT REQUEST:**

The DVA requests enumeration of \$14,320,000 GFSB to purchase land and construct a new Veterans Housing and Recovery Program (VHRP) facility in the Eau Claire-Chippewa Falls metropolitan area.

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project constructs a new housing facility of approximately 20,000 GSF in the Eau Claire-Chippewa Falls metropolitan area to provide housing and recovery programming to veterans, specifically the federal Veterans Integrated Service Network Area 22. The project will include 48 single occupancy rooms with private bathrooms, kitchen and dining areas, facilities for providing programming and treatment services, an office for employees and the acquisition of a suitable property located with access to public transportation and conveniently located to education and medical providers and potential employers.

**PROJECT JUSTIFICATION:**

The VHRP provides transitional housing and support services to homeless veterans and veterans who are at risk of becoming homeless to help them obtain permanent and stable housing. The program helps veterans receive the job training, education, counseling and rehabilitative services needed to obtain steady employment, affordable housing and skills to sustain a productive lifestyle. Veterans can stay at a VHRP for up to 24 months, although many veterans complete the program in 6-10 months.

The DVA operates VHRP locations in three cities – Chippewa Falls, Green Bay and Union Grove. The program is funded by federal per diem payments based on occupancy, a SEG appropriation from the Veterans Trust Fund, and program income from VHRP participant payments. The DVA is requesting funding to build a new, larger facility that will better meet the needs of veterans by addressing configuration limitations and the deteriorating condition of the current state-owned building, which requires over \$10 million in capital improvements to address plumbing, cooling, roofing, building envelope, internet and network capacity, and general condition deficiencies. The current building is too small to accommodate the federally authorized number of

participants at single room occupancy and is not configured to allow for expansion or significant renovation. The proposed building will increase capacity to 48 veterans in single room occupancy, the current federal standard necessary to maintain appropriate sanitation and infection control protocols. In addition, the current location on a shared state campus is not convenient for veterans to access medical and educational services and restricts the number of potential employers due to transportation limitations. After previous attempts to identify a suitable replacement building to purchase failed, the Department of Administration issued a Request for Proposals for a leased property in the fall of 2023. Negotiations with a potential landlord did not result in an acceptable lease agreement.

**PROPOSED SCHEDULE:**

A/E Selection:	Sep 2025
SBC Approval:	Sep 2026
Bid Date:	Apr 2027
Start Construction:	Jun 2027
Substantial Completion:	Jun 2029
Final Completion:	Aug 2029

**CAPITAL BUDGET REQUEST:**

Construction:	\$10,695,000
Design:	\$665,000
DFD Fee:	\$492,000
Contingency:	\$1,605,000
Equipment:	\$863,000
<b>TOTAL:</b>	<b>\$14,320,000</b>

**OPERATING BUDGET IMPACT:**

Increasing the authorized capacity to the federal approved limit will allow the program to operate more cost effectively, increasing revenues to support shared services and building operations. The larger facility is projected to be budget neutral due to improved energy efficiency.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

## STATEWIDE - NEW VHRP FACILITY - GREEN BAY

DEPARTMENT OF VETERANS AFFAIRS  
 STATEWIDE  
 GREEN BAY - BROWN COUNTY  
 AGENCY PRIORITY #4

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$10,026,000	<b>\$10,026,000</b>
GFSB	\$10,026,000	<b>\$10,026,000</b>

**PROJECT REQUEST:**

The DVA requests enumeration of \$10,026,000 GFSB to purchase land and construct a new Veterans Housing and Recovery Program (VHRP) facility in the Green Bay metropolitan area.

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project constructs a new approximately 12,000 GSF housing facility in the Green Bay metropolitan area to provide housing and recovery programming to veterans, specifically the federal Veterans Integrated Service Network Area 12. The project will include 30 single occupancy rooms with private bathrooms, kitchen and dining areas, facilities for providing programming and treatment services, an office for employees, and the acquisition of a suitable property located with access to public transportation and conveniently located to education and medical providers and potential employers.

**PROJECT JUSTIFICATION:**

The VHRP provides transitional housing and support services to homeless veterans and veterans who are at risk of becoming homeless to help them obtain permanent and stable housing. The program helps veterans receive the job training, education, counseling, and rehabilitative services needed to obtain steady employment, affordable housing and skills to sustain a productive lifestyle. Veterans can stay at a VHRP for up to 24 months, although many veterans complete the program in 6-10 months.

The DVA operates VHRP locations in three cities – Chippewa Falls, Green Bay and Union Grove. The program is funded by federal per diem payments based on occupancy, a SEG appropriation from the Veterans Trust Fund and program income from VHRP participant payments. The DVA is requesting funding to build a new, larger facility that will better meet the needs of veterans. The current leased location is too small to be operated cost effectively, lacks adequate facilities to provide the full range of treatment and assistance services, and requires significant capital improvements to update information technology and internet service required for the provision of virtual medical care and other services. The proposed building will increase capacity from 17

to 30 veterans in single room occupancy, which is the current federal standard necessary to maintain appropriate sanitation and infection control protocols.

PROPOSED SCHEDULE:

A/E Selection:	Sep 2025
SBC Approval:	Sep 2026
Bid Date:	Apr 2027
Start Construction:	Jun 2027
Substantial Completion:	Jun 2029
Final Completion:	Aug 2029

CAPITAL BUDGET REQUEST:

Construction:	\$7,567,000
Design:	\$399,000
DFD Fee:	\$349,000
Contingency:	\$1,136,000
Equipment:	\$575,000
<b>TOTAL:</b>	<b>\$10,026,000</b>

OPERATING BUDGET IMPACT:

The larger facility is expected to be budget neutral as it will be more energy efficient. The operating costs of a state-owned property are estimated to be consistent with the current lease costs.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).



# WISCONSIN VETERANS HOME AT KING - PLUMBING REPAIRS AND LEAD ABATEMENT

DEPARTMENT OF VETERANS AFFAIRS  
WISCONSIN VETERANS HOME AT KING  
KING - WAUPACA COUNTY  
AGENCY PRIORITY #5

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$7,010,000	<b>\$7,010,000</b>
GFSB	\$2,453,500	<b>\$2,453,500</b>
PRSB	\$4,556,500	<b>\$4,556,500</b>

**PROJECT REQUEST:**

The DVA requests enumeration of \$7,010,000 (\$2,453,500 GFSB and \$4,556,500 PRSB) to replace and upgrade domestic water lines and fixtures that contain lead-based solder throughout multiple buildings located at the Veterans Home at King.

<b>Governor’s Recommendation:</b> <b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project updates plumbing throughout MacArthur Hall and the Marden Activity Building at the Wisconsin Veterans Home at King to replace all domestic water lines and fixtures that contain lead solder to address water quality issues impacting the veterans and staff. The project scope includes removal and replacement of existing lead contaminated water supply lines and fixtures, drywall repair, and ceiling replacement.

**PROJECT JUSTIFICATION:**

MacArthur Hall is a 98,737 GSF Skilled Nursing Facility constructed in 1982 and is currently used for skilled nursing and pharmaceutical operations and administrative support areas. At the time of construction, lead solder was used for connecting domestic water lines throughout the building. Copper and lead analysis conducted over time have documented an increase in lead levels with a documented high of 17ug/L, exceeding the maximum amount of lead allowed in drinking water of 15ug/L. The Marden Activity Building is a 35,120 GSF activities building constructed in 1971 that provides space for recreational activities and events for the veterans living at King and regional veterans' community groups. The water analysis conducted at Marden is also testing high for lead contamination within the domestic water system, with results documented at 22ug/L. If this project is not funded, the veterans and staff occupying and working in these buildings will continue to be exposed to unsafe conditions which will ultimately affect their health and quality of life.

PROPOSED SCHEDULE:

A/E Selection:	Jan 2026
SBC Approval:	Dec 2026
Bid Date:	Mar 2027
Start Construction:	Aug 2027
Substantial Completion:	Feb 2029
Final Completion:	Sep 2029

CAPITAL BUDGET REQUEST:

Construction:	\$5,080,000
Design:	\$584,000
DFD Fee:	\$248,000
Contingency:	\$1,098,000
<b>TOTAL:</b>	<b>\$7,010,000</b>

OPERATING BUDGET IMPACT:

Long-term preventive maintenance and repair costs will be reduced, including reduction in water and personnel costs related to regularly flushing the system and testing water quality.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# WISCONSIN VETERANS HOME AT KING - BOILER AND DEAERATOR FEED REPLACEMENT

DEPARTMENT OF VETERANS AFFAIRS  
WISCONSIN VETERANS HOME AT KING  
KING - WAUPACA COUNTY  
AGENCY PRIORITY #6

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$24,042,000	<b>\$24,042,000</b>
GFSB	\$8,414,700	<b>\$8,414,700</b>
PRSB	\$15,627,300	<b>\$15,627,300</b>

**PROJECT REQUEST:**

The DVA requests enumeration of \$24,042,000 (\$8,414,700 GFSB and \$15,627,300 PRSB) to replace and upgrade two boilers and a deaerator feed tank located in the Central Heating Plant at the Veterans Home at King.

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project replaces two existing boilers, the deaerator feed tank, and piping that have been used to produce steam for heating and hot domestic water for the Wisconsin Veterans Home at King for over 70 years. The goal of the project is to improve the reliability and efficiency of the Central Heating Plant while extending the operational service life of the heating system serving the entire campus.

**PROJECT JUSTIFICATION:**

The 12,580 GSF Heating Plant was constructed in 1951 with two of the three boilers original to the construction. The boilers provide high pressure steam for heating and domestic hot water for the campus. Over the years, each of the boilers has required extensive, and at times emergency, repairs to meet the heating demands of the veteran’s home. In 2017, as a result of failing firebox refractory brickwork, Boiler 3 was replaced. Since 2018, the two remaining 1951 boilers have both experienced metal fatigue issues requiring repairs and re-certification. In addition to heat cycle metal fatigue issues with the boilers, the steam lines and deaerator feed tank have also experienced issues with metal fatigue and pitting, requiring extensive repairs and re-certification. If this project is not funded, the King Veterans Home could lose the ability to maintain their N+1 redundancy required for Skilled Nursing Facilities as the boilers continue to experience problems and become difficult to maintain. Ultimately, the campus could lose their ability to provide heat and hot water for our Skilled Nursing Facilities that house and provide care for our veterans.

PROPOSED SCHEDULE:

A/E Selection:	Apr 2026
SBC Approval:	Feb 2027
Bid Date:	Oct 2027
Start Construction:	Mar 2028
Substantial Completion:	Jul 2030
Final Completion:	Apr 2031

CAPITAL BUDGET REQUEST:

Construction:	\$17,653,000
Design:	\$1,716,000
DFD Fee:	\$859,000
Contingency:	\$3,814,000
<b>TOTAL:</b>	<b>\$24,042,000</b>

OPERATING BUDGET IMPACT:

The boilers are beyond useful life and are requiring significant unplanned repairs and maintenance to address unexpected failures. Replacement boilers will be substantially more efficient and cost-effective and will ensure the facilities continue to meet licensure requirements related to redundant service capacity.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

## WISCONSIN VETERANS HOME AT CHIPPEWA FALLS - TECHNOLOGY IMPROVEMENTS

DEPARTMENT OF VETERANS AFFAIRS  
WISCONSIN VETERANS HOME AT CHIPPEWA FALLS  
CHIPPEWA FALLS - CHIPPEWA COUNTY  
AGENCY PRIORITY #7

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$4,565,000	<b>\$4,565,000</b>
GFSB	\$1,597,800	<b>\$1,597,800</b>
PRSB	\$2,967,200	<b>\$2,967,200</b>

**PROJECT REQUEST:**

The DVA requests enumeration of \$4,565,000 (\$1,597,800 GFSB and \$2,967,200 PRSB) to construct cabling and information technology room upgrades at the Veterans Home at Chippewa Falls.

<b>Governor's Recommendation:</b> Approve the request.
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**PROJECT DESCRIPTION:**

This project involves adding to and replacing current fiber and cabling; and upgrading equipment and environmental control systems in information technology and telecommunications rooms to allow for the installation and implementation of VoIP to replace the obsolete phone system and update video surveillance, nurse call, and door access and wander alert systems. The upgrades will also add capacity to the Wi-Fi and cellular services required to maintain adequate connection speeds for reliability of critical virtual services.

**PROJECT JUSTIFICATION:**

The Veterans Home at Chippewa Falls is a 72-bed licensed Skilled Nursing Facility. Similar projects have been implemented at the Veterans Homes at King and Union Grove. This project is necessary to adopt consistent systems and technology across campuses. Current systems are at or beyond useful life and the existing phone system is obsolete. Maintaining effective nurse call, access control and wander prevention systems is essential to compliance with federal and state licensing requirements and ensuring the safety of members and staff. Obsolete systems not covered by warranty and software and hardware maintenance agreements present significant security risks that can interfere with the continuous provision of care to members.

PROPOSED SCHEDULE:

A/E Selection:	Sep 2025
SBC Approval:	May 2026
Bid Date:	Sep 2026
Start Construction:	Feb 2027
Substantial Completion:	Feb 2028
Final Completion:	Apr 2028

CAPITAL BUDGET REQUEST:

Construction:	\$3,213,000
Design:	\$386,000
DFD Fee:	\$148,000
Contingency:	\$482,000
Equipment:	\$336,000
<b>TOTAL:</b>	<b>\$4,565,000</b>

OPERATING BUDGET IMPACT:

Existing obsolete and end-of-life technology is expensive to support and is no longer covered by warranties and maintenance agreements. Having inconsistent technology systems across campuses adds to the complexity and cost of planning for and implementing routine updates and ensuring proper maintenance and controls.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# NORTHERN WISCONSIN VETERANS MEMORIAL CEMETERY - PHASE V EXPANSION

DEPARTMENT OF VETERANS AFFAIRS  
NORTHERN WISCONSIN VETERANS MEMORIAL CEMETERY  
SPOONER - WASHBURN COUNTY  
AGENCY PRIORITY #8

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$3,414,000	<b>\$3,414,000</b>
GFSB	\$1,519,000	<b>\$1,519,000</b>
FED	\$1,895,000	<b>\$1,895,000</b>

**PROJECT REQUEST:**

The DVA requests enumeration of \$3,414,000 (\$1,519,000 GFSB and \$1,895,000 FED) to construct the Phase V Expansion at the Northern Wisconsin Veterans Memorial Cemetery (NWVMC).

<b>Governor’s Recommendation:</b> Approve the request.
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**PROJECT DESCRIPTION:**

This project adds pre-set crypt capacity at the NWVMC in Spooner, necessary to meet projected ten-year demand. The project also includes related roadwork, irrigation and storm sewer extensions, and various improvements and repairs to comply with federal standards and requirements. The project will develop 650 double depth crypts to meet the projected need for ten years; construct roadways to accommodate traffic in and out of a newly developed casket garden; and construct parking or pull off spaces for visitors to newly developed cremation gardens and a columbarium plaza. Project work also includes storm sewer and irrigation extension; earthwork grading and drainage; repairing and replacing failed pavement services; extension of fiber cable between buildings; installation of LED lighting; and resetting the flag plaza to incorporate the Space Force flag.

**PROJECT JUSTIFICATION:**

The NWVMC serves veterans and families throughout Wisconsin and particularly the northern half of the state between Eau Claire and Superior. The NWVMC was dedicated on June 10, 2001, and averages 365 internments annually over the past four years. The Phase IV expansion was completed in 2023, which added columbarium and urn garden capacity. Additional pre-set burial crypts are necessary to meet the needs of veterans and their families as existing capacity is expected to be full as soon as July 2026.

The National Cemetery Administration sets standards for veteran’s cemeteries that qualify for federal funding, including burial stipends and grant funding. Uncorrected non-compliance will result in the loss of federal funding, including suspension or debarment from federal veterans

cemetery programs. The DVA must ensure the timely replacement of damaged and failing pavement areas, which are also a safety concern particularly for veterans and families with limited mobility. Finally, with the addition of Space Force to the nation’s armed forces in 2019, the department is required to add a flag to the existing flag plazas to ensure veterans from all qualifying service branches are appropriately recognized.

**PROPOSED SCHEDULE:**

A/E Selection:	Oct 2024
SBC Approval:	Jan 2025
Bid Date:	Apr 2025
Start Construction:	Jun 2025
Substantial Completion:	Apr 2026
Final Completion:	Jun 2026

**CAPITAL BUDGET REQUEST:**

Construction:	\$2,633,000
Design:	\$263,000
DFD Fee:	\$122,000
Contingency:	\$396,000
<b>TOTAL:</b>	<b>\$3,414,000</b>

**OPERATING BUDGET IMPACT:**

This project will provide facilities to ensure capacity is adequate to meet the future demand at the current level of operations. Additional operational costs can be offset by increases in revenues from fees and stipends. The operating budget will be reduced if there is insufficient space for new internments and inurnments.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).



# SOUTHERN WISCONSIN VETERANS MEMORIAL CEMETERY - NEW UNHEATED STORAGE BUILDING

DEPARTMENT OF VETERANS AFFAIRS  
SOUTHERN WISCONSIN VETERANS MEMORIAL CEMETERY  
UNION GROVE - RACINE COUNTY  
AGENCY PRIORITY #9

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$2,146,000	\$0
GFSB	\$2,146,000	\$0

**PROJECT REQUEST:**

The DVA requests enumeration of \$2,146,000 GFSB to construct a new unheated storage building at the Southern Wisconsin Veterans Memorial Cemetery (SWVMC) in Union Grove.

<b>Governor's Recommendation:</b>	<b>Defer the request.</b>
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**PROJECT DESCRIPTION:**

This project constructs a new 5,000 GSF unheated storage building with post and frame construction, metal siding and roof, an elevated exterior heavy duty equipment washing station, and site preparation, driveway extensions and landscaping for vehicles, equipment and material bunkers for the holding of fill materials.

**PROJECT JUSTIFICATION:**

The SWVMC is located adjacent to the Wisconsin Veterans Home at Union Grove and the Southern Wisconsin Center and serves veterans and families in southern and southeastern Wisconsin and adjacent states. The SWVMC is the fourth busiest state veteran's cemetery in the country, with an expected internment rate of 1,200-1,400 per year. The cemetery maintenance facilities have not kept pace with the growth of operations. The newest maintenance facility was constructed in 2005 when the cemetery was conducting fewer than 800 burials per year and staff maintained 4,866 gravesites. There are currently over 20,000 gravesites that require maintenance with a commensurate increase in equipment and supplies requiring storage.

This building and washing station are necessary to maintaining and ensuring the effective use of vehicles used for internments and the maintenance and upkeep of the cemetery to federal standards. Failing to properly store and maintain vehicles shortens their useful life and increases operating costs for repairs and replacements. A lack of convenient and appropriate storage increases staff labor by requiring equipment and supplies to be moved out and in on a daily basis to access vehicles and equipment, and staff are currently having to wash equipment and vehicles each day after use in a maintenance parking lot with a portable pressure washer, creating safety hazards and limiting available staff parking.

PROPOSED SCHEDULE:

A/E Selection:	Oct 2024
SBC Approval:	Jan 2025
Bid Date:	Apr 2025
Start Construction:	Jun 2025
Substantial Completion:	Dec 2025
Final Completion:	Jan 2026

CAPITAL BUDGET REQUEST:

Construction:	\$1,654,000
Design:	\$166,000
DFD Fee:	\$77,000
Contingency:	\$249,000
<b>TOTAL:</b>	<b>\$2,146,000</b>

OPERATING BUDGET IMPACT:

Operating expenses are increased if equipment and vehicles are not properly stored out of the weather and maintained daily. Staffing costs are increased due to additional work hours required to move equipment and supplies in and out daily as there is not sufficient room to access them without relocation.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and enumerate the project.

## WISCONSIN HISTORICAL SOCIETY

<u>2025-27 Major Project Requests</u>	<u>Amount Requested</u>	<u>Governor's Recommendation</u>
1. Madison Headquarters - Building Restoration - Planning and Design	\$1,979,000 BTF	<b>\$1,979,000 BTF</b>
2. Madison Headquarters - Facade, Envelope, and Safety Improvements	\$7,539,000 TOTAL \$7,539,000 GFSB \$0 BTF	<b>\$350,000 TOTAL \$0 GFSB \$350,000 BTF</b>
3. Madison Headquarters - Mechanical System Improvements	\$7,966,000 TOTAL \$7,966,000 GFSB \$0 BTF	<b>\$300,000 TOTAL \$0 GFSB \$300,000 BTF</b>
4. Pendarvis - Utility and Preservation Plan Improvements	<u>\$8,824,000 GFSB</u>	<b><u>\$8,824,000 GFSB</u></b>
<b>Total Amounts</b>	<b>Requested:</b> \$26,308,000	<b>Recommended:</b> \$11,453,000
<b>SUMMARY OF FUNDS</b>	\$24,329,000 GFSB <u>\$1,979,000 BTF</u>	<b>\$8,824,000 GFSB <u>\$2,629,000 BTF</u></b>
<b>Total Funds</b>	<b>Requested:</b> \$26,308,000	<b>Recommended:</b> \$11,453,000



# MADISON HEADQUARTERS - BUILDING RESTORATION - PLANNING AND DESIGN

WISCONSIN HISTORICAL SOCIETY  
HEADQUARTERS  
MADISON - DANE COUNTY  
AGENCY PRIORITY #1

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$1,979,000	\$1,979,000
BTF	\$1,979,000	\$1,979,000

**PROJECT REQUEST:**

The WHS requests allocation of \$1,979,000 BTF for the planning and design of the restoration of the Wisconsin Historical Headquarters in Madison.

<b>Governor’s Recommendation:</b>	<b>Approve the request to allocate \$1,979,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

The 277,570 GSF Wisconsin Historical Society’s Headquarters Building houses staff, historic collections, and other high-value State assets. The WHS’ artifact collection preserved in the Headquarters building, and a significant number of the library and archival collections, were relocated to the State Archive Preservation Facility completed in 2018. These spaces need to be re-purposed and renovated to perform statutory duties required per Wis. Stats. Chapter 44. The priority needs for the Headquarters Building during the 2025-27 biennium include mechanical system repairs/replacements, sitewide façade improvements, and utility system upgrades. This request will allow for a major selection to engage design services based on the results of the Historic Structures and Building Use and Program Study.

**PROJECT JUSTIFICATION:**

The WHS Headquarters building is on the National Register of Historic Places and is 124 years old. In the 2019-21 biennium, a study was conducted to provide a Historic Structures Report to evaluate the building’s history, identify existing problems, complete a preservation plan, and develop preliminary budgets for subsequent projects. The Historic Structures Report was completed in February 2022 and serves as the guide for preservation and renovation work. The architectural and engineering firm contracted for the Historic Structures Report also completed a Building Use and Program Study in February 2022, evaluating existing programs and provides recommendations for future space needs for the building and assigned staff. The priorities defined in the Historic Structures Report and Building Use and Program Study guide the preservation and renovations proposed in the Society’s Six-Year Capital Improvement Plan.

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$1,979,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b>
	2. Deny the recommendation (defer the request).

# MADISON HEADQUARTERS - FACADE, ENVELOPE, AND SAFETY IMPROVEMENTS

WISCONSIN HISTORICAL SOCIETY  
 HEADQUARTERS  
 MADISON - DANE COUNTY  
 AGENCY PRIORITY #2

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$7,539,000	\$350,000
GFSB	\$7,539,000	\$0
BTF	\$0	\$350,000

**PROJECT REQUEST:**

The WHS requests enumeration of \$7,539,000 GFSB to restore and improve envelope and façade components of the Wisconsin Historical Headquarters in Madison.

<b>Governor's Recommendation:</b>	<b>Approve the allocation of \$350,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This project restores and improves the windows and masonry of the Headquarters building, including thermal upgrades and structural repairs. A key component is the restoration of the carved stone lion heads on the east loggia, which have significantly deteriorated - some fragments as large as six inches long and three inches wide have already fallen. Much of the damage is not visible without close inspection, requiring sounding and removal of loose or detached pieces. To ensure safety, structural consultants recommend installing scaffolding beneath the loggia and lion heads, along with a protective plywood covering, to safeguard staff and visitors using the main entrance during construction.

**PROJECT JUSTIFICATION:**

The WHS Headquarters is an approximately 277,590 GSF building that houses the prominent Wisconsin Historical Society reading room, an extensive library, and state archives, along with the society's administrative functions. The WHS contracted for a study of the Wisconsin Historical Society Headquarters building in 2019, developing a Historic Structures Report and Programming Guide, and providing recommendations for operational practices and building envelope improvements. The proposed repairs and improvements were identified in those reports and the proposed improvements are in line with those recommendations.

The current structure is experiencing deterioration of the carved stones and lion heads at building entrances. The structural studies have recommended the WHS install scaffolding at its

primary entrances to protect the public from falling debris. The carved lion heads and detailing under the projecting loggia porch were sounded and examined. It was discovered that there is significant deterioration to the facade and loggia porches at the Headquarters building. An unstable condition exists at the Headquarters building and the source of existing deterioration and the existence of the salt found is not yet known. Because the stability of the stone is not readily evident from the exposed surfaces, there is a risk of further material losses without warning. Structural consultants recommended scaffolding be fit under the porch of the projecting loggia and under the lion heads with a plywood protective covering installed to protect the public and staff as they enter and exit this main entry to the building.

**PROPOSED SCHEDULE:**

A/E Selection:	Sep 2022
SBC Approval:	Aug 2025
Bid Date:	Dec 2025
Start Construction:	Mar 2026
Substantial Completion:	Aug 2027
Final Completion:	Dec 2027

**CAPITAL BUDGET REQUEST:**

Construction:	\$5,727,000
Design:	\$688,000
DFD Fee:	\$264,000
Contingency:	\$860,000
<b>TOTAL:</b>	<b>\$7,539,000</b>

**OPERATING BUDGET IMPACT:**

The envelope and façade improvement project will reduce agency cost associated with maintaining the building. The building is currently experiencing façade failures that have required the installation of protective scaffolding above building entrances. Currently staff inspects the grounds daily to remove and dispose of any concrete failures.

<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$350,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b>
	2. Deny the recommendation (defer the request).



# MADISON HEADQUARTERS - MECHANICAL SYSTEM IMPROVEMENTS

WISCONSIN HISTORICAL SOCIETY  
 HEADQUARTERS  
 MADISON - DANE COUNTY  
 AGENCY PRIORITY #3

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$7,966,000	\$300,000
GFSB	\$7,966,000	\$0
BTF	\$0	\$300,000

**PROJECT REQUEST:**

The WHS requests enumeration of \$7,966,000 GFSB to replace air handling units and associated mechanical improvements at the Wisconsin Historical Headquarters in Madison.

<b>Governor's Recommendation:</b>	<b>Approve the allocation of \$300,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This project provides service for the entire facility through two new air handling units (AHUs), return fans, and energy recovery ventilators (ERVs). Two new rooftop penthouses will be constructed to house these AHUs, accommodate project phasing, and expand the footprint requirements of the units. The existing penthouse will host two new ERVs that are required by the current energy code, and new associated return fans. Phasing will allow the existing system to remain in operation while the new penthouses are constructed. This project will incorporate removing the AHU serving the Headquarters Auditorium and replacing the unit with one constant air volume box and hot water reheat coil to serve this space. The Auditorium will still have the same system operational functionality with occupancy as it currently does. This new configuration will substantially reduce the equipment noise that currently plagues the space during occupancy.

**PROJECT JUSTIFICATION:**

The 277,570 GSF WHS's Headquarters building houses staff, historic collections, and other high-value State assets. The building is on the National Register of Historic Places. The Headquarters building is 118 years old. This existing airside equipment located in the Penthouse is over 58 years old and has exceeded its expected cataloged life expectancy of 30 years. The design team identified multiple options to remove and replace the two existing AHUs, their respective return fans, and associated penthouse ductwork as necessary for a fully functioning replacement system. The design team recommends the most expedient and cost-

effective option is to replace the two existing AHUs in the WHS Headquarters penthouse mechanical rooms and install two AHUs and two ERVs in an expanded roof penthouse. The highest priority needs of the Headquarters building are the mechanical system repairs/replacements and restoring and preserving the historic building envelope. The priorities defined in an approved Historic Structures Report and Building Use and Program Study will guide the restoration, renovation and preservation improvements.

**PROPOSED SCHEDULE:**

A/E Selection:	Feb 2025
SBC Approval:	Dec 2025
Bid Date:	Mar 2026
Start Construction:	Mar 2027
Substantial Completion:	Mar 2028
Final Completion:	Nov 2028

**CAPITAL BUDGET REQUEST:**

Construction:	\$6,127,000
Design:	\$638,000
DFD Fee:	\$282,000
Contingency:	\$919,000
<b>TOTAL:</b>	<b>\$7,966,000</b>

**OPERATING BUDGET IMPACT:**

As the improvement will replace two units that are past their useful life, and more efficient units are available with the passage of time, the additional maintenance and operational cost, if any, is minimal.

<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$300,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b>
	2. Deny the recommendation (defer the request).

# PENDARVIS - UTILITY AND PRESERVATION PLAN IMPROVEMENTS

WISCONSIN HISTORICAL SOCIETY  
 PENDARVIS HISTORICAL SITE  
 MINERAL POINT - IOWA COUNTY  
 AGENCY PRIORITY #4

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$8,824,000	<b>\$8,824,000</b>
GFSB	\$8,824,000	<b>\$8,824,000</b>

**PROJECT REQUEST:**

The WHS requests enumeration of \$8,824,000 GFSB to complete utility and facility preservation improvements at the Pendarvis Historical Site.

<b>Governor’s Recommendation:</b> <b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project allows the WHS to complete site utility improvements and preserve buildings and structures as outlined in the Historic Structures Report. Improvements include site infrastructure improvements, and rehabilitation and restoration improvement to the Shakerag, Welcome, Hillcot, Rowhouse and Maintenance Shop Zones located at the Pendarvis Historical Site. Improvements include stormwater and groundwater management and mitigation in all Pendarvis work zones; restoration, preservation, and rehabilitation to Trelawny, Pendarvis House, Polperro, Workshop, Visitor Center, Rowhouse (Tamblyn’s Row), Hillcot, Rowhouse, and Maintenance Shop zones; repurposing facilities for climate controlled archives and collections storage; and construction of utility, landscape, and accessibility improvements.

**PROJECT JUSTIFICATION:**

The WHS’ Historic Structures Report provides information on historical significance, building condition, and required improvements for the following buildings: Trelawny, Pendarvis, Polperro, Orientation Center, Visitor Center, Pub, Middle Row House, Martin Cabin, Education Center, Staff Office, Hillcot, and Maintenance Shop. The Historic Structures Report and planning document identified significant site infrastructure improvements required to support the improvements, as well as necessary to maintain the historic character and message for the property.

**PROPOSED SCHEDULE:**

A/E Selection:	Feb 2025
SBC Approval:	Aug 2026
Bid Date:	Nov 2026
Start Construction:	Apr 2027
Substantial Completion:	Apr 2028
Final Completion:	Sep 2028

CAPITAL BUDGET REQUEST:

Construction:	\$6,704,000
Design:	\$805,000
DFD Fee:	\$309,000
Contingency:	\$1,006,000
<b>TOTAL:</b>	<b>\$8,824,000</b>

OPERATING BUDGET IMPACT:

Site improvements will increase the utility of the site and improve the visitor experience. With increased visitation as a result of the construction and programming improvements, the additional cost for site programming will be offset by the increased visitation.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

## NON-STATE AGENCY REQUESTS

	<u>2025-27 Major Project Requests</u>	<u>Amount Requested</u>	<u>Governor's Recommendation</u>
1.	Medical College of Wisconsin - New Buildings at Eye Institute	\$41,599,000 TOTAL \$20,000,000 GFSB \$21,599,000 GIFTS/GRANTS	<b>\$0</b>
2.	Green Bay New Community Shelter - Permanent Supportive Housing	\$14,000,000 TOTAL \$4,000,000 GFSB \$10,000,000 GIFTS/GRANTS	<b>\$0</b>
3.	YMCA of Metropolitan Milwaukee and Community Smiles Dental - Health Commons	\$28,000,000 TOTAL \$6,000,000 GFSB \$22,000,000 GIFTS/GRANTS	<b>\$0</b>
4.	Second Harvest Foodbank of Southern Wisconsin - Vital Food Support System Infrastructure	\$50,000,000 TOTAL \$15,000,000 GFSB \$35,000,000 GIFTS/GRANTS	<b>\$0</b>
5.	Milwaukee County - Courthouse Complex	\$495,000,000 TOTAL \$250,000,000 GFSB \$245,000,000 GIFTS/GRANTS	<b>\$25,000,000 TOTAL \$25,000,000 GFSB \$0 GIFTS/GRANTS</b>
6.	Colfax Railroad Museum - Construct and Renovate Facilities	\$1,755,000 TOTAL \$860,000 GFSB \$895,000 GIFTS/GRANTS	<b>\$0</b>
7.	Milwaukee Opportunity Center - Inclusive Community Recreation and Wellness Center	\$72,000,000 TOTAL \$30,000,000 GFSB <u>\$42,000,000 GIFTS/GRANTS</u>	<b><u>\$0</u></b>
<b>Total Amounts</b>		<b>Requested: \$702,354,000</b>	<b>Recommended: \$25,000,000</b>

**SUMMARY OF FUNDS**

\$325,860,000 GFSB  
\$376,494,000 GIFTS/GRANTS

**\$25,000,000 GFSB**  
**\$0 GIFTS/GRANTS**

**Total Funds**

**Requested:**  
\$702,354,000

**Recommended:**  
**\$25,000,000**

# MEDICAL COLLEGE OF WISCONSIN - NEW BUILDINGS AT EYE INSTITUTE

MEDICAL COLLEGE OF WISCONSIN  
WAUWATOSA - MILWAUKEE COUNTY

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$41,599,000	\$0
GFSB	\$20,000,000	\$0
GIFTS/GRANTS	\$21,599,000	\$0

**PROJECT REQUEST:**

The Medical College of Wisconsin (MCW) requests enumeration of \$20,000,000 GFSB to construct and equip the research, education, and administrative portions of a new Eye Institute located in Wauwatosa.

