



Office of Budget & Planning

1520 Van Hise Hall
 1220 Linden Drive
 Madison, Wisconsin 53706-1559
 (608) 262-6423 (608) 265-3175 Fax

e-mail: budget@uwsa.edu
 website: <http://www.uwsa.edu>

May 29, 2015

Joint Finance Committee Action on UW System Biennial Budget

Today the Joint Committee on Finance concluded their deliberations on the UW System components of the 2015-17 biennial budget. JFC passed an omnibus motion that combined all of their actions on the LFB papers. The following table summarizes the actions on the alternatives provided in the LFB papers. The actual motion is attached, which includes several additional provisions.

Issue	Governor's Budget	JFC Action
GPR Base Budget Reduction (676)	\$300 million biennial reduction (\$150 million ongoing).	Reduced the recommended base cut by \$25 million annually, resulting in a \$125 million annual cut (\$250 million biennially). Specified that the \$50 million biennial change be provided to aid institutions that are most impacted by the GPR base reduction.
Creation of a Biennial Appropriation (676)	Establish a biennial appropriation so that the UW System could transfer moneys between years.	Approved the creation of a biennial appropriation.
Separate Appropriation for UW System Administration (676)	Move the separate UW System Administration GPR appropriation into the GPR block grant.	Maintained a separate UW System Administration appropriation.
Future GPR Funding (679)	Beginning in 2018-19, GPR funding for the UW System would be increased by the annual change in the CPI. The ongoing funding base excludes 2014-15 and 2016-17 fringe benefit costs.	No provision – maintains current law.
Pay Plan Supplements (681)	Delete UW pay plan supplement appropriation on July 1, 2016. Provide \$21,313,500 GPR one-time in 2016-17 for fringe benefits.	Provided \$7,928,000 GPR in 2015-16 and an additional \$5,457,500 GPR in 2016-17 to fund projected fringe benefit increases, resulting in a \$13,385,500 GPR base increase. The UW System would be permitted to request additional funding if needed through the standard budget adjustment process in the 2017-19 biennial budget.
2015-17 Resident Undergraduate Tuition Freeze (677)	Freeze tuition on resident undergraduate students in 2015-16 and 2016-17.	Approved the Governor's recommendation of a tuition freeze in 2015-17. Permitted the Board of Regents to implement a differential tuition at UW-Stevens Point if approved by a student referendum after the effective date of the biennial budget act.
2017-19 Resident Undergraduate Tuition Freeze (677)	No restriction on the Board's tuition authority beyond the current biennium.	No provision.
Creation of UW System Authority (675)	Convert the UW System to a public authority.	Deleted proposed language establishing a UW System Authority. Provided certain flexibilities in other actions (see below).

Issue	Governor's Budget	JFC Action
Minnesota-Wisconsin Student Reciprocity (390)	Transfer negotiation and administration of the Minnesota-Wisconsin tuition reciprocity agreement from HEAB to the Board of Regents on July 1, 2016. Entering into an agreement is optional and does not require JFC approval. The UW System Authority would be liable for any interstate payment that accrues after July 1, 2016. UW institutions would retain all reciprocity tuition revenue.	Maintained current law. UW System institutions will not be able to retain all tuition paid by Minnesota students in 2016-17 as proposed by the Governor.
Compensation Plans (681)	Authorize the UW System Authority Board of Regents to approve compensation plans for UW employees.	Restored current law requiring the Director of the Office of State Employment Relations to submit pay plan recommendations for UW faculty and academic staff to JOCER. Restored UW System pay plan supplemental appropriations. Specified that the UW System not receive pay plan supplements from the compensation reserve in 2015-17, but would receive pay plan supplements in 2017-19 and in future biennia. Modified current law to permit the Board of Regents to use base funds to provide salary adjustments to recognize merit.
GPR Position Creation Authority (681)	Delete current law restrictions on the ability of the UW System Authority to create or abolish GPR positions.	No provision. On July 1, 2015, the UW System will have authority to create and abolish positions on all funds because the UW will be excluded from s. 16.505. (C.2.)
Issuance of Revenue Bonds for UW System Self-Amortizing Projects (682)	Provide that the UW System Authority could issue bonds for any corporate purpose. Bonds would not be debt of the State.	No provision.
Oversight by DOA (682)	None.	Required DOA to assess the UW System for services related to building projects that are funded entirely by program revenues or program revenue supported borrowing on a fee-for-service basis except that fees assessed to these projects could not exceed 4% of the total cost of the project.

Issue	Governor's Budget	JFC Action
Legislative Enumeration of Non-GPR Supported Projects (682)	None.	Provided that UW System building projects would not be subject to Building Commission approval and supervision if all of the following apply: (a) the project is funded <u>entirely with gifts and grants</u> made to the UW System for the express purpose of funding the building project; and (b) the building project is let by the UW System using the current law single prime contracting process. Provided that the DOA would not take charge of and supervise all engineering and architectural services and construction work performed related to, or review and approve plans and specifications for, UW System projects that meet that criteria. Deleted current law exempting UW System building projects that cost less than \$500,000 and are funded entirely with gifts and grants from prior approval by the Building Commission, review and approval by DOA, DOA supervision of engineering, architectural services, and construction work, and DOA bidding.
Procurement – General (683)	For procurement purposes, the UW System Authority would be treated as a municipality and would not be subject to procurement law for state agencies. UW System Authority could enter into purchasing agreements with DOA and municipalities.	Required the Board of Regents to develop related policies and to submit them for approval by the JFC. Specified that current law related to purchasing by state agencies would not apply to the UW System once the JFC approves the Board of Regent policies. Specified that UW System institutions would be able to purchase through state contracts and state agencies would be able to purchase through UW System contracts.
Investment of Certain PR Balances (684)	None.	Specified that the UW System would not be required to deposit auxiliary enterprise revenues, gifts, grants, donations, and segregated fees collected for building projects in the state investment fund, which would allow the Board of regents to invest these funds upon receipt in the PR appropriation. Required the Board to invest these funds through one of three specific mechanisms. Deleted current law authorizing the Board to invest surplus auxiliary enterprises moneys in certain securities and bonds.
Wisconsin Bioenergy Initiative (486)	Delete \$4,069,100 and 35.2 positions.	Deleted the funding, positions, and related statutory language.
Wisconsin Environmental Education Board (488)	Delete \$130,500 annually from the environmental fund and delete the appropriation for that purpose. In addition, delete \$200,000 in 2016-17 as well as the appropriation for environmental education grants from the conservation fund. Delete currently law program language.	Deleted the funding, positions, and related statutory language.

Issue	Governor's Budget	JFC Action
Extension Solid Waste Research (487)	Delete \$156,100 and 1.0 position. Delete current law permitting the Board to establish solid waste experiment centers. Delete the requirement for the Board to conduct research into solid waste disposal and to appoint a solid waste research council.	Deleted the funding, positions, and related statutory language.
Extension Recycling Education (487)	Delete \$394,100 and 4.0 position	Deleted the funding, positions, and related statutory language.
State Laboratory of Hygiene Funding (686)	Reduce SLH's GPR appropriation by \$6.3 million in 2016-17. Create a \$2.7 million appropriation under DNR to pay SLH for services provided. Provide an additional \$3.6 million to DHS for public health services planning, regulation, and delivery.	Restored GPR funding to SLH for services to DHS and DNR.
Telecommunications Services Funding (678)	Delete \$1,054,800 in funding that supports BadgerNet services provided to the UW System. Prohibit DOA from providing computer and telecommunications services to UW institutions.	Restored segregated fund appropriation and positions. Removed prohibition on DOA providing services to the UW System.
Rural Physician Residency Assistance Program (678)	Delete \$755,300.	Restored segregated fund appropriation and positions.
Physician and Dentist Loan Assistance Program (678)	Delete \$250,000 and related language.	Restored segregated fund appropriation and positions.
Environmental Program Grants and Scholarships (678)	Delete approximately \$300,000 for environmental grants and scholarships at UW-Madison, UW Colleges, and UW-Stevens Point.	Restored segregated fund appropriation and positions.
Discovery Farm Grants Program (678)	Delete \$249,800 and 1.2 positions.	Restored segregated fund appropriation and positions.
Center for Cooperatives (678)	Delete \$133,300. In current law, \$78,000 should be provided to the UW-Stevens Point paper science program and the remainder should be used for grants to persons wishing to form forestry cooperatives. Five percent of the amount for grants can be used for administrative expenses.	Restored segregated fund appropriation and positions. Specified that \$124,400 of the appropriation be provided to UW-Stevens Point's paper science program and \$10,000 to UW-Madison's center for cooperatives in 2015-16 and 2016-17.

Issue	Governor's Budget	JFC Action
Physician and Dentist and Health Care Provider Loan Assistance Programs (679)	Delete \$488,700 and related language. Delete the Rural Health Development Council, which advises the Board on the loan assistance program.	Maintained current law and restored funding.
Aquaculture Demonstration Facility (679)	Delete operational funding for aquaculture (\$417,500). The recommendation also modifies current language to permit –rather than require – the Board to support commercial aquaculture.	Restored funding, and provided an additional \$100,000 PR-tribal gaming funding in 2015-16 and 2016-17 to fund a UW-Extension aquaculture specialist position.
Programming at UW-Green Bay	Delete \$247,500 for programming at UW-Green Bay developed with the Oneida Tribe.	Maintained current law and restored funding.
Position Reports (681)	Delete language requiring the Board of Regents to report quarterly to DOA and JFC regarding the number of FTE positions.	Modify current law to require the Board of Regents to report annually to DOA and to the Co-Chairs of JFC regarding the number of full-time equivalent positions created or abolished in the previous 12 months. Specified that the reports be based on the October 1 payroll. Deleted current law specifying that positions authorized for the UW System not be included in any state position report beginning on July 1, 2015.
Auxiliary Enterprise Funds (685)	Delete current law prohibiting the Board from accumulating auxiliary reserve funds from student fees in excess of 15% of the previous year's revenues unless approved by DOA and JFC. Delete language authorizing the Board to invest surplus auxiliary enterprise funds in certain securities and bonds.	Approved the Governor's recommendation, which removes the Student Funded Auxiliary Reserves Report.
Program Revenue Balance Reporting (685)	None.	No provision.

Additional Major Provisions included in the attached UW Omnibus (motion #521)

In addition to the items included in the Legislative Fiscal Bureau papers Omnibus motion 521 includes changes to:

- Tenure (Item 12)
- Application for UW Positions (Item 14)
- Transfer of continuous service benefits (Item 16)
- Employment relations (Item 17)
- Leases (Item 24 as modified by Motion 530)
- Master leases for energy conservation projects (Item 25)
- Nonresident Tuition Remissions (Item 27 as modified by Motion 530)
- Annual Financial Audit (Item 29)
- Accountability and Reports (Items 30 and 31)
- Shared Governance (Items 33-38)
- Layoff due to Budget or Program decisions (Item 39)
- Academic Staff Positions (Item 40)
- Process for submissions to the Building Commission (Item 52)
- Additional Charter School Authorizers (Item 70 as modified by Motion 530)

UNIVERSITY OF WISCONSIN SYSTEM

Omnibus Motion

Motion:

Move to:

1. *Delete UW System Authority:* Adopt alternative 3 from the LFB paper #675. This would delete all items related to the Governor's proposal to convert the UW System to a public authority. Those items begin with item 13 on page 462 and end with item 33 on page 513 of the Legislative Fiscal Bureau's "Summary of the Governor's 2015-16 Budget Recommendations" with the exception of item 52 on page 494 which was previously removed as policy. This alternative would also delete corresponding items under the Department of Agriculture, Trade, and Consumer Protection related to the transfer of the State Laboratory of Hygiene (page 52, #3) and the Veterinary Diagnostic Laboratory (page 54, #4) and a corresponding provision under the Educational Communications Board related to the affiliation agreement with the Board of Regents (page 141, #10). Under this motion, the UW System would remain a state agency, SLH and VDL would remain attached to the UW System, and current law related to the UW System, including the mission statement, would be maintained with the exception of the items specified below. [Change to bill: \$9,787,000 GPR and 18,432.76 positions, \$3,029,728,000 PR and 10,914.07 positions, \$1,814,125,200 FED and 5,583.63 positions, and \$26,816,500 SEG and 122.23 positions for the UW System in 2016-17; -\$9,789,000 GPR and -134.76 positions, -\$34,603,200 PR and -265.49 positions, and -\$1,572,600 FED and -4.00 positions for the Department of Agriculture, Trade, and Consumer Protection in 2016-17.]