<b>Governor’s Recommendation:</b>	<b>Defer the request.</b>
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**PROJECT DESCRIPTION:**

This project constructs and provides capital equipment for state-of-the-art research, education, and administrative spaces (35,000 GSF) within a new 140,000 GSF Eye Institute on the Milwaukee Regional Medical Center (MRMC) campus in Wauwatosa. A unified venture between MCW (grantee; condo owner of the research, education and administrative spaces) and Froedtert Hospital (non-profit owner of the clinical spaces within the new facility), the goal of this project is to expand research on the biological, genetic, and other causes of serious eye disorders and injuries to develop new treatments, clinical trials, and ocular imaging devices that will directly benefit Wisconsin residents, including rural and underserved populations. The project will also enhance vision education and attract top tier students, medical residents, and fellows in ophthalmology, neuroscience, and biomedical engineering to Wisconsin. The project will advance these goals by constructing and procuring equipment for new research laboratories (including basic science, translational research, clinical trials, and advanced ocular imaging), educational space (including a microsurgical lab), and administrative space. These spaces will be owned by MCW. The facility’s clinical portion (not funded by GFSB) will feature modernized operating rooms and ample space to meet Wisconsin’s growing demand for quality vision care. Along with cost-saving efficiencies and centralized resources, the proximity of clinical, research, and educational missions within one facility will allow patients to quickly access clinical trials and research that offers the promise of improved vision. MCW intends to demolish the existing Eye Institute after the new facility is operational.

**PROJECT JUSTIFICATION:**

Opened in 1976, the existing Eye Institute on the MRMC campus is no longer able to adequately address Wisconsin’s aging population and growing prevalence of eye conditions due to its

limited size, floor plate design, and aging infrastructure, which hinder current and future space and technology needs. After reviewing several options, MCW determined that a new facility on the MRMC campus, close to Froedtert Hospital, Children’s Wisconsin, and other partners, is essential for advancing innovations that improve the vision of children and adults. With the new research space (a 41% increase in DGSF) and technology upgrades, MCW anticipates hiring more research investigators and research positions that will increase the Eye Institute’s research portfolio by at least 50% and offer more laboratory learning for students. The new educational space will prepare future vision providers (including 16 MCW resident surgeons and multiple medical students per year) to care for Wisconsin residents by offering a larger microsurgical lab to practice eye surgeries, updated technology, and adequate support space.

Over the past year, residents from 53 Wisconsin counties traveled to the Eye Institute for top-tier clinical services and research advancements that only an academic medical center can provide. In the last five years, the Eye Institute has seen a 21% increase in outpatient visits, resulting in a need for temporary clinics at Froedtert Hospital and lengthy waitlists for eye surgeries and specialized procedures. The new Eye Institute will accommodate the growing clinical demands and feature design/structural elements that allow patients with vision loss to comfortably navigate the facility.

According to the US Census, over 100,000 adults and 6,000 children living in Wisconsin have a visual impairment severe enough to qualify as a “visual disability,” with numbers expected to increase by 116% by 2050. Blindness imposes a significant social and economic burden and is considered by Americans to be the “worst possible health outcome,” ranking higher than loss of hearing, memory, speech, or a limb. A recent study by the American Academy of Ophthalmology anticipates a 12% decline in full-time equivalent ophthalmologists by 2035 while demand is projected to increase by 24%. In light of these needs, the current Eye Institute’s limited infrastructure prevents the expansion of new research to develop better treatments for Wisconsin patients and provide critical educational opportunities to add to the state’s vision care workforce.

**PROPOSED SCHEDULE:**

A/E Selection:	Dec 2025
SBC Approval:	Aug 2026
Bid Date:	Dec 2027
Start Construction:	Apr 2028
Substantial Completion:	Sep 2030
Final Completion:	Oct 2030

**CAPITAL BUDGET REQUEST:**

GFSB:	\$20,000,000
Grantee Match:	\$21,599,000
<b>TOTAL:</b>	<b>\$41,599,000</b>



OPERATING BUDGET IMPACT:

The updated facility is projected to create approximately 25 new research jobs within the first five years of operation, with the intent to add additional investigators and research staff in the next ten years. MCW anticipates that these new positions will generate an additional \$3-\$5 million per year in vision research funding to the state, representing an increase of 50% or more in the Eye Institute's research portfolio.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and enumerate the project.



# GREEN BAY NEW COMMUNITY SHELTER - PERMANENT SUPPORTIVE HOUSING

GREEN BAY NEW COMMUNITY SHELTER  
GREEN BAY - BROWN COUNTY

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$14,000,000	\$0
GFSB	\$4,000,000	\$0
GIFTS/GRANTS	\$10,000,000	\$0

**PROJECT REQUEST:**

The New Community Shelter requests \$4,000,000 GFSB to construct a 50-unit Permanent Supportive Housing Project as part of the New Community Shelter.

<b>Governor’s Recommendation:</b>	<b>The Governor recommends this project for inclusion in the Operating Budget as part of the Grants for Local Projects program.</b>
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**PROJECT DESCRIPTION:**

The New Community Shelter’s Permanent Supportive Housing (PSH) Project is a transformative initiative designed to provide long-term, stable housing for individuals who have experienced chronic homelessness. This 40-50-unit development will offer a supportive environment for those who have successfully completed the shelter’s program but remain vulnerable to relapse due to mental health or addiction challenges. These individuals often face barriers in maintaining stability, particularly when affordable housing options are located in areas that hinder their progress.

PSH tenants will be recommended by their case managers, ensuring they are ready for this next step in their journey. The program is tailored to those needing more time and support to achieve long-term self-sufficiency. Residents will benefit from on-site case management, mental health support, and addiction recovery services, fostering a sense of community and accountability. This project is a critical response to the growing need for housing solutions that address both the physical and emotional well-being of residents. By providing a secure, structured environment, the PSH Project empowers individuals to maintain their progress, ultimately reducing homelessness in the Green Bay area and strengthening the broader community through compassion, stability, and hope.

**PROJECT JUSTIFICATION:**

Chronic homelessness is a complex issue often driven by mental health challenges, substance use disorders, and the lack of affordable, stable housing. For individuals who have successfully completed emergency shelter programs but remain vulnerable to relapse, traditional housing

options often fail to meet their long-term needs. The New Community Shelter’s Permanent Supportive Housing (PSH) Project is designed to address this gap by offering a comprehensive, supportive housing solution that combines safe, affordable housing with essential services.

The need for PSH in Green Bay is critical. Many individuals who graduate from shelter programs face limited housing options, often in environments that jeopardize their recovery and stability. Without continued support, these individuals risk returning to homelessness, perpetuating a costly cycle that burdens emergency services, healthcare systems, and the community.

**PROPOSED SCHEDULE:**

A/E Selection:	Nov 2024
SBC Approval:	Aug 2025
Bid Date:	Sep 2025
Start Construction:	Sep 2025
Substantial Completion:	May 2026
Final Completion:	Aug 2026

**CAPITAL BUDGET REQUEST:**

GFSB:	\$4,000,000
Grantee Match:	\$10,000,000
<b>TOTAL:</b>	<b>\$14,000,000</b>

**OPERATING BUDGET IMPACT:**

None

<b>SBC Options:</b>	<b>1. Approve the recommendation to fund this project in the Operating Budget as part of the Grants for Local Projects program.</b>
	2. Deny the recommendation (approve the request).

# YMCA OF METROPOLITAN MILWAUKEE AND COMMUNITY SMILES DENTAL - HEALTH COMMONS

YMCA OF METROPOLITAN MILWAUKEE AND COMMUNITY SMILES DENTAL  
MILWAUKEE - MILWAUKEE COUNTY

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$28,000,000	\$0
GFSB	\$6,000,000	\$0
GIFTS/GRANTS	\$22,000,000	\$0

**PROJECT REQUEST:**

The YMCA of Metropolitan Milwaukee and Community Smiles Dental requests enumeration of \$6,000,000 GFSB to create Health Commons - Wisconsin’s Model for Moving Health and Wellness Forward.

<b>Governor’s Recommendation:</b>	<b>The Governor recommends this project for inclusion in the Operating Budget as part of the Grants for Local Projects program.</b>
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**PROJECT DESCRIPTION:**

The State of Wisconsin has an unprecedented opportunity to partner with mission-driven nonprofit organizations to advance a healthier state by investing and collaborating in Health Commons - Wisconsin’s Model for Moving Health and Wellness Forward (Health Commons). The YMCA of Metropolitan Milwaukee, Community Smiles Dental and Advocate Health, are partnering to renovate and activate the historic Wisconsin Avenue School, located at 2708 West Wisconsin Avenue in Milwaukee.

This proposed model will highlight national best practices in addressing disparities related to education, health, and wellness across the state through the co-location and collaboration of evidence-based providers and services in one comprehensive center. It is centrally located in the heart of Milwaukee, readily accessible to neighborhood residents as well as to people in need of care who travel by public transportation via the Bus Rapid Transit or by car via the state highway system.

Health Commons will include licensed childcare and youth/teen area, gymnasium, adaptive sports and recreation programs, new ADA compliant front entrance and lobby, teaching kitchen and gathering space, dental clinic, and an outpatient mental and behavioral health clinic.

The state commitment will partially fund the buildout of the early childhood education center, gymnasium, pediatric dentistry clinic, as well as ADA and safety building upgrades.

## PROJECT JUSTIFICATION:

Statewide Needs Addressed Through Health Commons Childcare: Wisconsin's need for childcare capacity is at a critical juncture, with 2,110 childcare programs projected to close jeopardizing 87,000 Wisconsin children and 4,880 childcare jobs according to The Century Foundation report. Further, Wisconsin's families lack of access to childcare could potentially cause about half a billion dollars in economic impact statewide. Further, the Center for American Progress indicates 54% of Wisconsinites live in a childcare desert. This proposed project will add childcare capacity at its five-star rated center, increase the number of childcare workers on-site and through apprenticeship programs.

Dental: Access to dental care is a pressing issue in Wisconsin, with emergency departments handling 23,000 non-traumatic dental care (NTDC) visits in 2019 alone, contributing to \$1-2 billion in annual unnecessary healthcare costs nationwide. Unplanned dental care disrupts lives, accounting for an estimated 34 million lost school hours annually and 92.4 million hours of work or school missed for emergency dental care. Children with poor dental health are nearly three times more likely to lose time from school compared to their peers with good dental health. Additionally, only 10% of dentists provide care for patients with cognitive, medical, or physical disabilities, leaving many families struggling to access appropriate services. Wisconsin also faces significant dental health disparities, with 9% of kindergarten and third-grade children experiencing untreated dental decay, according to the Wisconsin Department of Health Services' 2022-23 Healthy Smiles Survey. Community Smiles Dental is uniquely positioned to combat these disparities through its comprehensive care model, which focuses on prevention, early intervention, and treatment for underserved communities.

Community Smiles Dental (CSD) serves as a lifeline for dental care across Wisconsin, providing services to patients from 14 counties, most of whom are covered by Medicaid. With 38% of Wisconsin children receiving dental benefits through Medicaid or CHIP, access to dental healthcare remains a critical issue. CSD directly addresses this gap, with its clinics serving 4,373 patients in 2023. The new clinic at Health Commons will feature 10 operatories to provide high-quality, compassionate care to approximately 5,600 more patients annually, addressing current waitlists and expanding specialized care for children and individuals with disabilities. Additionally, two operatories will be dedicated to an educational partnership with Marquette University's School of Dentistry, helping to ensure a sustainable pipeline of dental providers committed to serving underserved populations.

Health Commons Impact: The Health Commons will be a new anchor for the emerging Health and Wellness Corridor in the geographic center of Milwaukee. The project will raise the quality of life for populations across the entire life cycle, including newborns, seniors and families with young children and youth, particularly during non-school hours, and individuals of all ages in the medical, dental, mental health, and healthy lifestyle domains. The collaborative partnership includes an educational/training partnership with Marquette University School of Dentistry. The YMCA and Community Smiles Dental will collaborate to offer coordinated health and wellness services including:

- Five-star early childcare education and wrap-around services to 84 young children between ages six weeks to four years-of-age annually at full capacity.
- Pediatric dental services, including special needs dental up to 5,600 unique patients annually at full capacity. Community Smiles Dental currently has a waitlist of 500 patients.
- Youth engagement programming, college and career readiness, including apprenticeship partnerships for more than 500 youth annually to develop skills, including: 1) Academics 2) Life-long Learning 3) Positive Relationships 4) Life Skills 5) Positive Identity.
- Adaptive Sports and Recreation Programs including Super Hoops basketball, TOPSoccer, indoor wiffleball, adaptive open gym, and hands-on healthy eating.
- Evidence-based group programs for more than 5,000 residents annually at full capacity to reduce senior falls, prevent diabetes, promote healthy weight in children, and improve health/wellness for all ages.
- Healthcare navigation services to improve access to convenient preventative care to 5,000 residents annually.

ROI to the State: The project will bring a return on investment to the State in multiple areas by making early education more accessible, promoting workforce readiness, addressing, and preventing chronic disease, and advancing resident health and wellness across the State of Wisconsin. Specifically, the front-end emphasis includes critical early childhood brain development and poverty reduction, family engagement, wrap-around educational and athletic services, youth mentoring, preventative focused health care intervention, and establishing dental and medical homes to decrease costly Emergency Department treatment for episodic care, particularly for Medicaid and Medicare populations. The New Central YMCA at Health Commons builds upon the national YMCA brand people know and trust, reestablishing the Y's impact in central Milwaukee and magnifying that impact with the collaboration of two health providers that will provide complimentary services onsite to provide a comprehensive array of solutions to Wisconsinites in need. The Health Commons builds upon the national YMCA brand people know and trust, reestablishing the Y's impact in central Milwaukee. The impact grows substantially through the collaboration with Community Smiles Dental and Advocate Health that offer complimentary services onsite to create a comprehensive array of solutions to Wisconsinites in need. Expanding programs further into Milwaukee County is an important board-approved goal in Community Smile's strategic plan.

The proposed site is adjacent to the State of Wisconsin Department of Children and Families and the future State of Wisconsin Milwaukee State Office Building. This project is complementary to many existing redevelopments, such as Near West Side Partners' Concordia 27 development, located one block north of the Wisconsin Avenue School site. Health Commons will have regional reach being situated in the epicenter of Milwaukee's mass transit system, and 75,000 households reside within eight minutes, along with 13 schools, 350+ businesses, 15 places of worship, and 29,000 employees.

State support is critical to this project moving forward, as the impact of this development will be statewide, sustainable, and multi-generational. The State will benefit from a healthier and more productive workforce and the cost-savings from validated outcomes that will be researched as

part of this collective partnership. This national model will demonstrate how neighborhood transformation occurs when anchor providers with complimentary services join forces to make a difference in underserved communities and identify policy reforms to further strengthen the impact of government programs. The Health Commons will provide a significant Return on Investment by making early education more accessible, promoting workforce readiness, addressing chronic disease and the lack of pediatric dentistry providers, and advancing resident health and wellness in Milwaukee and across Wisconsin.

PROPOSED SCHEDULE:

A/E Selection:	Mar 2025
SBC Approval:	Aug 2025
Bid Date:	Aug 2025
Start Construction:	Aug 2025
Substantial Completion:	Dec 2026
Final Completion:	Jan 2027

CAPITAL BUDGET REQUEST:

GFSB:	\$6,000,000
Grantee Match:	\$22,000,000
<b>TOTAL:</b>	<b>\$28,000,000</b>

OPERATING BUDGET IMPACT:

None

<b>SBC Options:</b>	<b>1. Approve the recommendation to fund this project in the Operating Budget as part of the Grants for Local Projects program.</b>
	2. Deny the recommendation (approve the request).



# SECOND HARVEST FOODBANK OF SOUTHERN WISCONSIN - VITAL FOOD SUPPORT SYSTEM INFRASTRUCTURE

SECOND HARVEST FOODBANK OF SOUTHERN WISCONSIN  
MADISON - DANE COUNTY

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$50,000,000	\$0
GFSB	\$15,000,000	\$0
GIFTS/GRANTS	\$35,000,000	\$0

**PROJECT REQUEST:**

The Second Harvest Foodbank (SHF) of Southern Wisconsin requests enumeration of \$15,000,000 GFSB to construct a new 140,000 GSF facility on Femrite Drive in Madison.

<b>Governor's Recommendation:</b>	<b>The Governor recommends this project for inclusion in the Operating Budget as part of the Grants for Local Projects program.</b>
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**PROJECT DESCRIPTION:**

The proposed facility will transform SHF's ability to meet the growing demand for food support across its service area. This modern 140,000 GSF building will consolidate all food processing, storage, distribution, and administrative functions under one roof, significantly improving operational efficiency. The new design includes space to double SHF's capacity to accept and process donated food, ensuring that resources are distributed equitably across the region.

By expanding its capacity to accept donated food and to purchase in bulk, SHF will reduce its reliance on costly pre-packaged food. A USDA-certified pack room will allow SHF to handle previously inaccessible protein donations, adding up to one million pounds of protein annually. Enhanced volunteer engagement areas will triple SHF's ability to involve community members, including younger volunteers and families, in preparing food for distribution. The facility will also create space for education, flexible workspaces, and support for partner agencies, further solidifying SHF's role as a cornerstone of Wisconsin's food support system.

**PROJECT JUSTIFICATION:**

SHF's current facility, built in 1996 and expanded in 2007 and 2017, is no longer capable of meeting the needs of its growing service area. Population increases, rising food costs, and escalating food insecurity have created unprecedented demand, yet SHF's capacity limitations force the organization to decline over seven million pounds of donated food each year. The current space constraints also lead to inequitable distribution practices, as some partners are better positioned to access food directly from retail donors, bypassing SHF's centralized system.

The new facility will address these issues by providing the space needed to accommodate greater quantities of food donations, particularly perishable and high-demand items like produce and proteins. Expanded storage and processing capacity will enable SHF to increase its daily distribution to nearly 200,000 pounds, ensuring that more families have access to nutritious food. The project will also support SHF's commitment to regional economic growth by allowing for increased procurement from local producers, including BIPOC farmers. Overall, this expansion is critical to reducing food insecurity and strengthening Wisconsin's food support network.

**PROPOSED SCHEDULE:**

A/E Selection:	Feb 2022
SBC Approval:	Aug 2025
Bid Date:	Jan 2026
Start Construction:	Mar 2026
Substantial Completion:	Dec 2027
Final Completion:	Dec 2027

**CAPITAL BUDGET REQUEST:**

GFSB:	\$15,000,000
Grantee Match:	\$35,000,000
<b>TOTAL:</b>	<b>\$50,000,000</b>

**OPERATING BUDGET IMPACT:**

None

<b>SBC Options:</b>	<b>1. Approve the recommendation to fund this project in the Operating Budget as part of the Grants for Local Projects program.</b>
	2. Deny the recommendation (approve the request).

# MILWAUKEE COUNTY - COURTHOUSE COMPLEX

MILWAUKEE COUNTY  
MILWAUKEE - MILWAUKEE COUNTY

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$495,000,000	<b>\$25,000,000</b>
GFSB	\$250,000,000	<b>\$25,000,000</b>
GIFTS/GRANTS	\$245,000,000	<b>\$0</b>

**PROJECT REQUEST:**

Milwaukee County requests enumeration of \$250,000,000 GFSB to design and construct a new building that will house state-mandated criminal courts and other services, raze or redevelop a portion of the Public Safety Building, and renovate the Historic Courthouse and Criminal Justice Facility within the Courthouse Complex located in Milwaukee County.

<b>Governor’s Recommendation:</b>	<b>Approve the allocation of \$25,000,000 GFSB for preliminary planning, design, and sitework.</b>
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**PROJECT DESCRIPTION:**

This project designs and constructs a new building that will house state-mandated criminal courts and other services and address the current Milwaukee County Public Safety Building with demolition or redevelopment. Due to the integrated nature of the Courthouse Complex facilities, a new building necessitates renovations in the Historic Courthouse and Criminal Justice Facility as well.

In 2014, the State of Wisconsin First Judicial District, the Milwaukee County Board Committee on Transportation, Public Works and Transit, the Milwaukee County Executive, and the Milwaukee County Consolidated Facilities Planning Steering Committee identified a need to develop a Strategic Facilities Master Plan to better support the Milwaukee County Circuit Courts and their operations contained within the Historic Courthouse, Criminal Justice Facility, Public Safety Building, and Vel R. Phillips Juvenile Justice Center. This need was generated from widespread concern regarding the safety, security, and deferred maintenance associated with these facilities. It is widely recognized that a status quo solution for the delivery of County services out of these facilities is not a viable long-term option.

Due to its complexity, the master planning process was divided into five phases which varied in duration depending on the workload and funding levels available to support the effort. The mission of the five phases as originally defined is provided below:

- Phase I. (Previous Phase) - Identify a consolidated, redesigned space for the people working in and served by the County Courts and identify the highest and best use of the County Courthouse.

- Phase II. (Previous Phase) - Define a consolidated, redesigned space for the people working in the areas of non-court functions within the County Courthouse and Public Safety Building and establish existing conditions and identify opportunities for increased efficiencies.
- Phase III. (Previous Phase) - Determine ultimate space locations for all departments associated with Phases I and II; complete space programming, designing, and build outs for swing space required for completion of Phases IV and V; determine preferred ownership, financing, and delivery methods for interim and ultimate solutions.
- Phase IV. (Current phase) - Complete planning, programming, and design of a facility to replace the Public Safety Building and other required facility improvements, including by incorporating community input. Complete Courthouse Complex master plans.
- Phase V. (Future phase) - Construct new and renovate existing Courthouse Complex facilities, complete other required facility improvements, and relocate departments to ultimate locations.
- Phase VI. (Future phase) - Revisit the findings of the previous phases and incorporate additional County initiatives which were identified after the completion of Phase III.

One of the results of this project will be a Master Plan, including programming for the facilities to replace the Public Safety Building, as well as individual facility master plans for the existing Historic Courthouse and those portions of the Criminal Justice Facility that will be directly impacted by the development of the new facilities and surrounding campus improvements.

This project will include reexamination of previous space programming efforts and caseload volume projections for the new criminal courthouse, taking into consideration changes to the space needs of the currently anticipated tenants of the new criminal courthouse as well as other potential tenants not previously considered, such as the Milwaukee County Department of Health and Human Services. Consultants will re-evaluate the previous space planning conclusions to determine if they are still in line with current and projected caseloads. This project will include the review and analysis of previous site studies to determine the site for the Public Safety Building replacement. Depending on the results of the programming and site selection work, temporary swing space may also be required to be acquired and/or built out to accommodate necessary functions during demolition of the Public Safety Building and construction of the new facilities.

#### PROJECT JUSTIFICATION:

The existing Public Safety Building was built in 1929 by and for the City and County. The east half of the Public Safety Building was constructed by the City of Milwaukee, and the west half of the building was constructed by Milwaukee County. Milwaukee County fully took over the building in 1971. The 322,000 SF building is home to the Milwaukee County criminal courts, County Sheriff and District Attorney's offices, and other related uses. Milwaukee County is the largest circuit court in the State with 47 branches and 22 court commissioners.

The building is severely outdated, functionally obsolete, has significant public safety and security issues, and does not reflect the quality of service for which the County is responsible. Specifically, interactions in common corridors for defendants, juries, victims and their families compromise the integrity of court proceedings and jury neutrality. Key issue areas include mistrials that occur due to interactions in common hallways; transportation of defendants and

juries cause delays; slow justice leads to backlogs; and secure paths to transport defendants are lacking.

When facilities are inadequate for supporting pretrial services and supervision programs, like in the Public Safety Building, more individuals are detained in jail while awaiting trial, leading to overcrowding and increased operational costs. Keeping more people in jail before trial places a heavy financial burden on taxpayers and disrupts the lives of those who might otherwise be safely released under supervision.

Functionally, the facility is obsolete as many spaces are not ADA compliant. Because the building was built in two halves, some of the floor elevations do not align, which contributes to accessibility issues. Approximately 60,000 SF of the building consists of former City of Milwaukee and Milwaukee County jail space and other areas that are unusable and not able to be retrofitted, and there are potential air quality issues due to limitations with air flow distribution. Failing infrastructure is also evident through crumbling façade, plumbing leaks, broken windows, and electrical and mechanical system components that are original to the construction of the building and are beyond useful life. The courthouse complex currently comprises about 13% of the overall county operational carbon emissions footprint. As such, building systems within the Historic Courthouse will also be addressed, to modernize electrical, HVAC and other systems to align with Milwaukee County's goals to reduce operating costs and be more sustainable. Lastly, the Public Safety Building is unsafe by state standards and does not comply with Supreme Court Rule #68 (Structure and Design of Courthouses). Overall, the current facility risks safety daily.

Capacity for change without enumeration is very limited. Milwaukee County currently reserves \$500,000 annually for emergency building repairs. There is over \$75 million in deferred system replacements, not including code and safety issues, as evidenced by facility condition assessment data collected on a regular basis over the past 20 years. Upgrading the building to current code would cost an estimated \$150 million, which still would not address the inefficient and unsafe layout of the facility. With inflationary factors considered, addressing deferred maintenance and code compliance upgrades would cost an estimated \$334 million without resolving unusable, obsolete building space or safety issues.

PROPOSED SCHEDULE:

A/E Selection:	Sep 2024
SBC Approval:	Aug 2025
Bid Date:	Jan 2028
Start Construction:	Apr 2028
Substantial Completion:	Sep 2031
Final Completion:	Dec 2031

CAPITAL BUDGET REQUEST:

GFSB	\$250,000,000
Grantee Match:	\$245,000,000
<b>TOTAL:</b>	<b>\$495,000,000</b>

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$25,000,000 GFSB for preliminary planning, design and sitework.</b>
	2. Deny the recommendation (approve the request).

# COLFAX RAILROAD MUSEUM - CONSTRUCT AND RENOVATE FACILITIES

COLFAX RAILROAD MUSEUM  
COLFAX - DUNN COUNTY

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$1,755,000	\$0
GFSB	\$860,000	\$0
GIFTS/GRANTS	\$895,000	\$0

**PROJECT REQUEST:**

The Colfax Railroad Museum requests enumeration of \$860,000 GFSB for construction and renovation of facilities to protect and display its collection of historic railroad artifacts, provide for future exhibits, expand tourism in a rural area, and reduce operating costs.

<b>Governor's Recommendation:</b>	<b>The Governor recommends this project for inclusion in the Operating Budget as part of the Grants for Local Projects program.</b>
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**PROJECT DESCRIPTION:**

The project constructs a 72' x 144' shelter to house the outdoor displays of rolling stock; installing a facility-wide security system; provides handicap access to the rolling stock and the 1898 depot; adds 4,200 GSF of exhibit space and associated hardware and equipment; adds 320 GSF of storage space to replace rented space; constructs an operating model railroad exhibit; constructs signage to increase highway visibility of the museum's location for Interstate travelers; provides equipment to expand the miniature railroad ride; expands the event center, library operations, and overhead coverage of the steam locomotive; and provides higher efficiency utilities and a new solar power array.

The museum is a 501(c)3 nonprofit organization that is entirely staffed by volunteer workers. It has ongoing volunteer programs with the Dunn County District Attorney's diversion program, the United Way and Thrivent, and the UW-Eau Claire History program's mandatory intern course, with new efforts underway with UW-Stout and Chippewa Valley Technical College for their interns.

**PROJECT JUSTIFICATION:**

The Museum's collection of rolling stock is the only transportation collection in the state of Wisconsin that is entirely listed on the Wisconsin Historical Society's List of Historic Items. The collection is currently displayed outdoors without overhead protection, handicap access to view interiors of the equipment, nor security coverage. The wooden equipment is facing a 10-year rebuild requirement due to weather damage, rather than a 40-year cycle for simple exterior finish refreshing. The efficiency upgrade of the 30-year-old HVAC system in the 1913 depot and the

new solar array will save \$2,500 a year in electric and natural gas costs. That figure represents a 12% reduction in total annual costs. The model railroad exhibit is a planned effort to develop an after-school program based on the pilot program the museum chairman started in the Racine Unified school district where he teaches. In 2024, the program served 40 students, with another 35 on a waiting list. With the expanded space from this program, the projected figure for a Colfax program is 50 served. Some of the renovation and exhibit work is planned for the interns we work with. The funds will provide for history interns to receive a stipend while receiving practical, hands-on training and experience in multiple applications of their education has been proven in successes to date. There has been a 100% job placement in professional jobs for interns completing their internship with the museum, with accelerated promotions to more senior positions within 18 months.

The Museum was the cornerstone site in a West Wisconsin Regional Planning Commission's study, titled 'The Power of Ten', outlining the highest priority efforts to increase tourism in the Colfax area. That effort was incorporated into the museum's long range strategic plan and this program is the final completion of that effort.

There is an ongoing project to develop a federal National Heritage Area for the Red Cedar Watershed region. The Museum is playing a major role in this effort, as one of the major sites within that area. There is already a support commitment from the Village of Colfax for co-locating a Visitor Center with the Museum. If approved, there would be an annual federal funding amount of \$500,000 to provide for operations and promotion of the Heritage Area.

**PROPOSED SCHEDULE:**

A/E Selection:	Mar 2023
SBC Approval:	Jun 2025
Bid Date:	Jul 2025
Start Construction:	Jul 2025
Substantial Completion:	Nov 2027
Final Completion:	Jan 2028

**CAPITAL BUDGET REQUEST:**

GFSB:	\$860,000
Grantee Match:	\$895,000
<b>TOTAL:</b>	<b>\$1,755,000</b>

**OPERATING BUDGET IMPACT:**

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to fund this project in the Operating Budget as part of the Grants for Local Projects program.</b>
	2. Deny the recommendation (approve the request).



# MILWAUKEE OPPORTUNITY CENTER - INCLUSIVE COMMUNITY RECREATION AND WELLNESS CENTER

THE OPPORTUNITY CENTER  
MILWAUKEE & GLENDALE - MILWAUKEE COUNTY

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$72,000,000	\$0
GFSB	\$30,000,000	\$0
GIFTS/GRANTS	\$42,000,000	\$0

**PROJECT REQUEST:**

The Opportunity Center requests enumeration of \$30,000,000 GFSB to construct the first phase of Wisconsin's First Inclusive Community Recreation and Wellness Center.

<b>Governor's Recommendation:</b>	<b>Defer the request.</b>
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**PROJECT DESCRIPTION:**

The Opportunity Center is a nonprofit organization whose mission is to connect people of all backgrounds and abilities through the power of sports and play, ultimately advancing lives to build a stronger community.

On the borders of Glendale and the City of Milwaukee, The Opportunity Center owns 22 acres of underdeveloped, blighted urban land that was once a rail yard, located at 4206 N. Green Bay Avenue in Milwaukee and has received initial start-up funding for the project. This project will support the construction of The Opportunity Center (TOC), a 170,000+ SF, world-class, fully accessible recreation center to the scale of a sports tourism complex located in Milwaukee County that serves everyBODY, embracing the proven impact of sports on education, physical and mental wellness, and community health to connect youth of all backgrounds and abilities for a healthier community.

This state-of-the-art, universally accessible facility will be a national sports tourism destination and an extended-hours safe space that offers local children and families access to fitness, mentoring, education, and wellness opportunities. The facility will include an educational space equipped with advanced technology; community space for mentorship, tutoring, and more; a Fitness + Training Center; a 25-yard pool for swim lessons and wellness; eight basketball courts; and 16 volleyball courts.

Phase 2 will construct an additional 130,000+ SF, including a 300-meter track with a 100-yard infield.

PROJECT JUSTIFICATION:

EveryBODY deserves to play and thrive, but a variety of barriers prevent many from leading full, healthy lives. Obesity, mental health, low academic involvement, and behavioral challenges coupled with systemic disability and racial inequities result in limited access to play and recreation. This gap fuels poor health, social isolation, and lower quality of life.

The Opportunity Center differentiates itself from every other facility in the country through its universal design and urban location, making it a one-of-a-kind sports complex that serves everyone, located in the heart of the city.

Positioning southeastern Wisconsin as a national sports tourism destination and leader in advancing universal access to recreation in the community, The Opportunity Center offers space for everyBODY to thrive, regardless of ability or zip code.

PROPOSED SCHEDULE:

A/E Selection:	Sep 2022
SBC Approval:	Aug 2025
Bid Date:	Sep 2025
Start Construction:	Jan 2026
Substantial Completion:	Dec 2027
Final Completion:	Jan 2028

CAPITAL BUDGET REQUEST:

GFSB:	\$30,000,000
Grantee Match:	\$42,000,000
<b>TOTAL:</b>	<b>\$72,000,000</b>

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and enumerate the project.