2. *GPR Base Budget Reduction:* Reduce the GPR base budget reduction by \$25 million annually from \$150 million annually to \$125 million annually. Under the motion, the total GPR base budget reduction would be \$250 million over the biennium, compared to \$300 million under the Governor's budget. Specify that the Board of Regents would distribute the \$50 million GPR provided under the motion to aid UW institutions that are most impacted by the GPR base reduction. [Change to bill: \$25,000,000 GPR annually.]

In addition, provide \$7,928,000 GPR in 2015-16 and \$13,385,500 GPR in 2016-17 to fund projected increases in fringe benefit costs during the biennium, instead of providing \$21,313,500 GPR in 2016-17 for this purpose as under the Governor's bill. The intent is that the \$13,385,500 GPR would remain in the UW System's base budget for the purpose of preparing the 2017-19 biennial budget and that the UW System would request additional funding during the 2017-19 biennial budget process through standard budget adjustments if the \$13,385,500 GPR is insufficient to fund the GPR portion of increases in fringe benefit costs on an ongoing basis.

3. *GPR Expenditure Authority:* Approve the Governor's recommendation to convert the UW System's GPR general program operations appropriation from an annual appropriation to a biennial appropriation.
4. *Resident undergraduate tuition:* Approve the Governor's recommendation to prohibit the Board of Regents from charging resident undergraduate students enrolled in a UW institution or UW Colleges campus in the 2015-16 and 2016-17 academic years more in tuition than it charged such students enrolled in that institution or UW Colleges campus in the 2014-15 academic year.
5. *UW-Stevens Point differential tuition:* Permit the Board of Regents to increase resident undergraduate tuition at UW-Stevens Point in 2015-16 and 2016-17 to implement a differential tuition if approved by the students via a referendum held after the effective date of the bill.
6. *Minnesota-Wisconsin Tuition Reciprocity:* Delete the Governor's provision. Authority for, and the administration of, the agreement would remain with the Higher Educational Aids Board. Reestimate the GPR sum sufficient appropriation for payments to Minnesota at \$6,400,000 annually. [Change to bill: -\$800,000 GPR in 2015-16 and \$6,400,000 GPR and \$12,240,300 GPR-REV in 2016-17.]
7. *Tribal Gaming Funding:* Adopt alternatives A5, B6, and C4 from LFB paper #679. This would restore tribal gaming funding for the physician and dentist and health care provider loan assistance programs, the aquaculture demonstration facility, and Oneida programming at UW-Green Bay. In addition, increase the amount provided to the aquaculture demonstration facility by \$100,000 PR-tribal gaming in 2015-16 and 2016-17 to fund a UW-Extension aquaculture specialist position. [Change to bill: \$1,353,700 PR and -\$1,353,700 GPR-REV (Tribal) in 2016-17.]
8. *Segregated Fund Appropriations:* Restore segregated fund appropriations and positions for telecommunications services, the rural physician residency assistance program, the physician and dentist loan assistance program, environmental program grants and scholarships, the discovery farm grants program, and grants for forestry programs. In addition, specify that \$124,400 of the appropriation for grants for forestry programs be provided to UW-Stevens Point's paper science program and \$10,000 be provided to UW-Madison's center for cooperatives in 2015-16 and 2016-17 [Change to bill: \$2,743,200 SEG and 6.82 SEG positions in 2016-17.]
9. *Environmental management account funding:* Approve the Governor's recommendation to delete funding, positions, and related language for all of the following: (a) Wisconsin Bioenergy Initiative; (b) Wisconsin environmental education board and grants; (c) solid waste research funding; and (d) extension recycling education funding.
10. *Pay plan:* Restore current law requiring the Director of the Office of State Employment Relations (OSER) to submit pay plan recommendations for UW faculty and academic staff to the Joint Committee on Employment Relations (JCOER) and to restore UW System pay plan supplemental appropriations. Specify that the UW System would not receive pay plan supplements from the compensation reserve during the 2015-17 biennium, but would receive pay plan supplements from the compensation reserve during the 2017-19 biennium and future biennia.
11. *Merit pay:* Modify current law to permit the Board of Regents to use base funds to

provide salary adjustments to recognize merit.

12. *Tenure:* Approve the Governor's recommendation to delete the definition of a "tenure appointment" and language establishing the conditions under which the Board of Regents may grant a tenure appointment to a faculty member. Delete current law specifying that a person who has been granted tenure may be dismissed only for just cause and only after due notice and hearing. In addition, delete the definition of "probationary appointment" and provisions limiting the length of such an appointment to seven years.

13. *Position reports:* Modify current law to require the Board of Regents to report annually to DOA and the Co-Chairs for Joint Finance Committee regarding the number of full-time equivalent positions created or abolished by the Board in previous 12 month period. Specify that the reports would be based on the October 1 payroll. Under current law, the Regents report this information quarterly. In addition, delete current law specifying that positions authorized for the UW System not be included in any state position report beginning on July 1, 2015.

14. *Application for UW positions:* Modify public records law to make only the names of applicants for UW positions who are seriously considered for appointment or whose name is certified for appointment, and whose name is submitted for final consideration to an authority for appointment subject to open records requests. Specify that, with respect to UW positions, final candidate does not include the five most qualified applicants or each applicant in the case that there are fewer than five applicants. In addition, specify that, with regard to the UW System, only the names of applicants for the following positions would be subject to open records law: (a) the UW System President; (b) UW System vice presidents and senior vice president; (c) the chancellor of each UW institution; and (d) the vice chancellor who serves as deputy at each UW institution.

15. *Create definition of university staff:* Modify current law to define "university staff" as all employees of the UW System other than faculty, academic staff, persons whose employment is a necessary part of their training, student assistants, and student hourly help. In addition, delete references to classified and unclassified staff with regard to UW and State Laboratory of Hygiene employees.

16. *Transfer of continuous service benefits:* Require the UW System President and the UW-Madison Chancellor and the OSER Director to enter into a memorandum of understanding (MOU) to permit UW System employees who take positions with other state agencies to be treated as state employees for the purposes of transferring continuous service benefits from the UW System, including accumulated sick leave, and require OSER to promulgate rules to implement the terms of the MOU.

17. *Employment relations:* Modify current law to specify that the Board of Regents and the UW-Madison Chancellor would establish and maintain employment relations policies and practices with regard to UW System employees. Under current law, the OSER Director establishes and maintains, wherever possible, consistent employment relations policies and practices throughout the state service.

18. *Board of Regents staff:* Approve the Governor's recommendation to delete current law

that requires DOA to provide two full-time staff positions to the Board of Regents and to delete the requirement that the Board provide office space, furnishings, ad supplies for those positions.

19. *Purchasing*: Require the Board of Regents to develop policies related to procurement and submit those policies for approval to the Joint Finance Committee. Specify that, after the Joint Finance Committee has approved the Board's procurement policies, current law related to purchasing by state agencies would not apply to the UW System. In addition, specify that UW System institutions would be able to purchase through state contracts and state agencies would be able to purchase through UW System contracts.

20. *State printing law*: Approve the Governor's recommendation to exempt the UW System from state printing law.

21. *State document distribution*: Exempt the UW System from state document distribution requirements.

22. *Gift and grant funded building projects*: Provide that UW System building projects would not be subject to Building Commission approval and supervision if all of the following apply: (a) the project is funded entirely with gifts and grants made to the UW System for the express purpose of funding the building project; and (b) the building project is let by the UW System using the current law single prime contracting process. Provide that DOA would not take charge of and supervise all engineering and architectural services and construction work performed related to, or review and approve plans and specifications for, UW System building projects that meet the criteria specified in (a) and (b). In addition, delete current law exempting UW System building projects that cost less than \$500,000 and are funded entirely with gifts and grants from prior approval by the Building Commission, review and approval by DOA, DOA supervision of engineering, architectural services, and construction work, and DOA bidding.

23. *DOA assessment for PR-funded building projects*: Require DOA to assess the UW System for services provided related to building projects that are funded entirely by program revenues or program revenue supported borrowing on a fee-for-service basis except that fees assessed to these projects could not exceed 4% of the total cost of the project.

24. *Leases*: Authorize the Board of Regents to lease real property for use by the UW System other than for use as student housing and modify current law to specify that leases of student housing to be occupied by the Board of Regents would be the responsibility of DOA.

25. *Master lease financing for energy conservation projects*: Permit the UW System to annually identify and approve eligible energy conservation projects. Specify that the state's master lease program would be used to finance these projects in an amount to be determined by the Secretary of Administration, in consultation with the UW System President. Provide that the UW System would select qualified providers and supervise the implementation of these projects. Specify that projects approved by the UW System President under this provision would not require Building Commission approval. Require that all of the following would apply to an eligible project: (a) the estimated costs associated with a project must be offset by the estimated savings to the UW System after completion of the project; (b) all estimated savings from the project must be guaranteed by the

qualified provider through a performance contract; (c) the period in which estimated savings are projected to be realized could not exceed ten years; and (d) estimated savings for each energy conservation project must be measured and verified in a manner established by the UW System. Specify that nothing in this motion would prevent financing energy conservation projects outside the master lease program including through DOA's energy efficiency program.

26. *Investment of Certain Funds:* Specify that the UW System would not be required to deposit auxiliary enterprises revenues, gifts, grants, donations, and segregated fees collected for building projects in the state investment fund which would allow the Board of Regents to invest these funds upon receipt in their PR appropriation. Require the Board of Regents to provide for the investment of these funds through one of the following mechanisms: (a) by directly employing a financial manager to oversee the investment of these funds; (b) by contracting with the State of Wisconsin Investment Board (SWIB) to manage the investment of these funds; or (c) by selecting a private investment firm using a request for proposals process. In addition, approve the Governor's recommendation to delete current law authorizing the Board to invest surplus auxiliary enterprises moneys in certain securities and bonds.

27. *Nonresident tuition remissions:* Adopt the Governor's recommendation to delete the current law limits on the amount of tuition remissions that may be granted to nonresident students. In addition, modify current law to permit the Board to remit nonresident tuition as follows: (a) to nonresident students upon the basis of merit, to be shown by suitable tests, examinations, or scholastic records and continued high standards of scholastic attainment; (b) to additional students who, in the judgement of the Board, are deserving of relief from the assessment of nonresident tuition; and (c) as athletic scholarships up to the maximum number allowed by the appropriate athletic conference as recommended by the Chancellor of each university. Modify current law to permit the Board to remit nonresident tuition and fees, in whole or in part, to resident and nonresident graduate students who are fellows or who are employed within the system as faculty, instructional academic staff, or assistants.

28. *Tuition award program:* Delete current law specifying that nonresident students enrolled in UW-Parkside and UW-Superior who have received nonresident tuition exemptions through the tuition award program would continue to receive nonresident tuition exemptions until the completion of his or her program. Under the motion, UW-Parkside and UW-Superior would award nonresident tuition exemptions to continuing students at their discretion.

29. *Annual financial audit:* Suspend current law during the 2015-17 biennium requiring the Legislative Audit Bureau to conduct an annual financial audit of the UW System. Instead, require the UW System to contract with an independent accounting firm which has been licensed by the State of Wisconsin for purposes of conducting the annual financial statement audit. Specify that the independent accounting firm would be contracted by, and would report to, the UW Board of Regents. Require that the independent audit firm provide the all of the following to the Board of Regents, the Governor, the Joint Legislative Audit Committee, and the Joint Finance Committee: (a) the audited financial statements; (b) performance improvement observations; and (c) a management letter complete with internal control deficiencies and audit differences. Specify that this provision would only apply to the fiscal years ending June 30, 2016, and June 30, 2017. In addition, provide that the independent audit firm may use the Legislative Audit Bureau to assist in conducting the

audit to the extent the work relied upon does not modify the audit opinion with the exception of accepting the prior years unqualified opinion.