# UNIVERSITY OF WISCONSIN

<u>2025-27 Major Project Requests</u>	<u>Amount Requested</u>	<u>Governor's Recommendation</u>
1. Systemwide - Instructional Space Projects Program	\$52,891,000 TOTAL \$52,391,000 GFSB \$500,000 GIFTS/GRANTS	<b>\$49,174,000 TOTAL</b> <b>\$48,674,000 GFSB</b> <b>\$500,000 GIFTS/GRANTS</b>
2. Systemwide - Minor Facilities Renewal Program - Group I	\$120,255,000 TOTAL \$97,878,000 GFSB \$20,151,000 PRSB \$2,226,000 PR-CASH	<b>\$120,255,000 TOTAL</b> <b>\$97,878,000 GFSB</b> <b>\$20,151,000 PRSB</b> <b>\$2,226,000 PR-CASH</b>
3. Systemwide - Minor Facilities Renewal Program - Group II	\$153,591,000 TOTAL \$145,291,000 GFSB \$8,300,000 PRSB	<b>\$109,590,000 TOTAL</b> <b>\$101,290,000 GFSB</b> <b>\$8,300,000 PRSB</b>
4. La Crosse - Prairie Springs Science Center Completion	\$194,466,000 GFSB	<b>\$194,466,000 GFSB</b>
5. Milwaukee - Health Sciences Renovation	\$189,325,000 TOTAL \$181,825,000 GFSB \$2,500,000 PR-CASH \$5,000,000 EX-SEG REV	<b>\$189,325,000 TOTAL</b> <b>\$181,825,000 GFSB</b> <b>\$2,500,000 PR-CASH</b> <b>\$5,000,000 EX-SEG REV</b>
6. Madison - Humanities Relocation and Demolition	\$292,581,000 TOTAL \$245,783,000 GFSB \$16,798,000 BTF \$30,000,000 GIFTS/GRANTS	<b>\$292,581,000 TOTAL</b> <b>\$245,783,000 GFSB</b> <b>\$16,798,000 BTF</b> <b>\$30,000,000 GIFTS/GRANTS</b>
7. Stevens Point - Sentry Hall Addition and Renovation	\$98,098,000 TOTAL \$91,098,000 GFSB \$7,000,000 GIFTS/GRANTS	<b>\$98,098,000 TOTAL</b> <b>\$91,098,000 GFSB</b> <b>\$7,000,000 GIFTS/GRANTS</b>
8. Parkside - Wyllie Hall Renovation Completion (Levels L1/L2/L3)	\$35,342,000 GFSB	<b>\$35,342,000 GFSB</b>
9. Madison - New Residence Halls	\$293,411,000 PRSB	<b>\$293,411,000 PRSB</b>

10.	Milwaukee - Sandburg Hall East Tower Restroom Renovations	\$14,737,000 TOTAL \$14,737,000 PRSB \$0 BTF	<b>\$800,000 TOTAL</b> <b>\$0 PRSB</b> <b>\$800,000 BTF</b>
11.	Stout - Recreation Complex Addition and Renovation	\$31,728,000 TOTAL \$26,728,000 PRSB \$5,000,000 PR-CASH	<b>\$31,728,000 TOTAL</b> <b>\$26,728,000 PRSB</b> <b>\$5,000,000 PR-CASH</b>
12.	Madison - Dejope Residence Hall Dining Addition and Renovation	\$10,668,000 TOTAL \$10,668,000 PRSB \$0 PR-CASH	<b>\$600,000 TOTAL</b> <b>\$0 PRSB</b> <b>\$600,000 PR-CASH</b>
13.	Oshkosh - Polk Learning Commons Addition and Renovation	\$137,572,000 GFSB	<b>\$137,572,000 GFSB</b>
14.	Stout - Hansen, Keith, Milnes, and Chinnock Residence Halls Additions and Renovations	\$51,718,000 TOTAL \$51,718,000 PRSB \$0 BTF	<b>\$2,000,000 TOTAL</b> <b>\$0 PRSB</b> <b>\$2,000,000 BTF</b>
15.	Madison - Chadbourne Residence Hall Dining Addition and Renovation	\$18,795,000 TOTAL \$18,795,000 PRSB \$0 PR-CASH	<b>\$800,000 TOTAL</b> <b>\$0 PRSB</b> <b>\$800,000 PR-CASH</b>
16.	Systemwide - Central Plants and Utility Distribution Repairs, Renovations, and Replacements - Planning and Design	\$16,943,000 TOTAL \$10,721,000 BTF \$6,222,000 PR-CASH	<b>\$16,943,000 TOTAL</b> <b>\$10,721,000 BTF</b> <b>\$6,222,000 PR-CASH</b>
17.	Milwaukee - Engineering and Neuroscience – Planning and Design	\$19,223,000 BTF	<b>\$6,900,000 BTF</b>
18.	Systemwide - Old Main Repairs, Renovations, and Historic Restorations - Planning and Design	\$14,959,000 BTF	<b>\$0</b>
19.	Platteville - Ottensman Hall Addition and Renovation - Planning and Design	\$6,727,000 BTF	<b>\$0</b>

20.	La Crosse - Mitchell Hall Renovation - Planning and Design	\$3,311,000 BTF	\$0
21.	Madison - West Campus Research Building and Parking Ramp - Planning and Design	<u>\$19,653,000 PR-CASH</u>	<u>\$19,653,000 PR-CASH</u>

<b>Total Amounts</b>	<b>Requested:</b>	<b>Recommended:</b>
	\$1,775,994,000	\$1,599,238,000
<b>SUMMARY OF FUNDS</b>		
	\$1,181,646,000 GFSB	\$1,133,928,000 GFSB
	\$444,508,000 PRSB	\$348,590,000 PRSB
	\$71,739,000 BTF	\$37,219,000 BTF
	\$35,601,000 PR-CASH	\$37,001,000 PR-CASH
	\$37,500,000 GIFTS/GRANTS	\$37,500,000 GIFTS/GRANTS
	<u>\$5,000,000 EX-SEG REV</u>	<u>\$5,000,000 EX-SEG REV</u>
<b>Total Funds</b>	<b>Requested:</b>	<b>Recommended:</b>
	\$1,775,994,000	\$1,599,238,000



# SYSTEMWIDE - INSTRUCTIONAL SPACE PROJECTS PROGRAM

UNIVERSITY OF WISCONSIN  
SYSTEMWIDE  
AGENCY PRIORITY #1

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$52,891,000	\$49,174,000
GFSB	\$52,391,000	\$48,674,000
GIFTS/GRANTS	\$500,000	\$500,000

## PROJECT REQUEST:

The UW System requests enumeration of \$52,891,000 (\$52,391,000 GFSB and \$500,000 GIFTS) to upgrade the physical condition and instructional capabilities of classrooms and laboratories systemwide.

<b>Governor's Recommendation:</b>	<b>Approve the enumeration for \$49,174,000 (\$48,674,000 GFSB and \$500,000 GIFTS/GRANTS).</b>
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## PROJECT DESCRIPTION:

This request provides funding to improve and renovate core instructional spaces at the 13 four-year institutions. Projects using the Instructional Space Projects Program funding will address physical condition issues and technology capabilities within classrooms and instructional laboratories. Typical project scope items include building infrastructure (mechanical, electrical power and lighting, telecommunications, plumbing systems) renovations, architectural finishes replacement, acoustical performance enhancements, room configuration and layout modifications, fixed and movable equipment and furnishings replacements, accessibility improvements, and addressing current building code requirements. The primary focus is to comprehensively maintain and update established core instructional spaces. Converting non-instructional spaces will be considered where the space need and scheduling demand can be documented and justified. It is anticipated that some proposals will create active learning environments. These technology-enhanced instructional spaces enable students to work both individually and in groups, fully engaging in a variety of learning strategies in one setting. Active learning leads to improved understanding and retention of information as well as development of problem solving and critical thinking skills. The benefits of active learning environments have led to a greater demand for these instructional spaces. Individual projects contained within the proposed funding enumeration are listed below in priority order.

1. Green Bay - Athletic Training & Cadaver Laboratory Renovations - \$3,598,000 GFSB
2. Stevens Point - Science Building Occupational Therapy Renovation - \$5,670,000 (\$5,170,000 GFSB and \$500,000 GIFTS)
3. Parkside - Greenquist Hall Science Laboratory Renovations - \$7,355,000 GFSB
4. Milwaukee - Physics Instructional Laboratory Relocations - \$7,400,000 GFSB
5. Green Bay - Studio Arts C-Wing Laboratory Renovations - \$7,350,000 GFSB

6. Milwaukee - Lapham Hall Active Learning Classroom Renovation - \$3,586,000 GFSB
7. Madison - Van Vleck Lecture Hall Renovations - \$4,521,000 GFSB
8. La Crosse - Mitchell Hall & Morris Hall Laboratory Renovations - \$3,488,000 GFSB
9. River Falls - North Hall Active Learning Classroom Renovation - \$6,206,000 GFSB
10. Oshkosh - Titan TV Remote Infrastructure Modernization - \$3,717,000 GFSB

#### PROJECT JUSTIFICATION:

The UW System operates more than 1,600 general assignment classrooms of varying sizes that encompass more than 1.4 million SF of space. The majority of these essential instructional spaces do not provide a consistent array of instructional technology currently available. General access classrooms serve the instructional needs of virtually every school and college in the system, especially undergraduate programs. Differences in equipment, controls, and room configurations discourage full utilization of the rooms and the associated technology.

This program was initiated during the 1995-97 biennium, and for several biennia focused on comprehensive renovations to general access classrooms. In the past two decades, funding has been routinely authorized to implement instructional space renovation projects, including telecommunications cabling. This funding has provided a wide spectrum of improvements in hundreds of instructional environments. Renovation needs at each institution vary depending on programmatic requirements, size, configuration, physical and mechanical condition, and equipment needs of each instructional space.

Starting in 2013-15, the program was expanded to consider instructional laboratories at the discretion of each institution and their academic priorities. The demand for discreet instructional space improvement projects is increasing while the dedicated capital program funding available is decreasing. Cumulatively during 2017-25, universities submitted \$384 million worth of GFSB instructional space requests and \$88.3 million GFSB has been enumerated during that same period. For the current biennial planning cycle, universities requested 50 individual instructional space projects valued at \$162.7 million GFSB. It is anticipated that this trend will continue for the foreseeable future as the operating budgets continue to be reduced and are dispersed over a greater array of expenses, instructional technology demands increase to compensate for larger classroom sizes, and major renovation and remodeling projects can only be afforded once in a generation for the majority of institutions due to limited capital funding availability.

Technological advances during the past decade have dramatically altered traditional models of teaching and learning. Inspired by new instructional opportunities, student and faculty expectations have risen immeasurably due to the role that technology plays in increasing access and enhancing instruction. Faculty members regularly utilize instructional technology. The purpose of this program is to provide appropriate instructional environments that utilize contemporary learning and teaching methodologies. Based on UW System guidelines, the institutions submit high-priority projects proposed for implementation under this program. To a significant degree, priority has and will continue to be given to those proposals that focus on remodeling, reconfiguring, and upgrading technology in instructional spaces that are heavily scheduled for undergraduate instruction; renovating space that has not been updated during the



past 15 to 20 years; and those that support classroom and instructional laboratory demand analyses results.

The service life of instructional technology ranges between six and ten years, and advancements in teaching and learning methodologies will continually require remodeling and/or technology revisions. Based upon the significant unmet need, it is critical that the program continue to be given a high priority. Continuation of this program will assist each institution as it responds to its highest priority needs for suitable learning environments.

In addition to the necessary technological advances, instructional spaces need fundamental facility improvements including replacement of lighting to facilitate multiple lighting levels; repair or replacement of seating to improve sight lines and seating arrangements; accessibility and building code work, improvement of heating and ventilation; installation of acoustical materials; and patching, painting, and flooring replacement, where necessary.

An alternative would be to renovate and update technology in classrooms and laboratories only when those spaces are included in major remodeling and renovation projects. Until 1995-97, this was the sole way to obtain funding to meet instructional space and technology needs, and as a result, updates were ignored and accumulated to such an extent that a dedicated program was developed to resolve the needs more expeditiously. Classroom and laboratory deficiencies severely inhibit campus instructional efforts. Under this option, only a handful of major renovation projects would be funded each biennium, which would leave the vast majority of classroom needs unaddressed for unacceptably long periods of time. In addition, stand-alone classroom improvement projects could not be undertaken using such a narrow funding approach. It should be noted that classrooms are not eligible for funding under this program, if major building renovation projects are anticipated in the very near future.

PROPOSED SCHEDULE:

A/E Selection:	Oct 2025
SBC Approval:	Aug 2026
Bid Date:	Dec 2026
Start Construction:	May 2027
Substantial Completion:	Aug 2028
Final Completion:	Feb 2029

CAPITAL BUDGET REQUEST:

Construction:	\$33,782,000
Design:	\$4,794,000
DFD Fee:	\$1,554,000
Contingency:	\$5,068,000
Equipment:	\$7,693,000
<b>TOTAL:</b>	<b>\$52,891,000</b>

**OPERATING BUDGET IMPACT:**

It is estimated that an additional \$40,000 will be required annually to support the completion of this project for staffing, supplies and expenses, and energy bills. Adequate and appropriate operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that approximately \$250,000 will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that approximately \$2,034,000 (50% of Design Fee estimate) will be required at a minimum to fund planning and design efforts prior to seeking BOR and SBC construction authority.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate \$49,174,000 (\$48,674,000 GFSB and \$500,000 GIFTS/GRANTS).</b>
	2. Deny the recommendation (defer the request).

# SYSTEMWIDE - MINOR FACILITIES RENEWAL PROGRAM - GROUP I

UNIVERSITY OF WISCONSIN  
SYSTEMWIDE  
AGENCY PRIORITY #2

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$120,255,000	<b>\$120,255,000</b>
GFSB	\$97,878,000	<b>\$97,878,000</b>
PRSB	\$20,151,000	<b>\$20,151,000</b>
PR-CASH	\$2,226,000	<b>\$2,226,000</b>

**PROJECT REQUEST:**

The UW System requests enumeration of \$120,255,000 (\$97,878,000 GFSB, \$20,151,000 PRSB and \$2,226,000 PR-CASH) to repair, renovate, and/or replace the facilities (building systems, assemblies, components; site improvements; and/or site utilities) systemwide.

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This request seeks to restore a funding allocation for the Minor Facilities Renewal Program. The funding will be used for limited scope maintenance projects that repair, renovate, replace, and upgrade building components and systems that are estimated to exceed the All Agency program funding limitations. These high-priority projects, falling within a range of \$3.0 to \$7.4 million, will resolve critical items that have failed or are near failure in existing facilities that have been identified as good long-term capital investments based on programmatic need and facility condition assessments. Critical items are those that directly affect the ability to maintain continued operations and facility functions, require inordinate operational resources, pose health or safety hazards, or could result in more extensive future projects or increased operating costs, if not addressed in a timely way. No new assignable space will be constructed under this program.

Minor Facilities Renewal projects range from those that affect only a single component or system, to those that impact multiple components and systems in a comprehensive way, to the same or similar components and systems across multiple buildings in a systematic way. The level of deferred maintenance at UW facilities continues to grow and outpaces the state's investment in those maintenance projects. The following summary is the construction cost portion for the proposed scope of work. Individual projects contained within the proposed funding enumeration are listed below in priority order.

1. Eau Claire - Vicki Lord Larson Elevator & Accessibility Renovation - \$4,236,000 GFSB
2. Madison - Vilas Communication Hall Roof Replacement - \$7,332,000 GFSB
3. Green Bay - Multi-Building Roof Replacements - \$7,301,000 GFSB
4. Stout - Multi-Academic Building Roof Replacements - \$4,454,000 GFSB
5. Parkside - Heating & Chilling Plant Curtain Wall Repairs and Replacement - \$5,202,000 GFSB
6. Whitewater - Anderson Library Exterior Door & Window Replacements - \$7,192,000 GFSB
7. La Crosse - Multi-Residence Hall Fire Sprinkler System Retrofits - \$7,226,000 (\$5,000,000 PRSB and \$2,226,000 PR-CASH)
8. Madison - Waters Residence Hall Exterior Envelope Renovation - \$6,488,000 PRSB
9. Whitewater - Benson Hall Renovation - \$6,901,000 PRSB
10. River Falls - Mann Valley Laboratory Farm Roadway & Utilities Replacement - \$6,947,000 GFSB
11. Milwaukee - Core Campus Building Automation System Renovation & Repairs - \$7,400,000 GFSB
12. Madison - Multi-Building Direct Digital Controls Renovation - \$7,400,000 (\$6,538,000 GFSB and \$862,000 PRSB)
13. Platteville - Russell Hall HVAC System Energy Improvement Project - \$6,230,000 GFSB
14. Green Bay - Kress Event Center Air Handling Unit Replacements - \$7,250,000 (\$6,350,000 GFSB and \$900,000 PRSB)
15. Milwaukee - Maryland Avenue Bridge Repairs & Restoration - \$7,366,000 GFSB
16. Green Bay - Instructional Services Roof/Plaza Deck Waterproofing & Replacement - \$7,395,000 GFSB
17. Green Bay - Environmental Science & Laboratory Sciences Exterior Envelope Repairs - \$7,398,000 GFSB
18. Steven's Point - Trainer Natural Resources Greenhouse Renovation - \$6,537,000 GFSB

#### PROJECT JUSTIFICATION:

The UW System Administration continues to work with each institution to develop a comprehensive capital plan, including infrastructure maintenance planning. After a thorough review and consideration of Minor Facilities Renewal proposals and capital planning issues submitted, this request represents high-priority UW System infrastructure maintenance, repair, renovation, and replacement needs. Where possible, similar work throughout a single facility or across multiple facilities will be combined into a single request to provide more efficient project management and project execution.

The program provides funding for comprehensive facilities infrastructure maintenance, repair, renovation, and replacement projects across the UW System. Because the need for these projects exceeds the available funding, UW System has identified and prioritized the facilities most in need of funding in this biennium. UW System will identify projects in future biennia that intend to provide and distribute funding to all universities. The identification of specific projects each biennium follows a process of evaluation, recommendation, and approval by the Board of Regents and the State Building Commission. The proposed multiple institution enumeration gives the Board of Regents and the State Building Commission the flexibility to advance and

adjust projects without individual enumeration and within the program funding and budget limits, similar to the All Agency program and Instructional Space Projects Program.

Investing in the maintenance and repair of the existing infrastructure is a priority for all universities. The Minor Facilities Renewal Program was established in 2019-21 by the state to provide funding for the maintenance, repair, renovation, and replacement of state facilities and related infrastructure for budgets that exceed the funding limitations of the All Agency program. Minor Facilities Renewal projects help extend the useful life of buildings, correct code deficiencies, improve safety and reliability, and can decrease operating costs. Even when buildings are maintained at an acceptable level and have been effectively serving their occupants and programs, they reach a point in time when systems become obsolete and comprehensive renovation is needed. Program requirements may have also changed over time and code compliance issues must be addressed.

The All Agency program is limited to relatively small projects that address maintenance and repair issues in existing facilities. The scopes of the projects that will be completed under this program are similar to those currently funded through the All Agency program. Buildings included in this program do not need additional space except for the possible construction of mechanical rooms, vertical circulation (elevators, stairwells), and accessible entrances, which are not assignable space.

An alternative would be to repair, replace, and/or renovate facilities infrastructure only when those assets are included in major remodeling and renovation projects. If this approach were implemented, it is anticipated that facilities maintenance needs would be ignored and accumulated, and eventually adversely impact the learning environment. Facilities deficiencies severely inhibit campus instructional efforts. Using this approach, only a handful of major renovation projects would be funded each biennium, which would leave the vast majority of facilities needs unresolved for unacceptably long periods of time.

**PROPOSED SCHEDULE:**

A/E Selection:	Aug 2025
SBC Approval:	Oct 2026
Bid Date:	Feb 2027
Start Construction:	May 2027
Substantial Completion:	Dec 2027
Final Completion:	Jun 2028

**CAPITAL BUDGET REQUEST:**

Construction:	\$92,477,000
Design:	\$9,303,000
DFD Fee:	\$4,255,000
Contingency:	\$13,873,000
Equipment:	\$347,000
<b>TOTAL:</b>	<b>\$120,255,000</b>

**OPERATING BUDGET IMPACT:**

It is estimated that an additional \$2,238,436 will be required annually to support the completion of this project for PR debt service, staffing, supplies and expenses, and energy bills. Adequate and appropriate operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that approximately \$15,000 will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that approximately \$4,649,000 (50% of Design Fee estimate) will be required at a minimum to fund planning and design efforts prior to seeking Board of Regents and State Building Commission construction authority.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the program.</b>
	2. Deny the recommendation (defer the request).

# SYSTEMWIDE - MINOR FACILITIES RENEWAL PROGRAM - GROUP II

UNIVERSITY OF WISCONSIN  
SYSTEMWIDE  
AGENCY PRIORITY #3

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$153,591,000	<b>\$109,590,000</b>
GFSB	\$145,291,000	<b>\$101,290,000</b>
PRSB	\$8,300,000	<b>\$8,300,000</b>

**PROJECT REQUEST:**

The UW System requests enumeration of \$153,591,000 (\$145,291,000 GFSB and \$8,300,000 PRSB) to repair, renovate, and/or replace the facilities (buildings, site improvements, and site utilities) infrastructure systemwide.

<b>Governor's Recommendation:</b>	<b>Approve the enumeration for \$109,590,000 (\$101,290,000 GFSB and \$8,300,000 PRSB).</b>
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**PROJECT DESCRIPTION:**

This request seeks to restore a funding allocation for the Minor Facilities Renewal Program. The funding will be used for limited scope maintenance projects that repair, renovate, replace, and upgrade building components and systems that are estimated to exceed the All Agency program funding limitations. These high-priority projects, falling within a budget range of \$7.4 to \$15.0 million, will resolve critical items that have failed or are near failure in existing facilities that have been identified as good long-term capital investments based on programmatic need and facility condition assessments. Critical items are those that directly affect the ability to maintain continued operations and facility functions, require inordinate operational resources, pose health or safety hazards, or could result in more extensive future projects or increased operating costs, if not addressed in a timely way. No new assignable space will be constructed under this program.

Minor Facilities Renewal projects range from those that affect only a single component or system, to those that impact multiple components and systems in a comprehensive way, to the same or similar components and systems across multiple buildings in a systematic way. The level of deferred maintenance at UW facilities continues to grow and outpaces the state's investment in those maintenance projects. Individual projects contained within the proposed funding enumeration are listed below in priority order.

1. Madison - Multi-Building Fire Alarm & Smoke Detection System Replacements, Phases XII/XIII - \$14,838,000 (\$12,549,000 GFSB and \$2,289,000 PRSB)
2. Stout - Vocational Rehabilitation Repairs & Renovation - \$14,994,000 GFSB

3. Whitewater - Williams Center Roof Replacement & Flood Mitigation - \$14,898,000 GFSB
4. Madison - Multi-Building Elevator Replacements & Modernizations, Phase II - \$9,931,000 GFSB
5. Stevens Point - Multi-Activity Center & Quandt Gymnasium Areas Roof Replacements - \$9,839,000 GFSB
6. Milwaukee - Lapham Hall Exterior Envelope Repairs & Roof Replacement - \$9,866,000 GFSB
7. La Crosse - Heating Plant Boiler Burner Replacements - \$8,740,000 (\$4,545,000 GFSB and \$4,195,000 PRSB)
8. Parkside - Campus-wide Exterior Electrical Infrastructure & Lighting Renovation - \$7,763,000 (\$6,443,000 GFSB and \$1,320,000 PRSB)
9. River Falls - Multi-Building Exterior Envelope Maintenance & Repairs - \$9,804,000 GFSB
10. Whitewater - Center of the Arts Music Classroom, Laboratory, & Studio Renovations - \$14,989,000 GFSB
11. Stout - Johnson Fieldhouse Renovation - \$8,917,000 (\$8,421,000 GFSB and \$496,000 PRSB)
12. Platteville - Karrmann Student Access Center - \$14,043,000 GFSB
13. Superior - NCAA Standards Compliance for Baseball & Softball Fields - \$14,969,000 GFSB

#### PROJECT JUSTIFICATION:

The UW System Administration continues to work with each institution to develop a comprehensive capital plan, including infrastructure maintenance planning. After a thorough review and consideration of Minor Facilities Renewal proposals and capital planning issues submitted, this request represents high-priority UW System infrastructure maintenance, repair, renovation, and replacement needs. Where possible, similar work throughout a single facility or across multiple facilities will be combined into a single request to provide more efficient project management and project execution.

The program provides funding for comprehensive facilities infrastructure maintenance, repair, renovation, and replacement projects across the UW System. Because the need for these projects exceeds the available funding, UW System has identified and prioritized the facilities most in need of funding in this biennium. UW System will identify projects in future biennia that intend to provide and distribute funding to all universities. The identification of specific projects each biennium follows a process of evaluation, recommendation, and approval by the Board of Regents and the State Building Commission. The proposed multiple institution enumeration gives the Board of Regents and the State Building Commission the flexibility to advance and adjust projects without individual enumeration and within the program funding and budget limits, similar to the All Agency program and Instructional Space Projects Program.

Investing in the maintenance and repair of the existing infrastructure is a priority for all universities. The Minor Facilities Renewal program was established in 2019-21 by the state to provide funding for the maintenance, repair, renovation, and replacement of state facilities and related infrastructure for budgets that exceed the funding limitations of the All Agency program. Minor Facilities Renewal projects help extend the useful life of buildings, correct code deficiencies, improve safety and reliability, and can decrease operating costs. Even when



buildings are maintained at an acceptable level and have been effectively serving their occupants and programs, they reach a point in time when systems become obsolete and comprehensive renovation is needed. Program requirements may have also changed over time and code compliance issues must be addressed.

The All Agency program is limited to relatively small projects that address maintenance and repair issues in existing facilities. The scopes of the projects that will be completed under this program are similar to those currently funded through the All Agency program. Buildings included in this program do not need additional space except for the possible construction of mechanical rooms, vertical circulation (elevators, stairwells), and accessible entrances, which are not assignable space.

An alternative would be to repair, replace, and/or renovate facilities infrastructure only when those assets are included in major remodeling and renovation projects. If this approach were implemented, it is anticipated that facilities maintenance needs would be ignored and accumulated, and eventually adversely impact the learning environment. Facilities deficiencies severely inhibit campus instructional efforts. Using this approach, only a handful of major renovation projects would be funded each biennium, which would leave the vast majority of facilities needs unresolved for unacceptably long periods of time.

**PROPOSED SCHEDULE:**

A/E Selection:	Aug 2025
SBC Approval:	Oct 2026
Bid Date:	Feb 2027
Start Construction:	May 2027
Substantial Completion:	Dec 2027
Final Completion:	Jun 2028

**CAPITAL BUDGET REQUEST:**

Construction:	\$114,885,000
Design:	\$14,697,000
DFD Fee:	\$5,285,000
Contingency:	\$17,233,000
Equipment:	\$1,491,000
<b>TOTAL:</b>	<b>\$153,591,000</b>

**OPERATING BUDGET IMPACT:**

It is estimated that an additional \$494,636 will be required annually to support the completion of this project for PR debt service, staffing, supplies and expenses, and energy bills. Adequate and appropriate operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that approximately \$225,000 will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that approximately \$5,557,000 (50% of Design Fee estimate) will be required at a minimum to fund planning and design efforts prior to seeking Board of Regents and State Building Commission construction authority.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate \$109,590,000 (\$101,290,000 GFSB and \$8,300,000 PRSB).</b>
	2. Deny the recommendation (defer the request).

# LA CROSSE - PRAIRIE SPRINGS SCIENCE CENTER COMPLETION

UNIVERSITY OF WISCONSIN  
 LA CROSSE  
 LA CROSSE COUNTY  
 AGENCY PRIORITY #4

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$194,466,000	\$194,466,000
GFSB	\$194,466,000	\$194,466,000

**PROJECT REQUEST:**

The UW System requests enumeration of \$194,466,000 GFSB to complete construction of the Prairie Springs Science Center and demolish Cowley Hall at UW-La Crosse.

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project completes a 193,952 GSF academic science facility through a building addition and demolishes the original 176,979 GSF campus science facility. The building addition includes new instructional and research laboratories with associated support spaces, classrooms, greenhouse, observatory, specimen museum, animal care facility, maker space, and offices. The larger classrooms will be located on the lower levels to reduce the use of elevators and stairs during class changes. The laboratories will be located in the connecting link to the recently completed facility. The dean’s office suite will be located on the first floor to provide visibility and easy access to students and academic counselors. The building infrastructure has been designed and planned to seamlessly integrate into the already completed parent facility, including laboratory exhaust, fresh air intake, emergency power, and noise and vibration isolation.

The nine general access classrooms, with capacity ranging from 50-150 seats, included in this completion project will also provide associated demonstration, preparation, and storage spaces required by the science disciplines to reduce setup and takedown times within the instructional space. This project will also help balance the overall campus general access classroom array by providing three 84-station active learning classrooms which are currently in deficit based on the campus classroom demand analysis. Instructional laboratories for Botany, Chemistry, Geographic Information Systems, Mathematics, Medical Mycology, Physics, and Science Education Methods will be provided and located as close to the completed laboratories as possible.

The 13 new instructional laboratories (including Botany, Chemistry, Geographic Information Systems, Medical Mycology, Physics, and Science Education Methods) will be designed using the same flexible planning module implemented in the original facility. Laboratory and specialized research space that was not included in the parent facility will be provided as part of

this proposed completion project, including a mycology laboratory, an at grade level greenhouse, and rooftop observatory. Several computational spaces, shared faculty/student research spaces, a Computer Science Engineering laboratory, and an animal care facility will also be created. Shared collaboration and learning spaces, a maker laboratory, testing areas, conference rooms, and a faculty resource area will be located on the lower level. New departmental offices and homes for Biology, Chemistry, Geography and Earth Science, Mathematics, Microbiology, and Physics will be created, and individual faculty offices will be spread and organized thematically across the facility to encourage collaboration for those with shared interests.

This project will be designed in accordance with the UW Sustainable Building Guidelines, which require high levels of resource efficiency, actions will also be taken to ensure healthy indoor air, and planning will occur for changing energy systems and climate. These guidelines support Governor Evers' Executive Order 38 and the State of Wisconsin Clean Energy Plan (2022), which call for state agencies to lead-by-example by deploying and implementing energy efficiency, renewable energy, building resilience, and reducing emissions of facilities. The UW Sustainable Building Guidelines ensure a healthy building with reduced utility costs that also provides university students and communities with educational examples of forward-thinking resilient and sustainable design.

#### PROJECT JUSTIFICATION:

A comprehensive science facility pre-design was completed in August 2011. It outlined a two-phased plan to replace Cowley Hall. The parent replacement facility was enumerated in 2013-15 and opened in the fall 2018 semester. The planning process conducted during this effort included analysis for campus-wide classroom demand and instructional space utilization; peer benchmarking; and forecasting of enrollment, research funding, and faculty/staff levels. This proposed completion project is also identified in the current campus master plan. A comprehensive planning process based on the master plan for the new Prairie Springs Science Center, a new student union, and a new parking ramp project was completed to coordinate the timing of construction and the available surge space in the Cartwright Center among all the projects. A ten percent concept report was completed in December 2017 to verify the proposed scope of work, schedule, and budget estimates for this proposed completion project. The project design process had progressed to the preliminary review stage prior to the 23-25 biennial budget process and would have been ready to bid for construction to start in early 2024. The current plan is to have bidding documents ready and waiting for the 25-27 biennial budget process, so that bidding could commence immediately upon budget approval.

The College of Science and Health (CSH) provides programs for all the physical and life sciences as well as the institutional focus in the allied health curriculum and serves more than 42% of UW-La Crosse students by both headcount and student credit hours. The college currently has 4,016 undergraduate and 622 graduate students enrolled, conferring 396 or more than 19% of all undergraduate degrees in the 2022-23 academic year. More than 19% and 396 of the total undergraduate degrees awarded will be housed in the completed facility. Allied health programs train professionals in disease prevention and treatment, research, development of care procedures, and methods to promote health and well-being. Each CSH undergraduate will take at least two classes in the completed facility. UW-La Crosse offers programs in Physical Therapy, Occupational Therapy, Nuclear Medicine Technology, Medical Technology, Radiation

Therapy, Physician Assistant, Social Work, and Community and School Health Education. To meet demands in the sciences and allied health disciplines, the programs have been enhanced and expanded and will continue development to address critical shortages in these professions.

Research and other scholarly activities also play an important role in the delivery of academic programs in the physical and life sciences. Annually more than 200 undergraduates and 170 graduate students are mentored by faculty on research projects. Programs in the College of Science and Health were awarded 37 (28%) of the 132 external grants received in FY 2021, amounting to more than \$2 million in external grants and contracts. While the original science facility was not designed to accommodate those activities and participation rates, the completed Prairie Springs Science Center will provide adequate and appropriate spaces for the current and anticipated future demand, eliminating the need to use laboratory preparation areas, storage and utility closets, and restrooms for these functions as was commonplace in Cowley Hall.

Cowley Hall (67,740 ASF/110,284 GSF) was constructed in 1963 with the east and northwest additions (37,449 ASF/66,695 GSF) constructed in 1968 and the building mechanical, electrical, and plumbing infrastructure are original to the facility complex, obsolete, and well beyond their expected useful lives. Cowley Hall is the most expensive building on campus to operate and maintain, representing more than 11% of operating budget maintenance and energy costs, approximately \$477,600 annually. The floor-to-floor height is only twelve feet, which is inadequate to provide sufficient space to route building systems infrastructure throughout the facility. The mechanical systems are comprised of multiple air handling units and stand-alone cooling systems that suffer from age-related deficiencies and are frequently shut down for unscheduled repairs. These systems also no longer meet current codes and standards for filtration or air exchange requirements. The galvanized domestic water piping is failing with increased frequency, requiring emergency shutdowns for repairs and disruptions to daily instruction and building operations. The central chilled water system piping also leaks with increased frequency and recent incidents have caused significant damage to computing and other expensive equipment.

Cowley Hall does not have a fire suppression system. The building's structural system live load capacity is inadequate to support modern science laboratories compared to the current building code requirement of 100 lbs. per square foot for this type of space. It has been determined that it is not financially feasible to augment the building's structural system to accommodate the new code requirements, so the existing building cannot be comprehensively renovated to serve its original purpose. Cowley Hall does not meet current building code life safety requirements as the quantity of hazardous and flammable chemicals stored in the facility has expanded beyond its safe storage capacities and capabilities. The exterior envelope, including the windows and curtain wall system, has deteriorated and is no longer weathertight. The frame connections of the slate panels in the curtain wall system have deteriorated and the lack of a thermal break in these sections has allowed water penetration and ice formation.

More than 59% of instructional laboratory seats and less than 13% of classroom seats will be housed in the completed facility. More than 65% of College of Science and Health and more than 42% of all instructional laboratory sections will be held in the completed facility. Conversely, less than 9% of classroom lecture sections will be held in the completed facility.

This proposed scope of work has been scrutinized and reviewed several times since the completion of the original pre-design with the assistance of a higher education space planning consultant to assure the appropriate and adequate quantity, quality, and array of instructional, research, and support spaces; offices; and specialty rooms.

The option to comprehensively remodel Cowley Hall was investigated and determined to be cost ineffective, as the budget estimate to renovate would have resulted in a compromised facility that was more than 75% of the cost to construct new facility with no compromises. The planning and pre-design efforts already completed have concluded Cowley Hall cannot effectively be renovated for modern science laboratories due to inadequate structural capacity for floor loading, an inability to meet current firestopping/fireproofing requirements, and low floor-to-floor heights.

**PROPOSED SCHEDULE:**

A/E Selection:	Jan 2022
SBC Approval:	Dec 2025
Bid Date:	Mar 2026
Start Construction:	Jun 2026
Substantial Completion:	Dec 2028
Final Completion:	Jun 2029

**CAPITAL BUDGET REQUEST:**

Construction:	\$147,501,000
Design:	\$7,981,000
DFD Fee:	\$6,760,000
Contingency:	\$21,483,000
Equipment:	\$10,741,000
<b>TOTAL:</b>	<b>\$194,466,000</b>

**OPERATING BUDGET IMPACT:**

It is estimated that an additional \$271,516 will be required annually to support the completion of this project for staffing, supplies and expenses, and energy bills. Adequate and appropriate operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that approximately \$150,000 will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that approximately \$6,079,000 (75% of Design Fee estimate) will be required at a minimum to fund planning and design efforts prior to seeking Board of Regents and State Building Commission construction authority.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# MILWAUKEE - HEALTH SCIENCES RENOVATION

UNIVERSITY OF WISCONSIN  
MILWAUKEE  
MILWAUKEE COUNTY  
AGENCY PRIORITY #5

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$189,325,000	<b>\$189,325,000</b>
GFSB	\$181,825,000	<b>\$181,825,000</b>
PR-CASH	\$2,500,000	<b>\$2,500,000</b>
EX-SEG REV	\$5,000,000	<b>\$5,000,000</b>

**PROJECT REQUEST:**

The UW System requests enumeration of \$189,325,000 (\$181,825,000 GFSB, \$2,500,000 PR-CASH and \$5,000,000 EX-SEG REV) to renovate the Health Sciences programs and Northwest Quadrant complex at UW-Milwaukee.

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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**PREVIOUS ACTIONS:**

2023 Wisconsin Act 19 allocated \$5,000,000 SEG REV to develop preliminary plans and specifications for renovations related to health sciences programs and to complete renovations at the Northwest Quadrant complex at UW-Milwaukee.

**PROJECT DESCRIPTION:**

This project will renovate and convert 306,970 GSF former hospital space in Buildings B, C, and D to Health Sciences academic space and information technology support space. Renovation work includes removing the old hospital patient rooms, treatment rooms, and clinic space; replacing old and deficient building infrastructure including all architectural, mechanical, electrical, telecommunications, and plumbing systems; and installing new insulation on the exterior envelope. Extensive building code required updates (American with Disabilities Act; American Society of Heating, Refrigerating and Air-Conditioning Engineers; International Building Code; National Fire Protection Association; and Wisconsin Commercial Code) will also be completed as previous efforts only completed the bare minimum required to change occupancy from an institutional to a business classification. A new 16,930 GSF south entrance and mechanical penthouse to house multiple air handling units serving the Building B will also be constructed. New hot water heating systems will be installed, and the central chilled water utilities will be extended to all air handling units and terminals as required. New mechanical systems in the basement will serve the basement and ground floors, and all air handling units located in the basement of Building B will be replaced. The fire alarm and smoke detection system(s) will be replaced and renovated spaces will receive complete electrical distribution, instructional technology, and audio/visual systems.

Building B and the basement of Building C will be renovated for the Health Sciences programs. The basement and ground floors of Building B will remove and reconfigure walls as required and be renovated to replace building infrastructure. Building D (first floor lobby and floors 4-6) will be renovated to accommodate the relocation of Information Technology and Classroom Audio-Visual Services. Health Sciences will be adjacent to the College of Nursing simulation center located in Building C completed in 2022. Co-location within the campus health neighborhood will strengthen the student experience through inter-professional education in the simulation center and clinic. This academic setting reflects the continuum of care found in high-quality professional settings.

This project will be designed in accordance with the UW Sustainable Building Guidelines, which require high levels of resource efficiency, actions to ensure healthy indoor air, and planning for changing energy systems and climate. These guidelines support Governor Evers' Executive Order 38 and the State of Wisconsin Clean Energy Plan (2022), which call for state agencies to lead-by-example by deploying and implementing energy efficiency, renewable energy, building resilience, and reducing emissions of facilities. The UW Sustainable Building Guidelines ensure a healthy building with reduced utility costs that also provides university students and communities with educational examples of forward-thinking resilient and sustainable design.

A new technology-rich teaching and learning hub of instructional laboratories and associated support spaces will replace the outdated and inadequate space currently spread across multiple buildings that often result in duplication of space and/or equipment. Interprofessional education with joint teaching, collaborative experiences, and support for e-learning will be the focus. Instructional space will be close to research for sharing of specialized equipment, operational oversight, and facilitating an increased student role in research. A new multidisciplinary simulation center and relocated and expanded clinic will give students a head-start for clinical training and jobs in hospitals, clinics, and home care. The renovated space in the Northwest Quadrant will house healthcare administration; orthopedics and neuromotor physical therapy; assistive technology, gerontology and pediatrics occupational therapy; speech and audiology; biomedical science; medical imaging; anatomy; informatics; and nutrition and wellness.

The project will provide additional space, unify the programs into one connected complex, increase instructional laboratory capacity, expand interprofessional education and clinical settings, and reduce inefficiency and duplication that evolved when the program expanded across five buildings. Expanded capacity of established accredited programs will help fill the gap between the number of graduates and number of job openings.

#### PROJECT JUSTIFICATION:

The purchase of the Northwest Quadrant in May of 2010 included 10.9 acres and 1,113,427 GSF of building space, a small campus unto itself. This was the largest addition of land and existing buildings since the acquisitions of the Downer Seminary, Downer College, and Milwaukee University School properties in the 1960s. The previous use was hospital patient rooms, surgery suites, cancer care, clinic and support areas. The building is currently used as a temporary location for units during construction of their permanent location, and relief space for units with overprescribed space use due to compacted space. It has the potential to satisfy about half of



the space needs deficit identified by the 2010 Campus Master Plan and has always been envisioned to be renovated in phases to accommodate the highest priority and most pressing space needs. Health Sciences has outgrown its home base located in Enderis Hall and for more than a decade has operated in multiple locations, being spread across five campus buildings (Enderis Hall, Merrill Hall, Northwest Quadrant Building B, Pavilion, University Services & Research Building), located both on and off the main campus, as well as operating an off-campus clinic.

Six planning efforts, including feasibility studies and condition assessments that were conducted both prior- and post-acquisition, and seven construction projects, including a utilities extension and four maintenance and repair projects, preceded this proposed scope of work. These areas are comprised primarily of old patient rooms, acute care treatment areas, and physician offices that are between 38 to 56 years old and have received little to no maintenance for 20 years prior to its acquisition. These areas are unsuitable for academic use without renovation, largely due to the high count and space allocation to restrooms, which results in a space efficiency well below higher education standards and expectations. The most recent project approved for the renovation of Northwest Quadrant was recommended by the Board of Regents to be included in the 2017-19 biennial capital budget at approximately \$69 million. That project was enumerated in 2017-19, but at a reduced budget of just above \$52 million. That enumeration was also used to correct an unforeseen exterior envelope condition, which further reduced the intended scope of work that could be accomplished by an additional \$16 million and led to insufficient funds to renovate space for Health Sciences as originally intended.

Health Sciences programs educate more than 2,000 students annually. Programs expanded into five different buildings when enrollment doubled between 2000 and 2012. Applications continue to outnumber program capacity of highly sought-after programs, including Assistive Technology, Athletic Training, Biomedical Sciences, Blood Banking Immunohematology, Communication Sciences & Disorders, Diagnostic Imaging, Forensic Science, Health Care Administration, Health Care Informatics, Kinesiology, Molecular Diagnostics, Nutritional Sciences, Occupational Therapy, and Physical Therapy. Students will no longer have to search for faculty in multiple buildings across campus. Faculty and department offices will be in the same building. The proposed unified location is anticipated to improve recruitment and retention of students and staff and improve outcomes to meet workforce demands.

Health Sciences degrees are in high demand, reflecting Bureau of Labor Statistics projections of 25% growth through 2030. This is evident in enrollment that increased 119% (from 928 to 2,037 students) between 2000 and 2012. Enrollment during 2012-2022 was capped at 2,000 due to classroom capacity constraints. Demand for graduates of these programs is strong and the number of graduates each year is less than the job postings. Health Sciences programs have nearly 100% job placement of graduates within one year of graduation, with most students securing job offers prior to graduation. Partnerships with over 600 organizations provide students with excellent clinical fieldwork experience and internship opportunities in the greater Milwaukee area and the State of Wisconsin. These partners assist the university in maintaining vibrant and evolving programs to meet regional and statewide needs. Health Sciences programs are tightly coupled with these partners and solidify the campus as a leader in health innovation.

More than 80% of graduates stay in the area and contribute to the positive health of our community as active alumni.

Although Health Sciences continues to respond to program demand, they cannot expand capacity due to inadequate space. Students already work elbow to elbow in biomedical labs with careful safety oversight by faculty and staff. Physical and occupational therapy equipment is squeezed into rooms, limiting the number of students that can be taught in each class. Enderis Hall had been the single home to the Health Sciences until enrollment outgrew its capacity and to accommodate program growth, eventually expanded into five buildings. The available instructional space is outdated and inadequate and requires multiple sections, increasing the associated operational costs and inhibiting effective instructional delivery. Inadequate support space for faculty and support staff to prepare materials forces these activities to be performed in the main instructional spaces, limiting their availability for scheduled instruction and open laboratory times where students learn development of skills and laboratory-based study, review, and project work. Interprofessional education, mandated by the accrediting agencies and supported by the World Health and other prominent organizations, is inhibited for all Health Sciences programs due to disparate program locations and absence of facilities for joint teaching, collaborative experiences, and debriefing.

The proposed renovation will create a new Rehabilitation Sciences Unit and co-locate many of the departments, including Athletic Training, Communication Sciences and Disorders, Kinesiology, Occupational Therapy, and Physical Therapy. Training outreach clinic units will be collocated to share administrative functions. The imaging program will make use of the former hospital imaging suite. The nutrition program will have space for the new doctoral program. Health Administration and Information can strengthen program ties to the School of Information Sciences that is also located in Northwest Quadrant. Biomedical Sciences will have larger instructional labs to expand the cohort size to accept more students and expand the number of graduates to meet occupation demands. Space vacated by Health Sciences in Enderis Hall will provide space for occupants of the Physics Building and surge space for units that need a temporary location due to construction in their building. Space vacated in other buildings is smaller in size and will be available for other units that require space.

Relocation to Northwest Quadrant without renovation would further compromise the Health Sciences programs that are already constrained by using spaces and configurations that limit class size and program offerings. Relocating to spaces as is would provide no programmatic benefits and would not support the program changes and education needed for the demand of health occupations in Wisconsin. Similarly, if Health Sciences programs were to remain spread across five campus buildings, the existing space cannot support the program changes and education needed for the demand of health occupations in this state.

PROPOSED SCHEDULE:

A/E Selection:	Jun 2023
SBC Approval:	Oct 2025
Bid Date:	Mar 2026
Start Construction:	May 2026
Substantial Completion:	Jan 2030
Final Completion:	Jul 2030

CAPITAL BUDGET REQUEST:

Construction:	\$137,729,000
Design:	\$10,960,000
DFD Fee:	\$6,337,000
Contingency:	\$20,659,000
Equipment:	\$13,640,000
<b>TOTAL:</b>	<b>\$189,325,000</b>

OPERATING BUDGET IMPACT:

It is estimated that an additional \$100,000 will be required annually to support the completion of this project for staffing, supplies and expenses, and energy bills. Adequate and appropriate operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that approximately \$900,000 will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that approximately \$2,559,000 (university portion of the 75% of Design Fee estimate) will be required at a minimum to fund planning and design efforts prior to seeking Board of Regents and State Building Commission construction authority.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).



# MADISON - HUMANITIES RELOCATION AND DEMOLITION

UNIVERSITY OF WISCONSIN  
MADISON  
DANE COUNTY  
AGENCY PRIORITY #6

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$292,581,000	<b>\$292,581,000</b>
GFSB	\$245,783,000	<b>\$245,783,000</b>
BTF	\$16,798,000	<b>\$16,798,000</b>
GIFTS/GRANTS	\$30,000,000	<b>\$30,000,000</b>

**PROJECT REQUEST:**

The UW System requests enumeration of \$292,581,000 (\$245,783,000 GFSB, \$16,798,000 BTF and \$30,000,000 GIFTS) to demolish the triangular portion of the original Art Lofts facility and the entire Mosse Humanities Building; partially renovate the remainder of the original Art Lofts facility; and construct a replacement facility, facility addition(s), and/or facilities to allow relocation and consolidation of the entire Art and Music Departments at UW-Madison.

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project relocates the remaining occupants (Art and Music Departments) of the dilapidated Mosse Humanities Building into replacement facilities and then demolishes the 377,197 GSF building and restores the site in preparation for future redevelopment. Project work includes creating a new, unified home for the School of Education’s Art Department in a 37,508 GSF renovated and 308,094 GSF expanded art facility with a new three-story addition. Spaces that house the creation of three-dimensional art (ceramics, glass and neon, paper making, printmaking, sculpture, and wood shops) and utilize heavy equipment and/or materials storage will be relocated to the ground floor. The upper floors will house units and spaces that have less intensive equipment and materials storage needs (administrative office, art education, drawing, graphic design, and painting). The single-story and basement triangle wing of the original facility will be demolished. Renovation work in the facility’s remaining space includes replacement, repairs, and augmentation to the building’s mechanical, electrical, telecommunications, plumbing, and fire protection systems to support the revised facility layout.

The proposed design solution will create a new, highly visible, and prominent entrance to the facility complex along Frances Street. This project will extend central campus utilities to the expanded and renovated facility complex and size each utility extension to accommodate known campus plans and future projects in this area of campus. Uniformly and consistently sized studios for each faculty member and graduate student will be provided. Multiple lecture classrooms will be constructed, and specialized instructional laboratories and studio spaces

will be created with support for heavy equipment and appropriate ventilation and dust collection. New student performance, exhibit, and gallery spaces will also be provided.

Project work also includes constructing a new 196,000 GSF replacement building for the Mead Witter School of Music to be located on the site of the current Extension Building (432 N. Lake Street). The program will consist of a new performance room, small and large rehearsal spaces, instructional spaces, instructional studios, department administration and faculty offices, and departmental support spaces. A new loading dock central to the site and access road into the center of the block will be included in the final design solution. The current Extension Building occupants and operations will be relocated through a different project and the new academic building will be constructed in its expanded footprint north of the Hamel Music Center.

This project will be designed in accordance with the UW Sustainable Building Guidelines, which require high levels of resource efficiency, actions to ensure healthy indoor air, and planning for changing energy systems and climate. These guidelines support Governor Evers' Executive Order 38 and the State of Wisconsin Clean Energy Plan (2022), which call for state agencies to lead-by-example by deploying and implementing energy efficiency, renewable energy, building resilience, and reducing emissions of facilities. The UW Sustainable Building Guidelines ensure a healthy building with reduced utility costs that also provides university students and communities with educational examples of forward-thinking resilient and sustainable design.

#### PROJECT JUSTIFICATION:

The Mosse Humanities Building (333,363 GSF) was constructed in 1966 and is in extremely poor condition but cannot be demolished and replaced until all current occupants and operations currently located there have been relocated. The building is oriented north to south along Park Street and has a second-floor level exterior plaza. The brutalist style building emphasized structural members which are constructed of exposed concrete and includes limestone panels throughout the façade. It is listed on the National Register of Historic Places as a contributing building in the Bascom Hill Historic District, Criterion A for education and politics/government and for Criterion C as an example of postmodern, brutalist architecture. The building is also listed on the Wisconsin Architecture and History Inventory.

The Art Lofts (78,974 GSF) includes four separate spaces constructed and conjoined at different times, with the complex formerly serving as a university warehouse. It currently houses state-of-the-art ceramics, glass, paper making, and bronze foundry facilities; a graduate darkroom; digital laboratories and studio spaces for more than 60 faculty and graduate students; public spaces for the display of student and faculty artwork; and a large art performance space. The Art Department, a unit within the School of Education, is located in the Art Lofts and occupies approximately 92,000 SF of the Mosse Humanities Building. A feasibility study completed in October 2019 provided the basis for this request, intending to consolidate the Art Department in a single location, enhance the department's presence on campus, relocate three-dimensional units onto the ground floor; and create equitably sized faculty and graduate studios. A thorough space inventory and needs analysis was conducted in both facilities and the selected design solution identified spaces within the Arts Lofts that could be selectively renovated to varying degrees to improve the space for continued use, recommended the demolition of the original single story and basement triangle building wing due to its

misaligned floor levels and low floor-to-floor heights, and proposed a new approximately 112,094 GSF addition to house the expanded Art Department at this single location.

The Hamel Music Center, located just south of the proposed new academic building site, was completed in 2019 and provides state of the art performance halls for the Mead Witter School of Music, complementing the school's academic program. The school is a community of musicians, scholars, and teachers, and is one of the largest departments in the College of Letters & Science occupying approximately 70,000 SF of the Mosse Humanities Building to serve 400-450 music majors, 50 full-time faculty, 7 adjuncts, and 20 support staff. The school is accredited by the National Association of Schools of Music and has been an institutional member since 1966. Since its beginning in 1895, the School of Music has committed to a rigorous, student-centered musical education. Faculty and staff provide models of academic and artistic leadership, and students in the program reap the benefits of a dynamic public university and the intellectual and artistic opportunities provided in Madison. The school offers flexible programs with innovative and global approaches to music study. As a collective of overlapping musical communities, the Mead Witter School of Music is committed to providing an education that values musical and academic rigor, nurtures innovation, collaboration and creativity, and balances preparation for professional musical careers with personal fulfillment. Curricular offerings instill an active understanding of music as both cultural expression and social practice and cultivate a life-long active engagement with music. Public programming, diverse student ensembles, artists in residence and prestigious faculty ensembles demonstrate how the school embraces the Wisconsin Idea. The school educates many non-music majors through courses generating more than 2,500 student credit hours per semester.

The Mosse Humanities Building site has been identified as the future location for two separate replacement facilities with a 250,000 GSF cumulative potential that would include 450 below grade/below building parking stalls. The proposed site is ideal, with a prominent position at the base of Bascom Hill and adjacency to the Library Mall. Historic design considerations will be implemented as appropriate because this location is within the Bascom Hill Historic District. Since the Mosse Humanities Building has been identified for demolition and redevelopment, all current occupants of that facility, including the Art and Music Departments, will require new permanent homes elsewhere on campus. The planning and design efforts already completed have concluded the Mosse Humanities Building cannot effectively be renovated for the art or music programs. Through multiple campus planning and targeted project analysis and investigations, it has been determined that the proposed scope of work included in this request represents the highest, and best use of the proposed site. With the construction of Levy Hall already underway to house other units located in the facility, this proposed scope of work represents the final phase of necessary relocations, completely vacating and subsequently demolishing the rapidly failing facility.

The building is well past its expected useful life, with a significantly deteriorated building envelope and exterior window/wall system, uncorrectable humidification conditions, and insufficient environmental controls. A complete, detailed facilities condition assessment was completed in 2016. Structural failures have occurred in the building, including exposed ceiling failures on the third-floor outdoor deck, and spalled concrete that fell to the ground along the west façade.

The Humanities Building is inherently difficult to modify due to the nature of the exposed structural elements and the unique exterior window/wall system. The building has had numerous chronic design, functional, and operational issues that have been exacerbated over time with the aging of the structure, building envelope elements, mechanical systems, technology requirements (cable management) and deferred maintenance issues due to the long-term use of the building. The in-floor, cast-in-concrete, radiant heating system has been inoperable for decades and cannot be feasibly repaired. The occupants on the third floor use layers of carpeting to keep their feet warm in the winter. Due to uncontrollable humidity issues, moisture buildup on exterior, single-pane windows and uninsulated metal panels routinely results in frost and ice accumulations.

The performance spaces were converted to lecture halls with the completion of the Hamel Music Center. Rehearsal halls lack appropriate storage facilities and are crowded with larger groups of musicians. Since the performance spaces are in a separate facility, all instruments must be transported outside for performances and rehearsals, a practice that impacts delicate instruments. Space shortages that will be resolved with a replacement facility include a recording studio; rehearsal space for chamber, choral, jazz, and marching band; graduate students; music education resources; and music technology.

The option to comprehensively remodel the Mosse Humanities Building was investigated and determined to be cost ineffective, as the budget estimate to renovate would have resulted in a significantly compromised facility that was more than 75% of the cost to construct a new facility with no compromises. Alternate campus sites to those proposed are not feasible, as they would be remote from the newly completed Hamel Music Center and the established Art Lofts programs.

**PROPOSED SCHEDULE:**

A/E Selection:	Aug 2025
SBC Approval:	Apr 2027
Bid Date:	Jun 2027
Start Construction:	Aug 2027
Substantial Completion:	Aug 2030
Final Completion:	Feb 2031

**CAPITAL BUDGET REQUEST:**

Construction:	\$204,176,000
Design:	\$22,698,000
DFD Fee:	\$9,365,000
Contingency:	\$29,933,000
Equipment:	\$26,409,000
<b>TOTAL:</b>	<b>\$292,581,000</b>

**OPERATING BUDGET IMPACT:**

It is estimated that an additional \$3,156,309 will be required annually to support the completion of this project for staffing, supplies and expenses, and energy bills. Adequate and appropriate



operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that no additional funding will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that approximately \$15,202,000 (75% of Design Fee estimate) will be required at a minimum to fund planning and design efforts prior to seeking Board of Regents and State Building Commission construction authority.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).



# STEVENS POINT - SENTRY HALL ADDITION AND RENOVATION

UNIVERSITY OF WISCONSIN  
 STEVENS POINT  
 PORTAGE COUNTY  
 AGENCY PRIORITY #7

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$98,098,000	\$98,098,000
GFSB	\$91,098,000	\$91,098,000
GIFTS/GRANTS	\$7,000,000	\$7,000,000

**PROJECT REQUEST:**

The UW System requests enumeration of \$98,098,000 (\$91,098,000 GFSB and \$7,000,000 GIFTS) to construct an addition and comprehensive renovation of Sentry Hall at UW-Stevens Point.

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project completely renovates approximately 89,284 GSF and constructs a new 21,716 GSF addition to the Collins Classroom Center, transforming the facility into the new home for the Sentry School of Business and Economics Centers. The resulting facility will highlight a student forward approach by providing informal and unscheduled spaces for interaction among students, faculty, and staff. The new instructional spaces will be modernized to support blended learning environments through technology and flexible furnishings and accommodate future growth. The project will create a sustainable facility that showcases the university’s commitment and support of environmental stewardship. More than 60% of the completed facility will be dedicated to instruction and study space, including active learning classrooms and computing laboratories, and another 16% to academic and business centers. The centers space includes data analytics, an applied marketing laboratory, a finance/investment laboratory, and business economic insight space.

The exterior scope of work for the building includes a re-cladding of the exterior skin. The existing exterior wall lacks an efficient thermal resistance and there are significant thermal bridges, as concrete edge beams are exposed directly to the environment. To alleviate the thermal bridging, the backup wall will be moved to the face of the existing structure allowing for a continuous thermal envelope that will significantly improve the efficiency and provide a reduction on the heating and cooling systems. This also allows the three-story glazing to bypass the structure to create the desired scale of the building. Daylighting the interior of the building has also been an important consideration of the design concept. Large curtainwalls have been included in the design of the building to bring natural light into the floor plate. Light monitors and a re-glazing of the fourth-floor walls will also have a significant influence on the interior of

the floor plate. The new light monitors within the fourth-floor courtyard allow natural light to penetrate to the third floor.

Site modifications, including re-grading the eastern courtyard, will provide improved site accessibility. Massing studies focused on locating proposed additions to maximize building access and provide nodes of high activity adjacent to entries. The preliminary design concept highlights prominent entrances, engages Fourth Avenue and Isadore Street, activates the east courtyard, and provides access from the south parking lot. The proposed western addition, a floating mass, will provide a new transparent main entry point at the northwest corner and enhance building accessibility, circulation, and life safety. The proposed southern addition accommodates displaced building services space and mechanical, electrical, and plumbing infrastructure systems and equipment and allows the first floor to maximize usable square footage and finished ceiling heights. A new emergency power generator will be placed adjacent to the loading and service area, hidden by the addition and screened from public view by a retaining wall. Existing exterior site utilities and mains will be replaced to connect to municipal services. Site utilities such as the campus steam line will be rerouted to avoid building additions. Two primary electrical/telecommunications utility pits and one steam utility pit will be replaced. Approximately 550 LF of underground steam and condensate utilities and 500 LF of primary electrical and telecommunications lines will be relocated along the Isadore Street corridor to accommodate the new building addition.

The HVAC system throughout the facility, along with all associated equipment, distribution, and controls will be completely replaced. The mechanical penthouse along with all associated contents will be demolished and replaced with expanded mechanical space in the proposed southern addition. Due to the prevalence of low, 12-foot structural floor levels, it is anticipated that a chilled beam system will be used throughout the facility to maximize floor to finished ceiling heights. The domestic water main will be replaced with a larger, combined domestic water and fire protection service to support the new fire suppression system retrofit throughout the facility.

Current building occupants will be strategically relocated to permanent spaces within the College of Professional Studies Building and the Science Building. During the Albertson Hall Replacement Project, Library and Student Academic Success functions will temporarily occupy approximately 16% of the facility. Following the completion of the Albertson Hall Replacement Project in Fall 2025, these functions will move back into its replacement facility. Space planning efforts determined there is adequate space within the Collins Classroom Center to accommodate long-term projected growth for the school.

This project will be designed in accordance with the Universities of Wisconsin Sustainable Building Guidelines, which require high levels of resource efficiency, actions to ensure healthy indoor air, and planning for changing energy systems and climate. These guidelines support Governor Evers' Executive Order 38 and the State of Wisconsin Clean Energy Plan (2022), which call for state agencies to lead-by-example by deploying and implementing energy efficiency, renewable energy, building resilience, and reducing emissions of facilities. The UW Sustainable Building Guidelines ensure a healthy building with reduced utility costs that also provides university students and communities with educational examples of forward-thinking resilient and sustainable design.

## PROJECT JUSTIFICATION:

The Collins Classroom Center was constructed in 1966. The brutalist building is located on the corner of Fourth Avenue and Isadore Street and houses College of Letters and Science programs. This location offers the community and campus a major east-west corridor for vehicular and pedestrian traffic, and it provides an excellent opportunity for campus marketing and branding. The City of Stevens Point advised campus during 2021 that it planned to replace the Fourth Avenue corridor in 2026 or 2027. In collaboration with the host municipality, the university has completed pre-design work for a Fourth Avenue renovation. The scope of that project includes redevelopment of the streetscape and boulevard, landscape improvements, potential easement and branding opportunities, and connections to pedestrian plazas, walkways, and adjacent parking lots. A comprehensive facility upgrade to the Collins Classroom Center, along with the proposed Student Health and Wellness Addition to Marshfield Clinic Champions Hall (located directly across the street) will enhance the campus gateway and revitalize the streetscape.

Business schools are the traditional university and regional anchors across the nation. According to the U.S. Department of Education, National Center for Education Statistics, nearly one fifth of all bachelor's degrees awarded are in the field of business, which validates university's utilizing them as talent incubators and enrollment anchors. Unfortunately, this tradition cannot be fully realized at UW-Stevens Point due to the poor quality and condition of the available facilities, which eliminates the possibility of showcasing the business programs in a highly competitive environment.

The Collins Classroom Center is physically and functionally obsolete, diminishing perceptions of program quality. This misperception limits the ability of the school to recruit prospective students who are swayed by facilities available by competitors. Outdated technology and distance education spaces also limit the ability of the school to reach new populations outside of the region with innovative online programs, further limiting the ability to meet enrollment growth targets. Facilities that match visual expectations of students and stakeholders, encourage innovation, and have capacity to meet the demands for talent development in Central Wisconsin are essential for the long-term success of UWSP. A renovated and reimagined facility will raise the external visibility of the school with regional businesses and the community, effectively elevating their profile for prospective students and partners. The proposed scope of work allows the university to project the professionalism inherent in its programs to prospective students and growing enrollments.

Despite these circumstances and conditions, enrollment in the Sentry School of Business has grown more than 28 percent since 2007 and grew 36% from Fall 2019 to Fall 2023. The Masters of Business Administration program has enrolled more than 70 students and generated \$1 million in revenue in its second year. First year enrollments are consistently strong and growing, for example, there was a Fall 2023 enrollment increase of 33.1% from 2022. Recent 10-year labor market projections for occupations related to business majors show greater-than-average growth in Wisconsin. Feedback from industry partners on the Business Advisory Council, Corporate Partners, and internship programs all report talent recruitment and professional development needs as a major concern for their businesses and for community development

overall. These facts predict strong continued demand for business programs and demonstrate why a strong business school is essential to the university's strategic priorities.

Recent growth has resulted in physically disjointed and inadequate space. To satisfy program space needs, the school currently occupies more than a third of the available space in the College of Professional Studies (CPS) building. Programs overflow into adjoining buildings that are not typically used by the school and the scattered physical presence negatively affects perceptions because the true size and scope of services is not evident. The remaining spaces within CPS are occupied by the School of Education and the School of Health Sciences and Wellness, with no room remaining for future program expansion. After a thorough space analysis, it was determined that relocating the school to the Collins Classroom Center (CCC) would accommodate the growth for programs in both CCC and CPS facilities.

Demolition of the Collins Classroom Center and its replacement with a new facility was considered. This alternative was determined to be financially infeasible and that renovating the current facility was more cost-effective. Due to the failing building infrastructure, multiple and individual building system renovations could potentially be pursued through the All Agency and/or Minor Facilities Renewal projects programs. However, program budget thresholds limit that scope of work and would therefore extend the disruption to building occupants and operation for several consecutive biennia, which is highly undesirable and logistically challenging with so little swing space available to facilitate the project work.

If the proposed project is not enumerated, the university would be severely limited in its ability to meet goals expected of it by regional businesses and the school would be unable to grow within its current space allocation. The university will continue to struggle with recruitment and retention due to the inherent facility disadvantages compared to competitors and misperceptions of program quality. The university could not align with other entities that provide support to business and industry such as Continuing Education and the Small Business Development Center. The school would be hampered by the inability to provide coordinated services to the business community and deliver high levels of service to the region.

**PROPOSED SCHEDULE:**

A/E Selection:	Nov 2023
SBC Approval:	Apr 2026
Bid Date:	Jun 2026
Start Construction:	Oct 2026
Substantial Completion:	Dec 2028
Final Completion:	Jun 2029

**CAPITAL BUDGET REQUEST:**

Construction:	\$72,397,000
Design:	\$5,930,000
DFD Fee:	\$3,325,000
Contingency:	\$10,726,000
Equipment:	\$5,720,000
<b>TOTAL:</b>	<b>\$98,098,000</b>

**OPERATING BUDGET IMPACT:**

It is estimated that an additional \$29,967 will be required annually to support the completion of this project for staffing, supplies and expenses, and energy bills. Adequate and appropriate operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that approximately \$550,000 will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that approximately \$3,984,000 (75% of Design Fee estimate) will be required at a minimum to fund planning and design efforts prior to seeking Board of Regents and State Building Commission construction authority.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).





# PARKSIDE - WYLLIE HALL RENOVATION COMPLETION (LEVELS L1/L2/L3)

UNIVERSITY OF WISCONSIN  
 PARKSIDE  
 KENOSHA - KENOSHA COUNTY  
 AGENCY PRIORITY #8

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$35,342,000	<b>\$35,342,000</b>
GFSB	\$35,342,000	<b>\$35,342,000</b>

**PROJECT REQUEST:**

The UW System requests enumeration of \$35,342,000 GFSB to complete an academic and administrative facility renovation at UW-Parkside.

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

The first phase of the project replaced the main building mechanical, electrical, and plumbing equipment; main building distribution vertical risers; and branch distribution holistically on Levels D2 and D1 and partially on L1 (approximately 81,000 GSF total). Work in this project includes the following holistically on building levels L2, L3, campus administration area, and any portion of L1 not previously completed: replacing branch mechanical, electrical, telecommunications, and plumbing building infrastructure distribution; replacing all suspended acoustical ceiling systems, lighting fixtures, louvers, and vents; and modifying and relocating sprinkler system heads as required to accommodate the new ceiling grid and dimensions. All pneumatic controls will be replaced with new Direct Digital Controls and integrated into the campus Building Automation System. Network cabling will be replaced and terminated into networking closets and all networking closets will be connected to emergency power. The University Police radio transmitters, repeaters, equipment and associated central hub will also be replaced.

Restrooms will be renovated to meet current accessibility standards and guidelines and all fixtures and floor drains will be replaced. The following items will be replaced to match the design, styles, colors, materials, and sizes installed under the Phase I renovation: new lighting controls and fixtures to be LED units; suspended acoustical ceiling system(s); sprinkler heads; mechanical and ventilation system louvers and vents; flooring and wall finishes; and window treatments. The library book and media ranges located on levels L1, L2, and L3 will be replaced, reconfigured, and spaced to meet current accessibility guidelines. Marketing will be relocated from L3 and co-located with Creative Services on the D2 level. Campus Technology Services will be relocated from the L1 concourse in Wyllie Hall to the adjacent L1 concourse space available

in the Rita Tallent Picken Regional Center for the Arts L1 concourse, adjacent to the campus data center.

The ballasted roofing systems will be replaced with either new, fully adhered, EPDM roofing systems or green roofing systems with appropriate structural enhancements and modifications where necessary. If the roof structure is structurally suitable, new photovoltaic solar arrays will be installed on one or more roof sections. Roofing work will be coordinated around electrical conduits run across the roofing surface, mechanical equipment curbs, and other roof penetrations. OSHA compliant fall protection appurtenances and features will be determined and associated cost estimates provided (including all required structural modifications) for all roof sections included in this project. It is anticipated that the visitor parking lot adjacent to Wyllie Hall, along with the natural turf areas on the east side of the facility will serve as the staging area during project construction and will require extensive restoration and resurfacing at the conclusion of this project.