30. *Accountability:* Require the Board of Regents to identify accountability measures in the following four areas: (a) financial management; (b) administrative management; (c) educational performance; and (d) research and economic development. Specify that the accountability measures identified by the Board would be submitted to the appropriate standing committee in each house by October 1, 2015, for approval by those committees.

31. *Reports:* Approve the Governor's recommendation to delete current law requiring the Board to submit the following reports to the Governor, the Legislature, and/or the Joint Finance Committee: (a) an annual report on management and staff positions; and (b) an annual report on courses for which academic fees or tuition equals at least 100% of the cost of offering the course.

32. *Approval of Auxiliary Enterprises Reserve Funds:* Approve the Governor's recommendation to delete current law prohibiting the Board from accumulating auxiliary reserve funds from student fees for any institution in an amount that exceeds 15% of the previous fiscal year's total revenues from student segregated fees and auxiliary operations funds with student fees unless approved by the DOA Secretary and the Joint Committee on Finance, under a passive review process.

33. *State Laboratory of Hygiene:* Delete the Governor's recommendation to transfer GPR funding for SLH services provided to the Department of Health Services (DHS) and the Department of Natural Resources (DNR) from SLH's GPR general program operations appropriation to DHS and DNR. Under the motion, SLH would continue to receive funding for services provided to those agencies through its GPR general program operations appropriation. [Change to bill: \$6,255,600 GPR for the UW System in 2016-17, -\$2,662,200 GPR for the Department of Natural Resources in 2016-17, and -\$3,593,400 GPR for the Department of Health Services in 2016-17; net change \$0 GPR in 2016-17.]

34. *Shared governance, role of the Chancellor:* Modify current law to specify that, subject to Board policy and in consultation with their faculties, the Chancellor of each institution would be responsible for administering all funds including approving disposition of all student fees.

35. *Shared governance, role of faculty:* Modify current law to specify that the faculty of each institution would have the primary responsibility for advising the Chancellor regarding academic and educational activities and faculty personnel matters subject to the responsibilities and powers of the Board, President, and Chancellor. In addition, modify current law to specify that the faculty of each institution must ensure that faculty in academic disciplines related to science, technology, engineering, and mathematics are adequately represented in the faculty organizational structure. Delete current law specifying that the faculty of each institution be vested with responsibility for the immediate governance of such institution and actively participate in institutional policy development.

36. *Shared governance, role of academic staff:* Modify current law to specify that the academic staff of each institution would have the primary responsibility for advising the Chancellor

regarding the formulation and review, and would be represented in the development, of all policies and procedures concerning academic staff members, including academic staff personnel matters, subject to the responsibilities and powers of the Board, President, Chancellor, and faculty. Delete current law specifying that the academic staff members of each institution be active participants in the immediate governance of and policy development for the institution.

37. *Shared governance, role of students:* Modify current law to specify that the students of each institution or UW Colleges campus would have primary responsibility for advising the Chancellor regarding the formulation and review of policies concerning student life, services, and interests, subject to the responsibilities and powers of the Board, President, Chancellor, and faculty. Specify that students would have the responsibility for recommending the disposition student fees which constitute substantial support for campus student activities subject to the approval of the Chancellor and the final confirmation of the Board. Delete current law specifying that students in consultation with the Chancellor have the responsibility for the disposition of such fees. Delete current law specifying that students be active participants in the immediate governance of and policy development for each institution or UW Colleges campus.

38. *Shared governance, general:* Specify that, with regard to the responsibilities of the faculty, academic staff, and students of each institution, "subject to" means "subordinate to."

39. *Layoff due to budget or program decision:* Modify current law to specify that the Board may, with appropriate notice, terminate any faculty or academic staff appointment when such an action is deemed necessary due to a budget or program decision regarding program discontinuance, curtailment, modification, or redirection, instead of when a financial emergency exists as under current law.

Specify that the Board may layoff or terminate a tenured faculty member, or layoff or terminate a probationary faculty member prior to the end of his or her appointment, when such an action is deemed necessary due to a budget or program decision requiring program discontinuance, curtailment, modification, or redirection. Specify that such layoffs or terminations may be made only in accord with the following provisions and imply the retention of rights as indicated below. Specify that a nonrenewal, regardless of reasons, is not a layoff or termination for the purpose of the following provisions. Specify that "layoff" means an indefinite suspension or involuntary reduction in services and compensation of a faculty member's employment by the UW System. Specify that "termination" means the permanent elimination of a faculty member's employment by the UW System. Specify that laid off and terminated faculty members would retain the rights specified for those individuals in UWS 5.16 through 5.21.

Specify that in the case that faculty members terminated due to budget or a program decision regarding program discontinuance, curtailment, modification, or redirection, layoffs would normally follow seniority unless a clear and convincing case is made that program or budget needs dictate other considerations such as the need to maintain diversity of specializations within a department. Provide that the faculty of each institution would determine the form of seniority that is to be considered and that such a determination would be effective uniformly throughout the institution. Specify that seniority may be, but is not limited to, the following definitions: (a) without regard to rank, with seniority established by total years of service in the institution; (b) by rank, and within

rank according to total years of service in the institution; and (c) by rank, and within rank, according to length of service in the institution at that rank.

Specify that each faculty member who is being laid off would receive prompt written notification from the Chancellor. Specify that prior to issuing a layoff notification, the Chancellor would offer to consult with, and seek advice from, a faculty committee designated or created by the faculty of the institution. Specify that the notification include all of the following: (a) a summary of the reasons supporting the need for the layoff; (b) a statement of the basis on which the individual position was selected for elimination (if on the basis of seniority, the criterion used and data supporting the choice; if on another basis, the data and reasons supporting that choice); (c) a statement of the date on which the layoff is to be effective; and (d) a copy of the statutes regarding layoff of faculty due to a budget or program decision regarding program discontinuance, curtailment, modification, or redirection and such other information or procedural regulations as the Chancellor deems appropriate.

Provide that, in the case of the layoff of faculty due to a budget or program decision regarding program discontinuance, curtailment, modification, or redirection, notification must be given at least 12 months in advance of the effective date. Specify that during this period, and prior to entering layoff status, the Chancellor may offer as appropriate, and the faculty member may accept: (a) terminal leave and early retirement; or (b) relocation leave accompanied by resignation. Specify that acceptance of either of these options will terminate the faculty members association with the UW System at the end of the leave period.