There are two administrative and service operations (Business Services, Human Resources) located in Tallent Hall, physically separated by a fair distance from the main campus administration, communications, and academic operations located in the core campus facilities. Recent development of programs in the Health Sciences area have resulted in reallocating underutilized space in Tallent Hall to these new, emerging program areas. It is conceivable, considering the demand for the Health Sciences degrees statewide and in particular in the southeast portion of the state, that these programs will require additional space in the near future, and Tallent Hall is a logical place to house that potential growth. This project will relocate the administrative and service units located in Tallent Hall to Level L3 of Wyllie Hall and therefore also reducing the library space to accommodate this move. The administrative elevator serving lower Main Place and the campus administrative area will be reconfigured, modified, and replaced to provide additional stops and facilitate better interior building circulation between the split-level the collective administrative units on Levels L2.5 and L3.

This project will be designed in accordance with the UW Sustainable Building Guidelines, which require high levels of resource efficiency, actions to ensure healthy indoor air, and planning for changing energy systems and climate. These guidelines support Governor Evers' Executive Order 38 and the State of Wisconsin Clean Energy Plan (2022), which call for state agencies to lead-by-example by deploying and implementing energy efficiency, renewable energy, building resilience, and reducing emissions of facilities. The UW Sustainable Building Guidelines ensure a healthy building with reduced utility costs that also provides university students and communities with educational examples of forward-thinking resilient and sustainable design.

The design solution alternatives and all proposed project work will be reviewed, coordinated, and approved by the State of Wisconsin Historical Society and the Universities of Wisconsin Historic Preservation Officer.

#### PROJECT JUSTIFICATION:

The building infrastructure systems, equipment, and components not previously replaced in the Phase I project are generally still original to the building construction in 1972 and more than 50 years old. These items have exceeded their useful life expectancy by all industry standards. System deficiencies were investigated, documented, and prioritized during the development of

the Wyllie Hall Renewal and Academic Success Feasibility Study. A multi-phase, multi-biennium renewal plan was developed during that study. The Phase I renovation was enumerated as part of the 2017-19 biennial capital budget and building infrastructure maintenance and replacement which were advantageous to accomplish while completing the major space renovations related to the academic success goals of that project. Aligning the proposed project budget with capital funding trends at that time, the building infrastructure upgrades for levels L2 & L3 were identified as the second and final phase.

This artificial segmentation of the renovation and repair work has resulted in compromised, bifurcated, and operationally burdensome building infrastructure systems. While it has been known for more than ten years that the condition of the mechanical piping on the highest floor levels were in the worst condition, the lower floors were advanced as the first phase because it was the best logistical approach. Replacing the main building mechanical, electrical, and plumbing equipment located in the basement and vertical risers throughout the building provided improved floor by floor isolation of building systems and established a reduced intrusive baseline of work to replace the remaining branch distribution systems on the highest floor levels.

Detailed condition assessments completed almost 10 years ago determined that while some original building infrastructure and system were good initial quality and still functioning, these systems had already exceeded their expected useful life and should be replaced. Age and deterioration of these building systems has progressed at an increased pace since that last condition assessment, evidenced by routine mechanical piping sediment deposits, rusted through floor drains, electrical system overloads, and roof leaks in the campus administration area. The maintenance staff routinely pull significant amounts of rust, metal, and pipe slake from the strainers on the newly replaced air handling units. This debris is from the original heating pipes on the upper levels of the building that were not replaced in the first phase. The control valves on the heating system do not operate properly resulting in maintenance difficulties in repairing the system because it cannot easily be isolated. After the completion of the first phase, any work on the heating system on levels L2 or L3 will require those levels to be completely drained down to the L1 level in order to make repairs, then refill and vent as many as two floors of heating pipe to make the system operational. Restroom floor drains have rotted away and will need to be replaced. Stained ceiling tiles from multiple roof leaks are evident throughout both floors and are prominent in the Chancellor's Office and Chancellor's Conference Room. These conditions and events pose an immediate concern for property damage and unsafe working environments, in particular to those areas recently renovated under the Phase I project.

The restrooms on Levels L2 and L3 do not comply with the current standards for accessibility, including the space provided for a turn radius. Similarly, the remaining book and media ranges do not meet current accessibility standards in terms of aisle width, reach distances required for materials on the lowest and highest shelves, and aisle lighting. The networking cable runs exceed 300 LF, resulting in faded signals, unreliable connections, and reduced speeds available. This is vital as the campus has moved to more online resources, online learning options and online meetings and workshops. During the recent pandemic, as more operations and meetings were conducted virtually, it was common for signal reliability issues to negatively impact the

Chancellor’s cabinet meetings with disruption to video, audio, or both. During the Fall of 2021, a live stream event to allow students to interact with campus administrators experienced three independent service disruptions, adversely affecting the experience for both students and administrators. Centralizing the networking racks to the unused elevator expansion shafts constructed with the original building will reduce the distance of all building cable runs and improve signal strength and reliability.

The library has reduced its data warehousing footprint over the last several years by an estimated 25%. The print journals and reference materials have been replaced with electronic versions. Physical books have been steadily replaced with e-Books and the current annual rate of reduction is approximately 2%. It is anticipated that these space management measures will support this proposed scope of work to meet current accessibility guidelines for the remaining book and media ranges as well as potential relocation of business and service units from Tallent Hall.

The option to renovate Wyllie Hall through multiple maintenance projects was determined to be not cost effective, not efficient, and overly disruptive to campus, facility, and program operations. The floor plates are too large to approach branch mechanical, electrical, and/or plumbing distribution in a piecemeal approach with any meaningful accomplishment as the end product. While it may be feasible to approach each remaining floor as a unique and standalone phase, those resulting project costs still require individual enumeration and formal design consultant selection, and both processes introduce inherent schedule implications and prolonging or extending of the operational disruptions and incomplete facility provisions.

In particular, the campus networking infrastructure is now operating as parallel systems between the original building configuration and the partial replacement configuration that was completed in the first phase. This doubles the maintenance and operational management of the entire infrastructure unless or until it can be merged into a cohesive, singular system configuration. The inability to predict future funding availability for each sub-phase project biennium to biennium also presents the possibility of having more bifurcated building infrastructure systems not just floor by floor, but zone by zone. Ultimately, the building infrastructure is failing at a rate that clearly indicates catastrophic failure for certain systems is already in its early stages. It is not believed that the condition of these systems could withstand a long, prolonged, multi-biennium approach.

**PROPOSED SCHEDULE:**

A/E Selection:	Mar 2024
SBC Approval:	Dec 2025
Bid Date:	Mar 2026
Start Construction:	Jun 2026
Substantial Completion:	Jun 2028
Final Completion:	Dec 2028

CAPITAL BUDGET REQUEST:

Construction:	\$22,562,000
Design:	\$2,963,000
DFD Fee:	\$1,044,000
Contingency:	\$3,381,000
Equipment:	\$5,392,000
<b>TOTAL:</b>	<b>\$35,342,000</b>

OPERATING BUDGET IMPACT:

It is estimated that no additional funding will be required annually to support the completion of this project for staffing, supplies and expenses, and energy bills. Adequate and appropriate operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that approximately \$750,000 will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that approximately \$2,074,500 (75% of Design Fee estimate) will be required at a minimum to fund planning and design efforts prior to seeking Board of Regents and State Building Commission construction authority. The Universities of Wisconsin Administration have requested \$1,215,500 Segregated Revenue from the State of Wisconsin, but the status of that request at the time of this document publication is unknown. If awarded either in whole or in part, the reimbursable cost impact would be reduced by the corresponding award amount.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).



# MADISON - NEW RESIDENCE HALLS

UNIVERSITY OF WISCONSIN  
 MADISON  
 DANE COUNTY  
 AGENCY PRIORITY #9

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$293,411,000	<b>\$293,411,000</b>
PRSB	\$293,411,000	<b>\$293,411,000</b>

**PROJECT REQUEST:**

The UW System requests enumeration of \$293,411,000 PRSB to construct new student residence facilities at UW-Madison.

<b>Governor’s Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project will construct new semi-suite, double occupancy bedrooms with shared bathrooms to alleviate current overflow housing conditions. There are multiple potential sites for this work and each new residence hall will include a front desk; spacious common areas; collaborative, multi-purpose, and study rooms; resident assistant quarters and staff apartments; office space; laundry facilities, a central mailing/package center, and storage. Dining options and accommodations for as many as 400 seats will also be incorporated. Project work includes site preparation, including demolition of existing facilities and structures as required to facilitate the new construction (approximately 350,000 GSF). Architectural, mechanical, electrical, fire protection, plumbing, site development, and landscaping upgrades will also be provided to enhance functionality and sustainability of the new facilities. Parking will be provided for each new residence hall to support move in/out activity, deliveries, and employee needs.

This project will be designed in accordance with the UW Sustainable Building Guidelines, which require high levels of resource efficiency, actions to ensure healthy indoor air, and planning for changing energy systems and climate. These guidelines support Governor Evers' Executive Order 38 and the State of Wisconsin Clean Energy Plan (2022), which call for state agencies to lead-by-example by deploying and implementing energy efficiency, renewable energy, building resilience, and reducing emissions of facilities. The UW Sustainable Building Guidelines ensure a healthy building with reduced utility costs that also provides university students and communities with educational examples of forward-thinking resilient and sustainable design.

**PROJECT JUSTIFICATION:**

UW-Madison is committed to finding ways to foster a vibrant university community that effectively meets the educational and social needs of students and improves the overall quality of the first-year experience. Research shows that students who live on campus during their first-

year fare better academically and are more likely to attain a college degree than students who live off campus. On-campus housing supports the university's educational mission. UW-Madison's ability to house first-year students is critical to its vision for enrollment. The university consistently maintains a goal of guaranteeing all first-year students housing at reasonable rates with the highest level of services. This goal was first achieved in 2013. However, with increased enrollment and related increased housing requests, University Housing is no longer able to meet this goal. As undergraduate demand has grown, University Housing has increased the use of temporary spaces and reduced contract offers to non-first-year students (transfers, exchanges, and returners). The next Facilities Master Plan will consider current and future increases in enrollment and related impacts on operations. As a self-funded division, the financial stability of University Housing relies on filling all possible on-campus resident spaces. The project cost and impact on rates will be a major consideration in this project.

This project contributes to a transformational UW-Madison initiative to address critical housing and dining shortages across campus. University Housing occupancy rate is over capacity (114%), achieved through the conversion of lounges to resident rooms and over 700 double-occupancy rooms into triple-occupancy rooms. More than 25% of students living in the residence halls are in expanded spaces. Low vacancy rates in the rental housing market along with rising costs continue to create challenges for students. This is a concern as the campus continues to prioritize access and affordability for students and the broader Madison community. Student housing issues, if not addressed, will constrain future enrollment, and will hinder UW-Madison's ability to help increase the region and state workforce.

An expansion of on-campus housing capacity aligns with UW-Madison's commitment to provide affordable, high-quality options that enhance student life and support academic success. The development timeline includes an early occupancy target of July 2027 and underscores the urgency and planning required for a successful project. A significant investment in the campus infrastructure, the project highlights the university's dedication to meeting its evolving needs, student population, and successful learning environments.

The only alternative would be to do nothing but that would suggest the university is not interested in providing a high-quality experience for students or their academic success as evidenced in higher retention and graduation rates. Although many areas within a university setting offer educational opportunities for students, none have the potential to influence as many students as the residence halls. Research continues to reveal that students who live in residence halls consistently persist and graduate at higher rates than students who have not had this experience. Living on campus maximizes opportunities for social, cultural, and extracurricular involvement, impacting student development.

**PROPOSED SCHEDULE:**

A/E Selection:	Jan 2025
SBC Approval:	Dec 2026
Bid Date:	Apr 2027
Start Construction:	Jun 2027
Substantial Completion:	Jul 2029
Final Completion:	Jan 2030



CAPITAL BUDGET REQUEST:

Construction:	\$216,971,000
Design:	\$18,537,000
DFD Fee:	\$9,931,000
Contingency:	\$31,286,000
Equipment:	\$16,686,000
<b>TOTAL:</b>	<b>\$293,411,000</b>

OPERATING BUDGET IMPACT:

It is estimated that an additional \$22,739,773 will be required annually to support the completion of this project for staffing, supplies and expenses, and energy bills. Adequate and appropriate operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that approximately \$70,000 will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that approximately \$12,465,750 (75% of Design Fee estimate for Major Projects, 50% of Design Fee Estimate for All Agency, Instructional, and Minor Projects) will be required at a minimum to fund planning and design efforts prior to seeking Board of Regents and State Building Commission construction authority.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).



# MILWAUKEE - SANDBURG HALL EAST TOWER RESTROOM RENOVATIONS

UNIVERSITY OF WISCONSIN  
MILWAUKEE  
MILWAUKEE COUNTY  
AGENCY PRIORITY #10

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$14,737,000	\$800,000
PRSB	\$14,737,000	\$0
BTF	\$0	\$800,000

**PROJECT REQUEST:**

The UW System requests enumeration of \$14,737,000 PRSB to renovate restrooms at UW-Milwaukee.

<b>Governor’s Recommendation:</b>	<b>Approve the allocation of \$800,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This project will complete approximately 12,000 GSF of interior renovations focused on remediation of failed plumbing systems and fixtures which have led to ongoing mold, rust, and other architectural deficiencies throughout the Sandburg Hall East Tower. The HVAC, electrical, and fire alarm systems will be renovated to resolve deferred maintenance and comply with current life and safety codes. The project will also create new ADA accessible resident rooms and bathrooms. Plumbing laterals, fixtures, and shower surrounds that have corroded from years of use and require an increasing number of emergency repairs will be replaced. The repairs on a lower floor show signs of water damage from leaking upper floor pipes. This facility is extremely popular with students because it is the only resident tower with air conditioning and in-suite kitchen facilities. The project will be constructed in two phases, strategically coordinating sets of floors to take off-line over two consecutive summer sessions and allowing the campus to provide on-campus housing to as many students as possible during the Fall and Spring semesters.

This project will be designed in accordance with the UW Sustainable Building Guidelines, which require high levels of resource efficiency, actions to ensure healthy indoor air, and planning for changing energy systems and climate. These guidelines support Governor Evers' Executive Order 38 and the State of Wisconsin Clean Energy Plan (2022), which call for state agencies to lead-by-example by deploying and implementing energy efficiency, renewable energy, building resilience, and reducing emissions of facilities. The UW Sustainable Building Guidelines ensure

a healthy building with reduced utility costs that also provides university students and communities with educational examples of forward-thinking resilient and sustainable design.

#### PROJECT JUSTIFICATION:

The Sandburg Hall complex provides accommodations for approximately 2,800 students. It opened in 1970 with a west tower (16 floors), a south tower (20 floors), and a Green Commons (two floors that connects all three towers). The north tower (28 floors) opened in 1971. These three towers provide suite-style accommodations with single and double bedrooms that share a common bathroom. The Green Commons includes space for food service, a convenience store, a cinema, administration, and support. The 19-floor east tower (143,780 GSF) opened in 2001 and provides apartment-style rooms. The east tower includes 102 resident bathrooms equaling 9,026 ASF of space.

A project to address the maintenance needs of the original three towers was enumerated in the 2017-19 biennium. A comprehensive building code and facility condition assessment was performed on the entire complex. A master plan was developed to renovate and repair Sandburg Hall. Design alternatives, phasing options, and plan implementation scenarios with corresponding budget estimates and schedules were developed for the proposed scope of work included in the enumerated project. The south tower was in the worst condition and its work was prioritized and completed first, followed by the north tower, which is currently under construction. During the planning and design phases of the first two towers, the scope of work was limited to building infrastructure and life safety deficiencies. Even with this approach, the enumerated budget is not sufficient to complete all three towers as originally intended. It was also determined during the planning and design of the enumerated project that the Sandburg Commons required a sprinkler system retrofit to meet current code, which resulted in approximately \$2 million of unplanned scope being included in the enumerated project. The west tower renovation was enumerated in the 2021-23 biennium, project work is substantially complete, and the project is in the process of being closed.

The resident bathroom shower pans were installed improperly throughout the east tower, resulting in structural failures, leaks, flooding, severe molding, rusting of door frames/steel wall studs and other metal fixtures, seepage into adjacent spaces, and significant damage to surrounding structures. The proposed scope of work includes replacement of plumbing laterals; failed and failing steel wall studs; shower pans, controls, fixtures, tile surrounds, door assemblies, floor tile, restroom cabinetry and mirrors, carpet inside the suite, and any other related wall finishes. Project components included in the final design solution will be itemized and prioritized so that campus may adjust scope and scale as needed. Architectural renovations of restrooms and surrounding suites will meet or exceed modern ADA standards.

The alternatives to this major project are to complete the upgrades in phases with smaller maintenance projects. A single project will provide continuity of design and lessen the impact on building occupants. In addition, this approach avoids cost escalation that would result by spreading the proposed work over several biennia. Deferring the proposed scope of work creates increased risk for continued flooding, the associated loss and liability claims resulting from the expanded rust and mold issues and ultimately may render the facility uninhabitable.

PROPOSED SCHEDULE:

A/E Selection:	Nov 2025
SBC Approval:	Oct 2026
Bid Date:	Jan 2027
Start Construction:	May 2027
Substantial Completion:	Aug 2029
Final Completion:	Feb 2030

CAPITAL BUDGET REQUEST:

Construction:	\$11,037,000
Design:	\$1,536,000
DFD Fee:	\$508,000
Contingency:	\$1,656,000
<b>TOTAL:</b>	<b>\$14,737,000</b>

OPERATING BUDGET IMPACT:

It is estimated that an additional \$1,237,000 will be required annually to support the completion of this project for PR debt service, staffing, supplies and expenses, and energy bills. Adequate and appropriate operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that approximately \$150,000 will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that approximately \$1,001,250 (75% of Design Fee estimate) will be required at a minimum to fund planning and design efforts prior to seeking Board of Regents and State Building Commission construction authority.

<b>SBC Options:</b>	<ol style="list-style-type: none"> <li><b>Approve the recommendation to allocate \$800,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b></li> </ol>
	<ol style="list-style-type: none"> <li>Deny the recommendation (defer the request).</li> </ol>



# STOUT - RECREATION COMPLEX ADDITION AND RENOVATION

UNIVERSITY OF WISCONSIN  
 STOUT  
 MENOMONIE - DUNN COUNTY  
 AGENCY PRIORITY #11

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$31,728,000	\$31,728,000
PRSB	\$26,728,000	\$26,728,000
PR-CASH	\$5,000,000	\$5,000,000

**PROJECT REQUEST:**

The UW System requests enumeration of \$31,728,000 (\$26,728,000 PRSB and \$5,000,000 PR-CASH) to construct the Recreation Complex Addition and Renovation at UW-Stout.

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project constructs a new 11,750 GSF addition on the west side of the Sports & Fitness Center and renovates 27,658 GSF within the complex to alleviate space deficits for fitness, recreation, and wellness. The decommissioned natatorium will be converted into a multi-purpose gymnasium, the athletic weight room will be converted into multi-use studios, and the fitness center will become the new home for the relocated athletic weight room. The second floor of the addition will house several multi-use courts marked for a variety of sports. Locker rooms will be significantly expanded and improved to address issues including quality and privacy. Athletics' team locker rooms overall space will be slightly reduced while cardio/strength fitness space and recreation locker rooms, gymnasium, and multi-purposes space will be significantly increased in the resulting facility. A new, single facility entrance will be developed to improve accessibility and security, improve building circulation and management, and allow increased building capacity. The new entrance is primarily funded through donor gifts. This project also enhances accessibility and use of adjacent spaces within the Sports & Fitness Center that are not included in the proposed scope of work.

Building infrastructure will be completely renovated or replaced in project areas and site utilities will be relocated, renovated, and/or replaced as necessary to facilitate the new addition. Project work includes re-locating the underground steam duct bank, medium voltage electrical service, and storm sewer; replacing the steam reducing station, medium voltage transformer, and switchgear; eliminating the motor control center and electrical feeder taps; and upsizing the domestic water service. Pedestrian pathways will be improved, and the adjacent parking lot will receive enhanced storm water treatment systems and be resurfaced. The fire alarm and smoke detection system in the entire complex will be replaced with a single, unified system. Project

areas will receive new HVAC, electrical, telecommunications, fire protection, and plumbing systems.

This project will be designed in accordance with the UW Sustainable Building Guidelines, which require high levels of resource efficiency, actions to ensure healthy indoor air, and planning for changing energy systems and climate. These guidelines support Governor Evers' Executive Order 38 and the State of Wisconsin Clean Energy Plan (2022), which call for state agencies to lead-by-example by deploying and implementing energy efficiency, renewable energy, building resilience, and reducing emissions of facilities. The UW Sustainable Building Guidelines ensure a healthy building with reduced utility costs that also provides university students and communities with educational examples of forward-thinking resilient and sustainable design.

#### PROJECT JUSTIFICATION:

The Sports & Fitness Center houses physical education, intercollegiate athletics, and campus recreation facilities. The original facility (85,092 GSF) was constructed in 1964 and had previous additions constructed in 1989 (9,628 GSF) for multi-purpose space, a locker room, and office space; and in 2001 (17,792 GSF) for a gymnasium, cardio, and weight training spaces. The natatorium was permanently closed in 2018 due to deteriorating conditions, high repair cost, and dwindling use.

A student-led committee conducted surveys of the student body in 2008, 2012, and 2016 to determine campus population desires for fitness and recreation space. Current space allocations to these uses are significantly below National Intramural-Recreational Sports Association (NIRSA) standards for institutions of UW-Stout's population. In 2017, the student association funded a feasibility study to better understand the costs and required scope of work to improve the existing complex. The results of that completed study were circulated and the student body voted in April 2019 to increase segregated fees in order to achieve the recommended renovation and addition. The student association passed the motion increasing segregated fees on a per credit-hour basis and reaffirmed their support for the project in March 2022. The design team of record was selected in January 2022, the pre-design has been completed, and final design already commenced in anticipation of enumeration in 2025-27.

The Sports & Fitness Center (SFC) is unable to meet the demand for interior recreation space in terms of quantity, quality, and variety. This directly and negatively impacts recruitment of students and student athletes, many of which come from high schools with better facilities. Many potential students have not chosen to attend UW-Stout due to the inferior and inadequate recreation facilities. The demand for indoor recreational space remains high throughout the year. The campus exterior sport fields are located on marginal land with high water tables, resulting in the field conditions that are too wet for use throughout the Spring or after even moderate rainfall, which requires students to seek interior recreation space for more frequent instances and longer durations than originally intended or anticipated. In addition, the SFC facility hosts more than 1,000 events annually, almost 3,700 event hours with more than 40,000 people attending. Normal and recreational usage of locker rooms is periodically restricted to allow the visiting teams use of the facilities during athletic events. The impact of a newly renovated and expanded facility is expected to increase the demand and use. Fitness participant use of the SFC facility has increased 64.5% and total visits has doubled since 2021.



The proposed scope of work is necessary to support the increasing facility demand, provide adequate and appropriate wellness/fitness/recreational spaces, and resolve substandard physical and functional conditions.

The proposed additional square footage and donor space improves building circulation, security, and access. It also provides a new revenue generating opportunity in the form of an in-building store operated by University Dining. This is a highly desired space by building occupants, users, and visitors and requires space not currently available in the SFC facility complex. The proposed store will provide access to goods and services during normal operating hours and events. The proposed renovation area equipment, infrastructure, and finishes are original to their 1963 construction and well past their expected useful lives. Integrated shower valves no longer work, lockers are rusting, and the ceramic tile and grout are irreversibly stained. The estimated deferred maintenance in the proposed project areas exceeds \$3.4 million and will be completely resolved and reset at the conclusion of this project.

The Sports & Fitness Center complex serves as an important resource for applied learning, engagement, and retention. UW-Stout's polytechnic model aligns partnerships with athletics, recreation, and academic programs as evidenced by programs in Health Education; Health, Wellness, and Fitness; Golf Enterprise Management; Coaching; and e-Sports. Video Production students create class projects shot on location; Game Design and Animation students study athlete motion to inform their game designs; Industrial Design students are inspired to design new ergonomic products such as canoe paddles, footwear, camping gear, and football equipment; and Engineering faculty partner with coaches to develop wearable sensors to help prevent sports injuries.

Students use the SFC laboratory facilities for simulations and fitness-related research and the overall facilities for personal mental health and physical well-being. The facility complex is used throughout the year by the campus and local community to maintain a balanced activity lifestyle and in support of community and industry partners, including the Menomonie Area School District, residents of Dunn County and City of Menomonie, regional first responders and law enforcement, youth sports organizations, and Special Olympics.

The space deficits documented in the feasibility study and NIRSA surveys can only be remedied by the creation of new space. There is no other existing space on campus that can accommodate these needs. Not proceeding with this facility renovation will result in students not having adequate recreational facilities to meet their needs and will affect the recruitment and retention of students. The feasibility study team explored numerous alternatives in detail for creation of this new space. Ultimately, the team recommended a scenario to address all the needs and the student body and has elected to proceed with that solution. Less desirable alternatives would be to proceed with only a portion of the work.

PROPOSED SCHEDULE:

A/E Selection:	Jan 2022
SBC Approval:	Oct 2025
Bid Date:	Jan 2026
Start Construction:	May 2026
Substantial Completion:	Jul 2027
Final Completion:	Jan 2028

CAPITAL BUDGET REQUEST:

Construction:	\$23,729,000
Design:	\$2,186,000
DFD Fee:	\$1,091,000
Contingency:	\$3,523,000
Equipment:	\$1,199,000
<b>TOTAL:</b>	<b>\$31,728,000</b>

OPERATING BUDGET IMPACT:

It is estimated that an additional \$2,720,689 will be required annually to support the completion of this project for PR debt service, staffing, supplies and expenses, and energy bills. Adequate and appropriate operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that approximately \$50,000 will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that approximately \$1,510,500 (75% of Design Fee estimate) will be required at a minimum to fund planning and design efforts prior to seeking Board of Regents and State Building Commission construction authority.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# MADISON - DEJOPE RESIDENCE HALL DINING ADDITION AND RENOVATION

UNIVERSITY OF WISCONSIN  
MADISON  
DANE COUNTY  
AGENCY PRIORITY #12

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$10,668,000	\$600,000
PRSB	\$10,668,000	\$0
PR-CASH	\$0	\$600,000

**PROJECT REQUEST:**

The UW System requests enumeration of \$10,668,000 PRSB to construct the student residence dining addition and renovation at UW-Madison.

<b>Governor’s Recommendation:</b>	<b>Defer the enumeration request. However, in order to keep this important project on track, direct the UW to provide \$600,000 PR-CASH for preliminary planning and design prior to 2027-29 Capital Budget.</b>
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**PROJECT DESCRIPTION:**

This project constructs 9,000 GSF of new space and renovates 9,000 GSF of existing dining, server, kitchen, dish wash, storage, and support areas for the Dejope Residence Hall. The proposed scope of work includes a wide range of upgrades across architectural, mechanical, electrical, fire protection, plumbing, site, and landscaping disciplines. Existing rain gardens will be displaced by the new addition and will not be replaced.

This project will be designed in accordance with the UW Sustainable Building Guidelines, which require high levels of resource efficiency, actions to ensure healthy indoor air, and planning for changing energy systems and climate. These guidelines support Governor Evers' Executive Order 38 and the State of Wisconsin Clean Energy Plan (2022), which call for state agencies to lead-by-example by deploying and implementing energy efficiency, renewable energy, building resilience, and reducing emissions of facilities. The UW Sustainable Building Guidelines ensure a healthy building with reduced utility costs that also provides university students and communities with educational examples of forward-thinking resilient and sustainable design.

**PROJECT JUSTIFICATION:**

Dejope Residence Hall, located at 640 Elm Drive, was constructed in 2012 to provide a residence hall, food service, and conference/event space in the Lakeshore area of campus. The dining component of Dejope Hall is Four Lakes Market. Student enrollment in 2022 increased significantly with 1,500 more freshmen living in campus housing and utilizing dining at various

student food service locations, creating a need for additional capacity. Integration of academic and student services in University Housing facilities such as Dejope are designed to facilitate academic success at UW-Madison with particular attention on the transition to college and success in the first year. Over the past several years, the Dejope Residence Hall has transformed into a hub for those living in the Lakeshore residence halls. The venue is the primary dining location in that area of campus. Customer traffic at Dejope has steadily increased to the point that the current space layout does not allow for efficient service, creating resident concerns. The increase in traffic is directly related to the growth in housing residents and is magnified by an increased capture rate of an All-You-Care-To-Eat (AYCTE) program.

This project contributes to a transformational UW-Madison initiative to address critical housing and dining shortages across campus. The on-campus student population living in campus housing increased from 7,500 to 9,000 in the past decade and has resulted in a corresponding increase in the need for dining capacity. A recent dining expansion and renovation study analyzed current student housing demand and future enrollment projections. The conclusion indicated that there is a shortfall of 466 seats at the Dejope Residence Hall. The study recommended constructing a 9,000 GSF addition and renovating 9,000 GSF of the existing facility. The proposed enhancements will modernize the facility, improve operational efficiencies, and develop more functional and inviting dining environments to meet student needs. The proposed addition and renovation is required to accommodate current housing capacity, the proposed expansion of on-campus housing, and the ability to provide essential services effectively. A significant investment in the campus infrastructure, the project highlights the university's dedication to meeting its evolving needs, student population, and successful learning environments.

Current and projected future food service demand and capacities were evaluated at the Four Lakes Dining Hall, Gordon Dining and Event Center, and Dejope Residence Hall. Potential expansion of food service offerings at Grainger Hall was considered, as was incorporation of new food service offering in a proposed new student residence on the Merit Hall site. Using industry standards for Higher Education Dining Facilities, it was determined that additional capacity for dining was needed based on current and future enrollment.

**PROPOSED SCHEDULE:**

A/E Selection:	Sep 2025
SBC Approval:	Oct 2026
Bid Date:	Mar 2027
Start Construction:	May 2027
Substantial Completion:	Jun 2028
Final Completion:	Dec 2028

CAPITAL BUDGET REQUEST:

Construction:	\$6,998,000
Design:	\$1,141,000
DFD Fee:	\$336,000
Contingency:	\$1,398,000
Equipment:	\$795,000
<b>TOTAL:</b>	<b>\$10,668,000</b>

OPERATING BUDGET IMPACT:

It is estimated that an additional \$932,163 will be required annually to support the completion of this project for PR debt service, staffing, supplies and expenses, and energy bills. Adequate and appropriate operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that no additional university funding will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that approximately \$774,750 (75% of Design Fee estimate) will be required at a minimum to fund planning and design efforts prior to seeking Board of Regents and State Building Commission construction authority.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request and permit UW to provide \$600,000 PR-CASH for preliminary planning and design.</b>
	2. Deny the recommendation (defer the request).



# OSHKOSH - POLK LEARNING COMMONS ADDITION AND RENOVATION

UNIVERSITY OF WISCONSIN  
 OSHKOSH  
 WINNEBAGO COUNTY  
 AGENCY PRIORITY #13

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$137,572,000	<b>\$137,572,000</b>
GFSB	\$137,572,000	<b>\$137,572,000</b>

**PROJECT REQUEST:**

The UW System requests enumeration of \$137,572,000 GFSB to demolish the original library facility, renovate the addition, and construct a partial replacement addition at Polk Learning Commons at UW-Oshkosh.

<b>Governor's Recommendation:</b>	<b>Approve the request.</b>
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**PROJECT DESCRIPTION:**

This project demolishes the 104,740 GSF inefficient, obsolete, and failing original 1962 library facility and replaces it by constructing a 65,840 GSF new, smaller, and more flexible learning commons building addition. The connector link between the original facility and the addition, along with the mechanical penthouse on the building addition will also be demolished. The 1969 addition will be completely renovated (97,160 GSF), including replacing the exterior envelope with a new, energy efficient façade to match the new addition. A new main building entrance, general access classrooms, and meeting spaces will be housed in the replacement building addition. A multi-story, interior circulation avenue will provide informal study, seating, and gathering spaces and connections to exterior pedestrian walkways, North academic quadrangle, and the Reeve Memorial Union. The reduced footprint learning commons facility will improve accessibility and align with the façade of the adjacent Dempsey Hall to create a more prominent green space.

The library collection will be reduced to half of its current size and the replacement learning commons will prioritize space for instruction, research, and study. Compact shelving will be used for closed collection applications and student accessed shelving will be arranged in standard browsable rows. The collections will be located primarily in the 1969 building addition. The quality, quantity, and variety of learning spaces include technology-rich group study rooms, digital multimedia laboratories, active learning classrooms, experience-driven learning spaces, and flexible event, instructional white box, and multi-use spaces. Select academic resource groups have been added to the program to create a center of academic resources for campus. The resulting facility will anchor the heart of intellectual activity at UW-Oshkosh and provide a

facility that meets applicable state building, health, safety, environmental codes, and accessibility standards.

This project will be designed in accordance with the UW Sustainable Building Guidelines, which require high levels of resource efficiency, actions to ensure healthy indoor air, and planning for changing energy systems and climate. These guidelines support Governor Evers' Executive Order 38 and the State of Wisconsin Clean Energy Plan (2022), which call for state agencies to lead-by-example by deploying and implementing energy efficiency, renewable energy, building resilience, and reducing emissions of facilities. The UW Sustainable Building Guidelines ensure a healthy building with reduced utility costs that also provides university students and communities with educational examples of forward-thinking resilient and sustainable design.

#### PROJECT JUSTIFICATION:

The library facility (97,762 GSF) was originally constructed in 1962 and named for the university's longest serving chancellor, Forrest R. Polk, and the addition (85,944 ASF) was constructed in 1969. This facility has always been mixed use occupancy, housing the library services, general access classrooms, a testing center, and various academic and administrative units. A small section of circulation space near the main entrance was renovated in 2018. In addition, carpeting was replaced in the main administrative suite in 2020, located on the second floor of the facility. Ventilator units were repaired or replaced in 2021. The remainder of the facility, including all building infrastructure systems, architectural finishes, equipment, and furniture date back to the original construction 60 plus years ago. In 2017, the government documents collection that was housed on third floor south building was relocated to an alternate site by the federal government. Current efforts are underway to reduce the print monograph collection by 40% and the bound periodicals collection by 75%.

As UW-Oshkosh navigates the impacts of declining enrollment, its strategic planning includes efforts and methods to reduce overall square footage but also provide the quality and flexible square footage required for current and future program needs. This proposed scope of work is a prime illustration of that strategy, eliminating the original library facility in its entirety, and replacing it with a significantly smaller facility addition that is higher quality and more flexible than the original facility could have ever been. The Polk Library facility has been identified as the most logical and feasible candidate to house a new mixed-use occupancy of library services, student services, and student resources. The resulting facility will provide a prime recruitment and retention tool for current and prospective students. The reimagined facility will provide an accessible, modern learning commons that is essential for higher educational environments. The renovation will resolve accessibility compliance issues including stack placements, reach limits, exterior and interior accessible path of travel routes, door hardware, communications elements including signage and public toilet facilities. It will restore building infrastructure systems and operations, improve space functionality and flexibility, and provide a compelling draw for the entire campus community. Reduction of physical media being replaced with digital resources allows the proposed reduction of overall library space while simultaneously allowing the creation of additional collaboration, testing, study, and informal learning spaces.

The proposed new commons will be the central hub for innovation and core instruction and learning mission. The multi-use classroom spaces promote active learning, foster creativity, and



showcase multimedia instruction and scholarship. The instructional spaces also serve as faculty laboratories where pedagogical approaches central to the interdisciplinary, experience-driven learning at the heart of new academic model will be developed. The learning commons will provide a place where students, faculty, and staff gather to learn collaboratively and showcase their work and solutions, particularly in spaces like the digital scholarship lab. All core academic support services (including Center for Academic Resources, Office of Student Research and Creative Activity, math tutoring, and writing center) will be co-located in the resulting facility, eliminating the current necessity to visit five separate facilities located across campus and streamline student access and activity within these operations. The final design solution, the types of space provided, their adjacencies and locations, will foster connections among students, faculty, and staff.

The original facility is now more than 60 years old, and the building infrastructure systems are well past their expected useful lives. They are beginning to fail with a frequency and severity that cannot be resolved without significant capital investment. The HVAC systems have repeated failures. The piping from the main utility supply lines are deteriorating from the inside out, resulting in significant damage when they rupture. Just in the past biennium, there have been 12 unique pipe breaks causing more than \$70,000 in damage and repair costs. The ventilation equipment is not functioning properly and cannot be repaired to provide adequate air exchanges per current code requirements, nor maintain temperatures and humidity levels. Most electrical panels are at capacity therefore the increase in technology within the facility will require an increase in power distribution. The undersized electrical and telecommunications capacity available within the building does not allow the university to keep pace with the demand for technology-rich instructional environments. As more online pathways and hybrid courses are implemented the design and flow of all spaces on campus must incorporate this thought process. Lighting systems are inefficient and poorly designed to meet modern code requirements.

Most of the restrooms have narrow entrances and fixtures that do not comply with the current accessibility standards. Flooring throughout the building has exceeded its life expectancy and has worn through and exposed the asbestos underlayment to foot traffic. Furniture has exceeded its life expectancy, most of it is worn and in various stages of disrepair. The exterior of the building has failed, and large sections of granite material are cracked, broken, or missing. Replacement of the exterior storefront and single pane windows will provide increased energy efficiencies and eliminate water intrusion. Exterior storefront and window replacements will also bring the facility into compliance with State of Wisconsin daylighting requirements. Addition of a fire sprinkler system and alteration of open stairwells will bring the facility into compliance with the IBC and NFPA. The proposed scope of work will coordinate phased construction and the associated logistical challenges to resolve the most pressing facilities issues while also allowing limited library functionality in the south portion of the facility throughout the renovation and construction project.

It is not possible to accomplish the proposed scope of work in a series of smaller maintenance and renovation projects as the required scopes of work exceed all capital project program budget thresholds. A single project will provide continuity of design and lessen the impact on building occupants. In addition, this approach avoids cost escalation that would result by

spreading the proposed work over several biennia. The preliminary budget estimate to replace the ventilator piping alone exceeds the All Agency program threshold and a complete renovation of the entire library facility, as-is without reduction in square footage, is approximately \$177 million.

**PROPOSED SCHEDULE:**

A/E Selection:	Aug 2023
SBC Approval:	Dec 2025
Bid Date:	Feb 2026
Start Construction:	May 2026
Substantial Completion:	Aug 2028
Final Completion:	Feb 2029

**CAPITAL BUDGET REQUEST:**

Construction:	\$94,567,000
Design:	\$12,417,000
DFD Fee:	\$4,346,000
Contingency:	\$14,079,000
Equipment:	\$12,163,000
<b>TOTAL:</b>	<b>\$137,572,000</b>

**OPERATING BUDGET IMPACT:**

It is estimated that a savings of \$52,000 will be achieved annually as the result of lower energy bills for a smaller overall facility. Adequate and appropriate operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that no additional university funding will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that approximately \$8,689,500 (75% of Design Fee estimate) will be required at a minimum to fund planning and design efforts prior to seeking Board of Regents and State Building Commission construction authority.

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate the project.</b>
	2. Deny the recommendation (defer the request).

# STOUT - HANSEN, KEITH, MILNES, AND CHINNOCK RESIDENCE HALLS ADDITIONS AND RENOVATIONS

UNIVERSITY OF WISCONSIN  
STOUT  
MENOMONIE - DUNN COUNTY  
AGENCY PRIORITY #14

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$51,718,000	\$2,000,000
PRSB	\$51,718,000	\$0
BTF	\$0	\$2,000,000

**PROJECT REQUEST:**

The UW System requests enumeration of \$51,718,000 PRSB to construct an addition and comprehensive student residence renovation at UW-Stout.

<b>Governor's Recommendation:</b>	<b>Approve the allocation of \$2,000,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This project will renovate the Hansen, Keith, Milnes, and Chinnock Residence Hall complexes, providing upgraded programmatic spaces and building infrastructure to improve functionality and efficiency and become compliant with current building codes. New accessible entrances will be constructed for each building in this complex, relocating the main entry from the first floor to the ground floor. Four new circulation stair towers with associated connecting building links will be constructed along with a single new passenger elevator tower with accessible connections to all floors to serve the entire complex.

Project work includes complete renovation and abatement of restrooms/shower rooms in each building; replacement of all resident room interior finishes, interior door assemblies, electrical and telecommunication service distribution, lighting and controls; exterior envelope masonry maintenance and repairs; replacement of roofing systems, exterior windows, and exterior storefronts and associated vestibules; and masonry removal to allow installation of additional exterior windows. The medium voltage electrical feeders, building electrical system and equipment, and fire alarm and smoke detection system will be completely replaced. The replacement fire alarm system will include central voice annunciation and third-party notification features. New fiber optic cable from the main campus hub will be extended to the facility complex and all telecommunications systems and equipment replaced. New card access systems, cameras, and security systems will be installed. The underground steam service and all HVAC equipment and associated distribution and controls will be replaced. The controls will

be replaced with new Direct Digital Controls. The domestic water systems, distribution, and equipment along with the sanitary and storm sewer systems will be completely replaced. Replacement plumbing systems will address water quality issues still prevalent on campus. New fire protection systems will be retrofitted into each building. All paved surfaces (drives, plazas, and pedestrian walkways) will be reconstructed or restored, and new landscaping and turf will be installed around the entire facility complex.

The new construction will be 5,236 ASF/8,779 GSF when completed. This project will be designed in accordance with the UW Sustainable Building Guidelines, which require high levels of resource efficiency, actions to ensure healthy indoor air, and planning for changing energy systems and climate. These guidelines support Governor Evers' Executive Order 38 and the State of Wisconsin Clean Energy Plan (2022), which call for state agencies to lead-by-example by deploying and implementing energy efficiency, renewable energy, building resilience, and reducing emissions of facilities. The UW Sustainable Building Guidelines ensure a healthy building with reduced utility costs that also provides university students and communities with educational examples of forward-thinking resilient and sustainable design.

#### PROJECT JUSTIFICATION:

This residence hall complex (60,591 ASF/101,846 GSF) was designed in 1964; the Hansen, Keith, and Milnes buildings were constructed in 1965 and the Chinnock building was constructed in 1969. The complex contains 482 beds and does not contain an elevator. Recreational lounge areas, laundry, and support services are provided in the current structure. No major additions or renovations have occurred since 1969. The Hansen and Keith buildings are included in the Wisconsin Historical Society inventory as buildings of potential historical significance.

The building infrastructure, exterior envelope, and interior finishes have deteriorated or failed and now require replacement. Due to the facility configuration and surrounding terrain, the complex, as well as individual buildings, are not accessible. The poor physical and functional conditions of the facility complex have negatively impacted student recruitment of potential future students and residents and retention of current students and residents. Facility expectations have drastically changed since this complex was designed and constructed, as evidenced by the current student desire for increased privacy, flexibility, and amenities/features. This project constructs a new elevator tower and connecting link to all floors for a fully accessible building.

The exterior envelope is not weathertight, poorly insulated, and provides inadequate daylighting. This results in unpredictable and undesirable living environments, including the original pneumatic controls with marginal performance capabilities. The proposed exterior envelope maintenance, repairs, and improvements will resolve these issues and provide a more sustainable and suitable living environment, allowing only the daylight to penetrate deeper into the facility. It also brings this facility complex up to the standards already established on campus for previously completed student residence renovations.

Common to this era of student residences, failures of the plumbing systems, distribution, equipment, and fixtures have become more frequent and complex, requiring longer duration repairs and inoperable periods for the student residents. Failed shower room waterproofing has

become particularly disruptive, leaking water to adjacent spaces and requiring destructive repair work to both partition walls and floors. Acquiring compatible faucets and recessed shower valves parts is no longer possible, as only scarce aftermarket parts are sporadically available. This situation results in removing shower units from service. If a shower/toilet room fails and becomes inoperable or unrepairable, a corresponding number of beds also need to be removed or relocated until funding is approved and repairs made. This reduces the on-campus student population and corresponding revenue. Often the repairs made are less-than-ideal due to the inability to find proper replacement parts to fit the older systems.

The hot water heating system is controlled through original pneumatic thermostats, which are outdated and dysfunctional. Changes in student lifestyle, including more cooking in resident rooms, has resulted in the humidity levels rising and causing condensation on walls and windows. This condition directly contributes to moisture and mold problems within resident rooms. has caused an increasing problem with mold growth. Similarly, the HVAC control are also the original pneumatic controls and with marginal performance. Some components, due to inefficiencies and various other issues, have been taken out of service. This project resolves building control system issues and will result in energy savings through managing temperature and ventilation systems when rooms are not in use.

The electrical systems are unreliable, undersized, and lack modern safety features for service technicians. Unexpected events such as flooding, unforeseen renovations, and unexpected electrical gear maintenance are occurring more often due to the deteriorating condition of our buildings and their systems. New systems will provide a higher level of safety for users as well as service technicians. Service staff will no longer need to enter confined areas that have hazardous electrical levels or perform critical feeder switching. Replacement components for the main distribution panels are available only through the used parts market, at premium prices. Installation of new fiber optic cables will improve bandwidth and address the students demand for adequate internet service. Installation of new radio communication systems within the building will assure emergency service personnel have appropriate communication abilities in remote building locations throughout the complex. New landscaping will improve storm water management and will include plants that thrive in our region that require minimal maintenance and watering.

Demolition of the HKMC facility complex and replacement with a new residence hall was considered. This alternative was determined to be financially infeasible and that renovating the current facility was more cost-effective.

#### PROPOSED SCHEDULE:

A/E Selection:	Sep 2025
SBC Approval:	Oct 2026
Bid Date:	Jan 2027
Start Construction:	May 2027
Substantial Completion:	May 2029
Final Completion:	Dec 2029

CAPITAL BUDGET REQUEST:

Construction:	\$38,205,000
Design:	\$3,625,000
DFD Fee:	\$1,751,000
Contingency:	\$5,549,000
Equipment:	\$2,588,000
<b>TOTAL:</b>	<b>\$51,718,000</b>

OPERATING BUDGET IMPACT:

It is estimated that an additional \$4,386,727 will be required annually to support the completion of this project for PR debt service, staffing, supplies and expenses, and energy bills. Adequate and appropriate operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that approximately \$15,000 will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that approximately \$2,787,000 (75% of Design Fee estimate) will be required at a minimum to fund planning and design efforts prior to seeking Board of Regents and State Building Commission construction authority.

<b>SBC Options:</b>	<ol style="list-style-type: none"> <li><b>1. Approve the recommendation to allocate \$2,000,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b></li> </ol>
	<ol style="list-style-type: none"> <li>2. Deny the recommendation (defer the request).</li> </ol>

# MADISON - CHADBOURNE RESIDENCE HALL DINING ADDITION AND RENOVATION

UNIVERSITY OF WISCONSIN  
MADISON  
DANE COUNTY  
AGENCY PRIORITY #15

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$18,795,000	\$800,000
PRSB	\$18,795,000	\$0
PR-CASH	\$0	\$800,000

**PROJECT REQUEST:**

The UW System requests enumeration of \$18,795,000 PRSB to construct the student residence dining addition and renovation at UW-Madison.

<b>Governor’s Recommendation:</b>	<b>Defer the enumeration request. However, in order to keep this important project on track, direct the UW to provide \$800,000 PR-CASH for preliminary planning and design prior to 2027-29 Capital Budget.</b>
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**PROJECT DESCRIPTION:**

This project renovates 25,000 GSF and constructs a new 3,300 GSF addition at Rheta’s Market located between Chadbourne and Barnard Residence Halls. The back-of-house spaces are being reconfigured to create a better flow from the loading dock to the coolers in Chadbourne and improve access to Barnard Residence Hall. The renovation area includes a complete renovation of the serving and dining spaces to create the new food hall. The raised platform seating area will remain in place and new food units will be distributed around it. The convenience store will be relocated into the new addition. Entrance at-grade will include a new vestibule, stairs, and lift to access the main floor of the Hall. A new check-in station will be provided at this location. The space formerly occupied by the convenience store will be converted to new seating areas. The dish washing machine will either be relocated to the main floor level or remain on the lower level with an upgraded vertical conveyance system.

The addition will include large windows facing University Avenue. The furnishings for the new space will be a mix of stand-up tables, sit-down tables, built-in counters, barstools, chairs, and benches. The interior finishes of the public spaces of the new food hall will be based on current market offerings and competition including polished concrete flooring, exposed terrazzo, luxury vinyl tile flooring in the main dining areas, and epoxy flooring in the dish room and back of house kitchen areas. Ceiling design includes areas with exposed structure and mechanical, electrical, and plumbing with hard-lid ceilings over serving counters as required by code, and areas of acoustical baffles or clouds to mitigate sound. The serving counters will be stylized to

fit the brand or menu, with quartz tops, wood veneer or plastic laminate die walls, and details of aluminum or painted metal. The addition will be slab-on-grade, steel framed, with a flat roof. The roof of the addition will be slightly higher than the existing roof to provide a stepped transition and allow appropriate flashing on the north side.

This project will be designed in accordance with the UW Sustainable Building Guidelines, which require high levels of resource efficiency, actions to ensure healthy indoor air, and planning for changing energy systems and climate. These guidelines support Governor Evers' Executive Order 38 and the State of Wisconsin Clean Energy Plan (2022), which call for state agencies to lead-by-example by deploying and implementing energy efficiency, renewable energy, building resilience, and reducing emissions of facilities. The UW Sustainable Building Guidelines ensure a healthy building with reduced utility costs that also provides university students and communities with educational examples of forward-thinking resilient and sustainable design.

#### PROJECT JUSTIFICATION:

Rheta's Market, located at 420 N. Park Street is part of the larger Chadbourne Hall complex (Chadbourne Hall, Barnard Hall, and Rheta's Market), and was originally constructed as the dining facility of the Chadbourne Hall redevelopment completed in 1959. It was renovated in 2007 into a marketplace dining venue to serve the residents in the southeast and central parts of campus. It has recently experienced increased customer traffic that is overwhelming current capacity. A pre-design study was completed in May 2019 that developed the basis for this proposed request.

The mechanical, electrical, plumbing, and technology systems require updating and/or replacement to accommodate the renovated spaces in the facility. To allow better flow and efficient food service delivery, space in the basement and main level will be renovated. The renovated kitchen and dining facility will include new server arrangements to provide a variety of healthy food choices. The proposed new addition will provide additional seating and increased public visibility. The proposed addition will require new storm sewer system piping interconnecting to existing systems that drain to the east and N. Park Street. An emergency overflow roof drain is also needed on the existing roof. The sanitary sewer line and vent piping requires replacement due to condition and insufficient capacity. The domestic water service also requires replacement to eliminate piping with solder and press-fit joints. New natural gas lines require relocation and reconfiguration from the existing shut-off valve to the first-floor riser to provide proper service to the facility.

Rheta's Market, including the dining and kitchen areas, is not currently served by a fire protection system. The current fire alarm system no longer supports the current system hardware and needs to be replaced along with its main control panels to minimize overall risk to users. The proposed project areas will require new HVAC systems and associated controls, including upgraded exhaust system in the kitchen and server areas to assure adequate ventilation and air distribution. There is no emergency lighting available in the facility which is now required by current building codes. Additional electrical power distribution panels will be required in the kitchen to accommodate the proposed capacity increase. All interior lighting will be changed to LED-type fixtures to provide improved power use efficiencies and reduce the overall load requirements. New security and video surveillance systems will be provided at all



entrance/egress points and for the kitchen entrance, storage rooms, and all main circulation areas (corridors, elevators, stairs).

New food service space is required based on the current surge in demand and lack of existing capacity within existing facilities. The university has strategically planned multiple, small, and targeted food service projects to address the campus-wide need based on careful analysis and assessment of existing operations. Failing to provide additional space will not alleviate the overcrowding issue currently experienced and would ignore the failing building infrastructure in existing facilities. A do-nothing approach would result in the inability to attract students to the residence hall dining program, negatively impacting the student experience and reducing recruitment and retention of students on campus and facility staff.

**PROPOSED SCHEDULE:**

A/E Selection:	Jan 2025
SBC Approval:	Dec 2025
Bid Date:	Mar 2026
Start Construction:	May 2026
Substantial Completion:	May 2027
Final Completion:	Oct 2027

**CAPITAL BUDGET REQUEST:**

Construction:	\$14,425,000
Design:	\$1,695,000
DFD Fee:	\$658,000
Contingency:	\$2,017,000
<b>TOTAL:</b>	<b>\$18,795,000</b>

**OPERATING BUDGET IMPACT:**

It is estimated that an additional \$1,502,950 will be required annually to support the completion of this project for PR debt service, staffing, supplies and expenses, and energy bills. Adequate and appropriate operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that no additional university funding will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that approximately \$1,183,500 (75% of Design Fee estimate) will be required at a minimum to fund planning and design efforts prior to seeking Board of Regents and State Building Commission construction authority.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request and permit UW to provide \$800,000 PR-CASH for preliminary planning and design.</b>
	2. Deny the recommendation (defer the request).



# SYSTEMWIDE - CENTRAL PLANTS AND UTILITY DISTRIBUTION REPAIRS, RENOVATIONS, AND REPLACEMENTS - PLANNING AND DESIGN

UNIVERSITY OF WISCONSIN  
SYSTEMWIDE  
AGENCY PRIORITY #16

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$16,943,000	<b>\$16,943,000</b>
BTF	\$10,721,000	<b>\$10,721,000</b>
PR-CASH	\$6,222,000	<b>\$6,222,000</b>

**PROJECT REQUEST:**

The UW System requests enumeration of \$16,943,000 (\$10,721,000 BTF and \$6,222,000 PR-CASH) to provide planning services for central plants and central utility system renovations at UW-La Crosse, UW-Madison, UW-Oshkosh, UW-Parkside, UW-Platteville, and UW-Stout.

<b>Governor’s Recommendation:</b>	<b>Approve the request, including the allocation of \$10,721,000 BTF and allocate \$6,222,000 PR-CASH for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This request provides planning and design fees to determine design solutions for central heating and cooling plant and utility distribution system repairs and renovations at the four-year institutions. This includes scoping, a feasibility study, phasing options, schematic design alternatives, operational budget impact estimates, energy conservation opportunities and cost estimates, and national benchmark/standards or peer space analysis. The proposed projects are required to maintain operations of the central plants, critical utilities, and utility distribution systems. Individual projects contained within the proposed funding enumeration are listed below in priority order.

1. Parkside - Heating & Chilling Plant Chiller and Cooling Tower Replacement - \$282,000 (\$68,000 PR-CASH and \$214,000 BTF)
2. Oshkosh - Heating Plant Boiler Replacements - \$3,274,000 (\$1,604,000 PR-CASH and \$1,670,000 BTF)
3. Oshkosh - Heating Plant Chiller Plant Addition - \$647,000 (\$220,000 PR-CASH and \$427,000 BTF)
4. Platteville - Heating Plant Boiler Capacity Increase/Exterior Envelope Repairs - \$854,000 (\$376,000 PR-CASH and \$478,000 BTF)

5. Platteville - Campus Electrical Utility Renovation - \$482,000 (\$212,000 PR-CASH and \$270,000 BTF)
6. Stout - North Campus District Central Utilities - \$3,457,000 (\$1,417,000 PR-CASH and \$2,040,000 BTF)
7. Stout - Central Chilling Plant Expansion and Renovation - \$839,000 (\$193,000 PR-CASH and \$646,000 BTF)
8. La Crosse - Heating Plant Boiler Capacity Increase - \$527,000 (\$253,000 PR-CASH and \$274,000 BTF)
9. Madison - Charter Street Heating Plant Electrical Utility Renovation - \$3,351,000 (\$1,039,000 PR-CASH and \$2,312,000 BTF)
10. Madison - Charter Street Heating Plant Chiller/Thermal Energy Storage Addition - \$3,230,000 (\$840,000 PR-CASH and \$2,390,000 BTF)

#### UW-PARKSIDE - HEATING & CHILLING PLANT CHILLER and COOLING TOWER REPLACEMENT

This project replaces the 3,000-ton cooling tower and a 1,200-ton chiller. Project work includes demolition, removal, and replacement of the chiller and cooling tower. It also evaluates overall chiller plant operations, upgrades pumping and piping systems, controls, and modernizes refrigerant leak detection systems. It is anticipated that the capacity of the new cooling tower will match the capacity of the resulting chilled water plant. Project work will be phased, replacing the chiller in one season and the cooling tower in the following season.

#### UW-OSHKOSH - HEATING PLANT BOILER REPLACEMENTS

This project provides additional boiler steam capacity to the Central Heating Plant through equipment replacement. The Central Heating Plant and equipment will be evaluated to identify deficiencies, develop design solution alternatives and recommend appropriate corrective measures. Project work includes the replacement of boiler equipment and controls with units sized to meet the load profile and capacity for the central plant. A new exhaust stack may be required and the project will obtain the necessary construction permits for the boilers and exhaust stack. The new boilers will be designed for natural gas and fuel oil with Boiler No. 5 being located in the current Boiler No. 3 and 4 bays and Boiler No. 6 being located in the former baghouse. Modifications will be made to that structure to allow for the new boiler. The planning and design process will explore opportunities for sustainable technologies and carbon neutrality.

#### UW-OSHKOSH - HEATING PLANT CHILLER PLANT ADDITION

This project constructs a new chiller plant addition to house two, 2,500-ton chiller units along with associated control modules, chemical distribution center, and an electrical room. New electrical feeder cables, main transformers, breakers, and switches will be housed in the new electrical room. New roof mounted cooling towers with appropriate capacity, air circulation, and ventilation will also be constructed to serve the new chiller units. Project work also evaluates the overall chiller plant operations, upgrades pumping and piping systems, controls, and modernizes refrigerant leak detection systems.

#### UW-PLATTEVILLE - HEATING PLANT BOILER CAPACITY INCREASE & EXTERIOR ENVELOPE REPAIRS

This project provides additional boiler steam capacity to the Central Heating Plant. The Central Heating Plant and equipment as well as the exterior envelope will be evaluated to identify

deficiencies, develop design solution alternatives and recommend appropriate corrective measures. Project work includes relocation of boiler numbers 1A and 1B into the former coal bunker and the installation of new steam boiler capacity with associated equipment and controls. A new exhaust stack will be constructed and obtain the necessary construction permits. The new boiler will be designed for natural gas and fuel oil. The exterior envelope deficiencies identified will also be repaired and resolved.

#### UW-PLATTEVILLE - CAMPUS ELECTRICAL UTILITY RENOVATION

This project replaces an outdated campus electrical substation with adequate capacity to support current and future demand loads, including the central chilled water plant expansion. A new 14kV electrical distribution circuit loop will be established by constructing approximately 1,440 LF of electrical duct bank and extending approximately 2,000 LF of electrical conductors to serve the facilities on the west side of the main campus. The new loop will connect the western most point located at Pickard Hall to the switch at the Central Heating Plant.

#### UW-STOUT - CENTRAL CHILLING PLANT EXPANSION & RENOVATION

This project constructs a new approximately 1,600 GSF addition to house 1,600 tons of additional chilled water capacity in the central chilling plant and replaces the current plant controls, equipment, and distribution lines to restore reliable service. Primary electrical service will be extended 200 LF from the substation to the new plant addition and 24-inch chilled water distribution duct bank will be extended 150 LF from the new plant addition to the campus distribution main lines. New stairways and platforms will be constructed to provide safe access to chiller controls. The Sustainability Guidelines will be fully implemented, to the extent possible, within the established project budget.

#### UW-STOUT - NORTH CAMPUS DISTRICT CENTRAL UTILITIES

This project provides redundant thermal utilities service to the north campus by creating a district heating and cooling plant to serve Fleming Hall, Hovlid Hall, Jeter-Tainter-Callahan Hall, Louis Smith Tainter House, North Point Dining and Fitness Center, Red Cedar Hall, Student Health Services, and Wigen Hall. The planning and design effort will re-evaluate each option proposed in the original feasibility study and determine the best and most appropriate district plant option to implement. It is anticipated that project work will abandon the existing high-pressure steam distribution system and transition to an on-site district heating and cooling system with redundancy. Options for the district heating and cooling system will also be explored in detail, including future fuel requirements, energy efficiency, climate impact, and various permitting issues.

#### UW-LA CROSSE - HEATING PLANT BOILER CAPACITY INCREASE

This project provides additional boiler steam capacity to the Central Heating Plant. The Central Heating Plant and equipment will be evaluated to identify deficiencies, develop design solution alternatives and recommend appropriate corrective measures. Project work includes the installation of new steam boiler capacity and associated equipment and controls. A new exhaust stack will be constructed and obtain the necessary construction permits. The new boiler will be designed for natural gas and fuel oil and be located in the former baghouse. Modifications will be made to that structure to allow for the new boiler. The new boiler will be less than 99 MMBtu/hr total heat input.

#### UW-MADISON - CHARTER STREET HEATING PLANT ELECTRICAL UTILITY RENOVATION

This project installs new electrical power features for the Charter Street Heating Plant, including the ability to start up the plant after the loss of either electrical power or natural gas, to provide electrical power for critical loads, and optimize the mix of co-generation capabilities. These new features will be accomplished by augmenting and/or reconfiguring electrical generation and distribution equipment, including additional fuel sources, emergency generators, and continuous power generation to allow the plant to re-energize from a blackout condition. A review of the capacity needed and delivery methods for this critical electrical need will be reviewed as well. This project also installs new condensing and extraction back pressure steam turbine generators to generate additional power for the campus.

#### UW-MADISON - CHARTER STREET HEATING PLANT CHILLER & THERMAL ENERGY STORAGE SYSTEM ADDITION

This project increases the chilled water production and distribution capacity for the Charter Street Heating Plant. Project work includes augmenting and/or replacing chilled water production equipment, including the construction of a new thermal storage system to provide the required capacity in the most cost effective and efficient manner possible. The project will also assess chilled water plant operations, equipment condition and performance, and plan for the replacement of all chilled water production assets that are not replaced under this project. All four steam-driven centrifugal chillers (two 4,000-ton units and two 8,000-ton units) utilize the R-22 refrigerant, which is no longer available. Additions to the facility may be needed to accommodate the new configuration of the chilled water delivery system.

#### PROJECT JUSTIFICATION:

#### UW-PARKSIDE - HEATING & CHILLING PLANT CHILLER & COOLING TOWER REPLACEMENT

The capacity of the cooling tower (3,000-tons) is mismatched with the overall capacity of the three chiller units (3,400-tons), so it is not possible to run all three chillers simultaneously. The maximum output is artificially limited to 2,400-tons based on the individual chiller unit capacities (two at 1,200-tons each and one at 1,000-tons) and the tower capacity. This chiller unit was installed in 1992, overhauled in 2006, and is due for another overhaul. Chiller componentry obsolescence is increasing, and condenser water box corrosion is advancing rapidly. The refrigerant leak detection system is recalcitrant and is labor-intensive and supplies are costly to maintain. This chiller also utilizes R-134a refrigerant, which is currently being phased out of use. The cooling tower was constructed in 1971 of wood-frame and transite panels. The tower is at the end of its useful life, significant efficiency upgrades can be realized with new technology, and modern construction material selections are more resistant to corrosion factors.

#### UW-OSHKOSH - HEATING PLANT BOILER REPLACEMENTS

Due to boiler age and other ancillary equipment age, systems need to be replaced to efficiently and reliably meet campus needs. The maximum hourly steam capacity at the facility was over and above the existing redundant capacity of the Central Heating Plant and puts the facility at risk of not having enough steam during peak usage. The boilers serve campus steam demands ranging from 11,000 to 82,000 PPH and require units that can meet that full range of load as opposed to having specialty boilers that can only serve for one season. The feedwater, deaerator, and other feed systems require capacity increases as well. Planned new buildings

and facility services are expected to increase campus steam needs for both the winter and summer months.

#### UW-OSHKOSH - HEATING PLANT CHILLER PLANT ADDITION

The proposed scope of work will increase the campus central chilled water capacity to support current and projected future demand loads. The current chiller units are approaching the end of their projected 25-year useful lives and will require replacement.

#### UW-PLATTEVILLE - HEATING PLANT BOILER CAPACITY INCREASE & EXTERIOR ENVELOPE REPAIRS

Due to campus growth and building additions, steam capacity needs to increase at the existing campus Central Heating Plant. The maximum hourly steam capacity at the facility was over and above the existing redundant capacity of the Central Heating Plant and puts the facility at risk of not having enough steam during peak usage. The Central Heating Plant has a redundant steam capacity of 71,000 PPH. The 2019 campus maximum steam demand was 74,000 PPH, which has already created a 3,000 PPH deficiency. Planned new buildings and facility services are expected to increase the redundant steam capacity deficiency.

#### UW-PLATTEVILLE - CAMPUS ELECTRICAL UTILITY RENOVATION

The campus 14kV electrical distribution service is configured in circuit loops for the east and south sides of the main campus, providing inherent redundancy of service, but the west side is only served by branch feeds and is vulnerable to electrical outages due to equipment failures. The proposed replacement of the electrical substation will ensure continuity of service for the entire campus and increased efficiency.

#### UW-STOUT - CENTRAL CHILLING PLANT EXPANSION & RENOVATION

In 1973 an addition to the Heating Plant was constructed. Renovation of that addition in 2006 installed the original central chilled water system and equipment. A chilled water main loop project was completed in 2010. The chiller plant does not have adequate capacity when any of the chiller are out of service. The current campus building diversified load is equal to the central chilled water plant total equipment capacity. The chilled water plant is experiencing regular failures and the placement of the equipment is not adequate for proper service or replacement of major chiller equipment. Upon the loss of any chiller, cooling tower, or respective primary pumps, the campus experiences a significant capacity reduction that impacts the overall function of the campus. It is recommended to increase chilled water capacity through a building addition that expands the chiller plant space and allows flexibility in determining design solutions for new and/or replaced equipment to meet campus demand.

#### UW-STOUT - NORTH CAMPUS DISTRICT CENTRAL UTILITIES

Steam service was extended to the north campus in 1987 and runs from the Central Heating Plant, north under 2nd Street and Crescent Street, to Broadway, and to north campus where it is distributed to the various buildings. The campus experienced two leak events in the existing high pressure steam piping. The welds were found to be defective and have caused concern about the reliability of the entire line. If the line had a leak during freezing conditions, 11 buildings would not have heat. This would require a long-term evacuation of these buildings, which is unacceptable. The current line is approximately 35 years old. The campus has physical samples of the defective welds where it was determined that no root welding pass with

additional welding passes were made. This is not the standard practice for high pressure steam lines. The welds were never stamped which indicates they were not inspected. These conditions indicate the line does not have the reliability needed for a utility system of this type.

UW-LA CROSSE - HEATING PLANT BOILER CAPACITY INCREASE

Due to campus growth and building additions, steam capacity needs to increase at the existing campus Central Heating Plant. The maximum hourly steam usage increased during the 2018-19 heating season and puts the facility at risk of not having enough steam during peak usage as the campus continues to grow. The Central Heating Plant has a redundant steam capacity of 89,000 PPH. The 2019 campus maximum steam demand was 85,000 PPH, which leaves only 4,000 PPH in redundant capacity. Planned new buildings and facility services are expected to utilize all the remaining redundant capacity available.

UW-MADISON - CHARTER STREET HEATING PLANT ELECTRICAL UTILITY RENOVATION

In May 2018, the campus Emergency Management Unit facilitated a functional emergency response exercise. The Plant was unable to restart resulting in the campus having no normal power, steam, or chilled water during the exercise. The exercise was part of the State of Wisconsin's exercise series which evaluated the State of Wisconsin and local municipalities' ability to manage long-term electrical and natural gas outages. This project will address some of the findings of this exercise in order to provide consistent and resilient utility services to critical need areas of campus.

UW-MADISON - CHARTER STREET HEATING PLANT CHILLER & THERMAL ENERGY STORAGE SYSTEM ADDITION

Existing chillers use an obsolete refrigerant and will need to be replaced or updated to a new refrigerant, which will significantly lower their capacity by potentially 40% or more. The current chilled water system capacity is marginal on campus and therefore a reconfiguration and additional chilled water assets are required. Thermal storage will be included as part of the overall solution, providing an efficient and resilient addition to the chilled water system for the campus.