Provide that the faculty of each institution would establish a committee or designate an existing committee to serve as a hearing committee. Specify that the committee would consist of faculty members of the institution chosen by the faculty in a manner to be determined by the faculty. Specify that this standing faculty committee would conduct the hearing, make a verbatim record of the hearing, prepare a summary of the evidence and transmit such record and summary along with its recommended findings of law and decision to the Board of Regents.

Provide that a faculty member who has been notified of layoff is entitled to a hearing before the faculty hearing committee as to the appropriateness of the decision to layoff that particular individual. Specify the budget or program decisions made to discontinue, curtail, modify, or redirect a program would not be subject to review in the hearing. Specify that the hearing must be requested within 20 days of the receipt by the faculty member of notification of layoff. Provide that the request would state with particularity the ground to be relied upon in establishing the impropriety of the decision. Provide that relevant information supplementary to that contained in the notification statement may be requested. Specify that the question to be considered in the review is whether one or more of the following improper factors entered into the decision to layoff: (a) conduct, expressions, or beliefs on the faculty member's part which are constitutionally protected, or protected by the principles of academic freedom; (b) factors proscribed by applicable state or federal law regarding fair employment practices; or (c) improper selection of the individual to be laid off. Provide that "improper selection" has occurred if material prejudice resulted from any of the following: (a) the procedures required by the Board were not followed; (b) available data bearing materially on the role of the faculty member in the institution were not considered; (c) unfounded or arbitrary assumptions of fact were made; or (d) immaterial or improper factors other

than those specified above entered into the decision. Specify that the committee could determine whether one or more of these improper factors entered significantly into and affected the layoff decision on the basis of the evidence presented. Provide that if the committee believes that one or more improper factors may have entered into the layoff decision but is convinced that the same decision would have been reached had the error or errors not occurred, the committee would find the decision to have been proper. Specify that the committee would report its findings and recommendations to the Chancellor and the faculty member.

Provide that the hearing procedure would be the same as specified in UWS 5.13 except that evidence presented would be admissible as described in, instead of governed by, s. 227.45(1) to (4) of the statutes.

Specify that the layoff decision of the Chancellor and the recommendations, if any, of the faculty hearing committee, would be transmitted to the UW System President and to the Board of Regents and acted upon as follows: (a) if the faculty member has not requested a hearing before the faculty hearing committee, the Chancellor's decision shall be deemed proper and shall be reported for information to the UW System President and the Board; (b) as provided in UWS 5.14(2); or (c) as provided in UWS 5.14(3) except that the Board review panel would hear and decide the case but would not be required to do so in accordance with s. 227.46(4) of state statutes.

UWS 5.14(2) specifies that if the faculty member has requested a hearing and the faculty hearing committee has found the decision to be proper, the report of the faculty hearing committee is forwarded to the UW System President and the Board of Regents by the Chancellor with a recommendation. The faculty member may request a review by the Board, and the Board review panel may at its option grant a review. Unless the Board review panel grants the request for review, the recommended findings of fact and decision of the standing faculty committee are the final decision of the Board of Regents.

UWS 5.14(3) specifies that if after a hearing, the faculty hearing committee's recommended findings of fact and decision are that the initial decision was improper, the Chancellor reviews the matter and gives careful consideration to the committee's finding. If the Chancellor accepts the committee's findings, the Chancellor's decision is final. If the Chancellor contests the recommended findings that the decision was improper, the verbatim record, a summary of the evidence, and the recommended findings of law and decision are forwarded to the Board review panel. The Chancellor and the faculty member are furnished with copies of this material and have a reasonable opportunity to file written exceptions to such summary and proposed findings and decision and to argue with respect to them orally and in writing before the Board review panel. The Board review panel hears and decides the case. Under the motion, this hearing would not have to be in accordance with s. 227.46(4) of state statutes. The decision of the review panel is final.

Specify that current administrative rule regarding Board of Regent review, layoff status, alternative employment, reappointment rights, retention of rank and salary, rights of faculty members on layoff, and systemwide tenure specified in UWS 5.15 through 5.21 would be codified in the statutes.

Provide that if the faculty of an institution is given due notice but does not establish a

committee or designate an existing committee to serve as a hearing committee for the purpose of reviewing layoffs due to a budget or program decision regarding program discontinuance, curtailment, modification, or redirection, the Chancellor could appoint a committee of faculty members to provide this function.

40. *Academic staff appointments:* Provide that, beginning on July 1, 2015, the Board of Regents could not appoint academic staff to a probationary academic staff appointment leading to a review and decision on an indefinite term academic staff appointment, and could not grant permanent status in an indefinite term academic staff appointment to academic staff in a probationary academic staff appointment. Specify that academic staff in a probationary academic staff appointment who are not granted permanent status by June 30, 2015, would hold a fixed term academic staff appointment effective July 1, 2015.

41. *Treasurer:* Delete current law specifying that the State Treasurer is the treasurer of the Board of Regents.

42. *Application fees:* Approve the Governor's recommendation to delete current law setting the application fee for undergraduate applicants at \$44 and the application fee for graduate, law, and medical school applicants at \$56. Instead, require UW institutions to charge uniform application fees to all undergraduate applicants and to all graduate, law, and medical school applicants. In addition, delete current law permitting the Board to exempt up to 5% of undergraduate applicants from the application fee. Delete current law requiring that at least \$9 of the application fee paid by each undergraduate applicant and \$11 of the application fee paid by graduate, law, and medical school applicants be used for admission application expenses. Delete current law requiring that \$3 of the application fee paid by each applicant be used to support the higher education location program.

43. *Insurance:* Specify that the Board of Regents may procure liability insurance to cover agents of the UW System in addition to members of the Board of Regents, officers, employees, and students whose activities may constitute an obligation or responsibility of the UW System. In addition, delete current law prohibiting the Board of Regents from using GPR to pay for insurance to cover injuries sustained by students as a result of their participation in intercollegiate athletics.