PROPOSED SCHEDULE:

A/E Selection	Dec 2025
SBC Approval	Dec 2027
Bid Date	Apr 2028
Start Construction	Aug 2028
Substantial Completion	Dec 2030
Final Completion	Jun 2031

CAPITAL BUDGET REQUEST:

Construction:	\$12,882,000
Design:	\$1,544,000
DFD Fee:	\$593,000
Contingency:	\$1,924,000
<b>TOTAL:</b>	<b>\$16,943,000</b>



OPERATING BUDGET IMPACT:

It is estimated that an additional \$8,181,620 will be required annually to support the completion of this project for staffing, supplies and expenses, and energy bills. Adequate and appropriate operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that approximately \$65,000 will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that approximately \$6,222,000 (UW portion of 75% of Design Fee estimate) will be required at a minimum to fund planning and design efforts prior to seeking Board of Regents and State Building Commission construction authority.

<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$10,721,000 BTF and allocate \$6,222,000 PR-CASH for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
	2. Deny the recommendation (defer the request).



# MILWAUKEE - ENGINEERING AND NEUROSCIENCE - PLANNING AND DESIGN

UNIVERSITY OF WISCONSIN  
 MILWAUKEE  
 MILWAUKEE COUNTY  
 AGENCY PRIORITY #17

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$19,223,000	\$6,900,000
BTF	\$19,223,000	\$6,900,000

**PROJECT REQUEST:**

The UW System requests allocation of \$19,223,000 BTF to provide planning and design services to construct a replacement academic and research STEM facility, renovate space in multiple buildings for engineering and physics, and demolish the Physics Building at UW-Milwaukee.

<b>Governor’s Recommendation:</b>	<b>Approve the allocation of \$6,900,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds under Other Business Item 2.</b>
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**PROJECT DESCRIPTION:**

This project coordinates a proposed sequence and scope of work in multiple buildings to (a) complete a 175,505 GSF renovation of the remaining engineering space in the Engineering Mathematics & Science facility; (b) relocate the remaining occupants of the Physics Building to the Kenwood Interdisciplinary Research Building and Engelmann Hall; (c) demolish the 119,574 GSF Physics Building; (d) repurpose and redevelop the Physics Building site for a 179,153 GSF replacement academic and research STEM facility; and (e) expand engineering and relocate the neuroscience and psychology programs into the new facility.

The project completes the planning and design work that was initiated with an enumeration in 2019-21. Once the sequence has been completed, a new Engineering and Neuroscience building will be available, a completely renovated Engineering Mathematics & Science building will be realized, the dilapidated Physics Building will be demolished, and the substandard former psychology and neuroscience space in Garland Hall and Pearse Hall will be available to repurpose for suitable future occupancy and activities. The below summary is the construction cost portion for the proposed scope of work.

The remaining Physics instructional laboratories will be relocated to a shell space available in the Kenwood Interdisciplinary Research Center (KIRC) and the planetarium and associated observation deck will be relocated to the Engelmann Hall auditorium. The Physics Building will then be demolished and the site redeveloped for the proposed replacement Engineering and Neuroscience Building, which will house expanded engineering laboratories and relocated

psychology and neuroscience programs. The Engineering Mathematics & Science (EMS) building will renovate floors 1-2 and 11-12. A shared replacement machine shop will be located on the lower floor of EMS for the College of Engineering & Applied Science, College of Letters & Science, and Psychology Department. The machine shop located on the second floor of EMS will be converted into a new Industrial & Manufacturing Engineering laboratory suite. The first three floors of EMS will be renovated for student centered spaces, including makerspace, student success center, instructional laboratories, general access classrooms, informal learning areas, and a re-envisioned entrance and welcome experience. All restrooms on each floor will also be completely renovated to improve accessibility; replace obsolete and failed building infrastructure systems, fixtures, and finishes; and to become compliant with current building codes and standards.

The EMS building mechanical, electrical, telecommunications, and plumbing systems will be comprehensively replaced, renovated, and/or repaired to resolve life safety issues, meet program needs of current and planned occupants and functions, and eliminate maintenance backlog. Building infrastructure work includes the fire suppression system, fire alarm and smoke detection system, fire pump, elevators, HVAC equipment and distribution system, electrical equipment and distribution system, and telecommunication equipment and distribution system. Elevator shafts and stairwells will be appropriately pressurized for smoke and exhaust control.

The proposed new Engineering and Neuroscience facility will increase capacity for the College of Engineering and Applied Science; provide an expanded and variety of computing, instructional, and research laboratories; active learning classrooms; collaboration and informal learning space; and interdisciplinary learning environments. Elevated and underground pedestrian walkways will connect the new facility to the EMS building. It will also house the relocated Department of Psychology, including Neuroscience, and provide these programs with appropriate spaces for instruction, clinical research, human neuroscience research, and animal neuroscience and behavioral research.

This project will be designed in accordance with the UW Sustainable Building Guidelines, which require high levels of resource efficiency, actions to ensure healthy indoor air, and planning for changing energy systems and climate. These guidelines support Governor Evers' Executive Order 38 and the State of Wisconsin Clean Energy Plan (2022), which call for state agencies to lead-by-example by deploying and implementing energy efficiency, renewable energy, building resilience, and reducing emissions of facilities. The UW Sustainable Building Guidelines ensure a healthy building with reduced utility costs that also provides university students and communities with educational examples of forward-thinking resilient and sustainable design.

#### PROJECT JUSTIFICATION:

Planning for a proposed engineering replacement facility was enumerated in the 2019-21 biennium. Those efforts included a reassessment and update of previous planning efforts to redevelop the southwest quadrant of campus, and they reaffirmed campus priorities for the psychology and engineering program space needs. The recent planning updates also confirmed the site of the current Physics Building as the best location for the replacement STEM facility. This proposed scope of work follows the campus planning paths already identified and defined, but also elevates the focus and need for a near term solution to the psychology and

neuroscience program space needs. The initial enumerated planning funds were inadequate to advance beyond high-level concepts. This proposed request will allow the completion of planning and design in preparation and anticipation of enumerated construction for the 2027-29 biennium.

The EMS building (251,520 GSF) was constructed in 1968. The instructional and research laboratory suites were configured in a manner that was common during that era. Small, specialized and cellular spaces are prevalent as opposed to the larger, flexible, and collaborative configurations common today. The building mechanical, electrical, and plumbing infrastructure is failing and cannot be replaced while the facility is fully occupied. Aside from necessary repairs, the mechanical systems are largely original. Energy conservation projects conducted a generation ago selectively either removed or capped off exhaust systems and consequently severely limited the capacity that is needed to serve the academic and research programs in operation today. The plumbing systems are corroded and non-functional in some areas, and the fire suppression system only serves select areas of the facility. Electrical power capacity is inadequate, unreliable, and has caused several equipment failures. Although the fire alarm system is still functional, it has been discontinued by the manufacturer, and finding replacements parts from this point forward will become increasingly difficult, if not impossible.

The Physics Building (108,329 GSF) was constructed in 1964 and occupies the site now designated for the proposed new Engineering & Neuroscience Building. This facility had a comprehensive condition analysis completed and it was assessed for reuse during the 2010 campus master planning efforts and again in 2014 during the Southwest Quadrant Redevelopment planning efforts. It was determined that the cost to renovate the facility would not only exceed 75 percent of the cost estimate to construct replacement space, but still result in compromised and ineffective program spaces. The majority of the Physics program relocated to the new Kenwood Interdisciplinary Research Center in 2015.

The Kenwood Interdisciplinary Research Center (131,643 GSF) was constructed in 2015 and houses Chemistry, Environmental Health Sciences, and Physics. The original building included shell space on the lower level for future development, expansion, and allocation. Engelmann Hall (102,374 GSF) was constructed in 1926 and houses Business and Financial Services, Human Resources, and University Safety and Assurances. The facility contains a large, underutilized auditorium which has been identified as a prime relocation venue for the planetarium currently located in the Physics Building.

Garland Hall (46,312 GSF) and Pearse Hall (31,200 GSF) were both constructed in 1909 and acquired in 1964 as part of the Milwaukee-Downer College Campus. A building connector was constructed in 1982 and the facilities were last renovated in 2013. These facilities house the Department of Psychology, the College of Letters and Science Honors Program, and the Centers for International Studies and Latin America programs. Comprehensive condition assessments and adaptive reuse studies have concluded these facilities are grossly inadequate for the Department of Psychology, unable to meet the code requirements and standards for the program, in particular the demands for research space.

The Southwest Quadrant Redevelopment Plan determined that the Central Heating and Chilling Plant has adequate steam and chilled water generating capacity to serve the proposed new

facility once the proposed Chemistry Building replacement is completed. Central utility connections will be extended to this project site from the same service corridor constructed under that project. The central utility lines that pass through the Engineering and Mathematical Sciences building to serve the Physics Building will be utilized to form a local service loop.

Engineering programs have outgrown and evolved beyond the original EMS facility design. Instruction is necessarily implemented in a disjointed fashion due to the obsolete, dedicated, and specialized spaces available. Students currently migrate en masse between the third floor and basement to prepare metal samples, utilize specialized equipment for tensile strength tests, polishing, and instrumentation for analysis all during the same class session. To meet current curriculum standards, several spaces never designed for use as instructional laboratories have been pressed into service despite their shortcomings, since no other appropriate space is available. Experiments are often conducted in spaces not designed for these activities, routinely creating potentially hazardous conditions and instructional environments. Lack of engineering space and lack of modern, technology-rich engineering space is a true competitive disadvantage. Engineering programs suffer a high rate of attrition in the first two years of the traditional curriculum, which focuses heavily on core courses in mathematics, chemistry, and physics. These programs are evolving to include engineering coursework in the first year to keep students interested by experiencing the applied nature of the profession.

Inadequate facilities, in particular in STEM-related programs, negatively impact enrollment through both recruitment and retention. In Fall 2022, 40% of engineering admittance chose to attend a school outside of the Universities of Wisconsin, 25% were lost to out of state schools, and the remainder were lost to in-state schools not in the UW family. These figures are the reality faced by UW-Milwaukee and the primary impetus for the proposed student-focused renovations on the first three floors of the EMS building.

This project will provide an enhanced, engineering economic engine for the State of Wisconsin for undergraduate and graduate programs in biomedical, civil, computer, electrical, energy, environmental, industrial, manufacturing, materials, mechanical engineering, and occupational biomechanics/ergonomics. College of Engineering and Applied Science enrolls 2,100 students annually with a greater than 90% placement rate and \$65K starting annual salary. College of Engineering & Applied Science graduated 1,875 engineering students and placed 1,387 engineering graduates in Wisconsin companies in the past five years. A decade after graduation, 89% of residents graduating from these programs chose to remain in Wisconsin. The College has powerful partners and strong relationships with more than 80 regional business leaders. The current total annual revenue for these companies is \$229 billion with total annual revenues for those with Wisconsin headquarters at \$131 billion. It is estimated that more than half of these companies are currently seeking engineers to build their workforce.

The Psychology Department is the largest academic department with more than 20% growth in student headcount over the last five years; enrolling 1,270 declared students annually and instructing more than 7,000 students campus-wide; also providing more than 200 undergraduate and 10 doctoral degrees. Faculty research leads in three distinct areas: clinical psychology, neuroscience, and health psychology. In addition to an increase in the number of Psychology degrees awarded during the last 10 years, research funding has increased steadily from ~\$2.5 million in 2012 to ~\$3.5 million in 2020, ranking second on campus to Physics. In

2021, a new interdisciplinary neuroscience degree was established. Psychology and Biological Sciences co-direct this new Bachelor of Science program that requires coursework in neuroscience, biological sciences, psychology, chemistry, and physics. This major provides students access to cutting edge research and education in this growing field. The eventual relocation of Psychology/Neuroscience to the campus southwest quadrant will provide new collaborative opportunities within the department and other adjacent STEM disciplines.

The option to comprehensively remodel the Physics Building was investigated and determined to be cost ineffective, as the budget estimate to renovate would have resulted in a significantly compromised facility that was almost the same cost as construction of a new facility with no compromises. The planning and pre-design efforts already completed concluded that the facility could not be effectively renovated for modern science laboratories due to inadequate structural capacity for floor loading, an inability to meet current firestopping/fireproofing requirements, and low floor-to-floor heights. The Physics Building exterior envelope and below-grade foundation walls were determined to be irreparable. The recently completed Southwest Quadrant Master Plan also confirmed that Garland Hall and Pearse Hall cannot be renovated to meet the code requirements for neuroscience laboratories. Renovations to the existing EMS building and a new, shared STEM facility for Engineering and Neuroscience/Psychology is the most responsible, cost-effective path to meet the program’s needs.

**OPERATING BUDGET IMPACT:**

It is estimated that an additional \$775,000 will be required annually to support the completion of this project for staffing, supplies and expenses, and energy bills. Adequate and appropriate operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that approximately \$850,000 will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that approximately no university funding will be required to fund planning and design efforts prior to seeking Board of Regents and State Building Commission construction authority.

<b>SBC Options:</b>	<ol style="list-style-type: none"> <li>1. <b>Approve the recommendation to allocate \$6,900,000 BTF for preliminary planning and design. The total BTF available for planning and design is contingent upon the release of supplemental funds from Other Business Item 2.</b></li> </ol>
	<ol style="list-style-type: none"> <li>2. Deny the recommendation (defer the request).</li> </ol>





# SYSTEMWIDE - OLD MAIN REPAIRS, RENOVATIONS, AND HISTORIC RESTORATIONS - PLANNING AND DESIGN

UNIVERSITY OF WISCONSIN  
SYSTEMWIDE  
AGENCY PRIORITY #18

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$14,959,000	\$0
BTF	\$14,959,000	\$0

**PROJECT REQUEST:**

The UW System requests allocation of \$14,959,000 BTF to provide planning services to repair, renovate, and/or restore various Old Main buildings and similar facilities at UW-La Crosse, UW-Oshkosh, UW-River Falls, UW-Stevens Point, UW-Stout, and UW-Superior.

The design solution alternatives and all proposed project work will be reviewed, coordinated, and approved by the State of Wisconsin Historical Society and the Universities of Wisconsin Historic Preservation Officer.

<b>Governor’s Recommendation:</b>	<b>Defer the request.</b>
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**PROJECT DESCRIPTION:**

This request provides funding for various proposed scopes of work at some of the oldest buildings in the Universities of Wisconsin facility portfolio. Typical project scope items include building infrastructure (mechanical, electrical power and lighting, telecommunications, plumbing systems) renovations, exterior envelope (including exterior doors and windows) maintenance and repairs or replacement, architectural finishes replacement, acoustical performance enhancements, room configuration and layout modifications, fixed and movable equipment and furnishings replacements, accessibility improvements, and addressing current building code requirements.

It is anticipated, due to the typical occupancies and operations housed in these facilities and the inherent challenges of modifying or renovating these historical facilities, that the proposed scopes of work will require coordinated and phased implementation plans, including detailed constructability analysis, logistics, and recommendations. For these reasons, it is not believed that benchmark or current unit cost estimates by space type or discipline of work are accurate tools to generate budget estimates. Under this proposed request, each individual facility will be uniquely assessed for its current conditions, proposed scope(s) of work, and projected schedules of availability within the next six-year capital plan (2027-33) to develop the appropriate capital project requests, sequence, and priority. The assessments will be completed comprehensively on each facility and the recommended design solutions developed within a current context and framework that will strive to keep the disruption to occupants and

operations housed within each facility to a minimum. Individual projects contained within the proposed funding enumeration are listed below in priority order.

1. La Crosse - Graff Main Hall - Exterior Windows/Fire Alarm System/Fire Protection System - \$3,566,000 BTF
2. Oshkosh - Dempsey Hall - Facility Renewal - \$3,485,000 BTF
3. River Falls - North Hall - Facility Renewal - \$1,980,000 BTF
4. Stevens Point - Old Main - HVAC System Renovation/Replacement - \$1,454,000 BTF
5. Stout - Bowman Hall - HVAC System/Electrical Service Renovation & Replacement - \$1,191,000 BTF
6. Superior - Old Main - HVAC System Renovation & Chilled Water Connection - \$3,283,000 BTF

#### PROJECT JUSTIFICATION:

The oldest and historic-type buildings at each university are typically one of, if not the most difficult facilities in which to plan and perform capital projects. Campus administration, university relations, academic administration, etc. tend to be the occupants and operations housed in these facilities and those are the functions with the most diverse and extended clientele and customers at any university. Disruption to any one of those units requires careful planning and considerations for alternate accommodations and options, and any extended disruption simply amplifies that need. These facilities also tend to be extremely robust structurally, with low finished floor to ceiling heights, and many smaller, inflexible spaces not only for the occupants and operations, but for the building services and infrastructure equipment as well. These types of physical environments further complicate and extend the required disruptions to accomplish the proposed scopes of work. Below is the list of proposed facilities included in this request and the relative ages and sizes of each building and associated building addition.

- Graff Main Hall (153,017 GSF) at UW-La Crosse was constructed in 1909.
- Dempsey Hall (111,589 GSF) at UW-Oshkosh was constructed in 1918 with an addition (29,286 ASF/38,908 GSF) constructed in 1969.
- North Hall (50,548 GSF) at UW-River Falls was constructed in 1914 with an addition (16,487 ASF/34,934 GSF) constructed in 1926.
- Old Main (62,730 GSF) at UW-Stevens Point was constructed in 1894.
- Bowman Hall (51,406 GSF) at UW-Stout was constructed in 1897.
- Old Main (84,809 GSF) at UW-Superior was constructed in 1914 with an addition (16,141 ASF/25,332 GSF) constructed in 1932.

Capital planning is based on the resolution of physical planning issues. The process begins at the individual UW institutions, with advice and guidance from UW System Administration staff, to document need and formulate capital project requests, evaluate and prioritize those requests, and obtain Board of Regents approval for the biennial capital budget request. The request, along with the required and associated documentation, is then forwarded to the Department of Administration, which initiates the legislative process for budget approval. This process is used for the whole range of capital projects and is intended to be rigorous and flexible enough to respond to the unique and diverse facility needs at the institutions, by fully engaging the

stakeholders at the institutions in identifying and resolving those needs. It is also intended to provide the Board of Regents, the Department of Administration, and the legislature with defensible capital plans that are based on robust investigation of issues and solutions.

Completion of these planning and design funding requests intend to better inform the next biennial capital budget request in terms of scope of work definition, budget estimates, and realistic schedules. The proposed construction and renovation projects that will result from the advanced planning and design efforts are some of the highest priority and critical program needs anticipated to be met for the 2027-33 capital plan, but have also been identified as requiring additional professional consultant input, analysis, and recommendations. Biennially, each state agency is required to submit a capital budget request within the context of a long-range plan to the Department of Administration. The UW System process for developing its Capital Budget and long-range plan recommendations is based on planning models common throughout higher education. The UW System capital planning involves: identification of building conditions, program needs, space adequacy, and utilization; revaluation of alternatives and prioritization of space and program needs; and development of six-year capital plans by each UW institution.

Proposed capital project requests are evaluated and prioritized based on Board of Regent-approved evaluation criteria. The evaluation, coupled with anticipated funding, is developed into a single, systemwide capital plan for three biennia. The Board of Regents submits a biennial budget request based on the capital plan recommendations. Developing an agency-wide capital plan allows the Board of Regents, the Department of Administration, and the Legislature to better understand and manage educational facility needs. The resulting capital plan is a point-in-time reference and remains flexible to accommodate future adjustments such as increasing or decreasing funding levels or program changes.

The alternative to each proposed major project is to complete the upgrades in phases with smaller maintenance projects. Single projects will provide continuity of design and lessen the impact on building occupants. In addition, this approach avoids cost escalation that would result by spreading the proposed work over several biennia.

**OPERATING BUDGET IMPACT:**

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and allocate \$14,959,000 BTF.



# PLATTEVILLE - OTTENSMAN HALL ADDITION AND RENOVATION - PLANNING AND DESIGN

UNIVERSITY OF WISCONSIN  
PLATTEVILLE  
GRANT COUNTY  
AGENCY PRIORITY #19

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$6,727,000	\$0
BTF	\$6,727,000	\$0

**PROJECT REQUEST:**

The UW System requests allocation of \$6,727,000 BTF to provide planning and design services to demolish two former student residences and an office tower and relocate the current administrative units into a renovated and expanded academic and student services facility at UW-Platteville.

<b>Governor’s Recommendation:</b>	<b>Defer the request.</b>
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**PROJECT DESCRIPTION:**

This project provides planning and design to completely renovate (168,129 GSF) and potentially expand Ottensman Hall from a former 1960’s era engineering building into a flexible, interdisciplinary learning and collaborative facility where future colleges and majors will be envisioned, developed, and implemented. With the exception of the spaces dedicated to chemistry laboratories, high-bay civil engineering laboratories, and campus data center, the remainder of the facility will be designed to allow rapid deployment and changeover, fostering cross-pollination of new ideas, strategies, and programs. The project will also demolish Gardner Hall, Royce Hall, and potentially the Pioneer Tower and restore the associated sites (215,293 GSF).

Units and occupants located in those facilities will be permanently relocated to either Karrmann Library (under the proposed 2025-27 Minor Facilities Renewal Projects Program with the Karrmann Student Access Center project) or to the renovated and potentially expanded Ottensman Hall. Preliminary space analysis and blocking indicate the proposed relocations may be accomplished without requiring any new square footage. However, in the absence of a current condition and code assessment, along with a more detailed adaptive reuse and test fit of room-by-room requirements within the space available, it is anticipated that a small building addition may be required. The proposed planning and design work will determine the final scope of work to be requested for enumeration next biennium, including coordination of phased implementation under a single project.

A new Forensic Investigation Laboratory, Biosafety Level 2 instructional and research morgue, and replacement campus Computer Equipment and Data Center will be developed. Both high-

bay civil engineering laboratories (Fluids and Material Lab/Highway Tech Testing) will be completely renovated. All Chemistry instructional and research laboratories will correct their size, shape, and configuration and provide desired adjacencies to chemical stockroom, instrumentation laboratories, and support spaces. Pedagogical and technology inadequacies in the laboratories will be resolved. The obsolete inefficient, and poor condition fume hood and exhaust systems will be completely replaced. New general access classrooms will also be developed. Space use and demand analysis will be required to determine adequate counts and size(s) of the resulting instructional and research spaces.

Project work includes complete replacement of all building infrastructure systems (mechanical, electrical, telecommunications, fire protection, and plumbing) including associated distribution, equipment, components, fixtures, and controls. A new fire suppression system will be retrofitted throughout the facility and the building domestic water service evaluated and augmented or replaced for adequate sizing and water pressure. The exterior envelope concrete and masonry materials will be repaired and restored, all roof sections will be repaired or replaced based on the results of inspections and condition assessments, and new exterior windows will be installed to provide additional daylight. The exterior entrances/egresses will be reconfigured and the north entrance plaza retaining wall will be repaired or replaced. Interior circulation and wayfinding will be improved, and all architectural finishes will be replaced and restored. Exterior stormwater and drainage issues will be resolved, including the northeast and northwest ground floor patios. LEED certification, to at least the basic level, is desired for the completed project.

This project will be designed in accordance with the Universities of Wisconsin Sustainable Building Guidelines, which require high levels of resource efficiency, actions to ensure healthy indoor air, and planning for changing energy systems and climate. These guidelines support Governor Evers' Executive Order 38 and the State of Wisconsin Clean Energy Plan (2022), which call for state agencies to lead-by-example by deploying and implementing energy efficiency, renewable energy, building resilience, and reducing emissions of facilities. The UW Sustainable Building Guidelines ensure a healthy building with reduced utility costs that also provides university students and communities with educational examples of forward-thinking resilient and sustainable design.

#### PROJECT JUSTIFICATION:

Ottensman Hall was constructed in 1966 as the UW-Platteville engineering and science building. In the decades following, student enrollment grew, new majors were added, and more space was required. In 2009 Busby Hall of Engineering (108,500 GSF) was constructed to compliment but not replace Ottensman Hall. A portion of the engineering programs were then relocated from Ottensman Hall to Busby Hall of Engineering. The Academic Buildings Feasibility Study, completed in 2015, confirmed that Ottensman Hall does not have adequate structural bay spacing or floor-to-ceiling clearance to house STEM disciplines, but it is viable to reprogram and renovate to house non-engineering programs. The study informed the construction of Sesquicentennial Hall (99,229 GSF), completed in the Summer of 2022. In Fall of 2022, virtually all engineering programming was housed in Busby Hall for Engineering and Sesquicentennial Hall.

Three of the four facilities included in this request have failed functional and physical condition assessments. They are the three UW-Platteville facilities in the worst condition, poorly suited to their intended functions and current occupants. Two of these three facilities have been determined to be unsalvageable and not worth further capital investment. The proposed scope of work will resolve all substandard conditions in all four of the facilities, one through comprehensive renovation and five through demolition.

The Academic Buildings Feasibility Study also recommended that Ottensman Hall be reprogrammed to house the administrative and student services operations located in four 1950-60's era former student residences. Those buildings provide no mechanical ventilation systems and were pressed into service for administrative space needs in the 1970's without renovation to accommodate the change in use. All four former student residences have lasted well beyond their expected useful lives, despite little to no capital investment to date. Despite these poor facility conditions, the operations, activities, and occupants housed in these facilities represent critical student facing functions in desperate need of adequate space and working environments. For approximately 50 years these facilities have ill-served the student services operations, functions, and activities due to inadequate and poor-quality space for the intended programs and operations. These facilities require replacement with alternative and adequate space.

Most of the space in Ottensman Hall is vacant. The Chemistry Department remains on the second and third floors, the two high-bay Civil Engineering laboratories remain on the first floor, and a Forensic Investigation laboratory was retrofitted into relic engineering space on the first floor. Civil Engineering is the second largest major at UW-Platteville with 391 students in Fall 2023 and the new Forensic Investigation program is the third largest major with 333 students in Fall 2023.

Demolition of the existing buildings and their replacement with new facilities and/or facility additions were considered. This alternative was determined to be financially infeasible, and it was determined that renovating a current facility was more cost-effective. It is not possible to accomplish the proposed scope of work in a series of smaller maintenance and renovation projects as the required scopes of work exceed all capital project program budget thresholds.

**OPERATING BUDGET IMPACT:**

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and allocate \$6,727,000 BTF.





# LA CROSSE - MITCHELL HALL RENOVATION - PLANNING AND DESIGN

UNIVERSITY OF WISCONSIN  
 LA CROSSE  
 LA CROSSE COUNTY  
 AGENCY PRIORITY #20

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$3,311,000	\$0
BTF	\$3,311,000	\$0

**PROJECT REQUEST:**

The UW System requests allocation of \$3,311,000 BTF to provide planning and design services to provide instructional and research space and a practice facility for gymnastics and wrestling; relocate the strength center; renovate the natatorium; and completely replace the HVAC systems in Mitchell Hall at UW-La Crosse.

<b>Governor’s Recommendation:</b>	<b>Defer the request.</b>
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**PROJECT DESCRIPTION:**

This project will plan and design multiple proposed renovation scopes of work (212,840 GSF) including: (a) building-wide and complete HVAC system replacement and replacement of two electrical services with a new single service; (b) fieldhouse renovation for gymnastics and wrestling practice facilities and the creation of new instructional and research space for the Exercise and Sports Science program; and (c) natatorium renovation and repairs. Project phasing options and alternatives, including constructability analysis and coordination, will be provided for all recommended design solutions.

The HVAC system and electrical services work includes replacing all outdated, obsolete, and substandard equipment with a new variable air volume system with reheat coils and terminal units. Ductwork and equipment that is functionally adequate will be cleaned, repaired, and put back into service. The control systems will be replaced to improve energy management system performance. New equipment includes air handling units, fans, terminal units, variable frequency drives, and associated piping and controls wiring. A new fire protections system will be retrofitted into the building. Both separate electrical services will be replaced by a single, combined service with better distribution and expanded emergency power capacity. Air handling equipment with direct cooling units will have new chilled water coils installed by this project. The expanded emergency power capacity will also connect those units with appropriate electrical distribution configurations already in place but not connected due to lack of current emergency power capacity.

Fieldhouse renovation work includes creating new practice facilities for the gymnastics and wrestling programs, relocating the strength center into the fieldhouse, and developing additional

instructional and research space for the Exercise and Sports Science program. New partition walls, replacement flooring and wall finishes, as well as new lighting and controls will be provided.

Natatorium work includes replacing all room and pool finishes; room and pool basin lighting and associated controls; pool basin lining to resolve infiltration issues; and HVAC system equipment, distribution, and controls. The replacement high-bay room lighting fixtures will be high-efficiency units. The replacement HVAC system will improve ventilation and humidity controls. To resolve known accessibility issues within the space, it may be necessary to create a new entrance from the exterior into the natatorium. The following summary is the construction cost portion for the proposed scope of work.

This project will be designed in accordance with the Universities of Wisconsin Sustainable Building Guidelines, which require high levels of resource efficiency, actions to ensure healthy indoor air, and planning for changing energy systems and climate. These guidelines support Governor Evers' Executive Order 38 and the State of Wisconsin Clean Energy Plan (2022), which call for state agencies to lead-by-example by deploying and implementing energy efficiency, renewable energy, building resilience, and reducing emissions of facilities. The UW Sustainable Building Guidelines ensure a healthy building with reduced utility costs that also provides university students and communities with educational examples of forward-thinking resilient and sustainable design.

#### PROJECT JUSTIFICATION:

Mitchell Hall (132,071 GSF) was constructed in 1965 as a physical education facility and a fieldhouse addition (80,789 GSF) was constructed in 1972. The majority of mechanical and electrical equipment and components are more than 50 years old, well past their expected useful lives, and at a minimum require reconfiguration and redistribution to accommodate the intended program changes and occupancies.

Constant volume systems are more difficult to provide users with desirable levels of temperature control and ventilation. Updating the building automation system will allow better heating and cooling control and provide improved energy management. Retrofitting a new fire protection system simultaneously with the proposed HVAC system replacement and renovation is the most efficient and economical approach and provides increased health and safety benefits to the building occupants, users, and visitors. Despite two distinct electrical services in the building, the overall building normal and emergency electrical capacity and distribution is inadequate for current and proposed occupants and activities. The proposed new electrical service and larger capacity emergency generator with extended emergency power distribution will resolve these issues.

The gymnastics and wrestling teams have been practicing in temporary facilities located in the Cartwright Center since 2017. The new Fieldhouse approved by the Board of Regents in 2014 and opened in 2022 initiated the long-term plan to convert the Mitchell Hall Fieldhouse addition into the new home and practice facilities for these programs. The proposed renovation supports the current student athletes on each team, enhances the ability to recruit future team members, and provides additional opportunities for community outreach and engagement through community youth groups supported by the teams.

The strength center is undersized in its current location and the space is not served by a slab-on-grade construction, which is most appropriate for strength centers due to the impact of weights and vibrations caused by strength equipment. Relocating the strength center into the former fieldhouse corrects both inadequacies. The remaining space will be renovated into new, in-demand instructional and research space to support the Exercise and Sports Science (ESS) Department. ESS is the second largest department in the College of Science and Health (CSH) with over 1,200 majors. CSH is the largest college with almost 5,000 students and represents nearly one-half of the student enrollment at the university. To support instruction and both faculty and student research, the ESS Department needs additional dedicated instruction and research space.

This proposed scope of work is linked in a series of planned and coordinated renovation projects. To support the future renovation of the Whitney Dining Center, the current Cartwright Center temporary space for gymnastics and wrestling needs to be vacated and reallocated as swing space for that facility. The food service production facilities in the Cartwright Center will be essential space and temporary, replacement food service capacity for on-campus demand.

The natatorium was original to the facility in 1965 and has received minimal renovation. The pool is functionally adequate and has recently received updates to the equipment and controls. The acoustical treatment on the walls and ceiling have started to delaminate from the walls and could cause a hazard to swimmers. The high bay lights are not energy efficient and replacement parts are extremely difficult, if not impossible, to find. The proposed repairs are complicated by the measures required to access the area over the pool in a safe and efficient manner. The mechanical system is original to the building and does not provide adequate ventilation and humidity control for the space. The spectator area handrails and guardrails are not code compliant and should be replaced. Minor basin repairs have been recently completed with operational budget to extend the life of the pool. More extensive work is needed on the basin to provide a fully functional pool facility.

The alternatives to this major project are to complete the upgrades in phases with smaller maintenance projects. Although the current configuration of the HVAC system may lend itself to a componentized approach, that model often leads to disjointed and uncoordinated systems with multiple manufacturers and vendors required for future maintenance. A single project, as proposed, will provide continuity of design and lessen the impact on building occupants. In addition, this approach avoids cost escalation that would result by spreading the proposed work over several biennia. Due to the integration of the HVAC system with other building infrastructure systems and applicable building codes, design and construction of all required mechanical, electrical, telecommunications, plumbing, and fire protection systems as a single effort is most efficient and limits chances for incompatible and/or poorly coordinated systems, equipment, and components.

#### OPERATING BUDGET IMPACT:

It is estimated that an additional \$110,477 will be required annually to support the completion of this project for staffing, supplies and expenses, and energy bills. Adequate and appropriate operational budget sources have been identified and internally allocated/committed to support this proposed project.

It is estimated that approximately \$100,000 will be required for temporary relocation costs (faculty/staff moves, trailers, off-site storage, temporary facilities and/or utilities, etc.) associated with the proposed scope and duration of work.

It is estimated that no additional campus funding will be required to fund planning and design efforts prior to seeking Board of Regents and State Building Commission construction authority.

<b>SBC Options:</b>	<b>1. Approve the recommendation to defer the request.</b>
	2. Deny the recommendation and allocate \$3,311,000 BTF.

# MADISON - WEST CAMPUS RESEARCH BUILDING AND PARKING RAMP - PLANNING AND DESIGN

UNIVERSITY OF WISCONSIN  
MADISON  
DANE COUNTY  
AGENCY PRIORITY #21

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL PROJECT BUDGET	\$19,653,000	<b>\$19,653,000</b>
PR-CASH	\$19,653,000	<b>\$19,653,000</b>

**PROJECT REQUEST:**

The UW System requests allocation of \$19,653,000 PR-CASH to provide planning and design services for a university and private industry research facility at UW-Madison.

<b>Governor’s Recommendation:</b>	<b>Approve the request to allocate \$19,653,000 PR-CASH for preliminary planning and design.</b>
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**PROJECT DESCRIPTION:**

This project provides planning and design for a new 429,600 GSF research building and parking ramp on the former Biotron Laboratory Building site as the initial step in the West Campus District Plan. The new research building is envisioned to be a knowledge and innovation hub, comingling university and aligned private industry partners, with an active ground floor for a variety of retail and service entities. The remainder of the building will house academic and research laboratories as well as conferencing and officing space to facilitate collaboration among faculty, students, and industry partners. The percentages of university and private industry space will be determined and developed through the planning and design effort proposed in this request. The building will meet or exceed State of Wisconsin and University of Wisconsin-Madison design standards. The construction process will optimize passive design, reduce energy demand and consumption, provide on-site renewable energy sources, and limit upfront and embodied carbon. A new 550-stall parking ramp will also be planned and designed to contribute toward the long-term strategic goal of providing an additional 2,000 parking spaces on campus.

This project will be designed in accordance with the Universities of Wisconsin Sustainable Building Guidelines, which require high levels of resource efficiency, actions to ensure healthy indoor air, and planning for changing energy systems and climate. These guidelines support Governor Evers' Executive Order 38 and the State of Wisconsin Clean Energy Plan (2022), which call for state agencies to lead-by-example by deploying and implementing energy efficiency, renewable energy, building resilience, and reducing emissions of facilities. The UW Sustainable Building Guidelines ensure a healthy building with reduced utility costs that also provides university students and communities with educational examples of forward-thinking resilient and sustainable design.

## PROJECT JUSTIFICATION:

UW-Madison is actively developing innovative strategies to drive its next era of growth, development, and discovery. The proposed scope of work will contribute to a vibrant and mixed-use biological sciences district to attract and retain students, faculty, staff, and researchers. The West District Development Plan defines specific strategic priorities: (1) expanding opportunities for research and scholarship; (2) growing innovation and investment in entrepreneurship; (3) attracting and retaining Tier 1 institution talent; (4) creating a vibrant mixed-use, multi-modal district; and (5) advancing sustainability strategies and ecosystem services.

The Biotron Laboratory Building is being demolished through another project and the site was identified in the most recent Campus Master Plan for future redevelopment, most appropriately in the health sciences research arena based on the proximity to other health science facilities located on the west campus. The site also provides an opportunity to establish new, on-campus research for private industry, not located at the University Research Park or another remote location, with direct access and collaboration for university faculty and students. The proposed design solution will enhance Willow Creek stormwater management, campus engagement, and ecological function. The resulting building will align modern technology with the needs of academic and research programs and provide resilient facilities that easily adapt to changes in programmatic needs. The programs and private industry partners housed in the proposed facility will also enable direct career pathways for students both pre- and post-graduation.

UW-Madison has inadequate on-campus space for research laboratories and swing space to renovate research laboratories. Existing research space was not designed nor established for flexibility and rapid programmatic changeover, impeding both innovation and progress for research endeavors. The proposed scope of work will develop a new research facility to address the shortcomings of existing space and become an economic driver for the entire state. Approximately 40% of on-campus buildings are more than 50 years old and approximately 60% are more than 25 years old. Both of these milestones fall squarely within the range of when the majority of original building infrastructure systems begin to fail and require significant capital reinvestment if not outright replacement. The proposed scope of work is a critical component of the plan to increase annual research expenditures and the associated Higher Education Research and Development ranking. The resulting building will allow increased innovation disclosures to attract further investment, strengthen established partnerships and foster new startup opportunities with private industry partners. This creates a new talent and economic development pipeline for aligned private industry partners.

The proposed facility will provide parking capacity for the new researchers, private industry partners, faculty, and staff on the west campus. The expanded services provided by the UW Hospital, as well as closures of other regional care centers, has produced a growth in patients and demand for visitor and staff parking. Previous campus planning efforts have determined that structured parking is most appropriate for this location due to the inherent site constraints. The University provides transportation services for more than 4.6 million visitors annually, including 24,000 faculty/staff and more than 50,000 students through a variety of solutions ranging from 13,000 permitted parking spaces; 15,000 bicycle parking spaces; and 14,000 subsidized bus passes. Despite all these options, a wait list of 1,200 people exists for parking accommodations on the west campus.

The planning efforts will develop design and phasing alternatives for consideration and implementation. The resulting design solutions will optimize the property by increasing its development density for research, instruction, and officing space needs.

OPERATING BUDGET IMPACT:

None.

<b>SBC Options:</b>	<b>1. Approve the recommendation to allocate \$19,653,000 PR-CASH for preliminary planning and design.</b>
	2. Deny the recommendation (defer the request).





## ALL AGENCY PROGRAM

Investing in the maintenance and repair of our existing infrastructure is a priority for the State. The All Agency program was established to provide funding for the maintenance, repair, and renovation of state facilities and related infrastructure. All Agency projects help extend the useful life of buildings, correct code deficiencies, improve safety and reliability, and can decrease operating costs. The 2025-27 funding authorizations for the specific categories of work serve as the block enumerations for projects in these categories.

<u>Category</u>	<u>Amount Requested</u>	<u>Governor's Recommendation</u>
Facility Maintenance and Repair	\$1,177,364,300 TOTAL	<b>\$671,490,200 TOTAL</b>
	\$1,019,245,100 GFSB	<b>\$509,000,000 GFSB</b>
	\$94,704,900 PRSB	<b>\$94,704,900 PRSB</b>
	\$6,145,000 BTF	<b>\$6,145,000 BTF</b>
	\$15,935,300 FED	<b>\$15,935,300 FED</b>
	\$27,996,300 PR-CASH	<b>\$27,996,300 PR-CASH</b>
	\$729,200 GIFTS/GRANTS	<b>\$729,200 GIFTS/GRANTS</b>
	\$8,725,000 SEGRB	<b>\$8,725,000 SEGRB</b>
	\$3,883,500 CON SEGB	<b>\$8,254,500 CON SEGB</b>
Utility Repair and Renovation	\$592,595,900 TOTAL	<b>\$353,544,400 TOTAL</b>
	\$475,051,500 GFSB	<b>\$236,000,000 GFSB</b>
	\$99,041,300 PRSB	<b>\$99,041,300 PRSB</b>
	\$2,832,700 FED	<b>\$2,832,700 FED</b>
	\$10,226,300 PR-CASH	<b>\$10,226,300 PR-CASH</b>
	\$500,000 GIFTS/GRANTS	<b>\$500,000 GIFTS/GRANTS</b>
	\$4,185,700 CON SEGB	<b>\$4,185,700 CON SEGB</b>
	\$758,400 STWD	<b>\$758,400 STWD</b>
Health, Safety, and Environmental Protection	\$90,592,500 TOTAL	<b>\$52,203,000 TOTAL</b>
	\$77,389,500 GFSB	<b>\$39,000,000 GFSB</b>
	\$12,428,000 PRSB	<b>\$12,428,000 PRSB</b>
	\$775,000 SEGRB	<b>\$775,000 SEGRB</b>
Preventive Maintenance	\$7,478,000 TOTAL	<b>\$3,961,500 TOTAL</b>
	\$7,016,500 GFSB	<b>\$3,500,000 GFSB</b>
	\$461,500 PRSB	<b>\$461,500 PRSB</b>
Programmatic Remodeling and Renovation	\$40,073,800 TOTAL	<b>\$29,069,800 TOTAL</b>
	\$22,004,000 GFSB	<b>\$11,000,000 GFSB</b>
	\$3,258,000 PRSB	<b>\$3,258,000 PRSB</b>
	\$7,570,200 PR-CASH	<b>\$7,570,200 PR-CASH</b>
	\$3,000,000 CON SEGB	<b>\$3,000,000 CON SEGB</b>
	\$4,241,600 STWD	<b>\$4,241,600 STWD</b>

Capital Equipment Acquisition	\$2,980,000 TOTAL \$2,980,000 GFSB	<b>\$1,500,000 TOTAL \$1,500,000 GFSB</b>
Land and Property Acquisition	\$44,750,000 TOTAL \$44,750,000 PRSB	<b>\$44,750,000 TOTAL \$44,750,000 PRSB</b>
Energy Conservation	\$69,056,000 TOTAL \$67,056,000 PRSB \$2,000,000 PR-CASH	<b>\$69,056,000 TOTAL \$67,056,000 PRSB \$2,000,000 PR-CASH</b>
	Requested: \$2,024,890,600	<b>Recommended: \$1,225,574,900</b>
<b>Total Amounts</b>		

**SUMMARY OF FUNDS**

	\$1,603,686,600 GFSB	<b>\$800,000,000 GFSB</b>
	\$321,699,700 PRSB	<b>\$321,699,700 PRSB</b>
	\$6,145,000 BTF	<b>\$6,145,000 BTF</b>
	\$18,768,000 FED	<b>\$18,768,000 FED</b>
	\$47,792,800 PR-CASH	<b>\$47,792,800 PR-CASH</b>
	\$1,229,200 GIFTS/GRANTS	<b>\$1,229,200 GIFTS/GRANTS</b>
	\$9,500,000 SEGRB	<b>\$9,500,000 SEGRB</b>
	\$11,069,200 CON SEGB	<b>\$15,440,200 CON SEGB</b>
	\$5,000,000 STWD	<b>\$5,000,000 STWD</b>
<b>Total Funds</b>	Requested: \$2,024,890,500	<b>Recommended: \$1,225,574,900</b>

<b>SBC Options:</b>	<b>1. Approve the recommendation to enumerate \$1,225,574,900 All Funds for the 2025-2027 All Agency program.</b>
	2. Deny the recommendation (defer the program).

## FACILITY MAINTENANCE AND REPAIR

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL BUDGET	\$1,177,364,300	\$671,490,200
ALL FUNDS	\$1,177,364,300	\$671,490,200

<b>Governor's Recommendation:</b>	<b>Approve the enumeration of \$671,490,200 All Funds for 2025-2027 All Agency Facility Maintenance and Repair projects.</b>
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**PROGRAM DESCRIPTION:**

These funds would be used for the ongoing Facility Maintenance and Repair (FM&R) program for state buildings and other support facilities. The types of projects in this category include maintenance and repair of: building envelopes (walls, roofs, windows, etc.); mechanical, electrical, and plumbing systems; and interior finishes. Other comprehensive projects in this category would address functional improvements, code compliance, removal of architectural barriers to the handicapped, and other known maintenance deficiencies. FM&R also includes projects that repair and replace building sub-systems and components, and those that address safety issues and other problems resulting from normal use and aging of state facilities. Small projects are a key element in the FM&R program and cover a wide variety of critical maintenance projects with a total cost of \$600,000 or less per project. Please note: this recommended amount includes existing GFSB for facility maintenance and repair projects at the Bradley Center over the next two years. The FM&R program includes these specific types of projects:

1. Building Systems Upgrades: A portion of the FM&R program would provide funding for several comprehensive building system repair and upgrades, code compliance, and functional improvement projects. Even when buildings are being maintained at an acceptable level and have been effectively serving their occupants and programs, they reach a point where systems become obsolete and comprehensive renovation is needed. Program requirements may have also changed over time and code compliance issues must be addressed.
2. Building System Maintenance and Repair: This is the largest part of the FM&R program and covers a wide variety of projects for maintaining and preserving building envelopes and structures, providing ADA compliance, and maintaining HVAC, plumbing, electrical, elevator systems, and building interiors to maximize their useful life. Specific types of maintenance and repair work include:
  - a. ADA Compliance – Projects address work needed to provide handicapped access to existing facilities under the requirements of the ADA.
  - b. Building Mechanical Systems Repair – Projects focus on repairs and replacement of worn out plumbing, heating and ventilating, and refrigeration equipment in order to maintain adequate performance. It provides code compliance, and opportunities to upgrade equipment, increase efficiency, and reduce operating costs.

- c. Fume Exhaust and Workplace Ventilation System Improvements – Projects include replacement or upgrade of building air supply and exhaust systems required to protect employees from chemical fumes, wood dust, and other environmental contaminants encountered in the workplace.
- d. Building Electrical Systems Repair – Projects include repairs and upgrades of primary and secondary electrical systems, including power and lighting and in-building telecommunications and data processing distribution systems to bring them into code compliance. Improvements are needed to protect both the safety of employees and the integrity of the systems.
- e. Elevator Repair and Renovation – Projects include the repair and upgrading of elevators and control systems. State facilities contain hundreds of elevators and several of them are more than 20 years old. Projects to retrofit elevators to current standards and to repair major problems as they are identified are covered in this component.
- f. Support Facilities and Security – Projects include maintenance and repair of small storage structures, security fencing, communications towers, communications and video surveillance systems, and athletic field structures.
- g. Roofing Repairs and Replacements – Projects include repairs and replacements to roofs that have been inspected and identified for repairs or replacement.
- h. Building Exteriors – Projects include repairs and replacements to the exterior envelopes of state facilities including grouting and tuck pointing to extend the life of building walls and foundations, and to replace deteriorating and inefficient windows and doors necessary to maintain the integrity and efficiency of the structure.

PROGRAM JUSTIFICATION:

Investing in the maintenance and repair of our existing infrastructure is a priority for the State. The State owns over 6,300 buildings and other facilities that contain over 102 million GSF of space. Nearly 2,000 of these buildings were constructed between 1960 and 1975 and are at an age where the functional adequacy and operational efficiency of building systems is jeopardized if significant repair or renovations do not occur. While agency operating budgets do play a vital role in funding preventive maintenance functions, the preventive maintenance that is conducted does not preclude the need to replace aging infrastructure and systems.

The following is a summary of funding provided for FM&R over the last six biennia:

	<u>Total Amount Authorized</u>
2013-2015	\$196,474,500
2015-2017	\$69,034,500
2017-2019	\$178,167,000
2019-2021	\$324,275,400
2021-2023	\$201,632,300
2023-2025	\$341,756,600

## UTILITY REPAIR AND RENOVATION

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL BUDGET	\$592,595,900	<b>\$353,544,400</b>
ALL FUNDS	\$592,595,900	<b>\$353,544,400</b>

<b>Governor's Recommendation:</b>	<b>Approve the enumeration of \$353,544,400 All Funds for 2025-2027 All Agency Utility Repair and Renovation projects.</b>
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**PROGRAM DESCRIPTION:**

These funds would be used for the ongoing Utility Repair and Renovation (UR&R) program for state-owned utilities and distribution systems, roads, and other supporting infrastructure. This includes the maintenance and repair of heating and cooling plants, hundreds of miles of underground steam and chilled water lines, electrical distribution systems, water and sewer systems, and other site utilities. It also includes the resurfacing of roads and parking lots, and maintenance of site lighting, site drainage, and other site developments. The UR&R program includes these specific types of projects:

1. Steam/Chilled Water Distribution Systems: Projects include repair and replacement of steam distribution lines, condensate return lines, chilled water lines, compressed air lines, and repairs to utility tunnels and related work.
2. Primary Electric Distribution Systems: Projects include repair and replacement of high voltage electrical equipment and distribution systems. Also included are projects for replacing or upgrading emergency generators and power systems.
3. Central Heating/Cooling Plants: Projects include the repair/replacement of boilers chillers, control systems, pumps, turbines, compressors, and generators.
4. Roads/Parking: The scope of this program includes roads, sidewalks, and parking facilities at various campuses, institutions, correctional facilities, and state office buildings. It also includes bridges and related infrastructure at Wisconsin's state parks, trails and forests. Projects also include the maintenance and repair of roads, parking stalls, sidewalks, and outdoor athletic surfaces.
5. Telecommunications/Data Systems: Projects include replacement of on-site telephone switching equipment, installation of telephone and data distribution cabling systems, broadcast towers, digital radio systems for dependable communications in correctional institutions, central clock and signal systems, and other telecommunications repair and maintenance projects.
6. Water Supply/Wastewater Treatment: Projects include maintenance and repair of water wells, domestic water lines, sewer lines, wastewater treatment systems and equipment, and gas and other site utilities.
7. Site Maintenance/Development: Projects include the repair and renovation of site infrastructure and improvements such as pedestrian plazas, irrigation systems, landscaping, signage for institution grounds, plus a wide variety of other utility related maintenance projects.

PROGRAM JUSTIFICATION:

The state owns and operates large heating and cooling plants, steam and chilled water distribution systems, water supplies and wastewater treatment systems, roads, and other utility support services at its institutions and campuses. Protecting and maintaining this investment to ensure continued service of these complex systems is a priority. Central heating and chilled water systems must remain in operation 24/7 and the distribution lines must not fail. This is also true of the primary electrical, sewer, and water lines.

To qualify for funding, UR&R project requests must meet one or more of the following criteria:

1. Repair is needed to assure the safety of the public and employees and to protect buildings.
2. Repair is necessary to restore utility services or to avoid a catastrophic failure of a utility system or item of equipment.
3. Renovation of a system is needed to extend its useful life and to make it operate more efficiently.
4. Limited system improvements are needed to accommodate program changes.

The following is a summary of funding provided for UR&R over the last six biennia:

	<u>Total Amount Authorized</u>
2013-2015	\$67,608,300
2015-2017	\$29,092,700
2017-2019	\$113,903,300
2019-2021	\$141,978,300
2021-2023	\$111,926,700
2023-2025	\$127,343,200

## HEALTH, SAFETY, AND ENVIRONMENTAL PROTECTION

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL BUDGET	\$90,592,500	\$52,203,000
ALL FUNDS	\$90,592,500	\$52,203,000

<b>Governor's Recommendation:</b>	<b>Approve the enumeration of \$52,203,000 All Funds for 2025-2027 All Agency Health, Safety, and Environmental Protection projects.</b>
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### PROGRAM DESCRIPTION:

These funds would be used to bring state facilities into compliance with current federal and state health, safety, and environmental protection standards. The types of projects in this category include: asbestos and lead abatement; underground petroleum storage tank compliance and spill cleanups; hazardous substance management; storm water management; fire, smoke alarms, and building fire safety upgrades; and correcting other health and safety deficiencies. The Health, Safety, and Environmental Protection (HS&E) category includes these specific types of projects:

1. Asbestos/Lead Abatement: Asbestos-containing materials and lead-based paints were commonly used for building materials up until the early seventies. Many state buildings were constructed prior to this time, and care must be taken to protect building occupants and maintenance workers.
2. Fire Alarm Systems/Fire Safety Improvements: Projects include replacement or upgrading of fire alarm and smoke detection systems and providing code-required sprinkler systems and other fire safety improvements. State code requires that building fire alarm systems be maintained in fully operational condition. Many existing systems are outdated, and replacement components can be difficult to obtain.
3. Hazardous Substance Management: Disposal of PCB contaminated materials and phase-out of CFCs and associated refrigerants are ongoing, and occasionally there is need to dispose of mercury, lead, and other toxic substances encountered in the course of building renovation or demolition projects.
4. Storm Water Management: Funding is requested for compliance with storm water runoff rules. EPA non-point source pollution abatement regulations require that storm water run-off from industrial sites, including state-owned heating plants, vehicle maintenance and parking facilities, and construction sites be properly handled and treated to prevent pollution of surface water resources.

### PROGRAM JUSTIFICATION:

Projects in the HS&E category are necessary to protect human health and safety and/or the environment. To qualify for funding, HS&E project requests must meet one or more of the following criteria:

1. Work is needed to comply with a standard or regulation such as Wisconsin Administrative Code, National Fire Protection Association Life Safety Codes, U.S. Environmental Protection Agency rules, or OSHA regulations.
2. There is an effective date required for compliance with applicable standards and regulations that mandates immediate action.
3. Existing conditions pose an unusual risk to people or the environment and require an immediate response, such as exposure to toxic substances or contamination of soil and/or groundwater.

The following is a summary of funding provided for HS&E over the last six biennia:

	<u>Total Amount Authorized</u>
2013-2015	\$23,142,600
2015-2017	\$8,041,300
2017-2019	\$33,016,300
2019-2021	\$15,688,000
2021-2023	\$45,736,600
2023-2025	\$30,702,600



## PREVENTIVE MAINTENANCE

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL BUDGET	\$7,478,000	\$3,961,500
ALL FUNDS	\$7,478,000	\$3,961,500

<b>Governor's Recommendation:</b>	<b>Approve the enumeration of \$3,961,500 All Funds for 2025-2027 All Agency Preventive Maintenance projects.</b>
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**PROGRAM DESCRIPTION:**

These funds would be used for statewide preventive maintenance activities and initiatives that focus on primary building systems and components, steam and chilled water generation and distribution lines, and primary electric equipment for state-owned buildings. In addition, preventive maintenance would be conducted on road surfaces and parking lots at campuses and institutions statewide. Preventive maintenance includes these specific types of projects:

1. Lubricating and exercising primary and secondary electrical voltage switches, reviewing the lines for potential short circuits and proper grounding, and assessing the quality of the power being delivered
2. Eddy current testing of boiler and chiller tubes
3. Cleaning and calibrating fire alarms and smoke detectors
4. Roof inspection and maintenance
5. Inspection and maintenance of exterior masonry
6. Eliminating groundwater seepage in elevator pits, tunnels, and equipment rooms using electro-pulse technology

**PROGRAM JUSTIFICATION:**

Preventive maintenance extends the life of equipment and buildings by reducing the number of emergency breakdowns, costly repairs, and the time equipment is out of service. Preventive maintenance is crucial to extending the useful life of building systems and components, while also improving safety for patients, staff, and other users of these facilities, and making them more reliable and functional for the programs housed there.

The following is a summary of funding provided for Preventive Maintenance over the last six biennia:

	<u>Total Amount Authorized</u>
2013-2015	\$2,000,000
2015-2017	\$250,000
2017-2019	\$900,000
2019-2021	\$315,000
2021-2023	\$375,000
2023-2025	\$870,000



## PROGRAMMATIC REMODELING AND RENOVATION

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL BUDGET	\$40,073,800	\$29,069,800
ALL FUNDS	\$40,073,800	\$29,069,800

<b>Governor's Recommendation:</b>	<b>Approve the enumeration of \$29,069,800 All Funds for 2025-2027 All Agency Programmatic Remodeling and Renovation projects.</b>
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**PROGRAM DESCRIPTION:**

These funds would be used for projects that address programmatic remodeling needs and provide new space under the \$1,000,000 threshold of enumeration. Programmatic Remodeling and Renovation includes these specific types of projects:

1. Interior Refurbishing/Minor Remodeling: This includes projects for maintenance and repair of buildings in response to programmatic expansion or change, or repair or replacement of building interior components resulting from normal wear and tear. It also includes improvements and modifications that are necessary to provide a safe and secure environment to building users, maintain the functional adequacy of the facility, and provide minor interior improvements.
2. New Facility Construction < \$1,000,000: This includes providing small building additions or new program space. This typically covers small storage or ancillary spaces not requiring enumeration.

**PROGRAM JUSTIFICATION:**

Due to the structural integrity of many of the state's older buildings and the changing needs /dynamics of the workforce, it is often more efficient to remodel/renovate existing space to meet these needs rather than undertake new construction.

The following is a summary of funding provided for Programmatic Remodeling and Renovation over the last six biennia:

	<u>Total Amount Authorized</u>
2013-2015	\$10,909,800
2015-2017	\$5,000,000
2017-2019	\$12,129,000
2019-2021	\$6,488,000
2021-2023	\$31,525,400
2023-2025	\$42,985,800



## CAPITAL EQUIPMENT ACQUISITION

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL BUDGET	\$2,980,000	\$1,500,000
ALL FUNDS	\$2,980,000	\$1,500,000

<b>Governor's Recommendation:</b>	<b>Approve the enumeration of \$1,500,000 All Funds for 2025-2027 All Agency Capital Equipment Acquisition projects.</b>
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**PROGRAM DESCRIPTION:**

These funds would be used for the Capital Equipment Acquisition program. This program includes the purchase of individual moveable and special equipment not specifically included in an enumerated project. Past purchased equipment includes lab equipment, computers, finishes, and digital radio equipment.

**PROGRAM JUSTIFICATION:**

This program is necessary to provide capitalized moveable and special equipment where no capital project exists. Agencies rely on this program to acquire equipment integral to their operations.

The following is a summary of funding provided for Capital Equipment Acquisition over the last six biennia:

	<u>Total Amount Authorized</u>
2013-2015	\$5,000,000
2015-2017	\$250,000
2017-2019	\$3,175,000
2019-2021	\$4,920,600
2021-2023	\$10,170,100
2023-2025	\$5,000,000



## LAND AND PROPERTY ACQUISITION

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL BUDGET	\$44,750,000	\$44,750,000
ALL FUNDS	\$44,750,000	\$44,750,000

<b>Governor's Recommendation:</b>	<b>Approve the enumeration of \$44,750,000 All Funds for 2023-2025 All Agency Land and Property Acquisition projects.</b>
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**PROGRAM DESCRIPTION:**

These funds would be used for land and property acquisition related to capital projects. Acquisition costs would be based upon appraisals obtained at the time parcels become available. The funding also includes legal and closing costs but not relocation costs.

**PROGRAM JUSTIFICATION:**

Occasionally, funding is requested for high priority land and/or property purchases where delay could result in the loss of an opportunity to acquire a critical parcel or where failure to purchase could involve exposing institution staff or users to health and safety risks.

The following is a summary of funding provided for Land and Property Acquisition over the last six biennia:

	<u>Total Amount Authorized</u>
2013-2015	\$4,000,000
2015-2017	\$2,000,000
2017-2019	\$0
2019-2021	\$894,000
2021-2023	\$11,700,000
2023-2025	\$10,615,500





## ENERGY CONSERVATION

	2025-27 REQUEST	2025-27 RECOMMENDATION
TOTAL BUDGET	\$69,056,000	\$69,056,000
ALL FUNDS	\$69,056,000	\$69,056,000

<b>Governor's Recommendation:</b>	<b>Approve the enumeration of \$69,056,000 All Funds for 2025-2027 Energy Conservation projects. Allocate \$25,000,000 PRSB of enumeration for renewable energy construction projects in state-owned facilities.</b>
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**PROGRAM DESCRIPTION AND JUSTIFICATION:**

These funds would be used for energy conservation projects to help state agencies and UWS meet their energy reduction goals and reduce utility costs. Renewable projects would include solar, wind, standby generators, or geothermal enhancements to state facilities. The achieved savings from the reduction in utility costs is used to pay the debt service payments on the bonds.

The following is a summary of funding provided for Energy Conservation over the last nine biennia:

	<u>Total Amount Authorized</u>
2007-2009	\$30,000,000
2009-2011	\$50,000,000
2011-2013	\$100,000,000
2013-2015	\$20,000,000
2015-2017	\$18,750,000
2017-2019	\$20,000,000
2019-2021	\$11,564,000
2021-2023	\$25,358,400
2023-2025	\$57,010,200



## OTHER BUSINESS ITEM 1 - THRESHOLDS

STATE BUILDING PROGRAM  
PROJECT THRESHOLD INCREASES

	CURRENT THRESHOLD	2025-27 RECOMMENDATION
Wis. Stats. §16.855 (16) (b) – Governor’s Emergency Authorization	\$500,000	\$1,000,000
Wis. Stats. §16.867 – Selection of Architects and Engineers (A/E)	\$7,400,000	\$15,000,000

<b>Governor’s Recommendation:</b>	<b>Approve the request to increase the State Building Program project thresholds by inflationary adjustments in the following statutory sections: Wis. Stats. § 16.855 (16) (b) and §16.867</b>
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DESCRIPTION AND JUSTIFICATION:

This request amends Wisconsin Statutes relating to project thresholds in the State Building Program. The thresholds for the Governor’s Emergency Authorization and the selection of architects and engineers are no longer aligned with current economic and industry conditions. The new thresholds are being established using inflation indexing ranging from 2%-16% annually through 2025 as established by Engineering News Record (ENR) – the industry standard for indexing cost of construction nation-wide.

**1. Governor’s Emergency Authorization - Wis. Stats. §16.855 (16) (b):**

- The current threshold of \$500,000 has remained unchanged since 1997. Over two decades of inflation have diminished its purchasing power, making it less effective in addressing emergencies.
- Inflationary pressures and escalating construction costs have increased the financial requirements for emergency response, particularly for unforeseen circumstances requiring swift action.
- Increasing the threshold to \$1,000,000 will restore its effectiveness and ensure timely and adequate responses to emergencies without unnecessary procedural delays.

**2. Selection of Architects and Engineers - Wis. Stats. §16.867:**

- The current threshold of \$7,400,000 for using a Request-for-Proposal (RFP) process to select architects and engineers has not been updated since 2017.
- Construction costs have doubled since 2017 due to inflation and supply chain challenges, resulting in unnecessary approvals for routine projects and delays in maintenance work.

- Raising the threshold to \$15,000,000 will expedite the A/E selection process, streamline project delivery, reduce administrative inefficiencies, and align the process with current market conditions.

<b>SBC Options:</b>	<b>1. Approve the Governor’s recommendation to increase the State Building Program project thresholds by inflationary adjustments in the following statutory sections: Wis. Stats. § 16.855 (16) (b) and §16.867.</b>
	<b>2. Deny the recommendation.</b>

## OTHER BUSINESS ITEM 2 - BTF TRANSFER

STATE BUILDING PROGRAM  
PLANNING FUNDS TRANSFER

	2025-27 RECOMMENDATION
Wis. Stats. § 20.867 (2) (d) – Transfer Supplemental Funds to Building Trust Funds (BTF)	<b>\$32,000,000</b>
Allocate BTF to Specific Projects for Future Enumeration Requests	<b>\$49,734,000</b>

<b>Governor’s Recommendation:</b>	<p><b>a. Approve DOA to request the release of \$32,000,000 from the Joint Committee on Finance (JFC) Supplemental Appropriation to the Building Trust Fund (BTF) account specifically for planning future enumerated capital requests; and</b></p> <p><b>b. Upon the release of planning funds by JFC, approve the allocation of \$49,734,000 BTF for preliminary planning and design to prepare projects for future enumerations.</b></p>
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**DESCRIPTION AND JUSTIFICATION:**

Pursuant to 2023 Wisconsin Act 19, a one-time amount of \$32,000,000 GPR in FY 2024-25 was transferred to the Joint Committee on Finance (JFC) supplemental GPR appropriation under §. 20.865 (4) (a), Wis. Stats. (JFC Supplemental Appropriation), to be reserved for providing design funds for future biennial budget enumerated capital projects. These funds would become available to the State Building Commission (SBC) contingent upon the approval of a §13.10 request to the JFC.

This request seeks to obtain SBC’s approval to request from JFC the release of \$32,000,000 from the JFC Supplemental Appropriation to the SBC’s Building Trust Fund Appropriation (BTF Appropriation), as permitted by Wis. Stats. §. 20.867 (2) (d), created in 2023 Wisconsin Act 19. The BTF Appropriation is a General Purpose Revenue (GPR) appropriation created to receive expenditure authority to the Building Trust Fund (BTF) account for management of these design funds. These funds will be used specifically for preliminary planning and design for projects that are being prepared for future enumerations.

Approval of this request by SBC will permit the Department of Administration (DOA) to request the release of \$32,000,000 GPR in fiscal year (FY) 2024-25 from the JFC Supplemental Appropriation to the BTF Appropriation for transfer to the BTF. This transfer will provide design funds to develop appropriate scope, schedules, and budgets for upcoming enumeration requests for capital projects in future Biennial Budgets.

Upon the release of planning funds by JFC, DOA will allocate these BTF funds and the BTF current balance to these specific projects for capital budget development. This will allow agencies to submit capital budget requests based on informed cost estimates developed through preliminary planning and design efforts.

The following projects will receive BTF allocations for preliminary planning and design:

<b>Agency</b>	<b>Institution/Campus</b>	<b>Project Name</b>	<b>BTF Amount</b>
DOA	State Laboratory of Hygiene	Building Addition	\$1,000,000
DOC	Statewide	Type 1 Juvenile Facility - NE Wisconsin	\$6,540,000
DOC	Fox Lake Correctional Institution	Toilet/Shower Room Reconstruction	\$800,000
DOC	Jackson Correctional Institution	Reverse Osmosis Water Treatment System	\$300,000
DOC	Racine Correctional Institution	Infirmary Medical Unit Remodel	\$300,000
DOC	Statewide	Residential Parenting Program Development	\$1,000,000
DHS	Sand Ridge Secure Treatment Center	Health Service Unit Expansion	\$800,000
DMA	Chippewa Falls	New Readiness Center	\$1,700,000
DMA	Wausau	New Readiness Center	\$1,995,000
DMA	Wisconsin Rapids	New Readiness Center	\$1,149,000
DNR	Devil's Lake State Park	Interpretive Center Replacement	\$650,000
DNR	Willow River State Park	Interpretive Center Replacement	\$250,000
SFP	State Fair Park - West Allis	Swine, Sheep, and Goat Barn Redevelopment	\$4,000,000
DVA	Wisconsin Veterans Museum	Upgrade and Expansion	\$6,200,000
WHS	Historical Society	Restoration of Headquarters	\$1,979,000
WHS	Historical Society	Facade, Envelope, and Safety Improvements	\$350,000
WHS	Historical Society Headquarters	Mechanical System Improvements	\$300,000
UW	Milwaukee	Sandburg Hall East Tower Restroom Renovations	\$800,000
UW	Stout	Hansen, Keith, Milnes, and Chinnock Residence Halls Adds and Renos	\$2,000,000
UW	Systemwide	Central Plants / Utility Distribution Repairs, Renovations	\$10,721,000
UW	Milwaukee	Engineering and Neuroscience	\$6,900,000
<b>Total Projects Planning for Enumeration</b>			<b>\$49,734,000</b>

<b>SBC Options:</b>	<b>1. Approve the Governor's recommendation:</b> <b>a) Approve DOA to request the release of \$32,000,000 from the Joint Committee on Finance (JFC) Supplemental Appropriation to the Building Trust Fund (BTF) account specifically for planning future enumerated capital requests; and</b> <b>b) Upon the release of planning funds by JFC, approve the allocation of \$49,734,000 BTF for preliminary planning and design to prepare projects for future enumerations.</b>
	<b>2. Deny the recommendation.</b>