44. *Transportation planning:* Approve the Governor's recommendation to delete current law requiring the Board to direct the administrative officers of each campus to work with the regional planning commissions and the local authorities of the community in which the campus is located to evaluate the transportation needs of the campus population. Delete the requirement that each campus develop a transportation plan for the campus to effect energy resource conservation and efficient use of transportation resources. Delete the specification that such plans include pedestrian walkways, bikeways, bike routes, bicycle storage racks, car and van pools, and, to the extent feasible, improved mass transit services. Delete the requirement that transportation plans detail parking management strategies which provide incentives for the use of mass transit and high occupancy vehicles.

45. *Library depository:* Approve the Governor's recommendation to delete current law authorizing the Board to participate in a nonprofit-sharing corporation with colleges, universities,

and libraries for the purpose of providing and operating a central library depository.

46. *Pre-merger auxiliary reserves:* Delete statutory language regarding the use of funds accumulated prior to the merger of the University of Wisconsin and the Wisconsin State Universities.

47. *Football coaches pension plan:* Approve the Governor's recommendation to delete current law that permits the Board to deduct contributions from the salaries of football coaches for a pension plan.

48. *Midwest technology development institute:* Approve the Governor's recommendation to delete current law permitting the Board to maintain membership in the Midwest technology development institute.

49. *Coordination of environmental compliance:* Approve the Governor's recommendation to delete current law requiring the Board to designate two positions funded through the GPR appropriation for UW System Administration to coordinate compliance with state and federal laws related to the environment.

50. *State documents:* Approve the Governor's recommendation to delete current law requiring the Board to ensure that each campus identifies and collects significant state documents relating to the administration and academic programs of that campus.

51. *Training of health professionals:* Approve the Governor's recommendation to delete current law requiring the Board to promote public awareness of, access to, and training of health professionals for rural and underserved urban areas.

52. *Process for submissions to the Building Commission:* Approve the Governor's recommendation to delete the current law requirement that the Board establish a process for the submission of building projects to the Building Commission for approval and delete language prohibiting the Board from submitting projects to the Building Commission for approval unless those projects have been developed and approved by the Board using that process.

53. *Research on education programs:* Approve the Governor's recommendation to delete current law requiring the Board of Regents to enter into an agreement with the Department of Public Instruction (DPI), the Wisconsin Technical College System (WTCS) Board, and the Wisconsin Association of Independent Colleges and Universities (WAICU) to cooperatively conduct research on preschool through postsecondary education programs.

54. *UW-Stevens Point nursing program:* Approve the Governor's recommendation to delete the current law requirement that the Board plan for the establishment of a bachelor of science nursing program at UW-Stevens Point.

55. *School safety research:* Approve the Governor's recommendation to delete current law requiring the Board to direct the Schools of Education to present to schools the result of research on models for, and approaches to, improving school safety and reducing discipline problems in schools and at school activities.

56. *Extension local planning program:* Approve the Governor's recommendation to delete current law requiring the Board of Regents to offer a local planning program through the UW-Extension to educate local policymakers about local planning and comprehensive planning grant program under DOA. (No funding is provided for this grant program under current law.)

57. *Gaylord Nelson chair:* Approve the Governor's recommendation to delete current law requiring the Board of Regents to establish the Gaylord Nelson chair of integrated environmental studies and to seek private funding for that chair.

58. *Fond du Lac Avenue corridor study:* Approve the Governor's recommendation to delete current law requiring the Board to ensure that the Center for Economic Development at UW-Milwaukee completes an economic development study of the Fond du Lac corridor from North Avenue to Capitol Drive in Milwaukee.

59. *Bidding procedures:* Approve the Governor's recommendation to delete language requiring the Board to prescribe bidding procedures to be used for building projects for which DOA does not conduct the bidding process.

60. *Allocation of GPR funding:* Approve the Governor's recommendation to delete current law requiring the Board allocate moneys appropriated under the UW System's GPR appropriation for general program operations to UW institutions, UW Colleges campuses, and the UW-Extension as block grants.

61. *Student discrimination report:* Approve the Governor's recommendation to delete obsolete language requiring the Board to submit a report on student discrimination in 1991, 1992, 1993, and 1994.

62. *HEAB fees:* Approve the Governor's recommendation to delete current law requiring that the DOA Secretary approve fees for services charged by the Higher Educational Aids Board to the Board of Regents through the national direct student loan servicing contract.

63. *Student ID numbers:* Approve the Governor's recommendation to delete current law prohibiting UW institutions and private educational institutions located in this state that award bachelor's or higher degrees from using a student's social security number as his or her identification number.

64. *Librarian appointments:* Delete current law specifying that if in any institution all professional librarians with appropriate graduate degrees have formerly been ranked faculty, then all present and future appointments of professional librarians with appropriate graduate degrees should be ranked faculty except where the chancellor and faculty designated such appointments as academic staff.

65. *Complimentary or reduced price tickets:* Approve the Governor's recommendation to delete current law prohibiting UW institutions from offering complimentary or reduced price tickets to athletics event for which an admission fee is normally charged except as follows: (1) reduced priced tickets may be provided to minors, students, and persons age 62 or older; (2) complimentary or reduced price tickets may be permitted if they are permitted by the rules of the intercollegiate

athletic conference to which the institution belongs and the chancellor has approved the furnishing of such tickets; and (3) complimentary or reduced price tickets may be provided to individuals who perform duties directly related to the conduct of the athletic event for which the tickets are issued.

66. *University Ridge golf course:* Approve the Governor's recommendation to delete current law requiring the Board to ensure that the UW-Madison University Ridge Golf Course charge no more than two levels of fees and that, if there are two levels of fees, the lower fee level be for students and the other fee level be for all others eligible to use the facility.

67. *License plate scholarship program:* Approve the Governor's recommendation to delete current law requiring the UW-Madison license plate scholarship program to provide funds to the division of athletics until the Board determines that the division's deficit has been eliminated.

68. *Fiscal estimates and biennial budget requests:* Approve the Governor's recommendation to delete current law requiring the Board: (a) include the anticipated completion date of projects in fiscal estimates prepared for bills that involve the appropriation of GPR for specific research or public service projects; and (b) to specify the anticipated completion date of all research and public service projects for which the Board requests GPR in its biennial budget request.

69. *Tuition gift certificates:* Approve the Governor's recommendation to delete current law permitting the Board to establish a tuition gift certificate program.

70. *Additional Charter School Authorizers.* Create a new authorizer of independent charter schools in the UW System. Require the UW Board of Regents to create the Office of Educational Opportunity within the System. Require the UW President to appoint a special assistant to serve as the Director of the Office. Specify that the Director serves at the pleasure of the President. Specify that the Board must set the salary range for the Director position. Require the President to appoint a Director no later than 120 days after the effective date of the bill.

Require the Office to evaluate proposals for charter school contracts, monitor pupil academic performance at charter schools authorized by the Office, and monitor the overall operations of charter schools authorized by the Office. Provide that the Director may: (a) appoint up to two associate directors; (b) form advisory councils to make recommendations for authorizing charter schools; (c) collaborate with chancellors, faculty, academic staff, and students within the System; and (d) solicit private gifts and grants for charter schools established by the Office.

Require the Director to report to the Board any private gift or grant received by the Office and how the Director intends to use the private gift or grant. Specify that, if the Office receives a private gift or grant, the Director must use the gift or grant, or invest the same in the case of moneys, as specified by the donor or grantor. Provide that, in the absence of any specific direction as to the use of the gift or grant, the Director may, at his or her sole discretion, determine the use or investment of the gift or grant to support the Office and the charter schools authorized by the Office. Prohibit the Board from exercising control over a private gift or grant received by the Office. Provide that any private gift or grant received by the Office would not be subject to the general statutory provision regarding gifts to the UW System.

Provide that the Director may contract with a person to operate a charter school. Specify that the Director could contract for the establishment of a charter school located only in school districts with membership over 25,000 pupils.

Create a sum sufficient appropriation for per pupil payments to charter schools authorized by the Office. Specify that these payments be equal to and made on the same schedule as the per pupil payments for "2r" charter schools. Specify that a pupil attending a charter school authorized by the Office would be counted by the district of residence for revenue limits and general school aids. Require DPI to reduce a school district's general aid payment (and categorical aid if necessary) in an amount equal to the total of the per pupil payments made for pupils residing in the district. Specify that a district would not be able to levy to backfill that aid reduction.

Provide that, except as specified above, the current law provisions that govern "2r" charter schools would also govern charter schools authorized by the Office, including the contract requirement provisions under the bill, with the exception of the requirement allowing for replication based on the performance of a school on school accountability reports.

Provide that the County Executive of Waukesha County could authorize "2r" charter schools located in Waukesha County.

Provide that a tribal college would be allowed to authorize "2r" charter schools in the county it is located in or in an adjacent county. Define a tribal college to be an accredited college operated or controlled by a federally-recognized American Indian tribe or band in the state.

Provide that the Gateway Technical College District Board would be allowed to authorize "2r" charter schools. Specify that these schools could be located only in the district or in a county adjacent to the district. Provide that pupils who reside within the boundaries of the district or in a county adjacent to the district could attend these charter schools. Specify that the Board could authorize charter schools only if the school operates high school grades only and provides a curriculum focused on any of the following: (a) science, technology, engineering, and mathematics; or (b) occupational education and training. Provide that the technical college would be allowed to employ instructional staff for the charter school.

Specify that pupils attending independent tribal and technical charter schools would be counted by the district of residence for revenue limits and general school aids. Specify that, for a pupil attending an independent tribal charter school, DPI would pay to the operator of the charter school an amount equal to the per pupil academic base funding provided to tribal schools by the federal Bureau of Indian Education in the previous school year. Specify that, for a pupil attending an independent technical charter school, DPI would pay to the operator of the charter school an amount equal to the "2r" payment. Require DPI to make equal quarterly payments to these operators in September, December, February, and June. Require DPI to reduce a district's general aid (and categorical aid if necessary) in an amount equal to the total of the per pupil payments made for pupils residing in the district. Specify that a district would not be able to levy to backfill that aid reduction.

Note:

	<u>2015-16</u>	<u>2016-17</u>	<u>Positions</u>	
1 Delete UW System Authority				
UW System	\$0	\$9,787,000	18,432.76	GPR
	0	3,029,728,000	10,914.07	PR
	0	1,814,125,200	5,583.63	FED
	0	26,816,500	122.23	SEG
DATCP	0	-9,789,000	-134.76	GPR
	0	-34,603,200	-265.49	PR
	0	-1,572,600	-4.00	FED
2 GPR Base Budget Reduction	25,000,000	25,000,000	0.00	GPR
	7,928,000	-7,928,000	0.00	GPR
5 Minnesota-Wisconsin Tuition Reciprocity	-800,000	6,400,000	0.00	GPR
	0	12,240,300	0.00	GPR-REV
6 Tribal Gaming Funding	100,000	1,253,700	0.00	PR
	-100,000	-1,253,700	0.00	GPR-REV (Tribal)
7 Segregated Fund Appropriations	0	2,743,200	6.82	SEG
32 State Laboratory of Hygiene				
UW System		6,255,600	0.00	GPR
Department of Health Services		-3,593,400	0.00	GPR
Department of Natural Resources		-2,662,200	0.00	GPR
 Total GPR Changes		\$55,598,000		GPR
		12,240,300		GPR-REV
		-1,353,700		GPR-REV (Tribal)
		\$44,711,400		Net Cost to the General Fund

Senator Harsdorf
Representative Schraa

UNIVERSITY OF WISCONSIN SYSTEM

Amendment to Motion #521

Motion:

Move to modify Motion #521 as follows:

Item #24: In addition, authorize the Board of Regents to renegotiate and renew existing leases for student housing and specify that existing leases of student housing would not be the responsibility of DOA.

Item #27: Clarify that the Board could remit nonresident tuition and resident tuition to students as athletic scholarships, consistent with current law.

Item #70: Clarify that pupils attending any independent "2r" charter school authorized by the County Executive of Waukesha County would be counted by the district of residence for revenue limits and general school aids. Require DPI to reduce a school district's general aid payment (and categorical aid if necessary) in an amount equal to the total of the per pupil payments made for pupils residing in the district. Specify that a district would not be able to levy to backfill that aid reduction.

Posted By:
Wheeler Reports, Inc.

